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AGENDA

Pwyllgor PWYLLGOR CRAFFU AMGYLCHEDDOL

Dyddiad ac amser y cyfarfod DYDD MAWRTH, 19 MAWRTH 2019, 5.00 PM

Lleoliad YSTAFELL BWYLLGORA 4 - NEUADD Y SIR

Aelodaeth Cynghorydd Patel (Cadeirydd)
Y Cynghorwyr Derbyshire, Philippa Hill-John, Owen Jones, Lancaster, Jackie Parry, Owen, Wong a/ac Wood

Tua Amser.

1 Ymddiheuriadau am Absenoldeb

I dderbyn ymddiheuriadau am absenoldeb.

2 Datganiadau o Fuddiant

I'w wneud ar ddechrau'r eitem agenda dan sylw, yn unol â Chod Ymddygiad yr Aelodau.

3 Cofnodion *(Tudalennau 3 - 24)*

I gymeradwyo cofnodion y cyfarfodydd a gynhaliwyd ar 4 Rhagfyr 2018 a 18 Chwefror 2019 fel cofnod cywir. I nodi cofnodion y Cyfarfod Craffu ar y Cyd a gynhaliwyd ar 19 Tachwedd 2018.

4 Gorchymyn Diogelu Mannau Cyhoeddus Drafft - Rheoli Cŵn 5.05 pm
(Tudalennau 25 - 146)

Rhoddodd yr eitem y cyfle i Aelodau wneud gwaith craffu cyn gwneud penderfyniad ar y 'Gorchymyn Diogelu Mannau Cyhoeddus Drafft - Rheoli Cŵn' cyn iddo gael ei weld gan y Cabinet.

5 Ansawdd Aer - Diweddariad Cynnydd *(Tudalennau 147 - 202)* 6.05 pm

Eitem i roi'r wybodaeth ddiweddaraf am gynnydd o ansawdd aer i'r Aelodau. Bydd hyn yn asesu'r gwaith y mae'r Cyngor yn ei wneud ar hyn o bryd i sicrhau cydymffurfiaeth ag ansawdd aer yn yr 'amser byrraf posibl'.

6 **Polisi Apelio Dirwyon Parcio** *(Tudalennau 203 - 238)* 7.50 pm

Rhoddodd yr eitem y cyfle i Aelodau wneud gwaith craffu cyn gwneud penderfyniad ar y 'Polisi Apelio Dirwyon Parcio' cyn iddo gael ei weld gan y Cabinet.

7 **Gwella Trafnidiaeth Gyhoeddus - Ymateb i Bapur Gwyn Llywodraeth Cymru (Adroddiad Paratoi) - Atodiad 1 i ddilyn** 8.30 pm
(Tudalennau 239 - 274)

Adroddiad briffio i Aelodau er mwyn rhoi crynodeb byr ar ymateb y Cyngor i'r ymgynghoriad ar Bapur Gwyn Llywodraeth Cymru ar Wella Trafnidiaeth Gyhoeddus.

8 **Pwyllgor Craffu Amgylcheddol – Rhaglen Waith 2018/19 - Adroddiad ar Lafar** 8.45 pm

9 **Materion Brys (os o gwbl)** 8.55 pm

10 **Y Ffordd Ymlaen** 9.00 pm

Adolygu'r dystiolaeth a'r wybodaeth a gasglwyd wrth ystyried pob eitem agenda, cytuno ar sylwadau a phryderon yr Aelodau i'w cyfleu i'r Aelod Cabinet perthnasol gan y Cadeirydd, a nodi eitemau i'w cynnwys ym Mlaenraglen Waith y Pwyllgor.

11 **Dyddiad y cyfarfod nesaf**

Davina Fiore
Cyfarwyddwr Llywodraethu a Gwasanaethau Cyfreithiol
Dyddiad: Dydd Mercher, 13 Mawrth 2019
Cyswllt: Graham Porter, 02920 873401, g.porter@caerdydd.gov.uk

JOINT SCRUTINY COMMITTEE

19 NOVEMBER 2018

Present: Councillor (Chairperson)
Councillors Gordon, Henshaw, Gavin Hill-John, Philippa Hill-John, Howells, Owen Jones, Lancaster, Owen, Parkhill, Jackie Parry, Patel, Robson, Sattar, Simmons, Stubbs, Wong and Wood

5 : CHAIRPERSON

Councillor Ramesh Patel was appointed as Chairperson of the Joint Scrutiny Committee.

6 : APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillor Bob Derbyshire.

7 : DECLARATIONS OF INTEREST

None received.

8 : PUBLIC SPACE PROTECTION ORDERS - CONTROL OF DOGS

The Chairperson welcomed Councillor Peter Bradbury, Cabinet Member for Leisure & Culture, Councillor Michael Michael, Cabinet Member for Clean Streets, Recycling & Environment, Matt Wakelam, Assistant Director - Street Scene in Planning, Transport & Environment, Infrastructure & Operations and Jon Maidment Operational Manager, Parks Sport & Harbour
to the meeting.

Members were advised that they would have an opportunity to question the Cabinet Members and officer from the Planning, Transport & Environment Directorate; the Chair would invite oral statements from Councillors, members of the public and other stakeholders attending the meeting; Members would have an opportunity to question the Councillors, members of the public and other stakeholders attending the meeting; and Members would consider any written statements presented by Councillors, members of the public and other stakeholders to the meeting.

The Chairperson invited Councillor Peter Bradbury to make a statement in which he said that he wished to thank the Committees and officers for arranging the meeting. He stressed that no decision would be made today, but it was an opportunity to look at the results of the consultation, hear a presentation from officers, and look at responses to the survey and social media activity. He stated that there was a clear consensus of no support for one particular element of the PSPO; the general consensus ruled out a blanket ban on dogs on marked pitches; adding that this remains an issue but the support of the wider community is needed and the Council recognises that. He added that there would be a further opportunity for pre-decision when the PSPO goes to Cabinet. He explained that there was widespread support for some elements of the consultation which was the most widely consulted upon

topic other than budgets and had received record responses and social media activity; and he wished to thank officers for their support during what was a particularly difficult time for him and his family.

The Chairperson invited Councillor Michael to make a statement in which he thanked the Committees for the meeting. He stated that there were issues with sports pitches and the intention of the consultation was to come up with ways of making things better; he was happy to listen to evidence and would reflect on it and come back with something that would be a benefit to everyone.

Members were provided with a presentation on the PSPO consultation after which the Chairperson invited questions and comments from Members.

Members expressed disappointment that Members of the public were not able to ask questions at the meeting.

Members referred to the front cover of the consultation document and asked if it was genuine. The Cabinet Member for Leisure & Culture acceded that the choice of cover was a mistake and that he has apologised for it and would like to apologise again as it was his responsibility.

Members noted that there had been notices displayed in three sports clubs and asked if any had been provided to vets etc. Members were advised that Appendix C to the report listed the people who were contacted; vets were not but there were lots of others that were.

With reference to the written statements, Members noted that there was a raft of information that had not appeared in the consultation document as asked what information was looked at before the consultation was sent out and whether any of the ideas had been considered. The Cabinet Member for Clean Streets, Recycling & Environment stated that the consultation was for the people of the City, all of their views would be taken on board before any decision is made. He added that things can always be done better in hindsight but they went shutting the door on anything, they would consider all views, look at costs and then determine a way forward. The Cabinet Member for Leisure & Culture added that was why there had been an email address established for the consultation and a comments section for people to put ideas forward; he stated that this process would continue post consultation. He considered that the consultation had energised people who were previously under represented, and that lessons had been learned from the consultation; any ideas that would help would be considered and this was in relation to litter as well as dog fouling.

Members asked whether it was reasonable to alter any details of the consultation during the process with particularly reference to question 11 and asked if this could be legally challenged. Officers advised that they would take the question away. Officers added that the consultation was about obtaining a view, there were some queries during the process and some details needed clarity so there had been some minor modifications, but with regards to the legal position of this then a view would have to be sought from legal colleagues.

With reference to question 11, Members considered that there were 3 points that people were unable to answer 'no' to and that people found the question difficult to answer. Members asked how the question was extracted with regards to playgrounds and pitches. The Cabinet Member for Leisure & Culture stated that he takes responsibility and that he shouldn't have grouped the question in the way it was. He added however that the result was that they have a sound consensus on 5 out of 6 proposals. He stated that he has apologised for the image used on the front cover and not separating out question 11 but he defended what he considered a worthwhile exercise.

Members considered that it was not just a playground or sports pitch issue, and that in some wards in particular it was a real problem so residents were grateful for the consultation.

Members were interested in the raft of ideas that the consultation had thrown up and were keen to learn more about Green Dog Walking and See It Report It. The Cabinet Member for Leisure and Culture stated that the reporting mechanism does need to be ironed out more, currently 1 of 5 reports of dog fouling are in relation to parks; clubs often clean up themselves and don't report the issue. The Council was keen to promote dog walking as an activity for all.

Members noted that there are lessons to be learned from the consultation process and considered that people could have tested the survey before it was issues and any queries such as with question 11 would have been raised.

Members were concerned that there was confusion around dogs being able to use sports pitches and that some people were being aggressively challenged, stating that better communication on the current position was needed. The Cabinet Member for Leisure and Culture stated that when the final PSPO is suggested, it will make it very clear what is allowed and not allowed.

Members referred to the 500 complaints and asked for clarification on this. Members were advised that paragraph 15 of the report explains this but it was noted that the 500 complaints were not just park complaints it was the whole amount but there was reference to parks so the confusion could be seen.

Members asked for information on the number of fines issued relating to marked sports pitches. Officers advised that in 2015/16 there had been 49 fines issues, 11 of which were by Park Rangers; in 2016/17 - 28 fines were issues, 24 by Park Rangers; in 2017/18 - 19 fines were issues, 16 by Park Rangers. There were no figures for the current year as yet but they were not greatly enhanced. Officers noted that the figures were extremely low and were looking at ways of changing enforcement, including having the means to clear up dog fouling. It was noted that all bye-laws had to be brought up to date; there was a need to improve education and enforcement in Parks and target specific areas using intelligence from the public who generate the complaints.

Members sought clarification on what constitutes a marked sports pitch and were advised that it was a pitch that was marked and played on and that seasonality should not affect it.

Members discussed health concerns and noted that this related to urban foxes as well as dogs, and asked how this was being dealt with. The Cabinet Member for Leisure and Culture reiterated that the problem was not with the animals but with irresponsible dog owners, if there are specific problems in certain areas then people are encouraged to report it and the Council will clean it up.

Members noted that lots of good ideas had come forward from the consultation. Members recognised that there were resource, legal and training implications to be considered. Members noted that there are concerns regarding current aspects of park management such as Bins and emptying of bins and asked what the plans were to address these concerns. Officers stated that Cabinet had invested £120k for removing/adding bins around the City, the new larger bins would have sensors to show how full they are, this data could be accessed remotely, and they would be placed in key locations around the City. There was a need for better intelligence to apply resources to provide a better service, this was already happening and would be kept under review.

Members referred to the importance of semantics and clarity of questions when designing the consultation and asked what processes were looked at regarding formulating questions and whether the questions were tested before they went live, because as the Capital City, Cardiff should have the skills to do meaningful consultations. The Cabinet Member for Leisure and Culture explained that they had looked at other Local Authorities consultations, as well as Cardiff Research Centre; the Vale of Glamorgan had used very similar questions in their consultation too; processes had been looked at and the comments section and email address was added. With regards to semantics the Cabinet Member stated that this main concern was the result and what comes from it; there had been a number of concerns and these were listened to; people thought the consultation was skewed but it was not and their views were listened to, so in essence the consultation worked.

Members considered the dog walking community as a huge asset to the Council especially in terms of reporting and asked how this process could be used to keep this engagement with the dog walking community and hopefully increase reporting figures. The Cabinet Member for Leisure and Culture endorsed this view regarding the dog walking community and advised that he would meet with them again to move forward, this meeting would include sports clubs and friends groups to work together to make the parks better for everyone.

Members asked whether Cardiff was unique with marked sports pitches in a City environment and whether enforcement would be able to get the desired effect or whether a total ban was proportionate. The Cabinet Member explained that the consultation covered a wide range of proposals and reiterated that no decision was taken as yet. They had looked at what was legally possible with regards to marked pitches and also at legal cases in London boroughs; it was felt it was best to consult on a wider range of proposals as possible, listen to views to help define a PSPO.

Members discussed the difficulties with enforcement with regards to irresponsible owners particularly those who walk their dogs early in the morning or late at night. Members noted that the PSPO would be a deterrent and that better signage and communication may help to educate and deter.

Members referred to the written statements and noted that there were many ways that issues could be tackled, asking what recommendations would be taken forward to reduce dog fouling and whether a PSPO was presupposing the outcome of the consultation. The Cabinet Member for Clean Streets, Recycling & Environment stated that a PSPO would mean a change in legislation and provide a tool to assist Local Authorities and the Police to deal with anti-social behaviour; it has to be proportionate and to protect the City from dog fouling. The Cabinet Member for Leisure and Culture added that there are different bye-laws in different parks throughout the City, a PSPO allows for them all to be put under one making it easier to manage. Officers reiterated that education as well as enforcement was important and that there are awareness events held in Parks.

Members discussed dog waste bins and that often when these are not emptied, bags are left around the full bins. Officers advised that the teams are instructed to clean around the bins when they are emptied, it was also important to stress that dog waste can be placed in general waste bins. Members noted that there are 22 Officers who can enforce, they can also educate and clean; Officers were looking at ways of utilising resources including mobile scheduling.

Members asked for more information on whether there were copies of the consultation in libraries and Hubs and more a breakdown of how many responses were submitted online and how many in hard copies. The Cabinet Member for Leisure and Culture advised that there were posters and hard copies of the consultation in every library and Hub across the City with help available for completion. Officers didn't have the breakdown of how the responses were submitted but advised they could obtain this information if required. The Chairperson asked for confirmation to be provided that every library and Hub had hard copies of the consultation available; the Cabinet Member for Leisure and Culture advised that he would provide this and that the issue would come back for pre-decision too.

Members asked whether Cardiff had looked at other local Authorities and whether they enforce on people not carrying bags; Officers advised that they have and as part of the proposal they have looked at RCT for many aspects including consultation as they have reduced the number of complaints for dog fouling.

The Chairperson welcomed Councillors Driscoll and Dilwar Ali, Paul Smith, Penny Bowers, Jeremy Sparkes, Peter Jones and Nathan Foy to the meeting.

The Chairperson invited Councillor Driscoll to make a statement in which he expressed his thanks to Members and Officers for facilitating the meeting, providing himself and other stakeholders the opportunity to speak. He stated that he had played on most of the sports pitches in Cardiff, he supports the clubs and understands their concerns but he absolutely understands the concerns of dog owners too. He noted that most complaints received were about verges and pavements, but issues on pitches also needed to be addressed. He considered that the dog action group had been fantastic and it was imperative to work with them and others in addressing the issues. He added that education work was important and lessons could be learned from the work undertaken with Litter and also from the work of other local Authorities where best practice should be looked at. He concluded stating that he had many suggestions from residents including seasonal restrictions around splash pads in parks.

The Chairperson invited Councillor Dilwar Ali to make a statement in which he discussed Caring for K9's, explaining that this group was made up of Councillors and partners with the aim of improving the issue of dog fouling and improving welfare. The group gathers information from many areas and would hold a conference in the Spring and report to Cabinet. He noted issues such as dogs must be allowed to run, public space should be safe for everyone and owners with multiple dogs must be aware of all dog fouling. He stated that the group had received abuse on social media but reiterated that they were not dog haters, they were concerned for animal welfare and the PSPO should protect the public and allow people to exercise dogs responsibly.

The Chairperson invited Paul Smith to make a statement in which he said that he agreed with the majority of the consultation other than the marked sports pitch element; he was delighted to work with the Council and have the opportunity to take the message out to people in the wider dog ownership community. He added that Caerphilly County Borough Council have reviewed their PSPO and taken out the sports pitch element.

The Chairperson invited Penny Bowers to make a statement in which she said that responsible dog owners respect PSPO's that work; Cardiff Dog Action had informed people about the consultation and fought against the proposed sports pitch element with a reasoned argument and was willing to work with and move forward with the Council. She added that it was important to get the message to the minority of dog owners who are irresponsible through education and enforcement, engagement and a robust communication strategy. Members were advised of the Green Dog Walkers Scheme was had been successful and there were many dog owners keen to help both with sports clubs and to look at the issue more holistically.

The Chairperson invited Jeremy Sparkes to make a statement in which he explained that he was a dog owner who lives, works and plays sports in Cardiff. He noted the pride that was cited for a successful consultation however he considered that as 1 in 3 households are dog owners the response could have been much greater. He considered that the consultation could have been far greater reaching and that some people who were directly affected were excluded. He stated that information obtained through Freedom of Information requests had revealed that data provided to Cabinet was inaccurate and he stressed the importance of robust, reliable, reputable and relevant data. He considered that the risk of Toxicarias is low if you live in Cardiff yet there had been hostile comments made towards people.
The Chairperson invited Peter Jones to make a statement in which he said that he represented Guide Dogs Cymru; he considered that the proposals were disproportionate towards disabled people. He was pleased to see that an Equalities Impact Assessment had been undertaken but he considered that this should have been done before the consultation process started; he also added that signs in parks need to be accessible for people with disabilities, not only sight impairment.

The Chairperson invited Nathan Foy to make a statement in which he explained that he was a guide dog owner and he has a role to support people when they are met with challenges. He stressed the importance of exemption for guide dogs in any proposal that is brought forward as they are not the same as pet dogs. He was aware of guide dog owners who had met verbal resistance when free running their

dogs, he explained that many guide dog owners are older and are very intimidated when people are verbally abusive towards them. He stressed the importance of guide dogs having free running time, as an important part of what they do and accessible places are needed for them to do this. Large restrictions placed on guide dog owners would have huge impacts on them and their families as guide dogs enable family dynamics such as involvement in school activities.

The Chairperson thanked all witnesses for their statements and invited questions and comments from Members.

Members were concerned that there was a perception that decisions had already been taken and felt it was important for the Council to make the situation clear.

Members noted that there were 8 PSPO's in place across Wales and asked how they have worked where they were imposed on marked pitches. Members were advised that the PSPO's had all been implemented in the last 18 months, questions would be asked about the effect and also discussions held with dog owners to determine if there had been any changes on where/how they walk their dogs including how much time they now spend doing so.

Members asked for more information about people who had been excluded from the consultation and were advised that there were various groups who had not been contacted such as the PDSA, many vets and several registered boarders and kennels. Jeremy Sparkes added that he accepts there are budgetary issues but involving these groups would have gained quick wins. Penny Bowers stated that a lot of areas of Cardiff are like communities where everyone knows each other, they had contacted everyone they knew who had a dog, handed out leaflets and urged people to complete the consultation, expressing their views without preaching.

Members wished to congratulate Cardiff Dog Action Group stating that they had been remarkable in a number of ways including all the information that had been collected from various Council's. Members asked if there were any specific measures that they would consider the most beneficial to take forward. Penny Bowers stated that the Green Dog Walkers scheme stood out, it had captured people's imagination, anyone can get involved it is bright and colourful and attracts people. She added that no measure would work in isolation; she noted that people had mentioned bag dispensers but the group were not keen on polluting the parks with machinery; she noted that DNA was at the very early stages and was quite expensive so she would encourage people to participate in the Green Dog Walkers Scheme. Jeremy Sparkes stated that there were different issues in different parts of Cardiff, therefore it was important to use relevant data to inform effective enforcement. Paul Smith explained that Conway Council had a Youth Ambassador Scheme who worked out in the parks, stressing it was important to have the next generation on board with such schemes.

Councillor Driscoll concluded saying that the information from the Cardiff Dog Action Group had been fantastic. He added that it was important to use the best of what others are doing with regards to tackling dog fouling; and he stressed the importance of emptying bins and surrounding areas.

The Chairperson thanked everyone for their attendance and contribution to the meeting.

AGREED – That the Chairperson on behalf of the Committee writes to the Cabinet Member conveying the observations of the Committee when discussing the way forward.

9 : URGENT ITEMS (IF ANY)

None received.

The meeting terminated at 8.25 pm

ENVIRONMENTAL SCRUTINY COMMITTEE

4 DECEMBER 2018

Present: Councillor Patel(Chairperson)
Councillors Derbyshire, Philippa Hill-John, Owen Jones, Lancaster, Jackie Parry, Owen, Wong and Wood

50 : APOLOGIES FOR ABSENCE

No apologies for absence were received.

51 : DECLARATIONS OF INTEREST

No declarations of interest were received.

52 : MINUTES

The minutes of the meeting held on 6 November 2018 were approved by the Committee as a correct record and were signed by the Chairperson.

53 : PLANNING, TRANSPORT & ENVIRONMENT DIRECTORATE - QUARTER 1 & 2 PERFORMANCE REPORTS 2018/19

The Committee received the Planning, Transport and Environment Directorate – Quarter 1 and 2 Performance Reports 2018/19. Members were asked to consider the information received and determine whether they wished to make any comments, observations or recommendations to the Cabinet.

The Chairperson welcomed Councillor Michael Michael, Cabinet Member for Clean Streets, Recycling and Environment and Andrew Gregory, Director Planning, Transport and Environment. The Director was invited to deliver a presentation. Members were then asked to comment, seek clarification or raise questions on the information received. Those discussions are summarised as follows:

- Members asked what lessons were learned from the Greener Grangetown scheme. The Cabinet Member stated that the scheme has been a success and is performing as it was intended to do. It was the first scheme of its type and there were lessons learned. A commitment was given that the authority will look to repeat the scheme in other parts of the city. The Director stated more discussions needed to be held at a local level during the early states, so that those discussions can feed into contract negotiations. There were also discussions to be had with the Welsh Water/Dwr Cymru and National Resources Wales around introducing balance between partner organisations in terms of risk.

- Members noted a rise in the level of sickness between Q1 and Q2 2018/19. Sickness has increased by 2.83 FTE days per person across the whole Directorate. Members asked has there been such a big increase between Qtr 1 and Qtr 2 and what whether there was a way to address this. The Director stated that the Management Team were

holding regular meetings internally to understand how best to tackle long term sickness. Management is tight and procedures a rigorously applied, but managers are trying to dig deeper. Members stated that sickenss absence levels are high in the service area, but they were being reduced. Now sickness absence is increasing and Members asked officers to explain what was failing. The Director stated that the improvements in recent years came about as a result of more rigorous application of the sickness absence policy. This year as a result of a restructure and a criminal investigation, middle managers are being taken out of their day to day duties, and this is putting additional strain on the service.

- Members asked what initiatives were in place to ensure that the authority is able to reach the Welsh Government's 64% recycling target. The Cabinet Members advised that 3000 new wheeled bins are being provided to residents and a review of green waste collections is being conducted. Service users at HWRCs are being asked to recycle the items that they are currently disposing of in black bags. The Cabinet Member was confident of reaching the target. A range of actions have been identified, in particular promoting waste education. For example, an educational video is also being worked on with children in school 'Eco-clubs'. The Cabinet Member stated that recycling in Cardiff was a good news story.

- Members noted that, whilst the figures were not validated, there was drop in the amount of waste recycled between Q1 and Q2. The Cabinet Member stated that Q3 will include the Christmas holiday where waste collections and recycling are traditionally higher. It was also suggested that the hot weather during the year resulted in less grass cuttings being collected during the quarter. The average was 63% so the rate is moving in the right direction. The next challenge was to increase the quality of recycling collected, perhaps by separating plastics and paper. This will also help reduce the amount of contamination in the waste stream.

- The Director stated that there are triggers in the Action plan that include percentage targets for recycling which, if achieved, will lift the overall recycling rate to 64% next year. There are two key elements essential to achieving this – public support and having the most advantageous kerbside collection model in place. The Cabinet Member stated that in order to achieve 70% recycling by 2020 the service area have identified where those tonnages will come from.

- Members noted that the target for clearing reported fly-tipping was 5 working days. Members sought clarification as to how performance was calculated and verified, and in particular, when fly-tipping is reported and not cleared then subsequently reported again. The Cabinet Member stated that the intention is to clear fly-tipping as soon as possible, but there will be occasions when this is not achievable, for instance, if the waste contains asbestos or other potentially hazardous materials.

- Members asked whether it would be more cost effective to train our own staff to remove asbestos safely rather than to outsource those jobs to external contractors. The Cabinet Member gave a commitment to investigate this matter further.

- Members asked if the Scrutiny function was able to help the service area with the challenge of low productivity. The Director stated that some areas within the directorate need more accountability. There was often a deficiency in management or no proper systems in place. More meta data is required to get an understanding.

- The Committee noted that the Director was exceeding its target for the percentage of major planning applications determined within agree time periods of 25%. Members asked whether this was to the detriment of the city. The Director stated that it was not the case that more applications are detrimental to the city. The quality of applications has improved overall and placemaking/design is now central to all applications.

- A Member raised concerns regarding the number of people tarmacking their drives, which could lead to surface water flooding in some areas. Members were advised that Planning officers recommend a permeable layer.

- Members welcomed the positive feedback from the glass collection pilot. The Cabinet Member stated that the collection method was safer for staff and was producing better quality recycling. The authority was now able to sell the glass rather than pay for it to be reprocessed. A Member stated that the feedback received from residents indicated that it was difficult to order additional caddies. The Cabinet Member stated that the trial aimed to learn lesson and all feedback will be evaluated and taken into account with the intention of ironing out these glitches.

- A Member considered that the public did not know what to do with their additional waste generated during the Christmas period. The Cabinet Member stated that information is provided on the Council's website regard what can and cannot be recycled.

- Members asked whether there was any comparative data between the productivity of permanent staff and the productivity of agency staff and also, whether there were any intentions to make long term agency staff permanent. The Director stated that the picture was complex. Permanent staff and agency staff sometime had differing motivations. However, as part of the reshaping of the service the balance between permanent and agency staff was being looked at. The Director felt that whilst it was good to have a large number of permanent staff, there would probably always be a need for a pool of agency staff to deal with fluctuating service demand. All staff want to be supported and the long term needs of the service and its staff need to be considered.

- The Committee noted that in October 2018 projected savings for the

Directorate stood at £6.5 million. However, the figure has been reduced to £4.269 million. Members asked officers to explain the difference. The Director stated that in broad terms, given the changes in the Street Scene Department it was considered no longer appropriate to ask the service to carry an additional burden of a 17% savings target.

- Members requested further understanding of the sustainability of the Next Bike scheme – is there an expectation that the scheme will be self-funded or is it reliant on grant funding. The Director stated that the scheme is self-funded. The Welsh Government has provided capital grant funding which was used to provide the infrastructure to establish the scheme. The scheme has been successful in the city and further improvements in the network will provide safer routes and it anticipated that cycling will increase further, and further resilience in terms of the schemes commerciality. The Director stated that the key different between the Next Bike scheme and an earlier cycling scheme was the comprehensive network of Next Bike stands. Cities are also moving towards cycling and the public are more supportive of cycling.

- In terms of management and organisational issues within the Directorate, Members ask what assurance can be given the audit processes are strong enough. The Cabinet Member stated that the HWRC issue is a technical argument based on a difference of opinion and was not a management issue. The Director advised that a criminal investigation is ongoing. Risks and gaps in oversight have been exposed. Systems will be put in place.

- The Committee asked why the assessment of progress on the bus station development was rated 'green'. The Cabinet Member stated that the funding was in place, planning permission had been approved and work had started on-site. The Director stated that the authority was aiming to provide the best bus station in the UK and it has taken some time to get the pieces in place. The completed development will be a step-change in transportation in the city.

- Members asked why staff were being 'encouraged' to uptake digital systems. The Director advised that the introduction of new system will require staff, who are accustomed to working in a particular way, to receiving training and an explanation of the benefit. These system will be better in terms of accountability. The new technology has been implemented in some areas and the Director agreed to provide details of the roll out following the meeting.

- The Committee requested further details of the commercial opportunities being explored. The Cabinet Member stated that the commercial operation bids for contracts. A contract with the Principality Stadium has been secured and there discussions are ongoing with other sports organisations based in the city. The authority has also recently launched a skip hire business which was performing very well.

- The Director confirmed that ward action plans were still being

formulated.

AGREED – That the Chairperson write to the Cabinet Member on behalf of the Committee to convey their comments.

54 : ENVIRONMENTAL SCRUTINY COMMITTEE - FORWARD WORK PROGRAMME 2018/19

The Principal Scrutiny Officer presented the Committee's Forward Work Programme for 2018/19 and invited comments.

Members requested consideration be given to receiving agenda items on Cardiff Bus and Active Travel for Schools.

55 : CORRESPONDENCE - VERBAL UPDATE

The Committee received copies of correspondence sent and received in relation to matters previously scrutinised by this Committee.

AGREED – That the correspondence report and attached documentation be noted.

56 : URGENT ITEMS (IF ANY)

The Committee discussed the non-attendance of Cabinet Members at Scrutiny Committee meetings. Members requested that the Chairperson arrange a meeting with the Cabinet Member for Strategic Planning and Transport to discuss this issue further.

57 : DATE OF NEXT MEETING - 8 JANUARY 2019

Members were advised that the next Environment Scrutiny Committee is scheduled for 8 January 2019.

The meeting terminated at 6.30 pm

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JOINT SCRUTINY COMMITTEE

19 NOVEMBER 2018

Present: Councillor (Chairperson)
Councillors Gordon, Henshaw, Gavin Hill-John, Philippa Hill-John, Howells, Owen Jones, Lancaster, Owen, Parkhill, Jackie Parry, Patel, Robson, Sattar, Simmons, Stubbs, Wong and Wood

5 : CHAIRPERSON

Councillor Ramesh Patel was appointed as Chairperson of the Joint Scrutiny Committee.

6 : APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillor Bob Derbyshire.

7 : DECLARATIONS OF INTEREST

None received.

8 : PUBLIC SPACE PROTECTION ORDERS - CONTROL OF DOGS

The Chairperson welcomed Councillor Peter Bradbury, Cabinet Member for Leisure & Culture, Councillor Michael Michael, Cabinet Member for Clean Streets, Recycling & Environment, Matt Wakelam, Assistant Director - Street Scene in Planning, Transport & Environment, Infrastructure & Operations and Jon Maidment Operational Manager, Parks Sport & Harbour
to the meeting.

Members were advised that they would have an opportunity to question the Cabinet Members and officer from the Planning, Transport & Environment Directorate; the Chair would invite oral statements from Councillors, members of the public and other stakeholders attending the meeting; Members would have an opportunity to question the Councillors, members of the public and other stakeholders attending the meeting; and Members would consider any written statements presented by Councillors, members of the public and other stakeholders to the meeting.

The Chairperson invited Councillor Peter Bradbury to make a statement in which he said that he wished to thank the Committees and officers for arranging the meeting. He stressed that no decision would be made today, but it was an opportunity to look at the results of the consultation, hear a presentation from officers, and look at responses to the survey and social media activity. He stated that there was a clear consensus of no support for one particular element of the PSPO; the general consensus ruled out a blanket ban on dogs on marked pitches; adding that this remains an issue but the support of the wider community is needed and the Council recognises that. He added that there would be a further opportunity for pre-decision when the PSPO goes to Cabinet. He explained that there was widespread support for some elements of the consultation which was the most widely consulted upon

topic other than budgets and had received record responses and social media activity; and he wished to thank officers for their support during what was a particularly difficult time for him and his family.

The Chairperson invited Councillor Michael to make a statement in which he thanked the Committees for the meeting. He stated that there were issues with sports pitches and the intention of the consultation was to come up with ways of making things better; he was happy to listen to evidence and would reflect on it and come back with something that would be a benefit to everyone.

Members were provided with a presentation on the PSPO consultation after which the Chairperson invited questions and comments from Members.

Members expressed disappointment that Members of the public were not able to ask questions at the meeting.

Members referred to the front cover of the consultation document and asked if it was genuine. The Cabinet Member for Leisure & Culture acceded that the choice of cover was a mistake and that he has apologised for it and would like to apologise again as it was his responsibility.

Members noted that there had been notices displayed in three sports clubs and asked if any had been provided to vets etc. Members were advised that Appendix C to the report listed the people who were contacted; vets were not but there were lots of others that were.

With reference to the written statements, Members noted that there was a raft of information that had not appeared in the consultation document as asked what information was looked at before the consultation was sent out and whether any of the ideas had been considered. The Cabinet Member for Clean Streets, Recycling & Environment stated that the consultation was for the people of the City, all of their views would be taken on board before any decision is made. He added that things can always be done better in hindsight but they went shutting the door on anything, they would consider all views, look at costs and then determine a way forward. The Cabinet Member for Leisure & Culture added that was why there had been an email address established for the consultation and a comments section for people to put ideas forward; he stated that this process would continue post consultation. He considered that the consultation had energised people who were previously under represented, and that lessons had been learned from the consultation; any ideas that would help would be considered and this was in relation to litter as well as dog fouling.

Members asked whether it was reasonable to alter any details of the consultation during the process with particularly reference to question 11 and asked if this could be legally challenged. Officers advised that they would take the question away. Officers added that the consultation was about obtaining a view, there were some queries during the process and some details needed clarity so there had been some minor modifications, but with regards to the legal position of this then a view would have to be sought from legal colleagues.

With reference to question 11, Members considered that there were 3 points that people were unable to answer 'no' to and that people found the question difficult to answer. Members asked how the question was extracted with regards to playgrounds and pitches. The Cabinet Member for Leisure & Culture stated that he takes responsibility and that he shouldn't have grouped the question in the way it was. He added however that the result was that they have a sound consensus on 5 out of 6 proposals. He stated that he has apologised for the image used on the front cover and not separating out question 11 but he defended what he considered a worthwhile exercise.

Members considered that it was not just a playground or sports pitch issue, and that in some wards in particular it was a real problem so residents were grateful for the consultation.

Members were interested in the raft of ideas that the consultation had thrown up and were keen to learn more about Green Dog Walking and See It Report It. The Cabinet Member for Leisure and Culture stated that the reporting mechanism does need to be ironed out more, currently 1 of 5 reports of dog fouling are in relation to parks; clubs often clean up themselves and don't report the issue. The Council was keen to promote dog walking as an activity for all.

Members noted that there are lessons to be learned from the consultation process and considered that people could have tested the survey before it was issues and any queries such as with question 11 would have been raised.

Members were concerned that there was confusion around dogs being able to use sports pitches and that some people were being aggressively challenged, stating that better communication on the current position was needed. The Cabinet Member for Leisure and Culture stated that when the final PSPO is suggested, it will make it very clear what is allowed and not allowed.

Members referred to the 500 complaints and asked for clarification on this. Members were advised that paragraph 15 of the report explains this but it was noted that the 500 complaints were not just park complaints it was the whole amount but there was reference to parks so the confusion could be seen.

Members asked for information on the number of fines issued relating to marked sports pitches. Officers advised that in 2015/16 there had been 49 fines issues, 11 of which were by Park Rangers; in 2016/17 - 28 fines were issues, 24 by Park Rangers; in 2017/18 - 19 fines were issues, 16 by Park Rangers. There were no figures for the current year as yet but they were not greatly enhanced. Officers noted that the figures were extremely low and were looking at ways of changing enforcement, including having the means to clear up dog fouling. It was noted that all bye-laws had to be brought up to date; there was a need to improve education and enforcement in Parks and target specific areas using intelligence from the public who generate the complaints.

Members sought clarification on what constitutes a marked sports pitch and were advised that it was a pitch that was marked and played on and that seasonality should not affect it.

Members discussed health concerns and noted that this related to urban foxes as well as dogs, and asked how this was being dealt with. The Cabinet Member for Leisure and Culture reiterated that the problem was not with the animals but with irresponsible dog owners, if there are specific problems in certain areas then people are encouraged to report it and the Council will clean it up.

Members noted that lots of good ideas had come forward from the consultation. Members recognised that there were resource, legal and training implications to be considered. Members noted that there are concerns regarding current aspects of park management such as Bins and emptying of bins and asked what the plans were to address these concerns. Officers stated that Cabinet had invested £120k for removing/adding bins around the City, the new larger bins would have sensors to show how full they are, this data could be accessed remotely, and they would be placed in key locations around the City. There was a need for better intelligence to apply resources to provide a better service, this was already happening and would be kept under review.

Members referred to the importance of semantics and clarity of questions when designing the consultation and asked what processes were looked at regarding formulating questions and whether the questions were tested before they went live, because as the Capital City, Cardiff should have the skills to do meaningful consultations. The Cabinet Member for Leisure and Culture explained that they had looked at other Local Authorities consultations, as well as Cardiff Research Centre; the Vale of Glamorgan had used very similar questions in their consultation too; processes had been looked at and the comments section and email address was added. With regards to semantics the Cabinet Member stated that this main concern was the result and what comes from it; there had been a number of concerns and these were listened to; people thought the consultation was skewed but it was not and their views were listened to, so in essence the consultation worked.

Members considered the dog walking community as a huge asset to the Council especially in terms of reporting and asked how this process could be used to keep this engagement with the dog walking community and hopefully increase reporting figures. The Cabinet Member for Leisure and Culture endorsed this view regarding the dog walking community and advised that he would meet with them again to move forward, this meeting would include sports clubs and friends groups to work together to make the parks better for everyone.

Members asked whether Cardiff was unique with marked sports pitches in a City environment and whether enforcement would be able to get the desired effect or whether a total ban was proportionate. The Cabinet Member explained that the consultation covered a wide range of proposals and reiterated that no decision was taken as yet. They had looked at what was legally possible with regards to marked pitches and also at legal cases in London boroughs; it was felt it was best to consult on a wider range of proposals as possible, listen to views to help define a PSPO.

Members discussed the difficulties with enforcement with regards to irresponsible owners particularly those who walk their dogs early in the morning or late at night. Members noted that the PSPO would be a deterrent and that better signage and communication may help to educate and deter.

Members referred to the written statements and noted that there were many ways that issues could be tackled, asking what recommendations would be taken forward to reduce dog fouling and whether a PSPO was presupposing the outcome of the consultation. The Cabinet Member for Clean Streets, Recycling & Environment stated that a PSPO would mean a change in legislation and provide a tool to assist Local Authorities and the Police to deal with anti-social behaviour; it has to be proportionate and to protect the City from dog fouling. The Cabinet Member for Leisure and Culture added that there are different bye-laws in different parks throughout the City, a PSPO allows for them all to be put under one making it easier to manage. Officers reiterated that education as well as enforcement was important and that there are awareness events held in Parks.

Members discussed dog waste bins and that often when these are not emptied, bags are left around the full bins. Officers advised that the teams are instructed to clean around the bins when they are emptied, it was also important to stress that dog waste can be placed in general waste bins. Members noted that there are 22 Officers who can enforce, they can also educate and clean; Officers were looking at ways of utilising resources including mobile scheduling.

Members asked for more information on whether there were copies of the consultation in libraries and Hubs and more a breakdown of how many responses were submitted online and how many in hard copies. The Cabinet Member for Leisure and Culture advised that there were posters and hard copies of the consultation in every library and Hub across the City with help available for completion. Officers didn't have the breakdown of how the responses were submitted but advised they could obtain this information if required. The Chairperson asked for confirmation to be provided that every library and Hub had hard copies of the consultation available; the Cabinet Member for Leisure and Culture advised that he would provide this and that the issue would come back for pre-decision too.

Members asked whether Cardiff had looked at other local Authorities and whether they enforce on people not carrying bags; Officers advised that they have and as part of the proposal they have looked at RCT for many aspects including consultation as they have reduced the number of complaints for dog fouling.

The Chairperson welcomed Councillors Driscoll and Dilwar Ali, Paul Smith, Penny Bowers, Jeremy Sparkes, Peter Jones and Nathan Foy to the meeting.

The Chairperson invited Councillor Driscoll to make a statement in which he expressed his thanks to Members and Officers for facilitating the meeting, providing himself and other stakeholders the opportunity to speak. He stated that he had played on most of the sports pitches in Cardiff, he supports the clubs and understands their concerns but he absolutely understands the concerns of dog owners too. He noted that most complaints received were about verges and pavements, but issues on pitches also needed to be addressed. He considered that the dog action group had been fantastic and it was imperative to work with them and others in addressing the issues. He added that education work was important and lessons could be learned from the work undertaken with Litter and also from the work of other local Authorities where best practice should be looked at. He concluded stating that he had many suggestions from residents including seasonal restrictions around splash pads in parks.

The Chairperson invited Councillor Dilwar Ali to make a statement in which he discussed Caring for K9's, explaining that this group was made up of Councillors and partners with the aim of improving the issue of dog fouling and improving welfare. The group gathers information from many areas and would hold a conference in the Spring and report to Cabinet. He noted issues such as dogs must be allowed to run, public space should be safe for everyone and owners with multiple dogs must be aware of all dog fouling. He stated that the group had received abuse on social media but reiterated that they were not dog haters, they were concerned for animal welfare and the PSPO should protect the public and allow people to exercise dogs responsibly.

The Chairperson invited Paul Smith to make a statement in which he said that he agreed with the majority of the consultation other than the marked sports pitch element; he was delighted to work with the Council and have the opportunity to take the message out to people in the wider dog ownership community. He added that Caerphilly County Borough Council have reviewed their PSPO and taken out the sports pitch element.

The Chairperson invited Penny Bowers to make a statement in which she said that responsible dog owners respect PSPO's that work; Cardiff Dog Action had informed people about the consultation and fought against the proposed sports pitch element with a reasoned argument and was willing to work with and move forward with the Council. She added that it was important to get the message to the minority of dog owners who are irresponsible through education and enforcement, engagement and a robust communication strategy. Members were advised of the Green Dog Walkers Scheme was had been successful and there were many dog owners keen to help both with sports clubs and to look at the issue more holistically.

The Chairperson invited Jeremy Sparkes to make a statement in which he explained that he was a dog owner who lives, works and plays sports in Cardiff. He noted the pride that was cited for a successful consultation however he considered that as 1 in 3 households are dog owners the response could have been much greater. He considered that the consultation could have been far greater reaching and that some people who were directly affected were excluded. He stated that information obtained through Freedom of Information requests had revealed that data provided to Cabinet was inaccurate and he stressed the importance of robust, reliable, reputable and relevant data. He considered that the risk of Toxicarias is low if you live in Cardiff yet there had been hostile comments made towards people.
The Chairperson invited Peter Jones to make a statement in which he said that he represented Guide Dogs Cymru; he considered that the proposals were disproportionate towards disabled people. He was pleased to see that an Equalities Impact Assessment had been undertaken but he considered that this should have been done before the consultation process started; he also added that signs in parks need to be accessible for people with disabilities, not only sight impairment.

The Chairperson invited Nathan Foy to make a statement in which he explained that he was a guide dog owner and he has a role to support people when they are met with challenges. He stressed the importance of exemption for guide dogs in any proposal that is brought forward as they are not the same as pet dogs. He was aware of guide dog owners who had met verbal resistance when free running their

dogs, he explained that many guide dog owners are older and are very intimidated when people are verbally abusive towards them. He stressed the importance of guide dogs having free running time, as an important part of what they do and accessible places are needed for them to do this. Large restrictions placed on guide dog owners would have huge impacts on them and their families as guide dogs enable family dynamics such as involvement in school activities.

The Chairperson thanked all witnesses for their statements and invited questions and comments from Members.

Members were concerned that there was a perception that decisions had already been taken and felt it was important for the Council to make the situation clear.

Members noted that there were 8 PSPO's in place across Wales and asked how they have worked where they were imposed on marked pitches. Members were advised that the PSPO's had all been implemented in the last 18 months, questions would be asked about the effect and also discussions held with dog owners to determine if there had been any changes on where/how they walk their dogs including how much time they now spend doing so.

Members asked for more information about people who had been excluded from the consultation and were advised that there were various groups who had not been contacted such as the PDSA, many vets and several registered boarders and kennels. Jeremy Sparkes added that he accepts there are budgetary issues but involving these groups would have gained quick wins. Penny Bowers stated that a lot of areas of Cardiff are like communities where everyone knows each other, they had contacted everyone they knew who had a dog, handed out leaflets and urged people to complete the consultation, expressing their views without preaching.

Members wished to congratulate Cardiff Dog Action Group stating that they had been remarkable in a number of ways including all the information that had been collected from various Council's. Members asked if there were any specific measures that they would consider the most beneficial to take forward. Penny Bowers stated that the Green Dog Walkers scheme stood out, it had captured people's imagination, anyone can get involved it is bright and colourful and attracts people. She added that no measure would work in isolation; she noted that people had mentioned bag dispensers but the group were not keen on polluting the parks with machinery; she noted that DNA was at the very early stages and was quite expensive so she would encourage people to participate in the Green Dog Walkers Scheme. Jeremy Sparkes stated that there were different issues in different parts of Cardiff, therefore it was important to use relevant data to inform effective enforcement. Paul Smith explained that Conway Council had a Youth Ambassador Scheme who worked out in the parks, stressing it was important to have the next generation on board with such schemes.

Councillor Driscoll concluded saying that the information from the Cardiff Dog Action Group had been fantastic. He added that it was important to use the best of what others are doing with regards to tackling dog fouling; and he stressed the importance of emptying bins and surrounding areas.

The Chairperson thanked everyone for their attendance and contribution to the meeting.

AGREED – That the Chairperson on behalf of the Committee writes to the Cabinet Member conveying the observations of the Committee when discussing the way forward.

9 : URGENT ITEMS (IF ANY)

None received.

The meeting terminated at 8.25 pm

CYNGOR CAERDYDD
CARDIFF COUNCIL

ENVIRONMENTAL SCRUTINY COMMITTEE

19 MARCH 2019

PRE DECISION SCRUTINY: PUBLIC SPACE PROTECTION ORDERS – DOG CONTROLS

Reason for the Report

1. To provide the Committee with an opportunity to carry out pre decision scrutiny on:

   - The introduction of a Public Space Protection Order for Dog Controls under Section 59 of the Anti-Social Behaviour, Crime and Policing Act 2014.
   - The policy document for Public Space Protection Orders.

Background

2. Cardiff Council has responsibility for the management and maintenance of public spaces across the city. These spaces include parks, play areas, adopted highways, sports grounds, schools and cemeteries.

3. The Council has a large number of parks and open spaces that are used by dog walkers. The majority of dog owners are responsible and clean up after their dogs, however, there are persistent issues across Cardiff - specifically where dog faeces are not removed by dog owners.

4. The Council has in recent years delivered a number of initiatives aimed at reducing dog fouling, for example, public educational campaigns. Despite the efforts made, dog fouling continues to be a concern for many Cardiff residents.

5. Public Space Protection Orders are available to Local Authorities to deal with specific nuisance problems in particular areas that are having, or are likely to have, a

detrimental effect on the quality of life for those who live, work or play within the locality. An order can prohibit or restrict certain activities and should be designed to ensure that the law-abiding majority can use and enjoy public spaces, safe from anti-social behaviour.

6. A Public Space Protection Order is different from other powers available under the Anti-Social Behaviour, Crime and Policing Act 2014 as they are led by the Council and concentrate on the identified problem behaviour. The final restrictions placed on a Public Space Protection Order should be evidence based and shaped by the opinions of key stakeholders and the individuals who live, work or visit the public spaces.

7. The Council can make a Public Space Protection Order in consultation with the Police and other relevant bodies who may be affected. The Public Space Protection Order will have effect for a period of no more than three years, however, the Council may extend the Order for a further three years if there are reasonable grounds for doing so. There is no limit on the number of times that a Public Space Protection may be reviewed and / or renewed.

8. Once a Public Space Protection Order is adopted by the Council, sanctions are available for persons who breach certain prohibitions within the order. A breach of the order can be enforced initially by way of a simple fine under a fixed penalty notice. If this fine is not paid then the enforcement action can be escalated through criminal powers available by way of a criminal prosecution through the Magistrates' Court.

9. A maximum fine of level three or £1,000 may be imposed. Alternatively, the opportunity to pay a Fixed Penalty Notice up to a maximum of £100 may be offered in place of prosecution and to avoid a criminal conviction.

10. The current fixed penalty notice for dog fouling is £80. The value of fines associated with dog controls from byelaws vary, but enforcement has not taken place for a number of years.

11. Rhondda Cynon Taff County Borough Council and Denbighshire County Council have used Public Space Protection Orders to assist with the control of dogs. Other

Councils have used Public Space Protection Orders to address issues such as access to public land, alcohol and intoxicating substances.

12. The byelaws currently in place in Cardiff were created under The Public Health Act 1875; The Open Spaces Act 1906; The Local Government Act 1972 and The Dog (Fouling of Land) Act 1996. The requirements of these byelaws are:

- That dogs are controlled, so as not to cause a nuisance within open spaces, which came into effect in 1964;
- The prohibition of dog fouling within designated areas across Cardiff;
- The exclusion of dogs within cemeteries, which came into force in 1986; and,
- The exclusion of dogs from children's playgrounds and certain pleasure grounds and open spaces, which came into force in 1991 and was updated in 1993.

13. The Anti-Social Behaviour, Crime & Policing Act 2014 repeals previous legislation and will eventually repeal The Dog (Fouling of Land) Act 1996, which dealt with dog fouling and its enforcement. The Anti-Social Behaviour legislation enables a Public Space Protection Order to introduce enforcement rules on the presence of dogs, as well as wider controls to deal with anti-social behaviour on land accessible to the public.

14. The introduction of a Public Space Protection Order would mean that the Council be would be able to enforce the restrictions and requirements. In addition, Police Officers and Police Community Support Officers would have the ability to enforce the order, although Council officers would deal with the issuing of Fixed Penalty Notices.

15. Dog fouling is unsightly, unpleasant and can lead to serious illness in humans such as Toxocariasis - this can develop from direct contact with the faeces on the ground which can potentially lead to blindness. Particular concern is raised in relation to children and sports users using parks and open spaces.

16. Cardiff Council has carried out targeted educational interventions across the city where there are high number of complaints in relation to dog fouling. However, there continues to be issues across Cardiff with irresponsible dog ownership, specifically where dog faeces is not being removed and where dogs are not sufficiently controlled. The Council is aware that the majority of dog owners are responsible and

control their dogs in public spaces. However, there is still a minority of people who do not take responsibility for their dogs and ignore the Council's byelaws.

17. The Cabinet Decision of 12th July 2018 resolved that:

- Officers be authorised to undertake a six to twelve week public consultation exercise on the proposal to introduce a Public Spaces Protection Order (PSPO) under the Anti-Social Behaviour, Crime and Policing Act 2014 to introduce dog controls in areas across the Cardiff and to report back to Cabinet.

18. This prompted a consultation exercise on dog control that specifically looked at:

- The prohibition of dog fouling in all public places owned and/or maintained by the Council;
- The exclusion of dogs in all enclosed playgrounds, marked sports pitches and Schools, which are owned and/or maintained by Cardiff Council;
- A requirement that dogs are kept on leads within all Cemeteries owned and/or maintained by Cardiff Council;
- A requirement allowing authorised officers to give a direction that a dog (s) be put and kept on a lead if necessary;
- Setting the fixed penalty fine for breach of the order to the maximum permitted of £100;
- The revocation of the current byelaws associated with dog control in Cardiff be endorsed.

19. The Council carried out a consultation for six weeks from the 10th September to the 22nd October 2018. The consultation was promoted on the Council's website, social media and via posters that were displayed in each community hub and library across Cardiff. Feedback to the consultation exercise was made through a series of formats including by email, post, or via the Council's websites and social media channels.

20. In total 6,002 responses were made during the consultation exercise. The results of the exercise are contained within the consultation document which is attached to this report as **Appendix 1**. The consultation promoted comprehensive debate relating to the banning of dogs from sports pitches. The recommended dog controls proposed following consultation are:

- The prohibition of dog fouling in all public spaces owned and/or maintained by the Council;
- The requirement for a dog owner to have a means of clearing dog fouling;
- The exclusion of dogs in all enclosed playgrounds and schools, which are owned and / or maintained by Cardiff Council;
- The requirement that dogs are kept on a lead within all cemeteries owned and / or maintained by Cardiff Council;
- A requirement allowing authorised officers to give a direction that a dog (s) be put and kept on a lead if necessary;
- The fixed penalty notice charge for a breach of a Public Spaces Protection Order for dog controls, as set out above, is set at £100;
- The dog controls will be exempt for persons who have a disability that affects the person's mobility, manual dexterity, physical co-ordination or ability to lift, carry or otherwise move everyday objects, in respect of a dog trained by a registered charity and upon which the person relies for assistance.

Issues

21. Cabinet could consider a 'do nothing' approach. However, the current byelaws contained under Dog Fouling of Land Act 1996 are not supported via Magistrates Courts and will eventually be repealed. This is due to there being more up to date legislation that the Council should be utilising, specifically the Anti-Social Behaviour, Crime and Policing Act 2014.

22. A Public Space Protection Order policy is required by the Council to provide the process and guidance of how PSPO's will be managed in Cardiff. The draft Public Space Protection Order policy due to be received by Cabinet is attached to this report as **Appendix 2**.

23. In compliance with the duties as expressed within the Equality Act 2010, an Equalities Impact Assessment has been undertaken to determine how the PSPO may target or impact on groups with protected characteristics – a copy of the Equalities Impact Assessment is attached to this report as **Appendix 3**. Exemptions identified in the Equality Impact Assessment include that the proposed PSPO will not apply to a person:

- Who are visually impaired and registered under Section 29 of the National Assistance Act 1948;
- Who is registered as sight impaired, severely sight impaired or as having sight and hearing impairments, registered under 18 of the Social Services and Well-Being (Wales) Act 2014;
- Who has a disability which affects their mobility or any other disability, where the requirement of removing faeces would be unreasonable;
- Who has a disability that affects the person's mobility, manual dexterity, physical co-ordination or ability to lift, carry or otherwise move everyday objects, in respect of a dog trained by a registered charity and upon which the person relies for assistance;
- Working Dogs used for emergency search and rescue, law enforcement, HM armed forces and used for directing animals will be exempt.

24. Engagement will take place with vulnerable user groups to explain the new legislation and associated exemptions. This will take place via correspondence and via Cardiff Access Focus Group.

25. Environmental Enforcement officers and Park Rangers will undertake Disability Equality Training to support them in their role of enforcement.

26. Articles 10 and 11 of the Human Rights Act 1998 regarding freedom of expression and freedom of assembly and association have been considered and no issues have been identified.

27. An interested person may appeal to the High Court to question the validity of a PSPO, or a variation of an Order. An appeal must be made within the period of 6 weeks beginning with the date on which the Order or variation is made.

28. Future Orders and publication will be translated bilingually and signs will be created in compliance with the Welsh Language Act 1993.

Resources

29. Resource will be required for the preparation of the legal order (including associated publication), media campaign and for the implementation of signage relating to any

agreed dog controls. This will be provided from the environmental improvement reserve.

30. Resource within the Environmental Enforcement team and Park Rangers team will be delegated authority to issue fines relating to the Public Space Protection Order for dog controls. The Council will work in partnership with the police to discuss training for Police Community Support Officers to support enforcement of new controls.

Previous Scrutiny & Local Member Consultation

31. All Members were sent a copy of the consultation survey for Public Space Protection Orders – Dog Control and invited to participate in the consultation exercise in September 2018.

32. The Economy & Culture Scrutiny Committee and Environmental Scrutiny Committee ran a joint scrutiny meeting on the 19th November 2019 to consider a paper titled 'Public Space Protection Orders – Control of Dogs'. The scope of the report and joint meeting was to consider the content of the Cabinet paper on 'Public Spaces Protection Orders – Dog Controls' and the recent public consultation exercise on 'Public Spaces Protection Orders (PSPOs) – Proposed Dog Controls' that ended on the 22nd October 2018. The scrutiny focused on:

- The delivery of the public consultation exercise;
- The results and findings of the public consultation exercise;
- Feedback from key stakeholders and the public on the public consultation exercise, its range of proposals and future proposals;
- A range of potential options that the Council might take to address any concerns about dog control that were identified in the Cabinet paper and public consultation exercise;
- Where appropriate, provided feedback on dog control to the Cabinet to help inform future decision making.

33. Cabinet Members, officers and a range of external witnesses were invited to take part in the meeting. Participants at the meeting included:

- Councillor Peter Bradbury - Cabinet Member for Culture & Leisure;

- Councillor Michael Michael – Cabinet Member for Clean Streets, Recycling & Environment;
- Matt Wakelam - Assistant Director - Street Scene – Planning, Transport & Environment Directorate;
- Jon Maidment - Operational Manager – Parks, Sport & Harbour Authority – Economic Development Directorate;
- Jeremy Sparkes - Cardiff Dog Action;
- Penny Bowers - Cardiff Dog Action;
- Paul Smith - RSPCA Cymru;
- Peter Jones – Guide Dogs Cymru;
- Nathan Foy - Guide Dogs Cymru;
- Councillor Dilwar Ali - On behalf of Caring4K9's (All Party Working Group);
- Councillor Sean Driscoll - Councillor for Llandaff.

34. A copy of the cover report for the item titled 'Public Space Protection Orders – Control of Dogs' and the letter sent the Cabinet following the meeting are attached to this report as **Appendices 4** & **5**.

Report Recommendations

35. The recommendations made in the report titled 'Public Space Protection Orders – Dog Controls' are for the Cabinet to approve the introduction of a Public Space Protection Order for Dog Controls under Section 59 of the Anti-Social Behaviour, Crime and Policing Act 2014 to include:

- The prohibition of dog fouling in all public spaces owned and/or maintained by the Council;
- The requirement for a dog owner to have a means of clearing dog fouling;
- The exclusion of dogs in all enclosed playgrounds and schools, which are owned and / or maintained by Cardiff Council;
- The requirement that dogs are kept on a lead within all cemeteries owned and / or maintained by Cardiff Council;
- A requirement allowing authorised officers to give a direction that a dog (s) be put and kept on a lead if necessary;

- The fixed penalty notice charge for a breach of a Public Spaces Protection Order for dog controls, as set out above, is set at £100;
- The dog controls will be exempt for persons who have a disability that affects the person's mobility, manual dexterity, physical co-ordination or ability to lift, carry or otherwise move everyday objects, in respect of a dog trained by a registered charity and upon which the person relies for assistance;
- To approve the new policy for Public Space Protection Orders.

Way Forward

36. Councillor Peter Bradbury, Cabinet Member for Culture & Leisure and Councillor Michael Michael, Cabinet Member for Clean Streets, Recycling & Environment have been invited to attend for this item. They will be supported by officers from the Planning, Transport & Environment Directorate.

Legal Implications

37. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct legal implications. However, legal implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any legal implications arising from those recommendations. All decisions taken by or on behalf of the Council must (a) be within the legal powers of the Council; (b) comply with any procedural requirement imposed by law; (c) be within the powers of the body or person exercising powers on behalf of the Council; (d) be undertaken in accordance with the procedural requirements imposed by the Council e.g. Scrutiny Procedure Rules; (e) be fully and properly informed; (f) be properly motivated; (g) be taken having regard to the Council's fiduciary duty to its taxpayers; and (h) be reasonable and proper in all the circumstances.

Financial Implications

38. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to

consider and review matters there are no direct financial implications at this stage in relation to any of the work programme. However, financial implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any financial implications arising from those recommendations.

RECOMMENDATION

The Committee is recommended to:

(i) Consider the information in this report and the information presented at the meeting;

(ii) Determine whether they would like to make any comments, observations or recommendations to the Cabinet on this matter; and,

(iii) Decide the way forward for any future scrutiny of the issues discussed.

DAVINA FIORE
Director of Governance & Legal Services
13 March 2019

PSPO:Dog Controls Consultation Response Report

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CONTENTS **Page**

Public Spaces Protection Orders (PSPOs)

Consultation on Proposed Dog Controls

Background

Cardiff Council is committed to tackling anti-social behaviour in relation to dogs.

Cardiff Council has the responsibility for the management and maintenance of public spaces across the city. These spaces include parks, adopted highways, sports grounds, Schools and Cemeteries.

It is accepted that the majority of dog owners are responsible and clean up after their dogs. However, despite a number of interventions tried over the years there continues to be a growing concern across the city in relation to dogs, specifically in relation to dog fouling.

In order to tackle these issues, the Council has the authority to implement a Public Spaces Protection Order (PSPO) under the Anti-Social Behaviour Crime and Policing Act 2014. A PSPO can prohibit or restrict certain activities and are designed to ensure that the law abiding majority can use and enjoy public spaces, safe from anti-social behaviour.

The Council must consult with members of the public and other key stakeholders prior to the introduction of a new order.

Cardiff Research Centre (CRC) were commissioned by Culture & Leisure to facilitate a public consultation into the proposal to introduce a Public Spaces Protection Order in relation to dog controls. The consultation aimed to seek views on the following proposed restrictions;

- The prohibition of dog fouling in all public spaces owned and/or maintained by the Council,
- The exclusion of dogs in all enclosed playgrounds, marked sports pitches and schools, which are owned and / or maintained by Cardiff Council.
- A requirement that dogs are kept on a lead within all cemeteries owned and / or maintained by Cardiff Council.
- A requirement allowing authorised officers to give a direction that a dog (s) be put and kept on a lead if necessary,
- Increasing the fixed penalty notice charge for a breach of a Public Spaces Protection Order from £80 to £100.

Methodology

- The electronic survey was available to complete online from Monday the 10th September to Monday 22nd October 2018.

- Dedicated web pages were set up on the Council website to host a variety of information about the proposed dog control measures (www.cardiff.gov.uk/dogcontrols). These pages included links to the electronic survey as well as downloadable hard cope of the questionnaire.

- Links to the survey were also available via Cardiff Councils dedicated web pages www.cardiff.gov.uk/haveyoursay.

- The survey was advertised via a banner on the council's website homepage which had 90,121 visits during the consultation period.

- The survey was promoted as a Quick Link' on the council's Intranet pages.

- Paper copies of the survey were available on request by contacting consultation@cardiff.gov.uk.

- Officers from C2C were on hand to offer assistance in filling out the survey over the phone and to help with any queries from members of the public.

- Identified stakeholder's (see Appendix A) were communicated with directly via email. A copy of the letter sent to them can be seen as Appendix B.

- A direct link to the survey was emailed to approximately 5,000 members of the Citizens Panel. (More information can be found in Appendix C).

- A communication campaign was conducted via social media. Cardiff Council's Twitter and Facebook accounts have a combined audience of 89,000 followers (78K Twitter), (11K Facebook).

- 16 Specific posts on social media – they reached, 512,421 people and generated 1,766 clicks, comments, likes and shares.

- Posted these on 3 parks pitches updates (with the aim of targeting sports clubs using the pitches) – these reached an additional 6,015 people and generated a further 850 engagements.

- Liaised with the Urban Park Rangers to post via their twitter account and the Community Rangers to post via their Facebook page.

- Promotional posters were displayed across the council's 19 city-wide Hubs and Libraries.

- Additional promotional work included sending the survey link out to 'Network of friends' groups across Cardiff, these included:

  - Friends of Roath Park
  - Friends of Heath
  - Friends of Hailey Park
  - Friends of Cefn Onn
  - Friends of Coed y felin
  - Friends of Bute Park
  - Friends of Cathays
  - Friends of Forest Farm
  - Friends of Nant Fawr
  - Friends of Pentre Gardens
  - Friends of Moorland Park
  - Friends of Howardian

Bute Park

Roath Park

Hailey Park

Further promotional work included sending the survey link out to sporting venues across Cardiff, these included:

- Cricket Wales
- Sport Wales
- Glamorgan CC
- Cardiff midweek cricket league
- South Wales FA
- FAW Trust
- Cardiff and District league
- Cardiff Combination League
- Lazarou Sunday league
- All football club secretaries
- WRU

Respondents

There were 6,002 responses received over the consultation period. This is the largest response to a single survey by Cardiff Council in 2018.

In addition to this over 180 emails were received from individuals along with 12 emails from public bodies, a sample of these can be found in Appendix D

During the consultation period there were numerous petitions setup objecting to the proposal to ban dogs from all marked sports pitches which are owned and / or maintained by Cardiff Council, one of the petitions received over 16,000 signatures, examples of comments made between 3rd October to 21st October via the petitions can be found in Appendix E.

Further to the petition, on Sunday 21st October there was a 'Dog March' through Cardiff to protest against the proposals, the walk, which had a low-level police presence for safety reasons, began at Llandaff Fields before heading through Pontcanna Fields, Bute Park, across North Road, and then down King Edward VII Avenue to City Hall. Organisers of the event say 600 people joined the protest which ended in a rally outside City Hall.

A number of Councillor Enquiries were received in relation to the proposed Public Spaces Protection Order – Dog controls. A summary of the Councillor enquires that were received can be found below:

<u>Those against the proposed dog controls</u>

Majority of Councillor Enquiries that came in were from dog owners and stated that they were responsible dog owners.

Dog owners felt aggrieved in relation to the proposal that dogs would be prohibited from marked sports pitches.

Concerns were raised in relation to both themselves and their dog's welfare and mental health. They were concerned that they wouldn't abide by exercising their dogs as stated under The Animal Welfare Act 2006.

Enquiries that came in stated that there is more of an issue within Cardiff in regard to litter within Parks than there is dog fouling, and this is more of a problem in the summer months.

Council bins are often full and not emptied enough.

Comments were made that a lot of people look at pitches before matches and there is hardly any dog mess, but there is a lot of litter including plastic bottles, cans, glass and in the summer months BBQs.

A lot of parks contain marked sport pitches and residents would need to travel further and in some cases use public transport or their cars in order to fully exercise their dogs, this

could lead to an increase in C02 emissions. Owners were concerned that this could result in people not taking their dogs for walks at all, due to difficulty in getting to a park where their dog could run freely.

This proposal if implemented could lead to an increase in bad behaviour in dogs such as; barking and dogs and people being un-socialised as they may not get out as much and have less exercise.

Other methods and interventions should have been looked at before deciding on Public Spaces Protection Orders.

The proposal would impact every dog owner/walker whether they are responsible owners or not.

Majority of people commented and stated that the irresponsible dog owners/walkers do not abide by the current byelaws now, why would they abide to a PSPO?

Having dog owners and walkers within parks ensures that the parks across Cardiff are in constant use and also reduces anti-social behaviour in the area and the congregation of youths within these parks.

Lack of advertisement in relation to the consultation

Toxocariasis is very rare and can be found in other animals and not just dogs.

How will these be enforced? A lot of people stated that they have not seen an enforcement officer when they have been walking their dogs and how is this going to be implemented with the current budget cuts.

The number of complaints contained within the cabinet report aren't contained in the appendix.

There isn't any alternative location where dogs can run freely across Cardiff.

The proposed dog controls would have an adverse effect on the elderly who own and/or walk a dog.

Consultation is flawed and contains loaded questions.

Those in favour of the proposal on dog controls

Majority of the Councillor enquires that were received stated that they were in favour of the prohibition of dog fouling in parks and public spaces across Cardiff and would encourage more enforcement officers to patrol the parks.

A lot of people also agreed that dogs should be prohibited from Schools and Enclosed playgrounds and that dogs should be kept on leads within Cemeteries.

Dog owners/ walkers agreed that there is an issue with dog fouling across Cardiff.

Dog owners stated that a better option would be to increase the fixed penalty notice.

People agreed that dogs should be kept on a lead on marked sports pitches and stated that dogs should be kept on a lead during official sports team training or game sessions.

A few people had stated that they fully supported the prohibition of dogs on marked sports pitches as they didn't want their children or themselves rolling around in dog mess when playing sports.

They stated that dogs should be kept on a lead when matches are being played, as often dogs will run on to the pitch when a match is being played or a dog will chase the ball.

Members of the public and visitors stated that dogs should not be able to foul and marked sports pitches as residue left on pitches/grass can cause infection.

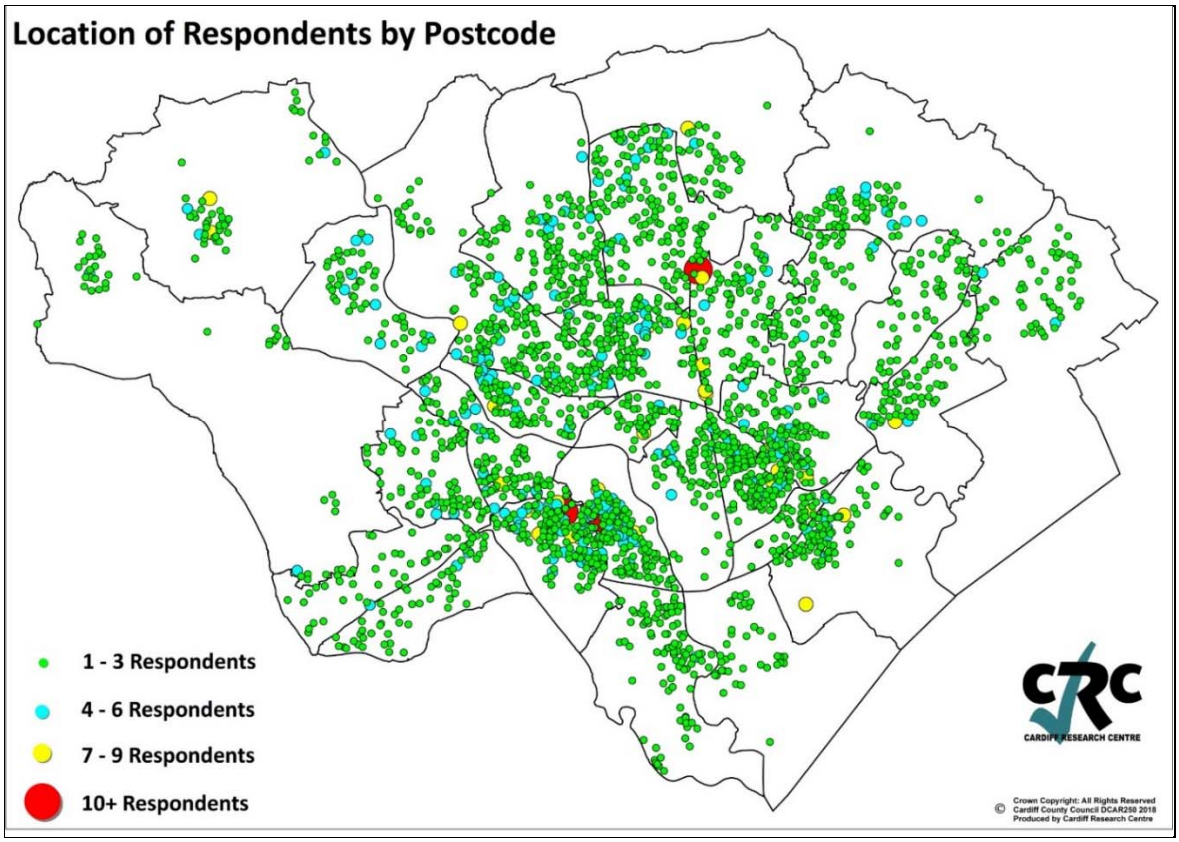
Dogs to be put on leads within certain facilities such as playing areas and bowling greens to protect the safety of others and preventing them from behaving unpredictably.

Some people are in support of dogs being on leads to keep them under control, especially when they have children, as a few children are scared of dogs especially when they come running over and not everyone likes it when a dog jumps over themselves or their children.

For examples of comments that were sent in as Councillor enquires please refer to Appendix F.

The place of residence of respondents (who provided a valid postcode) from across Cardiff can be seen in the map below with 'hotspots' evident in Cyncoed/Llanishen to the north and Canton/Riverside to the south.

Map 1


Location of Respondents by Postcode
1 - 3 Respondents
4 - 6 Respondents
7 - 9 Respondents
10+ Respondents
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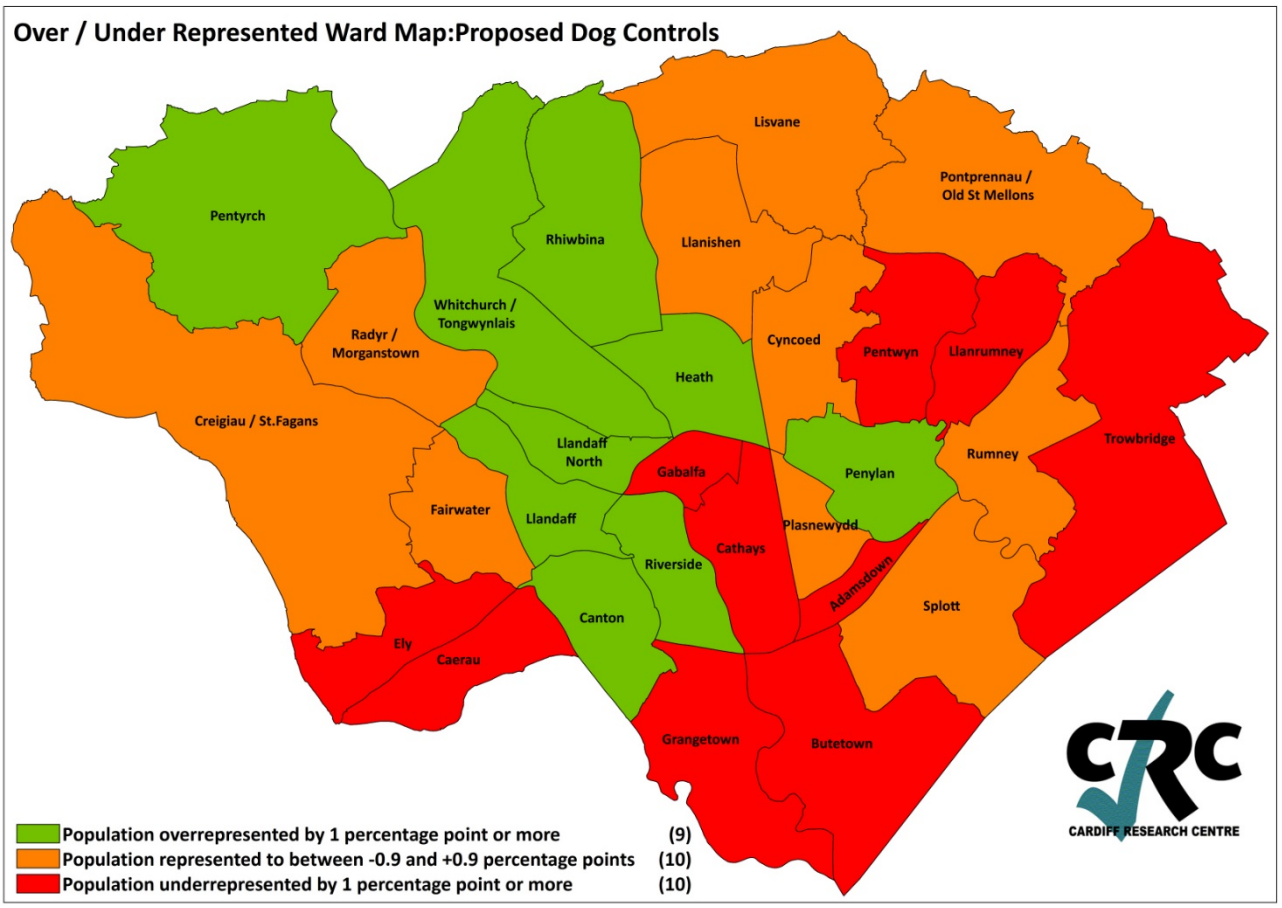
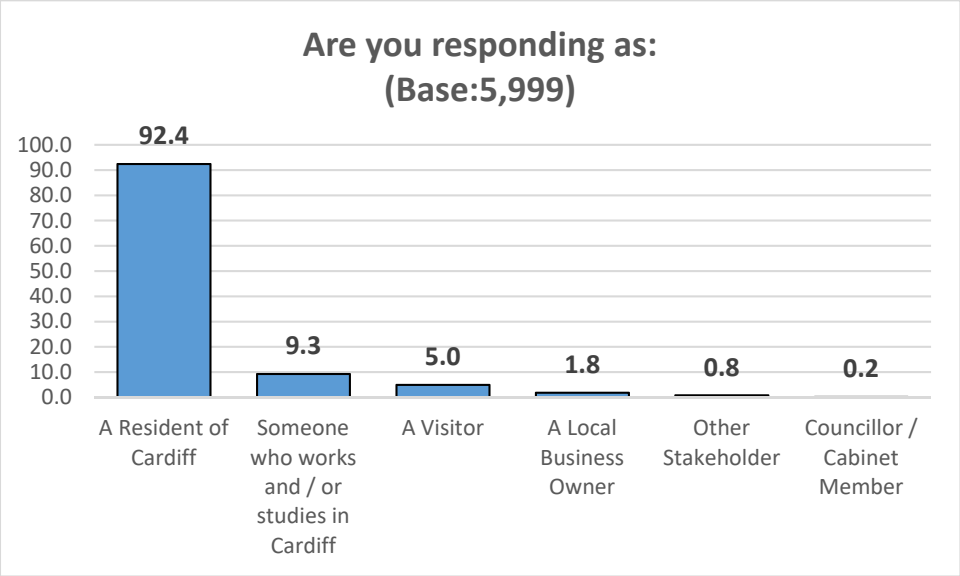
Map 2 shows the geographic representativeness of the survey responses.

Map 2



Are you responding as:

Nine in ten (92.4%) respondents to the survey were residents of Cardiff, one in ten (9.3%) of responses came from someone who works and / or studies in Cardiff.



Percentages do not total 100% as respondents could have selected multiple options

Are you a dog owner in Cardiff?

Three-fifths (60.5%) of the survey respondents owned a dog. This compares to just 26.0% of households in the UK.[1]

Dog owner	No.	%
Yes	3,609	60.5
No	2,356	39.5
Total	**5,965**	**100.0**

Are you a dog walker in Cardiff?

Three fifths (60.8%) of respondents walk their own dog, 106 walk dogs as a job.

Dog Walker	No.	%
Yes - As a dog owner	3,611	60.8
Yes - Walk dogs as a job	106	1.8
No	2,221	37.4
Total	**5,938**	**100.0**

[1] *Statista.com - Leading pets, ranked by household ownership in the United Kingdom (UK) in 2017/18*

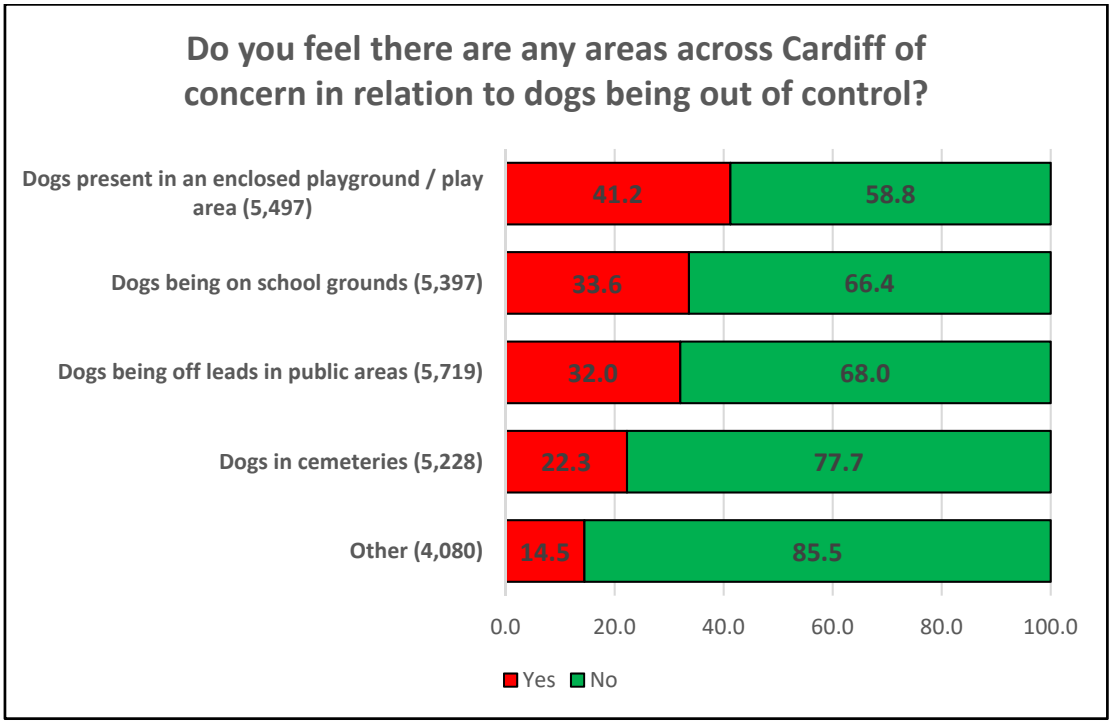
If yes, on an average dog walk how many dogs do you have with you?

Three quarters (75.0%) of all respondents generally walk only one dog. A fifth (19.9%) of dog walkers walk two dogs, whilst around one in twenty (5.1%) walk three or more dogs at a time.

No. of dogs	No.	%
1	2,761	75.0
2	733	19.9
3	111	3.0
4+	76	2.1
Total	**3,681**	**100.0**

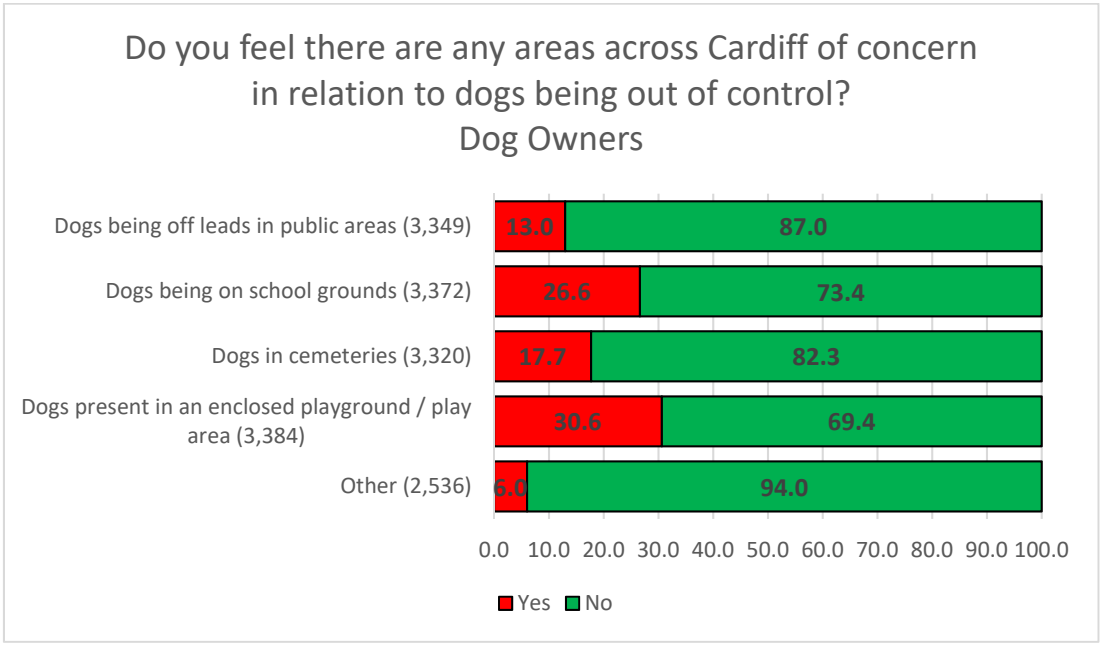
Do you feel there are any areas across Cardiff of concern in relation to dogs being out of control?

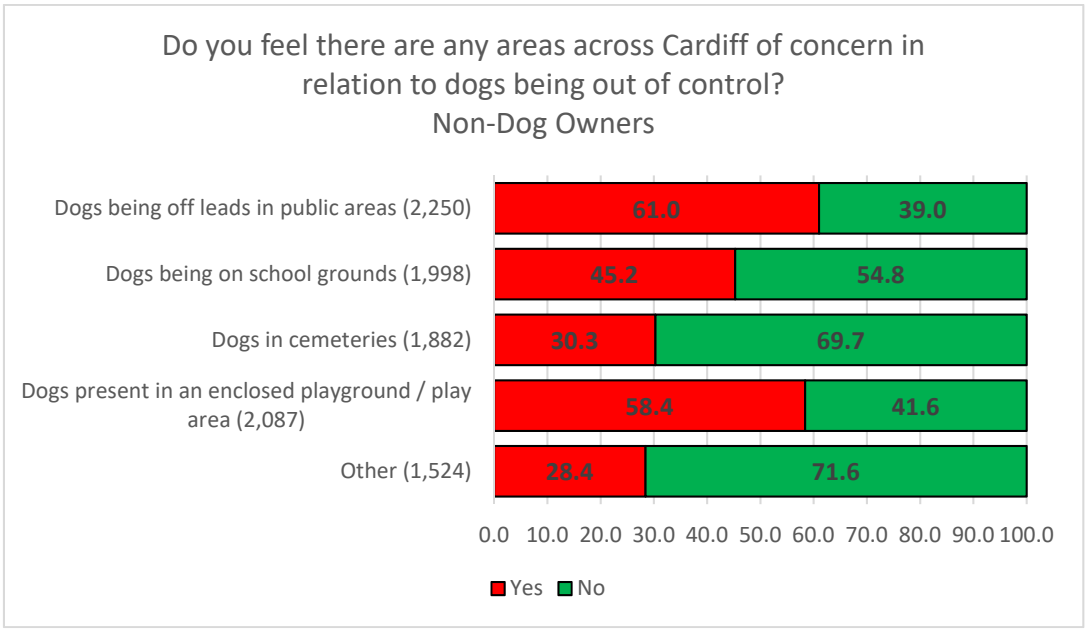
More than two-fifths (41.2%) of respondents were concerned about dogs being out of control in an enclosed playground/play area, while a third were concerned about them being on school grounds (33.6%) and off leads in public areas (32.0%). Just over a fifth were concerned about dog being out of control within Cemeteries (22.3%) and 14.5% had concerns about other areas.



Further analysis compared the opinions of dog and non-dog owner responses:

Significant differences were found between the two groups. This was most notable in relation to dogs being off leads in public spaces with just over one in ten (13.0%) dog owners raising concern with dogs being out of control, in contrast three fifths (61.0%) of non-dog owners cited this as an issue.





Sample comments from non-dog owners highlighting issues with dogs being off leads in public areas can be seen below:

- *"Not everyone wants a dog near them."*

- *"Education for dog owners to help them understand that not everyone loves their dog as much as they do. I would not allow a child to run in front of a bike or car, or to jump on someone and I expect dog owners to apply the same control."*

- *"My 4 year old daughter has had many dogs jumping up on her, growling and barking. We have had picnics ruined by dogs off leads eating our food. This has impacted on my daughter so much she now shakes when approached by all dogs."*

- *"Because dog owners let dogs off leads to cause havoc on park paths and grounds, often chasing and attacking lakeside wildlife."*

Below are some sample comments from dog owners in relation to dogs being off leads in public areas:

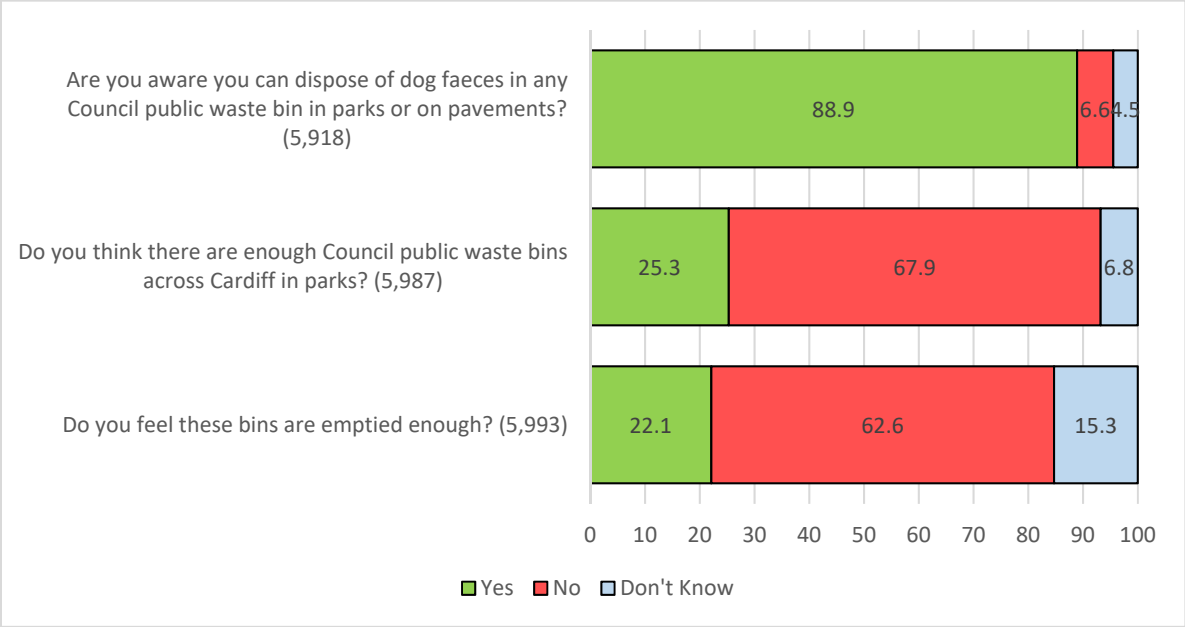
- *"I love the social aspect of dog walking. Personally I keep mine on a lead but I like that many don't so long as they can control their dogs and take care around children and other dogs. I object strongly to the possibility of dogs being banned from Roath Rec though would encourage the council to add extra bins, enforce guidelines and increase signage on the site."*

- *"There shouldn't be restrictions in place that all dogs must be on a lead of not allowed in certain areas as majority of dog owners are responsible owners. Those minority ruin it for other owners. I believe dogs should be on a lead if in cemeteries or similar areas or sport fields and school yards if activities are in action. E.g. If Heath Park has football matches on then walk your dog away from the game or put the dog on a lead and ALWAYS pick up ANY mess your dog makes."*

- *"It is not practical to enforce all dog owners to keep their dog on a lead at all times Most owners are responsible in picking up dog waste to penalise everyone is unnecessary. Most will adhere to restrictions concerning schools and playing fields. How are dogs supposed to be exercised properly if they are confined to lead walks? Dog ownership is a huge responsibility and dog walking is a very sociable time for many people who would otherwise have little contact with others. All these points should be considered before authorising the Council's proposals. I seriously disagree with any attempt to force dog owners to keep their dogs permanently on leash."*

Waste Bins

Respondents were asked several questions regarding the provision of waste bins. A summary of the responses shows public opinion to be that a) there are too few bins available and b) bins are not emptied frequently enough.



Responses were analysed for differences between dog and non-dog owners. The differences found were not considered to be significant.

Are you aware you can dispose of dog faeces in any Council public waste bin in parks or on pavements?

Nine in ten (88.9%) respondents were aware that they can dispose of dog faeces in any Council public waste bin, amongst dog owners this figure rises to 97.7%.

	All Respondents		Dog Owner		Non Dog Owner	
	No.	**%**	**No.**	**%**	**No.**	**%**
Yes	5,259	88.9	3,498	97.7	1,729	75.1
No	393	6.6	68	1.9	323	14.0
Don't Know	266	4.5	15	0.4	250	10.9
Total	**5,918**	**100.0**	**3,581**	**100.0**	**2,302**	**100.0**

Do you think there are enough Council public waste bins across Cardiff in parks?

Over two thirds (67.9%) of all respondents feel there are not enough Council public waste bins across Cardiff in parks.

	All Respondents		Dog Owner		Non Dog Owner	
	No.	**%**	**No.**	**%**	**No.**	**%**
Yes	1,515	25.3	984	27.3	526	22.4
No	4,064	67.9	2,556	70.8	1,483	63.3
Don't Know	408	6.8	68	1.9	335	14.3
Total	5,987	100.0	3,608	100.0	2,344	100.0

Do you feel these bins are emptied enough?

Less than a quarter (22.1%) of all respondents feel that Council waste bins across Cardiff in parks are emptied enough.

	All Respondents		Dog Owner		Non Dog Owner	
	No.	**%**	**No.**	**%**	**No.**	**%**
Yes	1,324	22.1	921	25.5	399	17.0
No	3,752	62.6	2,466	68.3	1,265	53.8
Don't Know	917	15.3	221	6.1	687	29.2
Total	**5,993**	**100.0**	**3,608**	**100.0**	**2,351**	**100.0**

Respondents were keen to highlight that it was not just dog mess that was the issue with bins not being emptied enough, sample comments can be seen below:

- *"It's not necessarily dog mess you need to worry about. I walk my dog over Roath Rec and the amount of litter/rubbish over there after people have had BBQ/picnics is disgusting, with broken bottles and cans which can cause damage to both animals and humans! Litter enforcement officers should be deployed!"*

- *"More bins, more focus on public littering instead of focus on dogs. I walk my dogs Bute park and the mess left by members of the public especially if the weather has been pleasant is disgusting?? Same with beaches."*

- *"I think littering is a much bigger problem than dog fouling in Cardiff parks. As a mother, I have never had my child fall in dog poo, however broken bottles are often found in parks and my 2 year old has cut herself several times."*

Do you think there are enough Council public waste bins across Cardiff on pavements?

Both dog owners and non-dog owners shared agreement that there are enough Council public waste bins across Cardiff in parks (16.1% and 17.2% respectively).

	All Respondents		Dog Owner		Non Dog Owner	
	No.	**%**	**No.**	**%**	**No.**	**%**
Yes	986	16.5	579	16.1	403	17.2
No	4,687	78.2	2,914	80.8	1,745	74.3
Don't Know	317	5.3	113	3.1	201	8.6
Total	**5,990**	**100.0**	**3,606**	**100.0**	**2,349**	**100.0**

Do you feel these bins are emptied enough?

Agreement that Council public waste bins across Cardiff are emptied enough was shared by dog owners and non-dog owners (22.6% and 18.7% respectively).

	All Respondents		Dog Owner		Non Dog Owner	
	No.	**%**	**No.**	**%**	**No.**	**%**
Yes	1,256	21.0	815	22.6	439	18.7
No	3,629	60.6	2,313	64.2	1,290	54.9
Don't Know	1,101	18.4	474	13.2	620	26.4
Total	**5,986**	**100.0**	**3,602**	**100.0**	**2,349**	**100.0**

Does the current behaviour of dogs in public spaces across Cardiff have, or is likely to have, a detrimental effect on your quality of life?

Whilst dog owners expressed little concern (6.2%), more than half (51.6%) of non-dog owners implied that the current behaviour of dogs in public spaces across Cardiff has or is likely to have a detrimental effect on their quality of life.

There was a wide range of reasons why non-dog users felt this way, these ranged from sports pitch users unhappy with dog faeces on the playing fields to cyclists experiencing near-misses to general concern for welfare, a sample of comments can be viewed below:

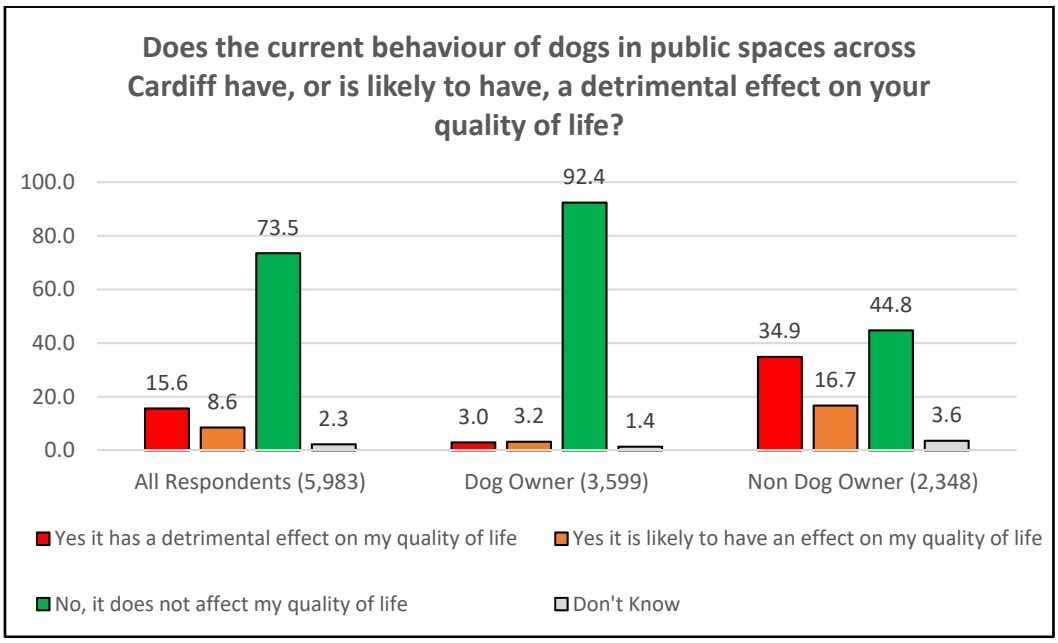
- *"Dog faeces on sports pitches in Cardiff is endemic and puts the health of children at serious risk. Wherever my son plays (across Cardiff) there is invariably dog mess on the pitch."*

- *"In areas with heavy cycle usage, such as the Taff Trail through Hailey Park, there should be a requirement that dogs be on non-extendable leads. I have seen several near-accidents where dog owners allow the leads to extend right across the pathway, tripping joggers and posing a significant hazard to cyclists."*

- *"My son is terrified of dogs due to an incident when an uncontrolled dog jumped on him. The owner did not think it was an issue."*

- *"All sports pitches, parks, play areas and school grounds where humans play sports or children play should have a dog ban. Dog faeces can be detrimental to health in addition to the mess made to clothes and shoes."*

- *"Protect public sports pitches as much as possible as this can be a huge health risk for participants. Park's sport pitches are already badly kept during the winter months so they need all the help they can get."*



Do you agree or disagree with the following proposed restrictions:

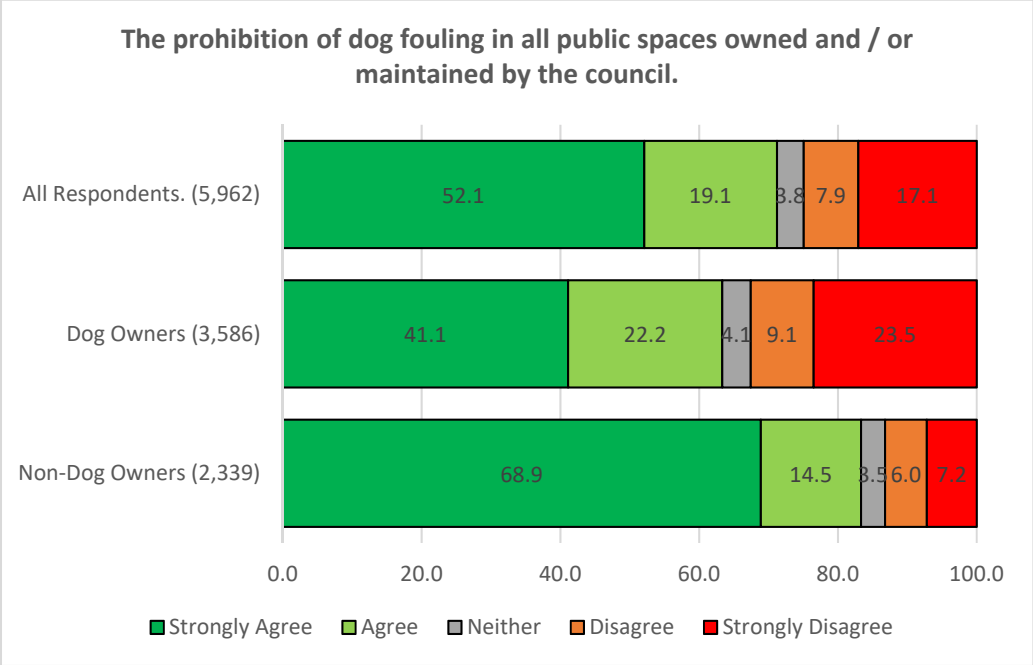
- ***The prohibition of dog fouling in all public spaces owned and / or maintained by the council.***

Seven in ten (71.2%) of all respondents agreed with the proposal of prohibition of dog fouling in all public spaces owned and / or maintained by the council, this included 52.1% who were very happy with the proposal[2].

[2] *It is acknowledged that there was some misinterpretation relating to this question. Although most people agree that dog fouling is wrong, some people wrongly interpreted this proposal as dogs being totally prohibited in all public spaces owned and / or maintained by the council. This issue was addressed via FAQ's posted on the website over the course of the consultation period.*

Dog owners were slightly less favourable of the proposal with just over six in ten (63.3%) of respondents agreeing, almost a quarter (23.5%) of dog owners strongly disagreed with the proposal.

Non-dog owners were largely in favour of the proposal with over eight in ten (83.4%) in agreement, this included 68.9% who were very happy with the proposal.

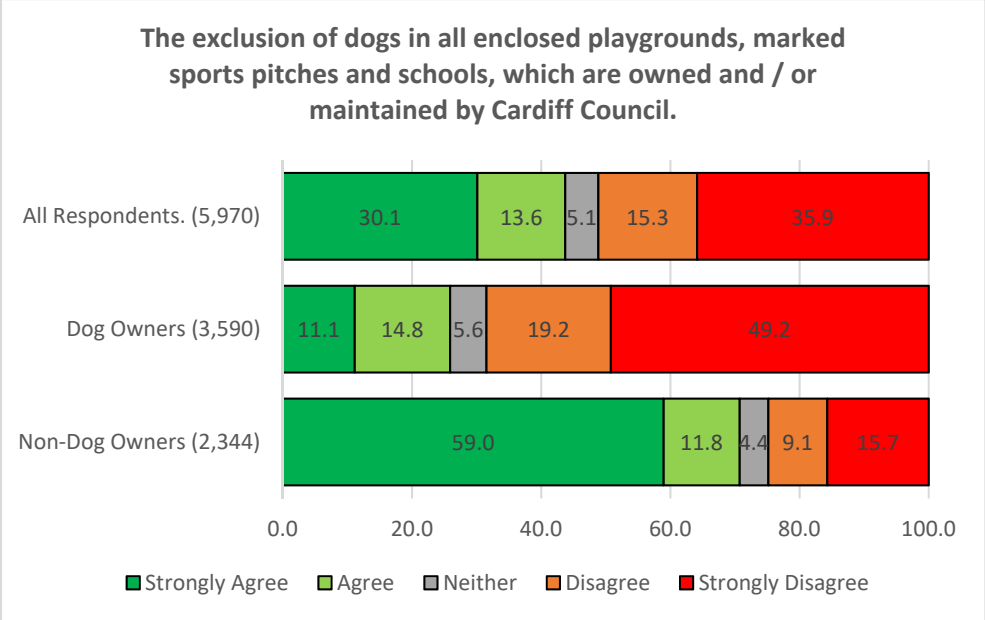


- ***The exclusion of dogs in all enclosed playgrounds, marked sports pitches and schools, which are owned and / or maintained by Cardiff Council.***

There was a significant difference in opinion between dog owners and non-dog owners in relation to this proposal.

Seven in ten (68.4%) of dog owners disagreed with the proposal, this included 49.2% who strongly disagreed.

Conversely non-dog owners were supportive of the proposal with seven in ten (70.8%) in agreement, including 59.0% who strongly agreed.



The proposal to prohibit dogs from marked sports pitches was quickly found to be the area of greatest opposition from dog owners. Respondents voiced a wide range of reasoning behind their disagreement with the proposal, a sample of comments include:

- *"The exclusion of dogs in all marked sports pitches is ridiculous. Roath rec and Llandaff fields would be out of bounds. Dogs don't go on the pitches when games are on. It should be enough for officers to give on the spot fines to owners who do not pick up their dog's faeces. Most dog owners are responsible."*

- *"I completely disagree with the proposal to exclude dogs from all marked sports pitches. The majority of public parks in Cardiff are multi-use (e.g. Bute Park, Roath Park) and so excluding dogs from the pitches basically means there are no areas in which to exercise them."*

- *"These restrictions seem severe at best. I propose that the PSPO should not restrict access to sports pitches in multi-use areas, and instead the council should enforce fines for not picking up in these (and other) areas. This would have a much greater impact than the proposed restrictions."*

- *"Stop discriminating against dog owners...we are the eyes and ears of public spaces!"*

- *"I strongly disagree with banning dogs from marked pitches. Where I live in Llanrumney this would have a significant impact on my life as a lot of the green spaces are pitched. If these changes were to come in to place I feel that where I live (Llanrumney) is going to be negatively penalised as there are really a limited amount of safe spaces to walk and I will be forced to have to either travel by car or not exercise my dog. Residents need more help with changing their attitudes towards dog fouling, please look at this and not punishing the responsible dog owners."*

In contrast to these comments, non-dog users were largely in favour of the proposal with comments including:

- *"Making sure my children's football pitches are clean of dog mess. Cleaning dog mess from my children's shoes and bicycle tyres. Just going for a walk I feel is spoilt by having to tell the children to watch out for dog mess all the time."*

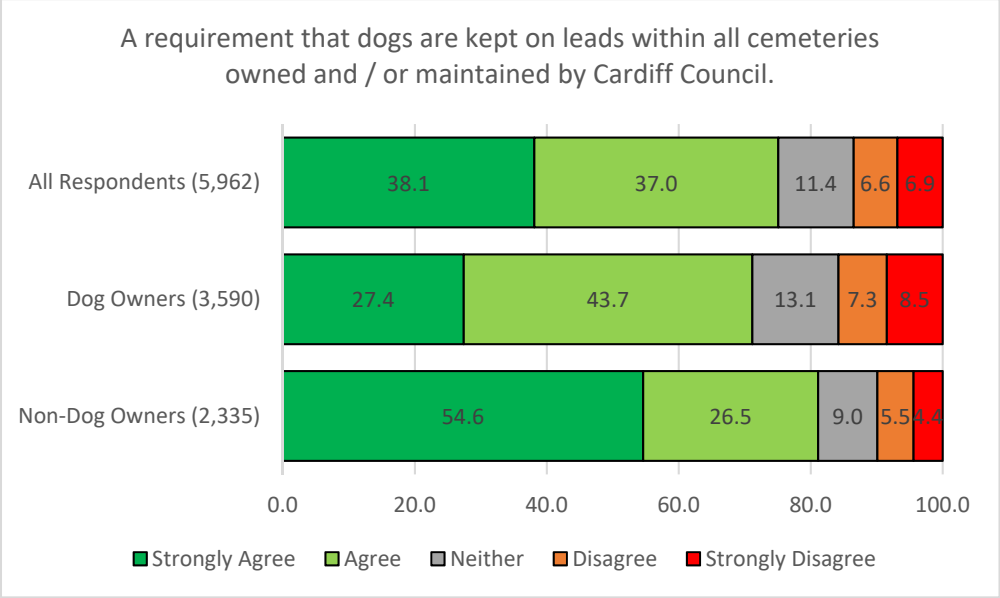
- *"I agree that dogs should NOT be allowed on playing fields for health, safety and comfort reasons. Even if responsible dog owners pick up the mess, there may often be faeces remaining. I walk a dog for a friend and find Cardiff has plenty of other green spaces, although I do have a car to reach most of them. Perhaps for some people, playing fields etc. are the only green spaces within walking distance. I'm not sure how easy this would be to enforce, but I still feel it is a very important principle to protect all people using playing fields etc."*

- *"Strongly support any action taken to prevent dog fouling on sports pitches. I have been involved in junior football in Cardiff for almost 10 years and have had to resort to carrying poo-bags within my kit bag, as I have had to pick up dog mess from football pitches on countless occasions. It is totally unacceptable behaviour from dog owners and is a substantial health risk for the children involved."*

- *"All sports pitches, parks, play areas and school grounds where humans play sports or children play should have a dog ban. Dog faeces can be detrimental to health in addition to the mess made to clothes and shoes."*

- ***A requirement that dogs are kept on leads within all cemeteries owned and / or maintained by Cardiff Council.***

Seven in ten (71.1%) of dog owners agreed with the proposal, this rises to four fifths (81.1%) of non-dog owners.



General support for this proposal was shared by both dog and non-dog owners, a sample of comments can be seen below / overleaf:

- *"I believe that your proposed restriction that all dogs should be kept on leads in cemeteries does not go far enough. A dog has no place in a cemetery at all. Lead or no lead."*

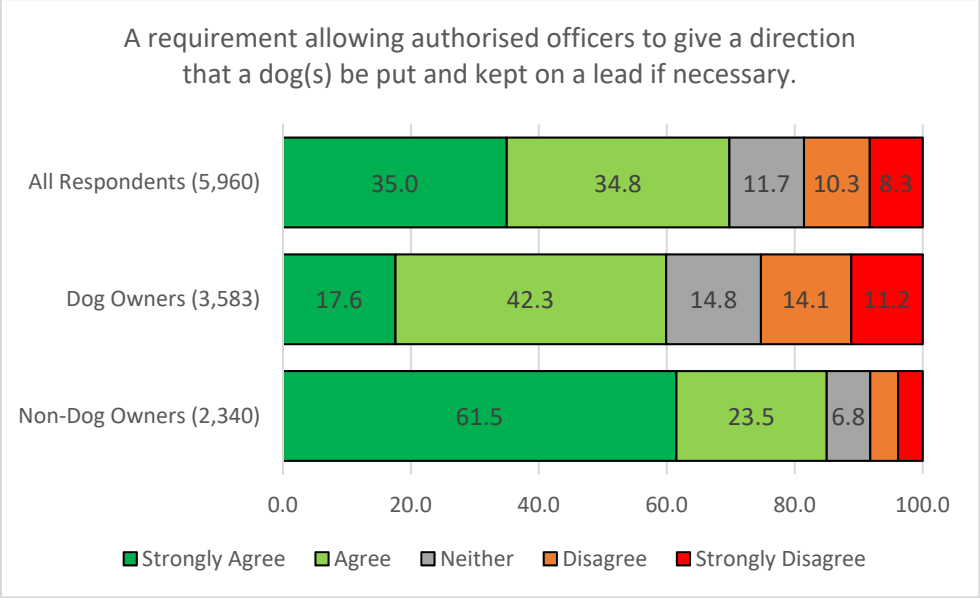
- *"Dogs should not be allowed in cemeteries even if they are on a lead."*

- *"Reasonable that dogs should not go in children's playgrounds and kept on leads in cemeteries."*

- ***A requirement allowing authorised officers to give a direction that a dog(s) be put and kept on a lead if necessary.***

Seven in ten (69.8%) of all respondents agreed with the proposal that would allow authorised officers to give a direction that a dog(s) be put and kept on a lead if necessary.

Amongst non-dog owners, the level of agreement rose to 85.0%. Amongst dog owners, agreement falls to three-fifths (59.9%).



Reasons for disagreement focused on the need for off the lead exercise[3]:

- *"All dogs need off lead time. If the council provided more bins, that were emptied more regularly, the people of Cardiff - not just dog walkers, would clear up after themselves."*

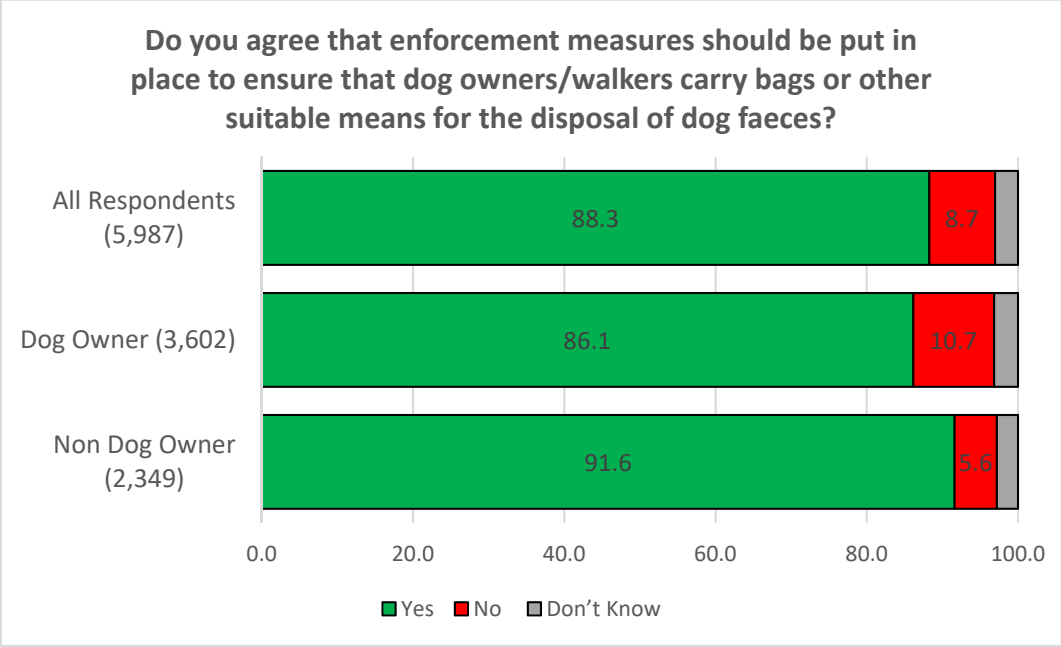
- *"Where is it proposed that dogs should be walked? Dogs need off lead runs as part of their health and well-being. If dogs can only walk on the lead in the streets you will have a lot of stressed out dogs with pent up energy walking on the streets which will likely lead to more dog behavioural issues. I hope this consultation includes animal behaviour experts. We have no dog parks in Cardiff. Banning dogs from the parks without providing another solution for where they should walk is a dog welfare issue."*

- *"By all means take action against the small minority who do not clean up after their dogs but please don't restrict responsible dog owners and their dogs. Dogs need off lead exercise."*

Do you agree that enforcement measures should be put in place to ensure that dog owners / walkers carry bags or other suitable means for the disposal of dog faeces?

Both dog owners and non-dog owners were in agreement that enforcement measures should be put in place to ensure dog owners / walkers carry bags or other suitable means for disposal of dog faeces.

[3] The proposal did not prohibit off the lead exercise only that authorised officers would have the power to direct a lead to be applied if necessary e.g. dog is out of control.



The general consensus coming from the survey is that both dog owners and non-dog owners agree that it is a minority that are responsible for not picking up dog faeces and that most are responsible dog owners who clear up their mess. This is illustrated in comments from both dog owners and non-dog owners.

Dog Owners

- *"Most of dog owners that walk daily their dogs in Roath and Penylan area parks are responsible owners who also pick up whatever wastes humans leave in the parks."*

- *"Enforce against bad ownership and don't penalise the 98% of us that are responsible."*

- *"The majority of dog owners are careful and responsible. Please don't punish us for the actions of a few who don't abide by the rules."*

Non-Dog Owners

- *"I feel that the majority of dog owners/walkers are responsible and do not require/need enforcements and prohibitions and should not be penalised for a minority group."*

- *"Most dog owners are sensible, know when their dogs should be kept on a lead and when they are safe to be let off, and also pick up mess after their dogs. They should not be punished because of the actions of a small minority of irresponsible dog owners."*

- *"Responsible dog owners clean up after their dogs. Dogs should be allowed off leads in public parks."*

Do you have any suggestions or recommendations to make in relation to the proposed restrictions across Cardiff?

Of the 6,002 responses received, over a half (56.3%) left a valid response. These responses were put into categories / themes, a list of the most popular along with sample comments can be viewed below:

- **Residents are concerned as to where they will take their dogs for exercise**

"Restricted dogs from marked playing field is draconian and will simply punish responsible dog owners. Where will dogs be walked when 80% of Llandaff and Pontcanna fields, for example, are marked playing fields? If you have resources to enforce such a ban then you have resources to enforce current ban on fouling. Some people leave litter on the fields. Would you ban all people because of the acts of a few? I am sure that would viewed as ridiculous, but that is the logic deployed here, with punishment for all for the acts of the few."

- **Introduction of designated dog walking areas**

"Why not have designated dog walking areas so dogs can be off lead safely."

- **Concerns that dogs are being treated unfairly**

"Spoiling the enjoyment of public spaces for dog walkers because of the complaints of a vocal minority is unfair. Determined complaining has already resulted in dogs being banned from almost all local cafes in Penylan. Cardiff is getting a reputation of being dog-unfriendly. Too much regulation and control spoils the freedom and enjoyment of local facilities and public spaces. Use the existing regulations to control the minority of dog owners who fail to pick up their dog's mess."

- **Confusion as to whether dogs are completely banned from certain areas**

"Your current proposals are very unclear and I am confused as to which areas I will be able to walk my dog off the lead in the future. I agree that dogs should be not allowed inside fenced off playgrounds or schools but the 'marked sports pitches' is ambiguous and the most just appears to show all green spaces in Cardiff. I cannot comment further until we have some clearer information. Maybe more enforcement of current powers to make people pick up after their dogs would be a better way to go rather than what looks like a blanket ban on vast swathes of the city. The mental health and well-being of both the owner and the dog should be strongly considered in these proposals too."

- **Proposals are too excessive**

"I think these proposals are excessive and punitive to dog owners. Those who are irresponsible will not pick up their poo if their dog is on lead or not. Reducing the areas where dogs can exercise off lead will lead to a lot of frustrated dogs and an increase in antisocial behaviour by dogs as they are not having their needs met."

- **More enforcement required**

"Instead of banning responsible dog owners, get more enforcement officers to prosecute those owners who do not follow the rules"

- **Confusion over the layout of some questions**

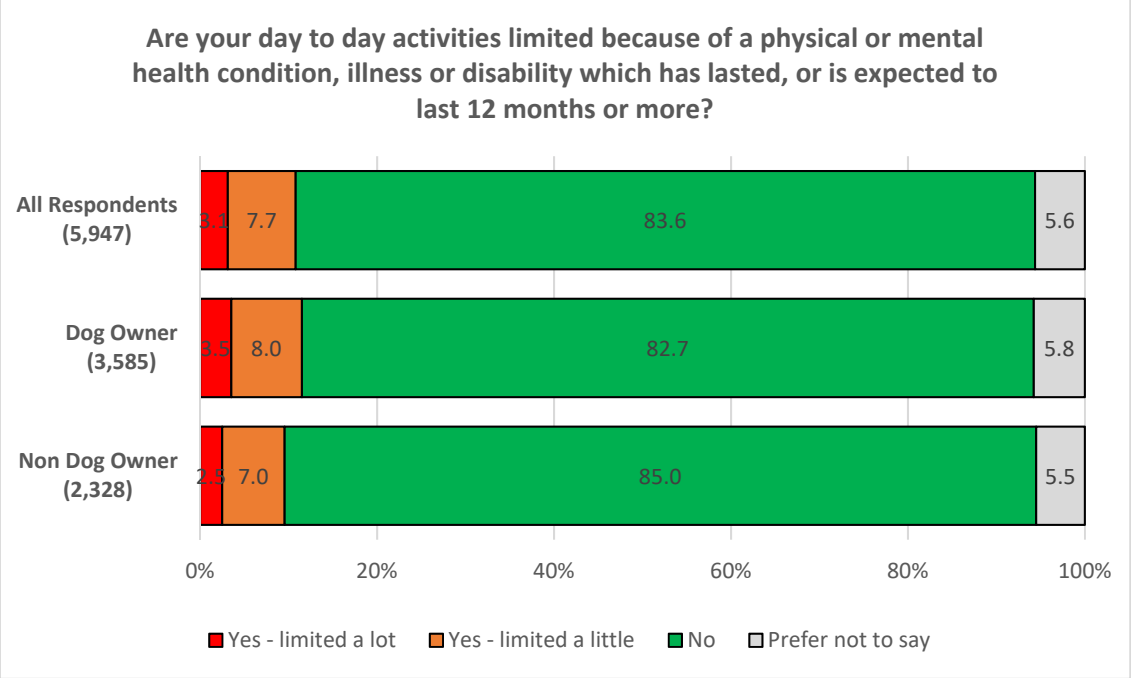
"The first point of the proposals is misleading. It calls for the 'prohibition of dog fouling in all public places owned and/or maintained by the Council', but then reading further on your website in response to the question 'Can my dog still be walked / exercised on parks and pitches across Cardiff?' the response is that the proposal do not include the banning of dogs from parks. These statements are contradictory and the wording should be changed, or this specific proposal omitted as it's misleading!"

- **Agreement with the proposals**

"100% agree with these restrictions."

Are your day to day activities limited because of a physical or mental health condition, illness or disability which has lasted, or is expected to last 12 months or more?

Around one in ten (10.8%) reported their day to day activities are not limited because of a physical or mental health condition, illness or disability which has lasted, or is expected to last 12 months or more.



Some respondents were keen to indicate that dog walking was good for general health and wellbeing, sample comments can be seen below:

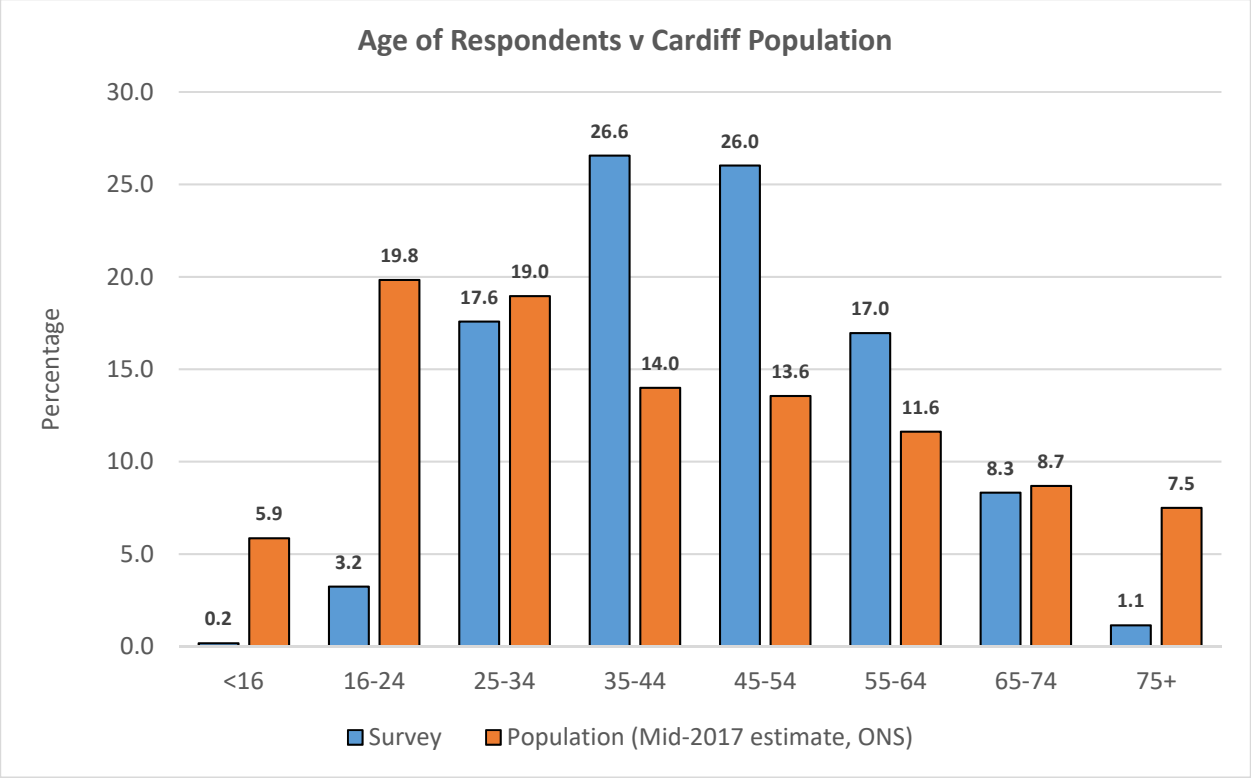
- *"Dog walking is good for the health and mental wellbeing of people. There has got to be access to parks and recreation fields for everyone. The vast majority of dog walkers are responsible. You will never stop the irresponsible people. If someone is caught not picking up the dog pooh then they should be fined. BUT DO NOT EXCLUDE DOG WALKERS FROM PUBLIC PARKS."*

- *"Being able to freely exercise well behaved dogs that are under control has significant physical and mental health benefits to myself, my family and my friends. Unwarranted restrictions is detrimental and causes anxiety."*

- *"Dogs enhance people's quality of life. Allowing owners and their dogs to walk in a sensible manner in public spaces enhances people's lives and improves their lives. I think that prohibiting this is unnecessary and will impact negatively on your residents' lives and health."*

How old are you?

Responses to the survey from people aged 35 – 54 were almost double that of the Cardiff population. In contrast only 3.4% of responses to the survey came from people aged 24 or under, this compares to a quarter (25.7%) of the overall Cardiff population.



N.B. Percentages for survey respondends don't include 'prefer not to say' responses

Appendix A - Stakeholders

List of Stakeholders

- Crime Commissioner – South Wales Police
- Chief Officer – South Wales Police
- Public Health Wales
- RSPCA Wales
- Dogs Trust
- Kennel Club
- Friends of the dogs
- Meet up Group
- Natural Resources Wales
- Vale of Glamorgan Council
- Newport City Council
- Caerphilly Council
- RCT Council
- All Councillors and town and community Parishes
  - Pentyrch Community Council
  - Lisvane Community Council
  - Old St Mellons Community Council
  - Radyr and Morganstown Community Council
  - St Fagans Community Council
  - Tongwynlais Community Council
- Friends of Roath Park
- Friends of Heath
- Friends of Hailey Park
- Friends of Cefn Onn
- Friends of Coed y felin
- Friends of Bute Park
- Friends of Cathays
- Friends of Forest Farm
- Friends of Nant Fawr
- Friends of Pentre Gardens
- Friends of Moorland Park
- Friends of Howardian
- Cricket Wales
- Sport Wales
- Glamorgan CC
- Cardiff midweek cricket league
- South Wales FA
- FAW Trust
- Cardiff and District league
- Cardiff Combination League

- Lazarou Sunday league
- All football club secretaries
- WRU

Appendix B - Letter to Stakeholders

Cardiff Research Centre
Room 401
County Hall
Atlantic Wharf
CF10 4UW

Dear Consultee,

Anti-Social Behaviour, Crime and Policing Act 2014
Public Spaces Protection Order – Proposed Dog Controls

Cardiff Council are seeking your views on proposals to control dogs across the city of Cardiff, by introducing a Public Spaces Protection Order (PSPO). Whilst the majority of dog owners are responsible, clean up after their dogs and keep them under control, there are still a minority of irresponsible dog owners which create significant problems.

Currently the Dog (Fouling of Land) Act 1996, is not supported via Magistrates Courts and will eventually be repealed due to there being more up to date legislation, specifically the Anti-Social Behaviour, Crime and Policing Act 2014.

The introduction of a PSPO in respect of dog controls will replace existing byelaws currently in place to control dogs in particular areas across Cardiff. The current byelaws are outdated, with some dating back to 1964. Since the implementation of byelaws; boundaries and land ownership has changed.

Cardiff Council would like to consult you, as a key stakeholder on the PSPO proposals and welcome any comments and recommendation you may have. The PSPO proposals are;

- The prohibition of dog fouling in all public places owned and/or maintained by the Council,
- The exclusion of dogs in all enclosed playgrounds, marked sports pitches and Schools, which are owned and/or maintained by Cardiff Council.
- A requirement that dogs are kept on leads within all Cemeteries owned and/or maintained by Cardiff Council.
- A requirement allowing authorised officers to give a direction that a dog (s) be put and kept on a lead if necessary.
- A requirement to ensure that dog owners / walkers carry bags or other suitable means for the disposal of dog faeces.
- Increasing the charge for a breach of the PSPO to £100

Under the Act, a local Authority must make a Public Space Protection Order if satisfied that two conditions are met, namely:

1) Activities carried on (or likely will be carried on) within the authority's area have (or will have) a detrimental effect on the quality of life in the locality, And;
2) Activities are or are likely to be persistent, unreasonable and justify the restrictions imposed by the order.

Further details, including the list of proposed areas can be found at www.cardiff.gov.uk/dogcontrols

Responses to this consultation can be made via the following methods:

- An online Survey at: www.cardiff.gov.uk/dogcontrols
- By e-mail to:consultation@cardiff.gov.uk
- In writing and send to the address at the top of this letter
- By telephone; call 029 2087 2087

The consultation will be open from the 10th September 2018 until 22nd October 2018.

Yours faithfully,

Matt Wakelam
Assistant Director – Street Scene
Cyfarwyddwr Cynorthwyol Strydlun

Canolfan Ymchwil Caerdydd
Ystafell 401
Neuadd y Sir
Glanfa'r Iwerydd
CF10 4UW

Annwyl Ymgynghorai,

Deddf Ymddygiad Gwrthgymdeithasol, Troseddu a Phlismona 2014 Gorchymyn Diogelu Mannau Cyhoeddus (PSPO) – Cynigion ar gyfer Rheolaethau ar Gŵn

Mae Cyngor Caerdydd am glywed eich barn ar gynigion ynghylch rheoli cŵn ledled dinas Caerdydd drwy gyflwyno Gorchymyn Diogelu Mannau Cyhoeddus (GDMC). Er bod y rhan fwyaf o berchnogion cŵn yn gyfrifol, yn glanhau eu baw ac yn eu cadw dan reolaeth, mae lleiafrif bach o hyd sy'n anghyfrifol ac sy'n creu problemau sylweddol.

Ar hyn o bryd, nid yw Deddf Cŵn (Baeddu Tir) 1996 yn cael ei hategu yn y Llysoedd Ynadon a bydd deddfwriaeth fwy diweddar yn ei disodli cyn hir, yn benodol Deddf Ymddygiad Gwrthgymdeithasol, Troseddu a Phlismona 2014.

Bydd cyflwyno GDMC o ran rheoli cŵn yn disodli is-ddeddfau sydd ar hyn o bryd yn cael eu defnyddio i reoli cŵn mewn ardaloedd penodol yng Nghaerdydd. Mae'r is-ddeddfau presennol wedi hen ddyddio, gyda rhai yn eu lle ers 1964. Ers gweithredu'r is-ddeddfau hyn yn wreiddiol, mae ffiniau a pherchnogaeth tir wedi newid.

Hoffai Cyngor Caerdydd ymgynghori â chi, fel rhanddeilad allweddol, ynghylch y cynigion GDMC ac rydym yn croesawu unrhyw sylwadau neu awgrymiadau gennych. Y cynigion GDMC yw:

- Gwahardd baeddu cŵn ym mhob man cyhoeddus a berchnogir a/neu a gynhelir gan y Cyngor.
- Gwahardd cŵn ym mhob man chwarae caeëdig, meysydd chwaraeon wedi'u marcio ac ysgolion, y mae Cyngor Caerdydd yn berchen arnynt a/neu'n eu cynnal.
- Gofyniad i gadw cŵn ar dennyn o fewn pob mynwent y mae Cyngor Caerdydd yn berchen arni a/neu'n ei chynnal
- Gofyniad sy'n caniatáu i swyddogion awdurdodedig roi cyfarwyddyd bod ci/cŵn yn cael ei roi/eu rhoi a'u cadw ar dennyn os bydd angen.
- Gofyniad i sicrhau bod perchnogion cŵn a phobl sy'n mynd â chŵn am dro yn cario bagiau neu ffordd arall briodol o gael gwared ar faw cŵn.
- Codi'r tâl am dorri'r GDMC i £100

Dan y ddeddf, rhaid i awdurdod lleol wneud Gorchymyn Diogelu Mannau Cyhoeddus os yw'n fodlon bod dau amod wedi'u bodloni, sef:

3) Mae gweithgareddau a gynhelir (neu sy'n debygol o gael eu cynnal) o fewn ardal yr awdurdod yn cael effaith andwyol ar ansawdd bywyd yn y lleoliad; ac
4) Mae gweithgareddau yn barhaus, yn afresymol ac yn cyfiawnhau'r cyfyngiadau a roddir ar waith gan y gorchymyn, neu maent yn debygol o fod felly.

Mae rhagor o fanylion, ynghyd â rhestr o'r ardaloedd arfaethedig yn www.caerdydd.gov.uk/rheolicwn

Gellir ymateb i'r ymgynghoriad hwn yn y ffyrdd canlynol:

- Arolwg ar-lein yn www.caerdydd.gov.uk/rheolicwn
- Drwy e-bost i: ymgynghoriad@caerdydd.gov.uk
- Yn ysgrifenedig i'r cyfeiriad ar frig y llythyr hwn
- Dros y ffôn drwy alw 029 2087 2087

Bydd yr ymgynghoriad ar agor rhwng 10 Medi 2018 a 22 Hydref 2018.

Yn gywir,

Matt Wakelam
Cyfarwyddwr Cynorthwyol Strydlun

Join the Cardiff Citizens' Panel

and have your say on the future of the city!

What is Cardiff Citizens' Panel?

Cardiff's Citizen's Panel is currently made up of **5,000** representative members of the public across the city. The Panel is used to inform Cardiff Council and other public services about public opinion and can help provide views on a wide range of issues.

What are the benefits of being on the Citizens' Panel?

- **You can help shape local decision making Your**
- **views are heard by decision makers**
- **You can find out new ideas and plans for Cardiff**
- **You are representing your community**
- **You can take part in focus groups and events**

What do Panel members do?

Panel members complete up to five questionnaires a year - you can choose to complete either paper questionnaires sent to your home or electronic surveys on our website.

Panel members are also invited to attend group discussions or workshops on particular issues they're interested in. Recent examples of topics include the consultation on the Ask Cardiff Survey 2017, Keep Cardiff Moving 2017**,** Budget Consultation 18/19, Employment Services and Building Resilient Communities Survey and 'Let's Talk' survey for Cardiff and the Vale of Glamorgan.

What happens to the feedback Panel members provide?

All Panel responses are written up into a report to let decision makers know public opinion. You will also receive regular feedback with a summary of results of the questionnaire and how these results are being used to influence decision making.

What about confidentiality?

The information you provide will be used to ensure that the Cardiff Citizens' Panel is representative and so that we can invite you to community events run by the Council and its partners working in Cardiff. It will be processed in accordance to the Data Protection Act, with all information treated in the strictest of confidence and will not be sold or handed on to any other organisation for marketing purposes. We will keep your details on file but will delete those details should you ask us to in writing.

How long would I be a Citizens' Panel Member for?

We ask that you join the Panel for three years at which point we will 'refresh' the Panel to give other members the opportunity to give their views.

What if I change my mind about being on the Panel?

If you join the Panel but then decide you no longer want to take part, just let us know!

How do I join the Cardiff Citizen's Panel?

To join the Panel you must be over 18 and live in the Cardiff local authority area - if you qualify, please complete our application form online at
http://www.cardiff.gov.uk/citizenspanel

or email
CardiffDebate@cardiff.gov.uk
to request a copy.

Cardiff Caerdydd

Cardiff Debate Sgwrs Caerdydd

CARDIFF CAERDYDD

Ymunwch â Phanel Dinasyddion Caerdydd

i ddweud eich dweud ar ddyfodol y ddinas!

Beth yw Panel Dinasyddion Caerdydd?

Mae Panel Dinasyddion Caerdydd yn cynnwys **5,000** o aelodau'r cyhoedd ledled y ddinas. Defnyddir y Panel i roi gwybod i Gyngor Caerdydd a gwasanaethau cyhoeddus eraill am farn y cyhoedd a gall helpu i roi barn ar amrywiaeth eang o faterion.

Beth yw manteision bod ar y Panel Dinasyddion?

- **Gallwch helpu i lunio penderfyniadau lleol**
- **Mae swyddogion gwneud penderfyniadau yn gwrando arnoch**
- **Gallwch ddod o hyd i syniadau a chynlluniau newydd ar gyfer Caerdydd**
- **Byddwch yn cynrychioli eich cymuned**
- **Gallwch gymryd rhan yn y grwpiau ffocws a digwyddiadau**

Beth mae aelodau Panel yn ei wneud?

Mae aelodau'r Panel yn cwblhau hyd at bum holiadur y flwyddyn - gallwch ddewis cwblhau holiaduron papur sy'n cyrraedd drwy'r post neu arolygon electronig ar ein gwefan.

Gwahoddir aelodau'r panel i fynychu trafodaethau grŵp neu weithdai ar faterion penodol sydd o ddiddordeb iddynt. Yn ddiweddar mae'r ymgynghoriad wedi trafod Arolwg Holi Caerdydd 2017, Cadw Caerdydd I Symud 2017, Ymgynghoriad y Gyllideb 18/19, Arolwg Gwasanaethau Cyflogaeth a Chymunedau Gwydn, Amser Siarad' ar gyfer Caerdydd a Bro Morgannwg.

Beth sy'n digwydd i'r adborth y mae aelodau'r Panel yn ei roi?

Mae ymatebion y Panel yn cael eu nodi mewn adroddiad i gyfleu barn y cyhoedd i swyddogion gwneud penderfyniadau. Byddwch hefyd yn derbyn adborth rheolaidd gyda chrynodeb o ganlyniadau holiaduron a sut mae'r canlyniadau hynny'n cael eu defnyddio i ddylanwadau ar benderfyniadau.

Beth am gyfrinachedd?

Defnyddir y wybodaeth a roddir gennych i sicrhau bod Panel Dinasyddion Caerdydd yn cynrychioli pobl Caerdydd ac er mwyn i ni eich gwahodd i ddigwyddiadau cymunedol a gynhelir gan y Cyngor a'i bartneriaid sy'n gweithio yng Nghaerdydd. Caiff y wybodaeth ei phrosesu yn unol â Deddf Diogelu Data, ei thrin yn gwbl gyfrinachol ac ni chaiff ei gwerthu na'i rhoi i unrhyw sefydliad arall at ddibenion marchnata. Byddwn yn cadw eich manylion ar ffeil ond gallwn eu dileu os gofynnwch i ni wneud hynny yn ysgrifenedig.

Am ba mor hir y byddwn yn Aelod o Banel y Dinasyddion?

Gofynnwn i chi ymuno â'r Panel am dair blynedd, ar ôl hynny byddwn yn rhoi cyfle i bobl eraill ymuno ag ef i fynegi eu barn.

Beth os byddaf yn newid fy meddwl ar ôl ymuno â'r Panel? Os byddwch yn penderfynu rhoi'r gorau i fod ar y Panel yr unig beth sydd angen i chi ei wneud yw rhoi gwybod i ni!

Sut mae ymuno â Phanel Dinasyddion Caerdydd?

I ymuno â'r Panel rhaid i chi fod dros 18 oed a byw yn ardal awdurdod lleol Caerdydd - os ydych yn gymwys, cwblhewch ein ffurflen gais ar-lein yn
www.caerdydd.gov.uk/paneldinasyddion
neu e-bostiwch
sgwrscaerdydd@caerdydd.gov.uk
i ofyn am gopi.

Cardiff Caerdydd

Cardiff Debate Sgwrs Caerdydd

CARDIFF CAERDYDD

Appendix D – Statutory Stakeholder / Consultee comments

Dogs Trust's Comments

1. Re; Fouling of Land by Dogs Order:

- Dogs Trust consider 'scooping the poop' to be an integral element of responsible dog ownership and would fully support a well-implemented order on fouling. We urge the Council to enforce any such order rigorously. In order to maximise compliance we urge the council to consider whether an adequate number of disposal points have been provided for responsible owners to use, to consider providing free disposal bags and to ensure that there is sufficient signage in place.
- We question the effectiveness of issuing on-the-spot fines for not being in possession of a poo bag and whether this is practical to enforce.

2. Re; Dog Exclusion Order:

- Dogs Trust accepts that there are some areas where it is desirable that dogs should be excluded, such as children's play areas, however we would recommend that exclusion areas are kept to a minimum and that, for enforcement reasons, they are restricted to enclosed areas. We would consider it more difficult to enforce an exclusion order in areas that lack clear boundaries.
- Dogs Trust would highlight the need to provide plenty of signage to direct owners to alternative areas nearby in which to exercise dogs.

3. Re; Dog Exclusion and sport pitches

- Excluding dogs from areas that are not enclosed could pose enforcement problems - we would consider it more difficult to enforce an exclusion order in areas that lack clear boundaries.
- We feel that exclusion zones should be kept to a minimum, and that excluding dogs from all sports pitches for long stretches of the year is unnecessary. In some cases sports pitches may account for a large part of the open space available in a public park, and therefore excluding dogs could significantly reduce available dog walking space for owners.
- We would urge the council to consider focusing its efforts on reducing dog fouling in these areas, rather than excluding dogs entirely, with adequate provision of bins and provision of free disposal bags

4. Re; Dogs on Leads Order:

- Dogs Trust accept that there are some areas where it is desirable that dogs should be kept on a lead.
- Dogs Trust would urge the Council to consider the Animal Welfare Act 2006 section 9 requirements (the 'duty of care') that include the dog's need to exhibit normal behaviour patterns – this includes the need for sufficient exercise including the need to run off lead in appropriate areas. Dog Control Orders should not restrict the ability of dog keepers to comply with the requirements of this Act.
- The Council should ensure that there is an adequate number, and a variety of, well sign-posted areas locally for owners to exercise their dog off-lead.

5. Re; Dogs on Lead by Direction Order:

- Dogs Trust enthusiastically support Dogs on Leads by Direction orders (for dogs that are

considered to be out of control or causing alarm or distress to members of the public to be put on and kept on a lead when directed to do so by an authorised official).

- We consider that this order is by far the most useful, other than the fouling order, because it allows enforcement officers to target the owners of dogs that are allowing them to cause a nuisance without restricting the responsible owner and their dog. As none of the other orders, less fouling, are likely to be effective without proper enforcement we would be content if the others were dropped in favour of this order.

The PDSA's 'Paw Report 2018' found that 89% of veterinary professionals believe that the welfare of dogs will suffer if owners are banned from walking their dogs in public spaces such as parks and beaches, or if dogs are required to be kept on leads in these spaces. Their report also states that 78% of owners rely on these types of spaces to walk their dog.

I would also like to bring your attention to the similar recommendations stated in the Government's 'Anti-social behaviour powers -Statutory guidance for frontline professionals' document, pages 52/53.

We believe that the vast majority of dog owners are responsible, and that the majority of dogs are well behaved. In recognition of this, we would encourage local authorities to exercise its power to issue Community Protection Notices, targeting irresponsible owners and proactively addressing anti-social behaviours.

We would be very grateful if you could inform us of the consultation outcome and subsequent decisions made in relation to the Public Space Protection Order.

Cardiff Action Dogs Group

Over 16,000 signature petition received objecting to current proposals.

Cllr Comment

Dear Sir/Madam,

I write to say that I have been contacted by many residents raising concerns about the design and content of the current Council PSPO consultation.

I should say though from the outset that I welcome the debate and discussion which this consultation has prompted around the need to promote more responsible dog ownership within our city. I now hope it will lead to a step change in facilities for dogs and other users of our public spaces as well as greater public education, enforcement and standards of cleanliness.

As a Councillor, I see from my own casework that there are issues which need to be addressed locally. All too often during community litter picks we find people who have taken the trouble to bag dog waste, only for it to end up polluting local streams or to hang from trees. This is simply unacceptable and I'm sure the Council will agree needs better enforcement action.

In local parks, the bins are at times not being emptied frequently enough, particularly in the summer. It is an all too common sight to see dog waste bags overflowing from bins too - something which is entirely the responsibility of the Council itself, not dog walkers. More litter bins (or more frequent emptying) are also badly needed during hot weather or major events. In Thornhill Park for example, I secured an 'event style' temporary litter bin during the busier summer months a few years ago but this has since been removed by the Council completely - despite my protests. This Council approach needs to change going forward.

From my own experience, some of the most problematic complaints about dog fouling concern public footpaths, particularly those located in front of residential properties. Indeed your own data of 500 complaints in 16/17, based on information obtained by campaigners, actually involves streets, not open spaces and public parks. In some parts of the city, sports clubs have also sold off their own playing pitches and relocated to public parks or schools. The impact of this change on a localised basis also needs to be carefully considered, as does the way in which the Council publicises and consults on future Community Asset Transfers of community facilities and open spaces.

Therefore, in my view unless significant extra resources are allocated towards the Council's new dog control strategy then there is a real risk dog walkers will simply be forced even more onto local residential streets, which could lead to dog fouling complaints soaring if not properly managed by the Council. Hopefully, these sorts of issues will be addressed in your final plans.

Finally, if the Council is serious about the heath and wellbeing of our dogs and of other park users, then it can use this new strategy as an opportunity for new investment in our open spaces - such as the roll out of a network of public water fountains - something Cardiff North's Assembly Member, Julie Morgan has been campaigning for. These could help keep dogs cool and hydrated in the summer, as well as benefit runners and other park users.

Whilst I remain concerned about the design of the consultation itself, I have been assured by the Council's leadership that no decision has been taken on what, if any, aspect of this consultation will proceed or indeed if new or amended proposals will emerge.

I hope the Council will listen carefully to the very real concerns expressed during this consultation and also address to the many other points now being raised.

Lib Dem Response – Cardiff Council

The following is the response of the Liberal Democrat Council group to the Dog Control PSPO proposals.
We recognise importance of our open spaces being open, accessible and safe for all residents of our city to use and enjoy. In particular, our extensive parks should be able to be enjoyed by everyone whether that is for sports, socialising, a place for children's play as well as animal play. We believe the council needs to take a proportionate approach to accommodate the desires and needs of all residents but also effectively manage the minority whose behaviour impacts on other users of these spaces. We believe this can be

achieved without singling out one group over another. Comments regarding the principle elements of the PSPO proposal:

The prohibition of dog fouling in all public places owned and/or maintained by the Council.

We are content with this element as a continuation of current practice.

The exclusion of dogs in all enclosed playgrounds, marked sports pitches and Schools, which are owned and/or maintained by Cardiff Council.

No objection to the exclusion of dogs from enclosed playgrounds and School grounds. However, the blanket extension to all marked sports pitches should be reconsidered. Marked pitches make up a significant proportion of the open space across the city, whilst even within the relevant sporting season the majority of the time they remain unused. Whilst there are issues relating to fouling and control of dogs in some areas, enforcement action would still be possible under the other sections of these PSPO proposals. This approach would be more proportionate than prevention of all dogs from use of open spaces marked as sports pitches. As the explanation with the proposal states *'The majority of dog owners are responsible and clean up after their dogs and we do not want to prohibit them from enjoying the open spaces that Cardiff has to offer.'* We believe that the council should take a graduated response, using the existing powers effectively rather than penalising everyone. Should a persistent issues developer at a particular location, there is no reason why a site specific PSPO could not then be applied for, without a detrimental effect on dog walkers across the rest of the city. Blanket restrictions we believe will negatively impact responsible dog owners whilst having little to no impact on those who are the cause of the cited issues.

A requirement that dogs are kept on leads within all Cemeteries owned and/or maintained by Cardiff Council.

We are content with this element of the proposal.

Increasing the charge for a breach of the PSPO to £100.

We are content with this proposal, the fine should be sufficient to have a deterrent effect. The revenue from fines generated should be used to support enforcement activities.

A requirement allowing authorised officers to give a direction that a dog(s) be put and kept on a lead if necessary.

This element should help address issues with poorly controlled dogs or those causing a nuisance. In addition, we support a requirement that a dog walker should be required to demonstrate that they have the means to dispose of any waste produced by their dog, for example by producing a 'poo bag' or scoop on request. Walking a dog in a public place without the means to pick up waste is clearly irresponsible and would prevent the owner/walker from dealing with any waste produced. Whilst not directly related to the

PSPO itself, the lack of effective enforcement will undermine the intended aim of reducing the prevalence dog waste in public places. To be effective the PSPO will need to be accompanied by active enforcement of its provisions. Furthermore, the council should review the provision of waste bins in public places, in light of concerns that some areas used by dog walkers are not currently well served and where bins are provided the council should work to ensure the frequency of collections are sufficient so that bins are not filled or overflow.

Lisvane Community Council

Thank you for your email of 10 September seeking views on Cardiff Council proposals relating to the above.

Lisvane Community Council met on 8 October 2018 and discussed the proposals. Members have nothing to add to five of the specific proposals but are of the opinion that one of the proposals doesn't go far enough, namely:

"A requirement to ensure that dog owners/walkers carry bags or suitable means for the disposal of dog faeces"

The experience of our Members, and based on community feedback, is that some dog owners/walkers are placing the dog faeces in a carry bag but then disposing of the bag inappropriately by leaving the bag on the ground or on a branch of a tree. Lisvane Community Council is therefore proposing that this requirement should be amended to read along the lines of:

"A requirement to ensure that dog owners/walkers carry bags or suitable means for the disposal of dog faeces and that they subsequently dispose of the item in a designated bin or take the item home with them for disposal if there is no designated bin"

RSPCA Cymru

RSPCA Cymru is responding to the Cardiff Council's PSPO consultation relating to dog control in the areas that are relevant to our work.

Proposal 1: The prohibition of dog fouling in all public places owned and/or maintained by the Council.

RSPCA Cymru understands that dog fouling is a major issue for towns and cities across Wales. Therefore, in order to increase responsible dog ownership and improve the relationship between dog owners and the wider community, the RSPCA agrees that it should be an offence for an owner not to clean up their dog's faeces. Including this requirement in the order can, RSPCA Cymru believes, adequately tackle the majority of issues that this PSPO intends to resolve and would therefore suggest removing the proposals to exclude dogs from marked sports pitches until this order has had time to be implemented and the effects on reducing dog faeces known.

Several local authorities in Wales have introduced a new condition within their PSPOs which would require dog walkers to carry an appropriate receptacle for dealing with their dog's waste, such as poop bags or other means at all times. RSPCA Cymru believes that this would also be beneficial in helping to improve responsible dog ownership.

Proposal 2: The exclusion of dogs in all enclosed playgrounds, marked sports pitches and schools, which are owned and/or maintained by Cardiff Council.

The RSPCA understands the value of local authorities ensuring that sections of open space may be dog-free, such as children's play areas and purpose built multi-use games areas. It's important that as well as sufficient space for dog owners and their dogs, these separate needs are not unduly segregated which can foster misunderstandings and substitute problems. We wish to see integrated communities, with responsible pet and non-pet owners living harmoniously.

However, excluding responsible dog owners from allowing their dogs onto a marked sports playing pitch would be restrictive, especially if adequate space nearby was not available and would prohibit the dog from expressing normal behaviour, and confusing for dog owners as many of these pitches are seasonal with limited or no signage or fencing.

Excluding dog owners from sports playing pitches, we believe, is also contrary to the Defra guidance on issuing a PSPO1, which states that as it is enforced against an area, and not a specific individual, that it should be used carefully. It must also meet the three conditions of a dog's behaviour including that it affects the quality of life of people in the area, is persistent and is justified in imposing the restriction on the whole public2. Although sport pitches may be used regularly throughout the spring, summer and early autumn months, their use tends to decrease during winter. However, it is a dog owner's responsibility to ensure that their dog is walked all year round so they receive regular and appropriate exercise under Section 9 of the Animal Welfare Act 2006.

RSPCA Cymru believes that although dog faeces can be a nuisance to the people that use the sports pitches, they can be and are easily removed by many responsible dog owners, imposing the restriction on all will punish the responsible dog owners and impose a negative view of dog ownership within the community. The Society encourages all local authorities to promote responsible dog ownership through enforcing compulsory microchipping and signposting residents to approved training, proper care, and neutering. In this case, RSPCA Cymru would like to see proper enforcement, using the other powers contained within this PSPO, to target and tackle individuals contributing to the dog fouling in these areas and to encourage better dog ownership of offenders, rather than tarring all dog owners with the same brush. RSPCA Cymru would like to see the effect of the orders requiring dog owners to remove dog faeces and have the means to clear after their dogs on the amount of dog faeces before this order is put in place.

Proposal 3: A requirement that dogs are kept on leads within all Cemeteries owned and/or maintained by Cardiff Council.

Due to the comfort and support that owners can receive from their dog, RSPCA Cymru welcomes the proposal to allow dogs in cemeteries as long as they are on a lead. This will help owners who otherwise may have had no choice but to leave their dog tied up outside the cemetery which is stressful to the dog and poses them at risk of theft. Furthermore, some may have also left their dog in their car which would have placed them at risk of causing unnecessary suffering and potentially being charged with an offence under the Animal Welfare Act 2006.

Proposal 4: A requirement allowing authorised offices to give a direction a dog(s) be put and kept on a lead if necessary.

To ensure that this condition is administered appropriately and in a proportionate manner, RSPCA Cymru would like to see that the experience, knowledge and training of the officer imposing the condition is sufficient to ensure the welfare of the dog is not compromised and that they give advice to ensure that the dog is still able to be regularly exercised off the lead. Where required, the officer should be able to signpost the owner to someone appropriate for further advice regarding their dog's behaviour.

Further comments:

Many dogs enjoy interacting and playing with other people and animals, and it is important that they are able to express normal behaviour off the lead. Being walked off the lead and being able to meet, play and interact with new animals and people are important aspects of ensuring the welfare needs of dogs are met and that they are safe within a community. Being able to meet, play and interact appropriately and adequately is particularly important for puppies to ensure they develop into well-adjusted happy individuals. Where this is not allowed, or done incorrectly, problems can occur which include fear and aggression. RSPCA Cymru does recognise that not all dogs will be well-socialised and may find other animals or people threatening and where this is known then they should be encouraged to seek advice about their dog's behaviour and apply measures to ensure their dog doesn't pose concern to the community e.g. remain on a lead but this should be done on a risk-based approach. It is therefore imperative that local authorities use PSPOs sparingly and in a manner that is proportionate to the problem, in accordance with guidance and not as a blanket power that punishes the responsible majority in an effort to tackle problems created by an irresponsible few.

Tongwynlais Community Council

Tongwynlais Community Council discussed your proposals during their September meeting. The Council are fully is favour of your proposals and would like to show their support. However, the Council did question how these controls will be enforced.

Comments from key consultees

STM Sports AFC

You have our absolute 100% support on this proposal.

Also can you confirm that all dogs when in public spaces should be kept on a leash and is there a penalty for not complying?

Pentyrch Sports Association (PSA)

I am Treasurer of Pentyrch Sports Association (PSA). We have a long term lease on the Parc Y Dwrlyn playing fields in Pentyrch which are owned by Cardiff City Council. Could you confirm that any PSPO passed would apply to these playing fields? Could you also confirm our understanding that your proposal currently would not exclude dogs from all of the playing fields but just apply to the marked sports pitches which do represent a large proportion of the playing fields?

Rhiwbina RFC

With reference to your Consultation on Dog Controls, I write on behalf of Rhiwbina RFC. We are a large community based club, based in Rhiwbina. We collaborate with Cardiff City Parks Department in the use of rugby pitches at Cae Delyn Park.

We use the pitches at Cae Delyn on a regular basis. We run 5 senior (adult) teams, and 11 Junior teams, with children ranging from 5 - 16 years old. Each team is supported by coaches, first aiders, managers and helpers. In all I and my committee represent the views of approx 350 players and 70 support staff.

Inevitably the area of concern for us is the fouling of park areas where we play rugby. Mention is made in your online survey (that I have completed) of the fouling of marked out playing pitches. Can I also add that the dangers of fouling by dogs is not just restricted to these areas - the boys, girls and adult players routinely use off pitch areas within Cae Delyn to train (most/every weekday evening) and for pre-match warm ups on Saturdays and Sundays.

Sadly is a routine feature of our preparation that the ground has to be inspected for dog faeces, with regular removal being necessary.

Things have improved enormously over the last decade or so. We have seen a marked reduction in the volume of faeces, thanks to most dog owners being careful to use bags to collect and dispose of their dog's faeces. The issue that remains is, as is so often the case, one of the few giving a bad name to the many.

The Council need to take action against the minority of owners who do not collect the faeces from their dogs. This minority will only react to direct action - such as Dog Wardens.

In summary, Rhiwbina RFC fully support the proposals made in your Consultation latter attached.

Anna McMorrin MP

Many people have contacted me raising concerns regarding the Council's recent proposals to implement a PSPO to tackle what the Council considers a growing concern across Cardiff in relation to dogs, specifically dog fouling.

I recently spent some time talking to dog owners, sports pitch users and their families, discussing these proposals and the impact it would have. This consultation has understandably evoked strong opinions from all, especially those impacted by the actions of the small number of irresponsible dog owners. I intend to summarise the concerns of my constituents to be considered as part of the consultation process and I hope that the Council will arrive at a solution that enables all users to share public facilities in a mutually beneficial way.

Although I am not averse to strengthening measures to tackling the persistent issue of dog faeces in public places, I do not believe that implementing a blanket restrict ion on our public green spaces is the best approach to tackling the issue of dog fouling. A blanket restriction will disproportionately penalise responsible dog owners who may continue their behaviour, irrespective of where they are walking their dog. Rather, the Council should look to strengthening enforcement action against the minority of irresponsible dog owners, ensuring that those wanting to use the parks for whatever purposes are free to do so.

Inadequate Alternatives

Cardiff has a number of great parks that the community can make use of. Many of these are non-enclosed sport pitches in common multi-use spaces and living in an urban environment in the capital city, these parks are inevitably popular with many different community groups.

When talking to local residents in Cardiff North recently, we discussed the issue of many of the public green spaces also being marked sports pitches and residents raised concerns about the lack of adequate alternatives in the area. For e.g. in Hailey park, the majority of the fields are marked pitches and the green spaces that aren't, including the nearby meadows, can often be very waterlogged and so dog walkers are unable to walk their dogs there. We must therefore ensure that dog walkers have access to our public green spaces as in many areas, there aren't adequate alternatives.

Impact of restricting access

Many constituents have expressed their concerns that the apparent blanket restrictions of public green spaces would hamper their quality of life, as well as their ability to effectively exercise their dogs.

As a society, we are striving to be healthier both physically and mentally and so many

people walk their dogs in their local parks. If people are unable to utilise the marked pitches in close proximity to them and they are forced to find alternatives (perhaps a car drive away) then this could become a barrier to achieving a more active lifestyle and reduce the owner's ability to sufficiently exercise their pet.

Similarly, the elderly or disabled people may not have access to cars and find it particularly difficult to walk their dogs further afield in unmarked locations. As a result, these restrictions could have a detrimental impact, not just on dog walkers, but also on the dogs who, under the Animal Welfare Act, are entitled to 'suitable exercise'.

Impact on Sports Clubs

I am acutely aware of the impact of irresponsible dog owners failing to clean up after their dog can have on sports clubs and the pressures club volunteers face. Many volunteers of sports clubs in Cardiff North have been in touch to express their strong concerns about the community resistance to the PSPO.

However, many people feel that utilising targeted enforcement strategies, for e.g. fines for dog fouling, is a much fairer and more proportionate reaction to the issue and one which is likely to have the best impact. These proposals risk disproportionately impacting a particular community group over another, which might exacerbate conflicts rather than effectively tackle the issue at hand. Stronger enforcement action and more public bins which are emptied more regularly to further support dog walkers could be a more viable solution.

Enforcing Current Laws

Legislation is only as effective as its implementation. Although I welcome increasing penalties and giving greater enforcement powers to officers to act as further deterrents, it is essential that enforcement strategies are looked at as opposed to blanket restrictions.

Quality of the Consultation Process

Many of my constituents have raised concerns regarding the clarity of the consultation process and the lack of publicity surrounding it.

On the Council's website, it states that the PSPO would prohibit 'dog fouling in all public places owned and/or maintained by the Council'. Many people have expressed concerns that it is unclear as to whether the Council proposes to enforce dog owners are required to pick up after their dog, or whether the PSPO is to make it illegal for a dog to foul on any Council owned/ maintained property, irrespective of whether it is cleaned up. Whilst everybody I have spoken to agrees that all dog owners should pick up after their dogs, the complete prohibition of dog fouling on Council property is untenable.

Many people have also expressed their concerns to me that the consultation process would inevitably disproportionately affect a particular community group, and this has inevitably evoked strong opinions in the community.

In addition, some of my constituents do not feel that consultation has been sufficiently advertised, meaning community groups may not actually be aware of the live consultation and the results could end up being skewed. I would be very grateful for clarification on how this has been advertised to ensure the consultation has reached as many as possible.

Conclusion

I appreciate that a number of educational interventions across the city haven't been as successful as hoped and this issue still needs addressing. However, the Council has recognised in a recent Cabinet Meeting on this issue, that enforcement action could have been stronger over the last few years.

The dog owners and families I have spoken to have welcomed stronger enforcement action but fear that the proposals put forward will only marginalise responsible dog owners, whilst making very little difference to the irresponsible members of the community who do not clean up after their dog.

Moving forward, it should be a question of striking the right balance between sports clubs and dog owners/walkers using our public green spaces. I hope that due consideration will be given to my constituents' concerns, so that we can arrive at a solution that will enable all users to share public facilities in a mutually beneficial way.

Guide Dogs Cymru

The current draft reads:

“Please note that there are exemptions from a PSPO and these will not apply to a person;

- Who is partially sighted or blind and registered under, Section 29 of the National Assistance Act 1948
- Who is registered as sight impaired, severely sight impaired or as having sight and hearing impairments, registered under 18 of the Social Services and Well-Being (Wales) Act 2014
- Who has a disability which affects their mobility or any other disability, where the requirement of removing faeces would be unreasonable.

A PSPO will not apply to working dogs, which are used for emergency search and rescue, law enforcement, HM armed forces or used for directing animals, these will also be exempt.

Not all our Guide Dog owners will be registered under the two Acts mentioned in the draft but they will need to be exempt because of their sight impairment. Other Councils have recognised this ommission and made the exemption clause more specific to protect this important cohort of people. Here is an example of a better worded exemption clause from Dog Control Order published by Newport City Council:

“b) has a disability that affects the person’s mobility, manual dexterity, physical co-ordinationor ability to lift, carry or otherwise move everyday objects, in respect of a dog trained by a registered charity and upon which the person relies for assistance”.

Kennel Club

Dog faeces and toxocariasis FAQs

The Kennel Club believes that a fundamental component of being a responsible dog owner includes picking up after their dogs wherever they are, including fields and woods in the wider countryside. The only exceptions to this is when there is a clear indication from the landowner to the contrary, this is sometimes used as a pragmatic way to avoid filled bags being left behind in little used areas, or to reduce calls for more bins in rural locations. Alternatively the dog owner may have a genuine reason why they are physically unable to pick up after their dog, for instance a blind person with an assistance dog.

Left behind dog faeces is inherently unpleasant and in the overwhelming majority of cases it is entirely avoidable by owners picking up. Thankfully the prevalence of dog fouling has been in steady decline over the past ten years, the latest Keep Britain Tidy figures show that dog fouling is at its lowest level since they began collecting data, in 2001.[1] The Kennel Club wishes to see this trend continue, and will continue to promote responsible dog ownership.

It is important to acknowledge that there can be some health risks associated with contact with dog faeces for both humans and other animals. However, the Kennel Club has some concerns that these health risks can, at times, be overstated.

Toxocariasis

The most serious and commonly cited health concern in relation to dog fouling is toxocariasis. The NHS website describes toxocariasis as “a rare infection caused by roundworm parasites. It's spread from animals to humans through contact with infected faeces.”[2]

What are the symptoms of toxocariasis?

The NHS website details the symptoms of toxocariasis - “for most people, an infection with these roundworm larvae causes no symptoms and the parasites die within a few months. However, some people experience mild symptoms, such as: a cough; a high temperature (fever) of 38C (100.4F) or above; headaches; stomach pain. In rare cases, the roundworm larvae infect organs such as the liver, lungs, eyes or brain and causes severe symptoms, such as: fatigue; loss of appetite or weight loss, skin rashes; wheezing or breathing difficulties ; seizures (fits); blurred or cloudy vision, usually only affecting one eye; a very red and painful eye.” In rare cases permanent vision loss is possible - “If one of your eyes is affected by toxocariasis, there's a risk of permanent vision loss. However, prompt treatment can reduce the chances of this happening.”

Are dogs to blame for toxocariasis infections?

While toxocariasis is most commonly attributed to dogs and their faeces in the media, contact with cat and fox faeces can also result in an infection. Accurate estimates of the UK fox population aren't available, we do however know that there are comparable numbers of dogs and cats in the UK. It is estimated that there are between 8.5-9.3 million dogs and 7.4-11.3 million cats in the UK.[3] However, while cat and dog populations are broadly comparable, a recent study found that toxocariasis causing parasites were five times more prevalent in cat faeces then dog faeces.[4] There is no accurate data linking toxocariasis infections to the original host animal, be that dog, cat or fox.

Does this make it dangerous to handle dog faeces?

The parasites responsible for toxocariasis (called toxocara) live in the digestive system of dogs, cats and foxes. The worms produce eggs, which are released in the faeces of infected animals. However, it is important to note that the eggs only become infectious after 10-21 days so there is no immediate danger of toxocariasis from handling fresh animal faeces, including dog faeces.[5]

How common is toxocariasis?

As many cases of toxocariasis result in no symptoms developing it is impossible to put an exact figure on the actual number of cases per year. The NHS describes toxocariasis as a "rare infection", but how rare is rare?

Toxocariasis gains a disproportionately high amount of press coverage for such a rare infection. We believe this is because a number of stakeholders seek to use toxocariasis as a route to either justify clamping down on where dogs can go, or exaggerate the prominence of it to gain funding for their work, or increase product sales. Those seeking to maximise concerns over toxocariasis refer to a figure of approximately two cases of illness related to toxocariasis per million people in the UK.
Usually this is reported as an approximate figure of those believed to be infected with toxocariasis, but in some cases we have seen this being reported as the number of confirmed cases of toxocariasis.

This in itself is a relatively low figure, and is less than the average number of confirmed cases of toxoplasmosis per year, which is most commonly contracted from cat faeces, though it can also be caught from eating contaminated meat or from new born lambs.[6] It is also considerably lower than the number of confirmed cases of Lyme disease which is caught through transmission from infected ticks.[7] Much like toxocariasis in extreme cases both toxoplasmosis and Lyme disease can result in vision loss, however, complications of greater severity are more common with these diseases.

1

http://www.keepbritaintidy.org/Documents/Files/LEQSE%202015/KBT%20LEQSE%20Report%202015%20web.pdf

http://www.nhs.uk/conditions/Toxocariasis/Pages/Introduction.aspx

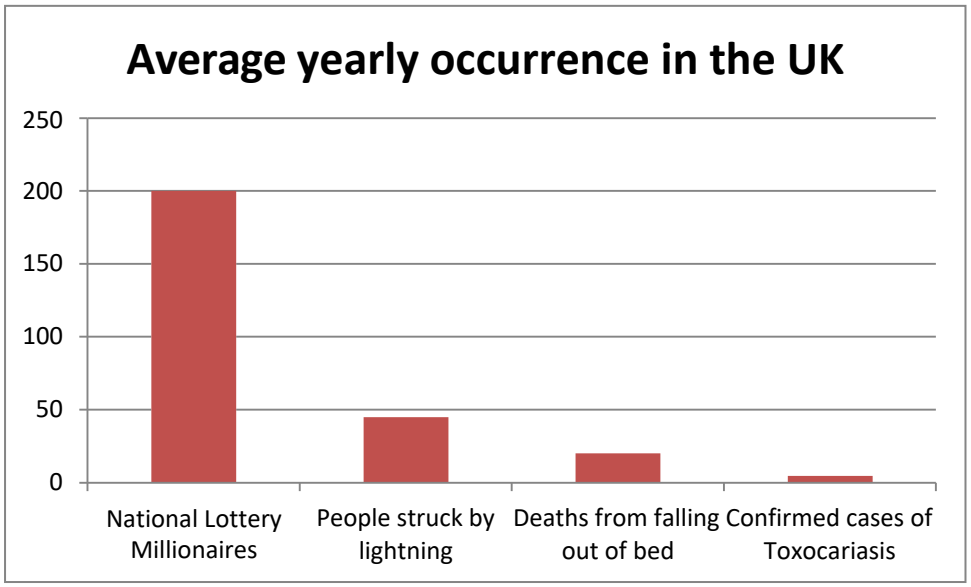
While this figure of 2 cases per million is commonly quoted, no evidence or reference is provided to support the figure. Indeed this same figure of 2 cases per million people has been in circulation since at least 1987, where it appeared in an edition of the New Scientist magazine, in which the British Veterinary Association used it to support their message that the "*Toxocara canis* infection in the dog does not present a serious health hazard to people".[8]

Given this figure is in the region (or even potentially far in excess) of 30 years old, combined with Keep Britain Tidy data which shows that dog fouling is at its lowest figure since they recorded this data, we feel there is good reason to believe that these figures are extremely unlikely to be accurate.

As toxocariasis is a zoonotic disease (i.e. it is passed from animals to humans) the UK Government collects and publishes on an annual basis statistics on the number of confirmed cases of the disease. According to the latest official Government figures released in December 2015, over the past ten years the average number of confirmed toxocariasis cases in the UK is 4.5 per year[9], or in other words approximately one confirmed case per 14 million people in the UK.

To put this in context, it's estimated that there are between 8.5-9.3 million dogs and 7.4-11.3 million cats in the UK, most of which are likely to foul once or more a day, this roughly equates to over 6.5 billion deposits per year. It is important to remember that the overwhelming majority of toxocariasis cases will result in no long-term complications.

Another way of looking at this is to compare with other rare occurrences, between 30-60 people per year are hit by lightning in the UK[10] and the National Lottery has created on average >200 millionaires per year over this period[11].



[3] PFMA 2015 pet population figures http://www.pfma.org.uk/pet-population-2015 and PDSA PAW report figures https://www.pdsa.org.uk/~/media/pdsa/files/pdfs/veterinary/paw-reports/pdsa-paw-report-2015.ashx?la=en

[4] http://onlinelibrary.wiley.com/doi/10.1111/jsap.12478/abstract

[5] http://www.nhs.uk/conditions/Toxocariasis/Pages/Introduction.aspx

[6] http://www.nhs.uk/Conditions/Toxoplasmosis/Pages/Complications.aspx & https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/488376/zoonoses-annual-report-2014.pdf

[7] http://www.nhs.uk/Conditions/Lyme-disease/Pages/Introduction.aspx & https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/488376/zoonoses-annual-report-2014.pdf

https://books.google.co.uk/books?id=wbEozPWQk8MC&lpg=PA18&dq=new%20scientist%2026%20february%201987&pg=PA74#v=onepage&q=new%20scientist%2026%20february%201987&f=false

[9] https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/488376/zoonoses-annual-report-2014.pdf

[10] http://www.rospa.com/leisure-safety/advice/lightning/

[11] https://www.national-lottery.co.uk/life-changing/winner-map

[12] http://www.mirror.co.uk/news/weird-news/scientists-calculate-odd-ways-die-282884

Summary

Toxocariasis is a very rare infection, on average for every one confirmed case ten people are struck by lightning in the UK. The overwhelming majority of toxocariasis infections will result in minor symptoms, with no lasting effects. However, in extremely rare cases severe symptoms can occur.

While there are many who seek to use toxocariasis as a means to promote their own agenda, often their headline grabbing stories, facts and statistics don't stand up to any significant level of scrutiny. It is also important to remember that even if a total ban of dogs was in place, the risk of toxocariasis would very much remain from cat and fox faeces.

We are concerned that the current, often inaccurate messaging around the dangers of dog faeces may inadvertently be putting people off from picking up after their dog. Continuously promoting a message that dog faeces is going to harm your health is very unlikely to encourage people to pick it up and risk their own health in doing so. We therefore would call on stakeholders to carefully consider what they communicate in relation to dog fouling, and be honest with dog walkers and other users of public places, that it takes between 10-21 days for toxocara contaminated dog faeces to become infectious. Instead we should be focussing on encouraging people to pick up after their dog, in combination with regular worming.

Lastly, we would call on all local authorities not seek to use toxocariasis as a justification to restrict dog access to public spaces, the facts simply don't support the introduction of dog restrictions on the basis of toxocariasis.

Appendix E - Petition Comments

City	State	Date	Comment
Cardiff	Wales; Cymru	03/10/2018	The council needs to enforce the existing laws not introduce a new order that will fail to tackle the problem
Cefn-coed-y-cymmer	Wales; Cymru	03/10/2018	Dog owners to blame for everything again.Get a grip Cardiff council, dog owners use the parks all year round but I bet most of your problems are in the summer
Cardiff	Wales; Cymru	03/10/2018	This is a gateway bill to get further restrictions down the line without consulting the public.....
Cardiff	Wales; Cymru	03/10/2018	I believe that this punishes responsible dog owners and will not address current problems with irresponsible dog owners. Enforce existing laws to address current problems!
Cardiff	Wales; Cymru	03/10/2018	This ban on responsible dog ownership and maintaining open spaces for exercise will not address the issue of not cleaning up after dogs.
Cardiff	Wales; Cymru	03/10/2018	Cardiff has a 98% responsible owner population. Draconian measures to punish the many for the few
Cardiff	Wales; Cymru	03/10/2018	I think the decision to ban dogs from all sports pitches is bias and no consideration has been given to responsible dog owners . I'm in agreement for the council to fine dog owners who do not collect there dogs mess , as there is no excuse!
cardiff	Wales; Cymru	03/10/2018	I'm signing because it's nor fair to discrimate the people who pick up their dogs mess just for the minority that don't and our dogs deserve to have the freedom as we do.
Cardiff	Wales; Cymru	03/10/2018	My little pup helps my anxiety . Without taking him over my local park and letting him run free I'd probably never leave the house . He deserves the open space as much as any human ! Target those with no poop bags , those using needles
Cardiff	Wales; Cymru	03/10/2018	because these new laws the council are trying to bring in are unfair and as a council tax payer why should me & my dogs be excluded from these areas.
Cardiff	Wales; Cymru	03/10/2018	Less than 1% of dog owners are irresponsible enough to leave mess behind. Enforce the current laws and make an example of those flouting them. A ban on dogs would be as lazy as the owners currently making a mess
Cardiff	Wales; Cymru	03/10/2018	Responsible dog owners are being punished
Cardiff	Wales; Cymru	03/10/2018	During 21 years of being a dog owner I have seen less than 1% of irresponsible dog owners and usually they are automatically put into place by the rest of us! Council tax money should be more wisely spend on making sure our neighbourhoods are clean
Cardiff	Wales; Cymru	03/10/2018	As a member of the older generation my husband loves walking the dog and is responsible for clearing up as necessary not like the lazy uncaring person that allows their dog to poop out side our drive and leave it there!
Llantwit Fardre	Wales; Cymru	03/10/2018	I was born and raised in Cardiff and I've never seen a problem, even before I had a dog myself. As long as the dog is on a lead/ well behaved and the owner is fully responsible for the dog,
Cardiff	Wales; Cymru	03/10/2018	Talk about a sledgehammer to crack a nut . One rule isn't enforced so bring in another one ? I own a dog and am as disgusted as the next person to see dog mess but this isn't the answer
Cardiff	Wales; Cymru	03/10/2018	Already have legislation to fine those that don't pick up , no need for rediculous over reaction - just need to enforce present rules
Bridgend	Wales; Cymru	03/10/2018	Along with the majority of responsible dog owners, I do not feel it fair to penalise everyone. I have never let me dog mess and not cleaned it up immediately. Target those who DO need to be punished!
Cardiff	Wales; Cymru	03/10/2018	Cardiff parks are for the use of all citizens of Cardiff, including dog walkers. The vast majority of dog owners are good citizens whose presence in the parks is of benefit to both local neighbourhoods as they walk to the parks and to the park lands
Cardiff	Wales; Cymru	03/10/2018	I am signing this petition as the freedom to walk our dogs in our parks is vital to so many people in our community of all ages. The vast majority of dog owners are very responsible, even clearing up after the very small minority that are not! Including
Eastbourne	England	03/10/2018	I clean up after my dog and he is socialised and not a danger to other dogs or people.
Cardiff	Wales; Cymru	03/10/2018	Walking dogs in parks is essential to the health and wellbeing of so many people as walking in nature has proven benefits for people's mental and physical health. It's also essential that our dogs are able to exercise.
		03/10/2018	The issue is with dog poo. There are already powers relating to dog poo. Enforce them. The new proposals won't change anything for the irresponsible minority without enforcement, so don't punish the responsible majority just because you can't be bothered!
Cardiff	Wales; Cymru	03/10/2018	Walking dogs in parks is essential to the health and wellbeing of so many people as walking in nature has proven benefits for people's mental and physical health. It's also essential that our dogs are able to exercise.
Pontprennau	Wales; Cymru	03/10/2018	It's a human and animal rights issue. We need fresh air and place to relax.
newport	Wales; Cymru	03/10/2018	Some research and trial should be done before making a change to make lives less happy
Cardiff	Wales; Cymru	03/10/2018	Don't punish the many for the minority who are lazy!!! Where do we walk our dogs if every field is barred!!
Swansea	Wales; Cymru	03/10/2018	This is unbelievable ridiculous. Every living thing needs exercise. If a dog is scary it should be muzzled and on a lead. There are thousands of responsible dog owners who have dogs.
Cardiff	Wales; Cymru	03/10/2018	Not the solution to the problem
Cardiff	Wales; Cymru	03/10/2018	I am a responsible dog owner and often pick up other pet owners mess. I do not agree with a ban.
Cardiff	Wales; Cymru	03/10/2018	This is anti-dog and a shameful way to treat law abiding citizens.
Cardiff	Wales; Cymru	03/10/2018	Very bias survey done by the council. A blanket ban will not solve the issue. Use the laws already in place before banning dogs from playing fields.
Cardiff	Wales; Cymru	03/10/2018	As a responsible dog owner, I don't see why I in the majority should be penalised for the minority. The action is a knee jerk action to an issue that has currently not been enforced within the current legislation.
Cardiff	Wales; Cymru	03/10/2018	I am a very responsible loving dog owner who enjoys many walks in many different parts of this wonderful country we live in therefore I DO NOT support any ban in any of our recreational grounds all because of the minority of idiots
Cardiff	Wales; Cymru	03/10/2018	I'm a responsible dog owner and do not want to be held responsible for the minority.
Caerdydd		03/10/2018	A responsible dog owner who wants the freedom to enjoy public parks with my dogs!
Cardiff	Wales; Cymru	03/10/2018	I'm a responsible dog owner. We use the public parks in Cardiff and have never had an issue.
Scunthorpe	England	03/10/2018	So many green spaces are dog free, they're living beings too. Personally I'd prefer to see some child free green areas so dogs can run around freely without having a football deliberately kicked at them or kids running up uninvited to pet them.
cardiff	Wales; Cymru	03/10/2018	There is already legislation which the council could use re: dog fouling on their land. They do not do so. This legislation will punish responsible dog owners like myself. I have picked up litter for the past 18 years
cardiff	Wales; Cymru	03/10/2018	As a responsible dog owner I think it is very unfair that we be penalised for the few who don't pick up after their dogs!
Wenvoe	Wales; Cymru	03/10/2018	My dogs were always picked up after and the majority of owners do this.
Cardiff	Wales; Cymru	03/10/2018	I have 2 dogs whom I frequently walk in areas proposed under this ban! I like the majority of dog owners are responsible in picking up my dogs mess! And would never leave it behind for people to step/fall in!!!
Cardiff	Wales; Cymru	03/10/2018	I think it's unfair to penalise responsible dog owners when they are not at fault. The problem won't go away. Irresponsible dog owners will let their dogs foul elsewhere such as in the street / on pavements.
Pontypridd	Wales; Cymru	03/10/2018	There are always irresponsible people. We don't ban everyone from Queen Street because a few spit chewing gum out do we? You need to be reasonable about this. Whoever thought an outright ban is the right way to go needs sacking.
Blackwood	Wales; Cymru	03/10/2018	For the love of all dogs, being penalised for something they have no control over.
Cardiff	Wales; Cymru	03/10/2018	I have a dog, I pick up after my dog, why should I be penalised
Cardiff	Wales; Cymru	03/10/2018	I have a dog, I pick up after my dog, why should I be penalised
Radyr	Wales; Cymru	03/10/2018	The council's proposals penalise responsible dog owners! The local authority should be providing more waste bins with regular collection. Increase the fines for irresponsible owners should be the main proposal!
Ruthin	Wales; Cymru	03/10/2018	The dogs are one of the many wonderful features of the parks!
Cardiff	Wales; Cymru	03/10/2018	Dogs need room to run and all responsible dog owners pick up after their dogs and make sure they are not being a nuisance to others
Barry	Wales; Cymru	03/10/2018	Dogs have just as much right as humans lol
Cardiff	Wales; Cymru	03/10/2018	Because I'm a responsible dog owner
Cardiff	Wales; Cymru	03/10/2018	I am a responsible dog owner and always pick up after my dog. There are far bigger problems that need to be tackled in our parks like litter and broken glass left by those who use the sports pitches and by those who use the parks.
Rumney	Wales; Cymru	03/10/2018	Im a voter. I pay council tax . I have the right to use the green areas i pay for. FINE me if i dont pick up....not for being a caring responsible dog owner.
Cardiff	Wales; Cymru	03/10/2018	Surely PUBLIC parks are for everyone to use, including responsible dog walkers. We pay council tax too. Banning dog owners seems discriminatory?!
Cardiff	Wales; Cymru	03/10/2018	I have a dog and feel stopping their access to the marked pitches will have a detrimental effect on his ability to wxercise
Saint Mellons	Wales; Cymru	03/10/2018	We love walking our pup and always clean up his mess. We have also cleaned others mess too!!!!! Live the outdoors with the pooch
Sully	Wales; Cymru	03/10/2018	You are destroying the nicest part of our lives

Llanbradach	Wales; Cymru	03/10/2018	Dogs should run free! We all like to feel the wind in our hair. X
Long Sutton	England	03/10/2018	We could be next.
Heysham	England	03/10/2018	Target the poo leavers not the poo pickers. Do not demonise the majority for a minority. Put up more signs, Bags, cctv etc. But please do not ban.
Tonyrefail	Wales; Cymru	03/10/2018	Why make things difficult for the vast majority who are responsible dog owners just because a minority have no idea of decent behaviour.
cardiff	Wales; Cymru	03/10/2018	Cardiff Council what your proposing is ridiculous as you don't have wardens to ensure the laws are upheld now. We need more bins, you need to ensure that sports pitches are cleaned up after matches as bottles and debries litter the parks
Cardiff		03/10/2018	I'm a responsible dog owner and believe we have a right for our dogs to run free.
Stenhousemuir	Scotland	03/10/2018	As a dog owner myself, we have to be able to access parks and areas , for the exercise of our dogs.
Glasgow	Scotland	03/10/2018	Pets deserve better x
Cardiff	Wales; Cymru	03/10/2018	Responsible dog owners and walkers should have the freedom of allowing their dogs to run free but in control in all Cardiff parks.
Cardiff		03/10/2018	I'm this petition because our city's green spaces belong to everyone. Yes we have a problem with a small minority not picking up after their dogs but we already have legislation to deal with this which is not enforced, either in the parks or in the street
Castleton	Wales; Cymru	03/10/2018	There is already legislation in place for irresponsible dog owners who do not clean up after their pets. The council should be spending their time enforcing this, rather than punishing all dog owners.
Taplow	England	03/10/2018	We pay our taxes and rates and should be able to have space to run free our dogs.
Cardiff	Wales; Cymru	03/10/2018	I have a lovely dog and want to be able to walk her (& run with her) off the lead for her health & mine, it's not feasible to marginalise dog walkers to the paths to get tangled with bikes and tots on scooters etc.
Shotts	Scotland	03/10/2018	I am a responsible dog owner and feel that those who do not act responsibly affect all dog owners.
Cardiff	Wales; Cymru	03/10/2018	I believe the current restrictions, if enforced, are sufficient. I would not have bought my current home or adopted two rescue dogs if I'd known this was going to happen. Enforce the new speed limits to pay for the enforcement of current penalties
Coventry	England	03/10/2018	It's disgusting how council's across the UK are trying to implement these dog orders without any consideration of dogs or owners. Coventry fought them and won!
Cardiff	Wales; Cymru	03/10/2018	The proposals are crude, ill-considered and disproportionate. Cardiff Council shouldn't be considering punishing all responsible dog owners and their dogs because the council has failed to address an issue caused by a small minority of irresponsible dog
Buxton	England	03/10/2018	This really is a draconian proposal and cannot be allowed to happen. People living in Cardiff need to exercise their dogs somewhere safe and with open spaces for them to run and play
Cardiff	Wales; Cymru	03/10/2018	I am a responsible dog walker and love the parks that we have to walk in!!
Cardiff	Wales; Cymru	03/10/2018	Responsible dog owners should not be penalised for the actions of a minority. We agree that dogs should be on a lead in enclosed play areas, school grounds, cemeteries, but sports pitches would have a significant negative impact.
cardiff	Wales; Cymru	03/10/2018	I am a responsible dog walker. Such a ban would have a serious impact on not just the welfare of my dog, but on my families welfare. We rely on green spaces in Cardiff to exercise ourselves and our dog.
Saint Mellons	Wales; Cymru	03/10/2018	Dogs need to run free. Where else can they go?
Hastings	England	03/10/2018	Responsible dog walkers should not be demonised - the irresponsible should be targeted. Rubbish is left by football teams all around the pitches after games - so according to council logic, should all kids be stopped playing there?
Blackwood	Wales; Cymru	03/10/2018	Dogs are our best friends! Walk a dog and get a life!!!
Lisvane	Wales; Cymru	03/10/2018	People are the problem, not dogs.
Cardiff	Wales; Cymru	03/10/2018	I'm signing because my step father is a responsible dog walker and part of his ability to be good at his job comes from having open spaces for the dogs to run free and happy. Don't punish the responsible masses for the irresponsible few.
cardiff	Wales; Cymru	03/10/2018	Humans create more mess than dogs and this obvious scaremongering is getting ridiculous
Thorne	England	03/10/2018	As a one of the vast majority of responsible dog owners for many years, and the owner of a therapy dog. I think this draconian approach to a problem few is unfair. If you were to do this to any other group of people there would be cries of prejudicial
Fritwell	England	03/10/2018	I absolutely do not agree that dogs should be banned from public parks, if you do you may as well ban children too as there are as many irresponsible parents with destructive children as there are with dog owners and their dogs.
Cardiff	Wales; Cymru	03/10/2018	The irresponsible dog owners are not going to change their ways because of a PSPO but you will remove the dog walkers who 'police' bad owners by challenging their behaviour when it is seen.
Cardiff	Wales; Cymru	03/10/2018	I am a responsible dog owner who lives in Cardiff.
Cardiff	Wales; Cymru	03/10/2018	This motion will only punish responsible dog owners. Irresposible owners will still do as they please, and I very much doubt that the Council will have the time or resources to enforce the rules or punish those who break them!
Gosport	England	03/10/2018	I love dogs
Saint Mellons	Wales; Cymru	03/10/2018	Responsible owners and their dogs should not be penalised for irresponsible owners.
Cardiff	Wales; Cymru	03/10/2018	I love my dogs and I love my city
Cardiff	Wales; Cymru	03/10/2018	As a responsible dog owner who lives in the city it outrages me that if this is enforced I won't be able to give my two spaniels free run in my local parks in the area I live & pay good taxes for !!!!
Cardiff	Wales; Cymru	03/10/2018	Dog walkers are by far the biggest group of park users, imposing restrictions on dog walkers because of the actions of a tiny minority is akin to banning sports teams because the spectators litter.
Cardiff	Wales; Cymru	03/10/2018	I object to the wording of the PSPO proposal i.e. 'The exclusion of dogs in all enclosed playgrounds, marked sports pitches and Schools, which are owned and/or maintained by Cardiff Council'.I think it reasonable to consider excluding dogs from playground
Llanedeyrn	Wales; Cymru	03/10/2018	Because I'm a responsible dog owner and I can't believe I'm having to sign a petition to defend our rights as dog owners to take our pets/family members for public walks. How about dangerous irresponsible cyclists, and irresponsible people who litter
		03/10/2018	Our "freedom" is threatened by such laws. Where will it end?
Cardiff		03/10/2018	I am a responsible dog owner who take doggy bags out and picks up the poo. Why punish me for doing something that you want done? You have fines - use them!
Cardiff	Wales; Cymru	03/10/2018	Dog walkers are also consumers whilst out walking especially during winter months ... coffee, food, beer(pubs) etc ... spending money in the local area.
Cardiff	Wales; Cymru	03/10/2018	Catch the ones responsible not punish everyone who owns a dog.
Calverton	England	03/10/2018	I don't want you to penalise the responsible dog owners
cardiff	Wales; Cymru	03/10/2018	A couple of bad owners shouldnt spoil it for ordinary reasonable dog owners... Its downright stupid...
Swansea	Wales; Cymru	03/10/2018	It's already hard enough to find a good space close enough to home for dogs to have a good run. These areas are great for dog training too - how will we practice a dog's recall if they're not allowed off lead?!
Cardiff	Wales; Cymru	03/10/2018	Please sign. There is NO NEED for this ban: dogs and their owners will suffer. If the council uUSED the powers they already have then whatever issues they are worried about would be sorted.
Llanelli	Wales; Cymru	03/10/2018	How are dogs meant to release energy, for its well being ? Leash walks aren't enough. This is utterly ridiculous and knee jerk reaction. Will the council be supplying designated dog parks ?
		03/10/2018	I am a responsible dog owner it's not fair wr ar all penalised for a few irresponsible owners.We have a right to walk our dogs in parks and open fields.
Caerphilly	Wales; Cymru	03/10/2018	As a dog owner and parent I am aware of the need to keep our parks clean for the people who play on them as well as providing nice places for dog owners to exercise their pets. Can the local authorities not come up with something fairer
Cardiff	Wales; Cymru	03/10/2018	My dog should be able to share Cardiff parks with me a responsible dog owner. All littering in parks, be it dog poop or bbqs and coffee cups, should be dealt with with appropriate penalties but punishing the many for the actions of the few is the wrong
Risca	Wales; Cymru	03/10/2018	Like any other responsible owner I clean up after my dogs and wouldn't dream of walking them in school grounds, children's parks or off the leads in a cemetery. By their own admission CCC haven't properly policed and dealt with the small minority
Sheffield	England	03/10/2018	Would like to enjoy my dogs where I like I pick up after my dogs they don't drop bottles litter needles trash the grass with bikes we pay our rates and taxes to fund these places so should be allowed access to them to enjoy too
Cardiff	Wales; Cymru	03/10/2018	We are supposed to be a nation of animal lovers, and now we're being painted as pests who must be subjected to control orders? Unacceptable. Anti-fouling laws have been in use for decades - perhaps enforce those before criminalising law-abiding owners
Birmingham	England	03/10/2018	It's not fair to target all dog owners because of the actions of a few
cardiff	Wales; Cymru	03/10/2018	Responsible dog owners already clean up and walk their dogs safely. Irresponsible owners will still flout any rules you try to bring in. Enforce the current laws.
cardiff	Wales; Cymru	03/10/2018	I am a dog walker and a dog lover
Cardiff	Wales; Cymru	03/10/2018	How many rugby/football players take off their blood soaked bandages & just leave them on the pitch ....I've picked them up in my "poo bag" & returned them to the ref only to be told.... not from our teams !! Rubbish I've just seen them thrown away.
Cardiff	Wales; Cymru	03/10/2018	Irresponsible dog owners, and the mess they leave behind, are a very real problem. However this proposal is a huge over reaction from Cardiff Council. Why not increase the existing fines, and crucially impise them, to the point where it becomes financial

Cardiff	Wales; Cymru	03/10/2018	Dont punish dogs just because a tiny amount of owners are too lazy to pick up they're pets mess. It's not fair.
Ilford	England	03/10/2018	Most dog owners are responsible and clean up after their dogs. Why take the pleasure of walking your dog in a green space away from the majority of dog owners? Educate people on dog wardens and their power,level, let them deal with issues not a total ban
Swansea	Wales; Cymru	03/10/2018	Banning dogs from public areas just harms the mental health of the dogs, the owners, a lot of whom can only go to these areas to walk their dogs and further creates this mindset that dogs are to be feared, people do lots of illegal things in the parks
Redditch	England	03/10/2018	Dogs are amazingly beneficial to people who deserve to have facility to allow their dogs sufficient free exercise!
Cardiff	Wales; Cymru	03/10/2018	The proposed ban could have far reaching, detrimental consequences for thousands or responsible, law-abiding dog owners and walkers in and around Cardiff. The changes are entirely disproportionate to the issue. Far simpler measures could be put in place
Barry	Wales; Cymru	03/10/2018	More restrictions - trying to do this in the Vale too. #whatamipayingfor?
Cardiff	Wales; Cymru	03/10/2018	I agree with the wording of the petition wholeheartedly. Responsible dog owners and walkers will continue to educate and advise the errant 2% who do not pick up after their dogs.
Cwmbran	Wales; Cymru	03/10/2018	I don't see why the majority should suffer for the minority's inability to be responsible humans
Penrhyndeudraeth	Wales; Cymru	03/10/2018	I've enjoyed visiting Cardiff with my dog. It would mean I'd come there less often.
Cardiff	Wales; Cymru	03/10/2018	My local park Trelai Fields has actually actually had bins removed over the past year, while the majority of mess on the sports fields is left by players themselves rather than dog-walkers. This seems like a heavy-handed response to a non-problem. Fining
Manswood	England	03/10/2018	Presumably the council is quite ready to take the taxes all those dog owners pay in order to provide services (like dog waste bins) and amenities (such as the parks themselves) - so how come they are planning to deny them responsible access????
Cardiff	Wales; Cymru	04/10/2018	I am a responsible dog owner and walker. I always clean up after my own and others who havent cleaned up after their dogs. It is the irresponsible few who are spoiling the joy for the rest of us!
Bridgend	Wales; Cymru	04/10/2018	Most owner are responsible owner and should not be penalised for the few that aren't.There are other hazards in public parks now a days. Litter, used syringes, graffiti Dogs get people outdoors. Make lonely people meet people. Socialise etc
Leicester	England	04/10/2018	Exercise is essential for both the owner and dog, surely it would be better to enforce rules currently in force and so educate the irresponsible owners and not penalise those who are responsible.
Surbiton		04/10/2018	I am owner of the lovely dog and he loves running on the field, and I am responsible owner.
Cardiff	Wales; Cymru	04/10/2018	In my experience, dog owners are by far the most prolific users (and appreciators) of Cardiff's green spaces. To remove their right to be there is ludicrous. Dog fouling is a problem, but it is a far lesser problem than it used to be, and demonstrative
Cardiff	Wales; Cymru	04/10/2018	Responsible dog owners should be able to walk their dogs in Cardiff parks!
cardiff	Wales; Cymru	04/10/2018	We need the outdoor space to walk our dogs it's the minority that let everyone else down
cardiff	Wales; Cymru	04/10/2018	While I do understand how annoying, dangerous & very unhygenic it is not to pick up your dog poop, a ban of dogs in local parks is totally wrong. It is the lazy, couldn't care less people who should be targetted, NOT the law abiding ones like myself
Llangain	Wales; Cymru	04/10/2018	Dogs exist whether people like or dislike them. They are part if our lives. They have needs. One of which is exercise. We have no right to deny them that any more than we would deny them food or shelter. Please reconsider this absurd ban.
Tredegar	Wales; Cymru	04/10/2018	It is not fair to outright ban for the minority rubbish people You do not ban bad parents from schools why put a label blanket label on all dog owners
Penarth	Wales; Cymru	04/10/2018	As a dog lover I think there should be more facilities that allow people to exercise their dogs in a safe and controlled manner
Crickhowell	Wales; Cymru	04/10/2018	I am a responsible dog owner and in the majority. Do not punish us because of the minirity
Ballintoy Harbour	Northern Ireland	04/10/2018	Dog owners in big cities don't have the luxury of open countryside in which to exercise their dogs. Dogs need to be off lead for their own health and well being as well as their owners enjoying watching them play!
Cardiff	Wales; Cymru	04/10/2018	Dogs are part of our family and that involves us all using parks. There are alot of elderly people too who rely on the parks but who have no idea these surveys are happening . Need someone in parks asking users to complete survey to get full picture
cardiff	Wales; Cymru	04/10/2018	These parks should be open for leisure & enjoyment to all. Dog fouling is already an offense. Guilty parties will not alter their behaviour as a result of a change in the wording and clout these rules hold.
Rogerstone	Wales; Cymru	04/10/2018	Just enforce the current rules.
Taff's Well	Wales; Cymru	04/10/2018	It's ridiculous! A small minority of Lazy dog owners are spoiling it for everyone!
Caerphilly	Wales; Cymru	04/10/2018	Why should responsible dog owner be punished for the irresponsible ones
Reigate	England	04/10/2018	Pat Burford
Cardiff	Wales; Cymru	04/10/2018	I love dogs and the fact that Cardiff is so dog friendly. I don't want that to change
Wolverhampton	England	04/10/2018	I agree with the statement that the majority of good people should not be punished for the few bad owners
London		04/10/2018	Because this is outrageous and ridiculous
Bridgend	Wales; Cymru	04/10/2018	The sensible shouldn't be held accountable for the actions of the stupid
Huntersville	North Carolina	04/10/2018	I also hate dog mess, but a blanket ban is punishing mostly responsible dog owners!
Newport	Wales; Cymru	04/10/2018	This is very important to me. I agree with all that has been said to stop this disproportionate ban.
Marshfield	Wales; Cymru	04/10/2018	Why should the few irresponsible owners spoil the parks for everyone.
CARDIFF	Wales; Cymru	04/10/2018	Dogs need exercise and to have fun. Why punish responsible dog owners by stopping them using public spaces? Surely, public spaces are for the public to use recreationally and that includes spending time with their dogs for owners.
Cardiff	Wales; Cymru	04/10/2018	It isn't fair that responsible dog owners will be punished because of the behaviour of an irresponsible minority.
Cardiff	Wales; Cymru	04/10/2018	Please employ enforcement officers make the fines huge also make your park bins larger they are currently overflowing with responsible owner mess ..... if you ban dogs the problem will move to pathways for kids to step bikes to ride through the problem
cardiff	Wales; Cymru	04/10/2018	I always clean up after my dog, unlike the people who use the football and rugby pitches in Pontcanna Fields every weekend. Bottles, net tape, bloody bandages, orange peel. Disgusting.
Sheffield	England	04/10/2018	Dogs need areas to exercise and places they can run. More areas are being restricted by councils yet they don't offer alternative places.
Rumney	Wales; Cymru	04/10/2018	Im signing because i compare dog owners to car drivers. Those minority that break rules should get fined and/or banned from driving (=fooling and/or banned to have a dog). The mayority of drivers do use the road safely
Cardiff	Wales; Cymru	04/10/2018	This is not the answer!! Ridiculous
Pontyclun	Wales; Cymru	04/10/2018	I am a responsible dog walker and I'm standing up for us I think the council can weigh out the health and well being of many getting out because the dog needs a walk to a few who don't pick up the mess and sort that this is paramount for health
Cardiff	Wales; Cymru	04/10/2018	If this ban on dogs in parks take place there will be more dog mess on pavements and streets, as there will always be irresponsible people who do not clean up after their dogs.
Cardiff	Wales; Cymru	04/10/2018	I'm a responsible dog owner. Punish those who are not.
Cardiff	Wales; Cymru	04/10/2018	The council need to take responsibility, for monitoring and enforcing the existing laws around the picking up dog mess . The vast majority of dog owners are responsible why should our dogs be penalised for the few !!
Cardiff	Wales; Cymru	04/10/2018	This is a ridiculous suggestion. Cardiff CC always use bullying tactics rather than tackle the ACTUAL problem itself
Ogmore-by-Sea	Wales; Cymru	04/10/2018	This rule is ridiculous! Well behaved dogs should be allowed in all public places. Another stupid brainwave by council managers with not a lot to do! _
Merthyr Vale	Wales; Cymru	04/10/2018	You need to focus on the LOUTS that intentionally drop LITTER as standard, no regards to who will clear it up. The ones that urinate up against buildings, deficate in parks. A dog is just doing what nature intended, most the owners are very responsible
Cardiff	Wales; Cymru	04/10/2018	I find it astonishing that the vast majority of responsible dog owners be penalised because of a small number of thoughtless, anti-social individuals. So wrong.
Cardiff		04/10/2018	Rmberer to make representation directly to your Councillor - they will be fawning for your vote come election time.
Abergavenny	Wales; Cymru	04/10/2018	I am a responsible dog walker and walk my dogs with my daughter around Cardiff
Cardiff	Wales; Cymru	04/10/2018	Mary Flanagan
Abercarn	Wales; Cymru	04/10/2018	Most dog owners are responsible, don't punish them for the actions of a few. There are rules and laws in place already to address these issues that simply aren't enforced. There are an estimated 9 million dogs in the UK
Cardiff	Wales; Cymru	04/10/2018	Dog owners are an integral part of park life and 98% are responsible citizens. Other councils in Wales have already shown that these measures do nothing to combat the irresponsible owners. The council should use its resources to target the problem
Stockport	England	04/10/2018	We have to share our green spaces,nobody should be banned from them for walking their dog. Dog owners are local tax payers and deserve respect.
Cardiff		04/10/2018	I'm signing As a responsible dog owner.

Lisvane	Wales; Cymru	04/10/2018	As a responsible dog owner I don't see why we are penalised for those who are not responsible. This is just an excuse for the council not to employ the proper people to police their previous actions.
		04/10/2018	I am a responsible dog owner and dont think its fair to ban dogs in all these areas.
Cardiff	Wales; Cymru	04/10/2018	This is proposal is VERY VERY wrong! Dogs need to be able to have a run and just be dogs! Will the enforcement officers be fining the sports players that leave all their rubbish on the playing fields?
Cardiff	Wales; Cymru	04/10/2018	I'm signing this petition because I am a dog owner, a citizen who pays all his taxes and I think we deserve a bit more respect when it comes to making this type of decisions. I want free spaces where my dog can walk/run free.
Ipswich	England	04/10/2018	It is not a fare rule
Newport	Wales; Cymru	04/10/2018	Because I like to walk in public placed. My dogs get me out and about to walk, giving me and lots of other people a reason to get outside, take in fresh air, socialise and be healthly. Also as it is unfair to persecute the majority due to a minority
Pontprennau	Wales; Cymru	04/10/2018	My
Cardiff	Wales; Cymru	04/10/2018	Dogs need to be able to exercise without a lead, most responsible dog owners walk their pets in parks local to them this order will affect everyone create more traffic as owners will have to drive to find somewhere their dogs will be able to run freely.
Cardiff	Wales; Cymru	04/10/2018	Banning all responsible dog owners will not do anything to stop the irresponsible owners. Bring back the Park Keepers that used to patrol the parks. This will not only affect irresponsible dog owners but will also help protect the public
Cardiff	Wales; Cymru	04/10/2018	I am a responsible dog walker who respects public areas and always cleans up after my dogs
Pinner	England	04/10/2018	This will impact on the welfare of dogs - why should they not be allowed to freely enjoy open spaces as well?
Cardiff	Wales; Cymru	04/10/2018	You cannot punish 99% of responsible dogwalkers for the actions of a few. The parks belong to the people.
Cardiff	Wales; Cymru	04/10/2018	I have a dog and he's good as gold, he should be able to be walked where he wants!
Cardiff	Wales; Cymru	04/10/2018	We are responsible dog owners, have 3 dogs and we pick up their mess every time, all our dogs stay together on their walks and mess very much the same time in close proximity to each other, we know our own dogs and where they poop everytime we go out
Redditch	England	04/10/2018	Dogs NEED free running time and there are other ways to deal with people who don't pick up after their dogs!
Sherborne		04/10/2018	For goodness sake, for the few moaners the majority of dog owners and their dogs lose out. Pathetic.
Corsham	England	04/10/2018	Penalising the responsible majority for the thoughtless actions of a tiny minority is just not on.
Cardiff		04/10/2018	The Council need to look at more important issues like emptying the bins in parks more often instead of letting them overflow, stopping kids on motorbikes in our parks, stopping the skateboarding outside Admiral's offices in the City Centre which is high!
Manchester	England	04/10/2018	Again the minority cause issues for the majority of dog owners who are actually responsible. An outright ban is grossly unfair and victimises those who are responsible. Time other options were employed to stop those who cause issues.
pontypridd	Wales; Cymru	04/10/2018	My dogs love running off lead, it builds their muscles up...
Cardiff	Wales; Cymru	04/10/2018	No way! Ridiculous idea. Why should the majority be punished for the minority. Besides start fining and punishing those irresponsible not the responsible.
Marlborough	England	04/10/2018	It's crazy doing this because of 2% irresponsible dog owners and punishing the 98% responsible owners. Using a sledge hammer to crack a nut springs to mind. Come on get your act together Council!
Cardiff	Wales; Cymru	04/10/2018	I agree 100%. Pure laziness from the council
pontypridd	Wales; Cymru	04/10/2018	Peiple should be safe to walk their dogs.
Newport	Wales; Cymru	04/10/2018	D smith
Pontypridd	Wales; Cymru	04/10/2018	COUNCIL needs to clear the drunks, layabouts,homeless and druggies off the street and not worry about Dogs so leave our "mutts " alone we do after all pay a licence to own them LOL
cardiff	Wales; Cymru	04/10/2018	Ever met a councillor who wanted to work ?.....asking them to get up off their fat arses and show some proper lead is like asking the irrisponsible dog owners to change their lifetime habits.....never going to happen.
Brierley H	England	04/10/2018	This is unfair on responsible dog owners. It's like banning all children from parks because there a few bullies.
Johannes		04/10/2018	Council needs to be aware of the fact that responsible people will be aware of their environment i.e. as many have indicated here picking up litter, dog poos, etc, but more importantly JUST BY BEING IN SITU at a variety of times, which can be done
Milford	England	04/10/2018	What a totally discrematory proposal.
Taff's Well	Wales; Cymru	04/10/2018	Dogs need green spaces to run around in just as much a children
Cardiff	Wales; Cymru	04/10/2018	I am a responsible dog walker
Calgary		04/10/2018	I do not agree with this planned rule change
Pontyclun	Wales; Cymru	04/10/2018	they are not just pets they are family, they help mental and physically , penalise bad owners not good ones penalise people whom make more mess
Cardiff	Wales; Cymru	04/10/2018	Target the irresponsible few, don't penalise the responsible rest
Bridgend	Wales; Cymru	04/10/2018	Dogs bring so much joy to many people to ban them from parks etc is cruel and totally unwarranted.
Pontprennau	Wales; Cymru	04/10/2018	Why punish the majority because of the minority? Because its the cheaper option - that's why. Typical council response to any problem. Banning dogs is not the answer
Cardiff	Wales; Cymru	04/10/2018	Reinforce the rules already in force rather than penalise responsible dog owners and happy dogs.
Cardiff	Wales; Cymru	04/10/2018	Dogs and their owners have a right to use the space around them. The council has not satisfactorily used enforcement officers or patrols and is penalising the thousands of responsible dogs and their owners because of a few who don't care.
Scarborough	England	04/10/2018	I am a local, responsible dog owner living in Roath. I believe that this ban will prevent me from giving my dog adequate exercise. The gated parks in this area close at 3.30pm in the winter, leaving me nowhere to exercise her after work.
Rotherham	England	04/10/2018	Public parks are for all members of the public
Ackworth	England	04/10/2018	Why punish the majority who are responsible owners and follow the law by picking up after their dogs. This is getting too close to taking away people's freedom to live their life as they choose. Punish those who deserve punishment!!!!
Cardiff	Wales; Cymru	04/10/2018	Ridiculously unfair to punish the vast number of responsible dog owners for a few irresponsible ones. The RSPCA have been quoted saying that dogs need to be able to experience natural behaviour by having areas to run free.
Newport	Wales; Cymru	04/10/2018	Very unfair to punish us responsible caring dog owners ?
Cardiff	Wales; Cymru	04/10/2018	I and many other dog walkers are responsible for picking up our own dogs mess its only the minority that don't. Where are we supposed to walk ourdogs?
Bristol		04/10/2018	It is absurd that they want to input this change in Cardiff. It's the humans that make the mess ! All the rubbish I see piling out of bins and we can't wall our dogs and enjoy our green country, disgusting !!
Cardiff	Wales; Cymru	04/10/2018	I am a responsible dog owner and walk my dog with my kids for health benefits. This will not stop lazy selfish people who do not clean up after their own dogs lead or no lead! Leads are not the answer. People are!!!
auchenheath	Wales; Cymru	04/10/2018	Its over the top.
Llanelli	Wales; Cymru	04/10/2018	This is ludicrous. Enforce the existing rules and get people out on the streets to catch and fine the minority that spoil it for everyone else.
Cardiff	Wales; Cymru	04/10/2018	I'm signing this as a responsible dog walker who always picks up my dogs poop and who dog loves to run freely it gets me out to meet others!!,.
Caerphilly	Wales; Cymru	04/10/2018	I want to be able to walk my dog and meet fellow dog walkers in my local park.
Swansea		04/10/2018	Ridiculous that you can't walk your dog freely but can be practically killed by crazy speeding cyclists!!
Cardiff	Wales; Cymru	04/10/2018	I love my dog ! My family dog,which I am responsible for and am a responsible poo pickerupper. What about those pick nickers that dont pick up there rubbish !
Cardiff	Wales; Cymru	04/10/2018	I am a responsible dog owner and my dog needs exercise off the lead! I always pick up after my dog! why is the council penalising the ones that are responsible?
Cardiff	Wales; Cymru	04/10/2018	I am a responsible dog owner and council tax payer in Cardiff and expect to be able to walk my dog freely.
Cardiff		04/10/2018	This is the majority being punished because of the lazy low life that refuse to be responsible owners and clean up after them. MANY signs have been put up locally by cardiff council and the same wombats tear them straight down
Cardiff	Wales; Cymru	04/10/2018	not all dog owners are the same...this spoils it for the many dog walkers who clean up after their pets....
Garforth	England	04/10/2018	There are already powers to fine irresponsible dog walkers. This penalises the majority of responsible owners who already keep their dogs under control and pick up poo.
Cardiff	Wales; Cymru	04/10/2018	Parks are for everyone

Cardiff	Wales; Cymru	04/10/2018	I clean up my dog's doings after him like most dog owners in Cardiff
Cardiff	Wales; Cymru	04/10/2018	Love my dog walking days annoying some dog owners dnt clean up after there dogs which gives a bad name to the rest, but what else annoys me is horse _ poo they dnt clean up after them
Swansea	Wales; Cymru	04/10/2018	Once again the majority of people are being punished for the minority ! It's not on !!!
Cardiff	Wales; Cymru	04/10/2018	I am an adult and I know I have to Puck up after my dog!!! This proposed new ban is ridiculous
Port Talbot	Wales; Cymru	04/10/2018	It's totally unfair to responsible law abiding animal owners
Bedford	England	04/10/2018	I am a responsible dog owner who enjoys walking in public open spaces.
Bransgore	England	04/10/2018	I have been staying in Cardiff for some time and have been walking family dogs in various Cardiff Parks. Responsible,caring, dog walkers set a high standard. The power of public media can rain down on the irresponsible walker.
barry wales	Wales; Cymru	04/10/2018	Tackle the irresponsible dog owners by spending more money on policing fouling. All the responsible dog owners who clean up after their dogs are having their rights to walk on public spaces taken away due to irresponsible dog owners.
Cardiff	Wales; Cymru	04/10/2018	This is a knee jerk reaction which has not been well thought out. For many owners due to health issues the local park is the only place they can easily access to exercise themselves and their dogs.
Merthyr Tydfil		04/10/2018	Margaret griffiths
Newcastle upon Tyn	England	04/10/2018	Responsible dog owners are in the majority. Please find a solution which does not discriminate against them
Cardiff	Wales; Cymru	04/10/2018	This is not a solution to the problem of irresponsible dog owners - they will continue to flout the law with responsible dog owners, their dogs and the people who enjoy saying hello to dogs in parks will suffer. Stop this madness!
Cardiff	Wales; Cymru	04/10/2018	Sledge hammer cracking a nut. Councils proposals will be unforceable as are the current laws but make 95% of considerate dog owners breach theseconsidered new laws. The irresponsible 5%will carry on flouting laws
Cardiff	Wales; Cymru	04/10/2018	It would such a shame for the few that are irresponsible with their dogs ruin it for the many of us who act responsibly.
Castleford		04/10/2018	Responsible dog owners should not be punished, just because a few irresponsible owners are allowed to get away with their carelessness! The existing rules should be enforced, not just make new ones to punish everyone
cardiff	Wales; Cymru	04/10/2018	Irresponsible dog owners will be just that wherever they walk their dogs. To deny people access to parks with their dogs is appalling. There are many benefits to walking a dog in a wide open space, including physical and mental health benefits.
Cardiff	Wales; Cymru	04/10/2018	I'm a responsible dog walker and both my dog and I enjoy going to the park. I feel that it's unfair to restrict us and would not support this proposed plan of the Council
Cardiff	Wales; Cymru	04/10/2018	It is unjust and unfair to punish the overwhelming majority responsible dog owners. Dogs, and our love of them are intrinsic to our culture and national identity, any ban or the curtail of their freedoms runs contrary to that culture
Cardiff	Wales; Cymru	04/10/2018	Need to walk dogs somewhere as long as they are with someone i cant see the problem
Cardiff	Wales; Cymru	04/10/2018	This is really upsetting. Its ok for people to set off fireworks in your street and men to pee in the street but taking your dog for a walk could be considered an offence. Terrible. Unfair and very rude. All the dog owners I know love the parks
Cardiff	Wales; Cymru	04/10/2018	I want to be able to exercise my dog in the park at the end of my street
Pontprennau	Wales; Cymru	04/10/2018	The council taking the easy option instead of tackling the problem by enforcing the rules already in place.
Cardiff	Wales; Cymru	04/10/2018	Its ridiculous excluding responsible dog owners!
cardiff	Wales; Cymru	04/10/2018	The wrong people are being targeted. I walk my four dogs daily and I have poo bags in almost every jacket I own ! It's the lazy dog owners that should be targeted not the responsible ones.
Barry	Wales; Cymru	04/10/2018	Freedom was our born right!
Llanelli	Wales; Cymru	04/10/2018	'Some people graffiti at night, so all people should be banned from city centres after dark.' Stupid logic. Punish offenders not innocents.
Cardiff	Wales; Cymru	04/10/2018	It's a draconian measure that penalises the responsible dog walkers
Pontygwaith	Wales; Cymru	04/10/2018	Dogs are part of the family and should not be banned
Cardiff	Wales; Cymru	04/10/2018	I have 2 dogs, am a responsible dog owner and am not going to let a few irresponsible people spoil dog walking for the masses.
Cardiff		04/10/2018	S Uphill
Cardiff	Wales; Cymru	04/10/2018	As a responsible dog owner I feel it's important that we can benefit from this city's open spaces without having to drive and create pollution on a measure that will not target the irresponsible minority
Cardiff	Wales; Cymru	04/10/2018	I regularly take my dog who is well behaved to public Spaces. As I responsible dog owner it isn't right to be punished because of the actions of others
Cardiff	Wales; Cymru	04/10/2018	ridiculous and unenforceable, no one who care about their dog/s would abide by this, neither would those who don't care about their dog/s, leaving whoever you use to police this mostly picking on the quieter/ vulnerable dog owners to meet their targets.
Cardiff	Wales; Cymru	04/10/2018	I Strongly object to the current suggestion by Cardiff Council to ban dogs from public park spaces. As a sports person I completely understand the challenges of dog mess on public fields however Cardiff Council will be impacting negatively on the majority
		04/10/2018	The city environment doesn't have as many green/outdoors areas as the suburban or wider spread valleys. Dont punish the majority because of a minority. The irresponsible rule breakers will still break the rules by going in the parks.
cardiff	Wales; Cymru	04/10/2018	As others have said, this penalises the responsible and the irresponsible are unlikely to bother anyway.
Abermagwr	England	04/10/2018	I love dogs and walk them in parks myself. To ban dogs from walking peaceful in a park is ridiculous, and to make them walk on pavements is worse. Think this needs more thought than a knee jerk reaction
Llantwit Fardre	Wales; Cymru	04/10/2018	It's the right thing to do.
cardiff	Wales; Cymru	04/10/2018	I am a responsible dog owner who also has a well respected Dog Walker! The drug canisters, needles, and other rubbish left (even by the sports teams) art just as dangerous
		04/10/2018	It's ridiculous most dog owners are very responsible , just fine the minority , they going to ban unruly teenagers that throw all thier litter on the ground with no respect for others .
Heathfield	England	04/10/2018	I have two dogs and walk them responsibly I don't believe this is the way forward !
cardiff	Wales; Cymru	04/10/2018	Irresponsible dog owners who allow dogs to run free and do not clear up the mess should be punished not responsible dog owners!
Barry	Wales; Cymru	04/10/2018	I am a responsible dog owner and would want to access public parks with my family and not be segregated because of my dog. Laws are in place so these need to be reinforced if people do not pick up their dogs poop
Cardiff	Wales; Cymru	04/10/2018	I'm a responsible dog owner. I clean up after my dog and he is kept on a lead. I want to be able to enjoy public spaces with my dog and family. This ban is a ridiculous suggestion and ,more than likely, those irresponsible people will ignore it anyway
Cardiff	Wales; Cymru	04/10/2018	Dogs are demonised but you should tackle the litter louts and sport bandage detritus droppers who are much worse.
Gwaelod-y-garth	Wales; Cymru	04/10/2018	I believe that as long are dogs on a lead and the owners clean up after them they should be allowed in parks etc., they should be able to enjoy the free space as long as they are under control on a lead.
Cardiff	Wales; Cymru	04/10/2018	if the present byelaws aren't being implemented how is a total ban going to be policed #responsible dog owner
Cardiff	Wales; Cymru	04/10/2018	Slapping a fine on an owner for simply allowing his dog to chase and retrieve a ball because he's crossed chalk line on the grass???? Is this what's termed blue sky thinking?. If so, I hope it rains forever
cardiff	Wales; Cymru	04/10/2018	I'm a responsible dog owner and clean up after my dog
Cardiff	Wales; Cymru	04/10/2018	These councillors should be urging people to get out and exercise, And keeping obesity down and people fit and healthy, And not clogging up, Our already run down NHS. Most people don't feel safe, Without there dogs with them, And they shouldn't be walked
Sully	Wales; Cymru	04/10/2018	Dogs should be walked in parks where else would you walk them ____
Penarth	Wales; Cymru	04/10/2018	I am a responsible dog owner who enjoys Cardiff Parks with my family, friends and dog
Cardiff	Wales; Cymru	04/10/2018	This proposal is very likely unenforceable, but worse than that, is heavy handed, ill conceived and implies a total lack of priority, impact awareness and thus credibility on the council. We all know what to do at the next local elections!
cardiff	Wales; Cymru	04/10/2018	I'm a dog walker myself I always pick up after myself why should we be screw tonight for doing the right thing with small group of people who don't pick up after their dogs
Cardiff	Wales; Cymru	04/10/2018	And also adding to my post, It's my belief that we pay money on our council tax, For parks and amenities. Therefore if this is implemented, Then there should be a reduction on the council tax. As people would stop using them.
Penarth	Wales; Cymru	04/10/2018	Responsible dog owners have a right to walk their dogs in public places.
Upminster	England	04/10/2018	Not fair on responsible dog owners
Winston-Salem	North Carolina	04/10/2018	Are you going close pubs cause of people causing trouble so know one can have a pint answer no. So book the irresponsible dog walkers and let the rest alone.
Eccles	England	04/10/2018	D purcell

		04/10/2018	Although I live so far away it's something that is universal across the boundaries of nations....please keep the public places public! There are so many benefits for people and dogs that would be heavily affected by the ban. Surely there is other ways
Alton	England	05/10/2018	Responsible dog walkers ought not to be penalised because there are a few unresponsive dog walkers..
Cardiff	Wales; Cymru	05/10/2018	Bring back park wardens to supervise all anti social behaviour in parks.
Rumney	Wales; Cymru	05/10/2018	Funnily enough david RCT have a pspo on drinking in the street
Cardiff	Wales; Cymru	05/10/2018	Kids love dogs. Even if i dont. Most dog owners are responsible. Ban wont prevent irresponsible owners from letting their dogs out.
Cardiff	Wales; Cymru	05/10/2018	I pay my council tax so should be allowed to walk my dogs where I like as long as I pick up after them the amount of park space is decreasing enough as it is with all the barriers and dugout going around public pitches as it is
Cardiff	Wales; Cymru	05/10/2018	I'm a dog owner of 2 dogs, and I love taking my dogs everywhere with me, as they are part of my family, not an animal's, but pets. And I can't even imagine them being banned from public places.
Cardiff	Wales; Cymru	05/10/2018	Dog owners are cleaner than others using the parks.
Cardiff	Wales; Cymru	05/10/2018	Jennifer Jones
Cleveleys		05/10/2018	Can not punish the innocent with the irresponsible. Tacklebthe iresponsible. This is an outrageous proposal.
Rhondda	Wales; Cymru	05/10/2018	I always pick up my dogs poo! __
Cardiff	Wales; Cymru	05/10/2018	A ridiculous proposal! Irresponsible dog owners pose more of a problem on streets than in parks. Fine the irresponsible ones. Don't punish all.
Bridgend	Wales; Cymru	05/10/2018	I'm a responsible dog owner living in Cardiff. There is field/park near my house which is ideal to let my dog run around and play ball in a safe environment away from traffic.
Liverpool	England	05/10/2018	OMG - the world has gone mad, responsible owned dogs are trained and loved and walk play and run happily!
Cardiff	Wales; Cymru	05/10/2018	We need to share outdoor space and responsibly do that.
Marshfield	Wales; Cymru	05/10/2018	Majority of dog owners are responsible and pickup after their dog, why punish the majority due to the laziness of a few? Tackle the culprits not the innocent.
Consett	England	05/10/2018	Dog owners are generally responsible punish those who are not, not all of us
Cardiff	Wales; Cymru	05/10/2018	This is actually ridiculous.
Miskin	Wales; Cymru	05/10/2018	Banning a dog walking in a park or changing a rule to make it less enjoyable is not going to make the park a better place. Pay more attention to the issues of general public not keeping the open spaces acceptable- not taking their rubbish home for example
Exeter		05/10/2018	This will not stop irresponsible dog owners.
Llanrumney	Wales; Cymru	05/10/2018	I am a responsible dog owner, it lifts my depression and anxiety when I walk my dogs in open areas, but I would not let my dog on a rugby/football pitch area as I don't want my dog fouling there.
Barry	Wales; Cymru	05/10/2018	the majority of dog owners are vigilant in picking up and disposing of their dogs feces, go after the minority
		05/10/2018	I have dogs and they love being off the lead. We should educate those that don't pick up! And probably put out more dog bins
Cardiff	Wales; Cymru	05/10/2018	This is a stupid idea, will curtail responsible dog owners, whilst the irresponsible ones will continue
Cardiff	Wales; Cymru	05/10/2018	Bloody ridiculous!!!! No way!!!
Cardiff		05/10/2018	It's a way of keeping fit whilst enjoying the beautiful parks around Cardiff. Parks are for everyone to enjoy.
Pontypridd	Wales; Cymru	05/10/2018	They shouldn't punish everyone because a few don't pick up. fine them.
Gwehelog	Wales; Cymru	05/10/2018	People and dogs need to get out. Healthy exercise for both and good for mental health too.
Bridgend	Wales; Cymru	05/10/2018	Totally unnecessary proposal, just implement your pick up rule! Older people need to walk their dogs and always pick up. Also challenge the litter bugs who leave mess around our lovely fields
Cardiff	Wales; Cymru	05/10/2018	I have 2 dogs who love a good run around. I am a responsible owner and always pick up after them so don't think they should be punished for the mistakes or carelessness of others. On or off lead, irresponsible owners won't change
Cardiff	Wales; Cymru	05/10/2018	I'm a dog owner, Boarder and need dogs to have a secure place to be exercised off lead
Cardiff	Wales; Cymru	05/10/2018	I am a responsible dog owner and strongly disagree with the councils proposal of banning dogs from feeling happy and exercised in public places. Provide poo bags and more bins particularly dog waste only bins to encourage the irresponsible dog owners
cardiff	Wales; Cymru	05/10/2018	Walking off lead is crucial for social and emotional development of dogs. If we don't want a generation of maladjusted dogs wandering about then let them run. It's tiny proportion of owners that aren't picking up the poo. Don't penalise the rest
Cardiff	Wales; Cymru	05/10/2018	This legislation would be disproportionate AND ineffective. The action which needs taken is enforcement of present legitimate rules.
Cardiff	Wales; Cymru	05/10/2018	I am aresident of Cardiff and a responsible dog owner. Catch and fine the irresponsible ones.
Cardiff	Wales; Cymru	05/10/2018	Don't punish 98% of responsible dog walkers for the 2% inconsiderate idiots who don't pick up their dogs poop - just be more vigilant in areas that are worst effected & enforce the fines already in place
Gateshead	England	05/10/2018	We need places to walk dogs. We are responsible owners and should not be punished due to the minority that don't clean up after theirs
Cardiff		05/10/2018	Even though I always pick up, I know there are some irresponsible owners that don't and never will! However by stopping the use of public paros etc, we will be foredirected to walk our dogs on the streets
Cardiff	Wales; Cymru	05/10/2018	Responsible dog owners and their dogs are being penalised because of the laziness and irresponsibility of others.
Bedwas	Wales; Cymru	05/10/2018	Dogs have rights!!!
		05/10/2018	I walk my dog every day down llandaff fields - off the lead as he is an active dog and need this
Cardiff	Wales; Cymru	05/10/2018	I'm a responsible dog owner who, yet again, is being penalised by the council because of a few inconsiderate owners . Too expensive for the authorities to crack down on the few so let's take the easy option!
Cardiff	Wales; Cymru	05/10/2018	I love dogs and they should have the right to be in these places.
Cardiff	Wales; Cymru	05/10/2018	Don't penalise the many. Saw a notice near Swansea saying the area was under cctv and if owners we seen not picking up the privilege of walking your dog in that area would be withdrawn. When I saw an missed (or deliberate) pick up I picked it up myself.
Cardiff	Wales; Cymru	05/10/2018	Not only clean up after the dog. Take it home with them instead of througing the bags into trees.
Cardiff	Wales; Cymru	05/10/2018	Outright ban won't stop irresponsible people it just punishes the majority.
Machen	Wales; Cymru	05/10/2018	I feel responsible dog owners are being penalised because of a few irresponsible people. We need space to walk our dogs, to enjoy freedom and outdoor space.
Cardiff	Wales; Cymru	05/10/2018	Dogs are part of our family and if I go for a walk I like my dog with me as most of my family have not got time for me.
Cardiff	Wales; Cymru	05/10/2018	I walk my dog on the footpath between Llanishen and Thornhill. I am responsible, I pick up the poo and place the bag in the bins provided along the route. Responsible owners should be allowed to walk their dogs.
Cardiff	Wales; Cymru	05/10/2018	I own a dog, and am respinsible
Carlton in Lindrick	England	05/10/2018	Don't punish good dog walkers and owners, just because the council don't place correct policing to stop the bad owners who don't have good manners and though for others.
Cardiff	Wales; Cymru	05/10/2018	For the few who are irresponsible this proposal punishes those who are fully responsible for their pooches !
Cardiff	Wales; Cymru	05/10/2018	This is unfair to responsible dog owners
Barry	Wales; Cymru	05/10/2018	Responsible owners should not be victimised by the minority of irresponsible dog owners !!
Morriston	Wales; Cymru	05/10/2018	Beverley Morris
Cardiff	Wales; Cymru	05/10/2018	I am a responsible dog owner and the minority should not spoil it for everyone. Those who don't pick up their dog mess should be prosecuted and re educated.
Newport	Wales; Cymru	05/10/2018	A few people spoil it for the many responsible people . Give our parks back fior us to enjoy with our four legged friends .
Berriew	England	05/10/2018	Don't punish the majority because of an irresponsible few, target the real problem
Cardiff	Wales; Cymru	05/10/2018	im a responsible dog owner

Cardiff	Wales; Cymru	05/10/2018	Fining the innocent instead of charging the guilty is a lazy solution. It will provide the council with another income stream, while punishing responsible dog owners and imposing City wide cruelty for dogs.
Cardiff	Wales; Cymru	05/10/2018	Dogs need freedom too. Many people who have a dog do not have the means to take it to anywhere other than a park. How can you enfoce a law like this when you can't enfoce the pick up after your dog law. This will not address the problem.
		05/10/2018	It's pathetic why would they do that ? Dogs are part of the family and family's like to go out walking places where the children can play and run around aswell . Where are we supposed to go if these places are banned ?
Lisvane	Wales; Cymru	05/10/2018	Overkill
Cardiff	Wales; Cymru	05/10/2018	Any dog walker who does not pick up his dog's poo is not going to change because his dog is on a lead!
Cardiff	Wales; Cymru	05/10/2018	Target irresponsible dog owners, instead of punishing us all. The mental and physical health of dogs and their owners will suffer if these proposals go ahead.
Hayes		05/10/2018	Responsible for owners don't deserve to be penalised . More should be done to penalise the irresponsible owners.
Cardiff	Wales; Cymru	05/10/2018	I have a dog & this is ridiculous.. what about cat roaming freely spraying & pooing wherever they like inc my garden & do owners pick it up!!... no!!!.,, so annoyed
Cardiff		05/10/2018	I'm a responsible dog owner as are the majority ! Please don't ban dog walkers from Cardiff's public parks walking is so important to support good mental health as well as physical health these parks just won't be the same without the dog.
Cardiff	Wales; Cymru	05/10/2018	Whatever next? Banning cars because of the few irresponsible drivers? Cyclists? Mobility scooters? Alcohol? Cigarettes?Cardiff Council, don't be stupid.
Cardiff		05/10/2018	I am a resbonsible dog owner, that cleans up my dog mess
Cardiff	Wales; Cymru	05/10/2018	This is against our civil liberties! People with dogs pay taxes as well as everyone else. They should be entitled to use open spaces with their pets the same as everyone else who pays their council bills. encouraging people to exercise and socialise
Cardiff	Wales; Cymru	05/10/2018	Dogs and dog walking benefit far more people than the relatively small number of complaints received by the council. We should respond by learning to live together positively, not by taking negative and draconian action.
Bargoed	Wales; Cymru	05/10/2018	It's discriminatory
Buxton	England	05/10/2018	It is not fair to the many responsible dog walkers in Cardiff and will not do anything to address the irresponsible minority.
Cardiff	Wales; Cymru	05/10/2018	I take my dog around roath lake all the time and I've had no faults with the.
Rumney	Wales; Cymru	05/10/2018	You are punishing or restricting a lot more people than the guilty few!
Barry	Wales; Cymru	05/10/2018	Dogs like parks too
newport	Wales; Cymru	05/10/2018	Responsible dog owners are being penalised and prevented from their right to exercise their dogs by a minority..... The green spaces were created for the enjoyment of all by the forefathers of our towns and cities.... Do not take that away
Cardiff	Wales; Cymru	05/10/2018	Dogs need to be walked freely and easily, they need to be happy and they also provide a lot of happiness for others as well as their owners. The elderly and other potentially vulnerable people will be the worst effected if they have to go further a field
Cardiff		05/10/2018	I am a responsible dog owner who picks up after it and does not want to be restricted as to where we walk .
Mid Glamorgan	Wales; Cymru	05/10/2018	This will not solve a thing. If you're an irresponsible dog owner you are and will remain and irresponsible dog owner. If they don't abide by the current rules why would they abide by this one? Also what about local trade?
Pentre'r Eglwys	Wales; Cymru	05/10/2018	Dogs need to be exercised. Most dog owners take responsibility for their dogs heath, well being....and their mess. Why punish responsible dog owners? I have no problem with anyone tackling irresponsible dog owners. They are a menace to us all.
Cardiff	Wales; Cymru	05/10/2018	Sports feilds I support this,But not outright.The many should not be punished because of the few idiots that are not responsible enough to remove their dogs mess.But this is a knee-jerk response from a council who are becoming more dictatorial by the day.
Cardiff		05/10/2018	I don't think dog walking should restricted to certain places and ban dogs from certain areas !!!
Llantrisant	Wales; Cymru	05/10/2018	The consultation is flawed, biased and misleading. Entirely undemocratic. Public spaces maintained by the council belong to the tax payer and the creeping, insidious control offends and scares me! Also, dogs are far less disgusting than many humans.
Blackpool	England	05/10/2018	It seems that many local authorities dont like dogs or their owners and want to prevent us enjoyingpublic spaces together. Well we are just going to have to change their minds by flexing our voting muscles.
Caerphilly	Wales; Cymru	05/10/2018	I agree! Most dog walkers are responsible people! For those who are not! Pavements will just get dirtier! We all need parks for our wellbeing!
Cardiff	Wales; Cymru	05/10/2018	Why should the majority of responsible dog walkers be punished for the,minority of irresponsible ones!! This would have a detrimental effect on me,as well as my dog!!!
Wales	Wales; Cymru	05/10/2018	Not all owners are irresponsible
Cardiff	Wales; Cymru	05/10/2018	Punishing the majority of responsible dog owners when the council haven't been doing their job in the first place !!!! Outrageous!!!
Cardiff	Wales; Cymru	05/10/2018	I am a responsible dog-walker and am extremely angry about these unreasonable, unfair and unjustified proposals
Cardiff	Wales; Cymru	05/10/2018	Responsible dog walker. Banning dogs our parks is ridiculous. What about irresponsible parents, their kids and cyclists??
Cambridgeshire	England	05/10/2018	Dogs are entitled to have lovely walks in parks.
Swansea		05/10/2018	We have walked our dogs in the parks for years. If it's done responsibly there should be no problem.
cardiff	Wales; Cymru	05/10/2018	I am a responsible dog owner of three dogs who enjoys the outdoor life. My dogs are sociable and well behaved. ALL of their mess is picked up and disposed off in a responsible way.
Lisvane	Wales; Cymru	05/10/2018	Responsible dog owners, who are in the majority, should not be penalised by the actions of the minority irresponsible owners
Cardiff	Wales; Cymru	05/10/2018	Responsible dog owners should be allowed to walk their dogs freely and not be penalised for the actions of the minority. Our dogs are valued family members and we have a duty of care to exercise our dogs. These facilities should be available to all
		05/10/2018	I love Andrew dabbs _
Cardiff	Wales; Cymru	05/10/2018	I don't agree this will even stop irresponsible owners who don't clean up after their dogs. It will probably increase dog poo left on pavements. Council need to find another solution and also focus on anti social behaviour, littering and fly tipping
Cardiff	Wales; Cymru	05/10/2018	Because dogs need to be exercised off the lead by responsible dog owners.
Cardiff	Wales; Cymru	05/10/2018	It is punishing the majority and not fixing the minority
rumney cardiff	Wales; Cymru	05/10/2018	Why penalise responsible owners why not target the irresponsible ones
		05/10/2018	So more people walking their dogs on the pavement?? Unfortunately clashing with the idiots riding their bikes at speed on the pavement. Why doesn't the council or police resolve this issue first before someone is seriously hurt?
Newport	Wales; Cymru	05/10/2018	Why should responsible owners and their dogs suffer for those who don't deserve to have them. Dogs must have access to expansive areas in order to develop and maintain good mental and physical condition....
		05/10/2018	so great! all dog owners will have to walk there dogs in the street, responsible owners will pick after their dogs, end results more poo on the pavement because of irresponsible owners, come on cardiff council you haven't thought this through, very well
		05/10/2018	you tell em gus!
		05/10/2018	well said big brother.xx
Cardiff	Wales; Cymru	05/10/2018	Responsible dog owners who always clean up should be allowed to walk their dogs freely and not be penalised for the actions of the minority. We have a duty of care to exercise our dogs , they are valued family members and we should be able to walk them
		05/10/2018	Daggs is on The Crusade
Bryncoch	Wales; Cymru	05/10/2018	Responsible dog owners need to walk Their dogs ,they should not be banned
Llanbradach	Wales; Cymru	05/10/2018	Unfair to penalise the responsible dog owners, fine the lazy few who don't pick up.
Cardiff	Wales; Cymru	05/10/2018	I'm a dog lover
Cardiff	Wales; Cymru	05/10/2018	It just doesn't work. I live in rct and they've done similar. The irresponsible continue to go to such places just not when wardens about it just punishes the people who want to use these spaces and do pick up after their dog.
Blackpool	England	05/10/2018	We are having the same problem in Blackpool, do not penalise responsible dog owners because of the actions of a minority.....
Cardiff	Wales; Cymru	05/10/2018	Dogs shoukd be allowed to walk in the park as well as long as the owners are sensible and pick up the poo.
Cardiff	Wales; Cymru	05/10/2018	I love my dogs
Llantrisant	Wales; Cymru	05/10/2018	Don't let the few spoil it for the many, many responsible people. It'll also have a negative effect on rehoming with people having second thoughts because of this.
Newport	Wales; Cymru	05/10/2018	Dog walkers should have the right to public spaces. They all pay council tax just like everyone else

Cardiff	Wales; Cymru	05/10/2018	My dog needs a place to go.
Hopton	England	05/10/2018	stop banning people using public areas - by stopping dogs getting the exercise they require you will simply turn them all into lunatics desperate for the exercise they need and rightly deserve.
Llandevaud	Wales; Cymru	05/10/2018	Disproportionate response to the underlying problem. Use powers of enforcement already available to discourage antisocial behaviour. The majority of dog owners are responsible individuals.
Llanedeyrn	Wales; Cymru	05/10/2018	I'm a responsible dog owner that walks my dog in Cardiff parks
Cardiff	Wales; Cymru	05/10/2018	Owning and exercising a dog is great for mental and physical wellbeing. It's provides social interaction and a reason for making use of Cardiff's beautiful parks. Discriminating against all dog owners is not the way to resolve the problem
Cardiff	Wales; Cymru	05/10/2018	Dogs should be welcomed anywhere. Why punish the many because the odd few can't be bothered to clean up.
Lisvane	Wales; Cymru	05/10/2018	This penalises all dog owners 98% of whom responsively clean up after their pets
Cardiff	Wales; Cymru	05/10/2018	Absolutely ridiculous yet again the majority having to suffer for the inconsiderate minority who are not fit to look after any pet
Langley Mill	England	05/10/2018	It's a ridiculous idea!
Cardiff	Wales; Cymru	05/10/2018	Tackle the irresponsible not the responsible!!
Cardiff	Wales; Cymru	05/10/2018	We aren't all irresponsible
Thorrington	England	05/10/2018	Enforce the current laws, don't add to the burden of unenforceable legislation which will penalise the law abiding and be flouted by the rest!
		05/10/2018	Excellent view, thank you.
		05/10/2018	Has any one put in a freedom of information request regarding figures about complaints received by CCC about dog mess. Does anyone know how many, if there are any people who have had medical issues as a direct result of dog pooh left in Cardiff's
Caerphilly	Wales; Cymru	05/10/2018	It is not right to punish the few on the wrong of the few
Walsall		05/10/2018	If you ban dogs from parks you will then have to ban the people who drop the tons of litter collected from same parks every week ,or CCC could just do a proper job and start fining the irresponsible people who do either.
Barry	Wales; Cymru	05/10/2018	Where else can a poor dog get exercise.. people use poop bags!!
Cardiff	Wales; Cymru	05/10/2018	I am a responsible dog owner, as are the majority of dog walkers, and our beloved pets do not deserve to be deprived of exercise because of a minority (who will probably still not pick up after their dogs even with them on a lead).
cardiff	Wales; Cymru	05/10/2018	Penalising responsible dog owners for the few irresponsible dog owners
Cardiff	Wales; Cymru	05/10/2018	No more legislation needed
Poulton	England	05/10/2018	All dogs should have free run of parks. There is no logical reason for dogs _ to be banned!!!!
Towersey	England	05/10/2018	Stupid councilman
Cardiff	Wales; Cymru	05/10/2018	Not all dog owners are irresponsible
Aberdare	Wales; Cymru	05/10/2018	There are far more responsible dog owners than not.
		05/10/2018	Sadly I won't be voting Labour next time. Next they will be asking us to keep Cats in over night, get in the real world.
Llanrumney	Wales; Cymru	05/10/2018	i'm a responsible dog owner, and this new proposal won't actually stop lazy people not picking up after their dogs. the key is education, and more dog wardens.
Saint Mellons	Wales; Cymru	05/10/2018	My wife and I are very responsible dog owners and feel we are being unfairly penalised.
Cardiff	Wales; Cymru	05/10/2018	Maire Ne Cligoed
Abertridwr	Wales; Cymru	05/10/2018	Because the world is becoming more crazy as each day passes and the world should be more open and loving to animals
Penarth	Wales; Cymru	05/10/2018	Dogs need freedom.. just fine bad dog poo owners
Glais	Wales; Cymru	05/10/2018	This is a preposterous proposal and the Council should think about the repercussions. It would be punishing those people who are responsible dog owners who should have the freedom to walk their dogs in their local park - a pastime that has been exercised
London	England	06/10/2018	As a dog owner of ten years, don't dumb dogs lives down because of human fools. Get with reality stop making rules that make no sense and start punishing the real dickheads.
Avondale	Arizona	06/10/2018	Humans are the 100% cause of all petitions needing signed! ?Dont penalize the animals due to stupid human errors!
Cardiff	Wales; Cymru	06/10/2018	This is a ridiculous ban! There arent many places in Cardiff to let dogs run around anyway so why do people think it is acceptable to ban more.
Witney		06/10/2018	This will only penalise the vast majority of responsible dogs walkers. The minority of irresponsible will still let their dogs foul and not clear up. Most ridiculous proposal I have seen in a long time.
Tonypandy	Wales; Cymru	06/10/2018	Controlled walking and more responsibility and onus on owners is the fair way, to allow everyone to continue to enjoy. Maybe add 'dog toilets' like at center parcs, as these work well
Cardiff	Wales; Cymru	06/10/2018	That banning dogs is not the answer. Implement tougher penalties on individuals who refuse to clear up after their dogs. Littering is more of problem with sharp objects being left on playing fields.
Dover	England	06/10/2018	I'm a responsible dog owner
Cardiff	Wales; Cymru	06/10/2018	I think these measures are excessive and will be detrimental to many sections of the community.
Cardiff	Wales; Cymru	06/10/2018	It's ridiculous dogs have roamed free for years! Litter worst problem!
Cardiff	Wales; Cymru	06/10/2018	Enforcing the current rules is all that is needed to crack down on fouling.
Cardiff	Wales; Cymru	06/10/2018	I am a responsible dog owner who ALWAYS puts dog poo in the next available bin. When my children were little especially, it could be hard work keeping eye out for poo in the grass. But, just keeping dogs on leads won't make the irresponsible owner pick up
Cardiff	Wales; Cymru	06/10/2018	I am a responsible dog walker
Penpedairheol	Wales; Cymru	06/10/2018	Responsible owners should be allowed access to these parks
Merthyr Vale	Wales; Cymru	06/10/2018	Why not
Llantwit Fardre	Wales; Cymru	06/10/2018	I'm a responsible dog owner. Dogs need a good run off lead, not just for fun but for good exercise too. Why are the good guys always punished because of the few?
Llandough	Wales; Cymru	06/10/2018	Born and bread in Cardiff. And this is the most ridiculous thing I have ever heard of. What are the council trying to do. Drive us all away from the city we love. How much of a back hander is someone getting on this one?
Cardiff	Wales; Cymru	06/10/2018	I'm a responsible dog owner and I think it's unfair that dogs can't go for nice walks in parks.
Caerphilly	Wales; Cymru	06/10/2018	Youre penalising the masses for the few!!
Cardiff	Wales; Cymru	06/10/2018	I know many responsible dog walkers and this ban penalises the responsible rather than punishing the irresponsible in our community.
Rumney	Wales; Cymru	06/10/2018	I am a responsible dog owner.
Cardiff	Wales; Cymru	06/10/2018	I am not a dog owner but I agree that other methods can be implemented to prevent, asking the public for ideas, even enforcing chipping each dog and being able to report with video film evidence.
Buckley	England	06/10/2018	Responsible dog owners shouldn't be punished for the small number f irresponsible ones.
Swindon		06/10/2018	IF THAT'S THE CASE -YOU WOULDN'T ALLOW PEOPLE IN THE PARKS!!
Enfield		06/10/2018	Dogs need areas to run off leash as per the animal welfare Act
Cardiff	Wales; Cymru	06/10/2018	Again! Blanket ban everything because of the irresponsible ignorant lazy few
Saint Mellons	Wales; Cymru	06/10/2018	Most dog owners are responsible and clear up dogs mess, putting in bin. Also they keep their dog on a lead around football/ rugby pitches. My Springer loves the freedom of Bute park etc. Fine people on the spot for wrongdoing
Chepstow	Wales; Cymru	06/10/2018	I'm signing because I would agree this does not deal with the main problem - irresponsible dog owners, who should be dealt with directly. This punishes the majority who are responsible due to an inconsiderate few.
Bournemouth	England	06/10/2018	I'm signing to prevent the broad brush approach of the council affecting thousands of law abiding dog walkers.

Neath	Wales; Cymru	06/10/2018	I don't see why it needs to change.
cardiff	Wales; Cymru	06/10/2018	I am a responcible dog owner
cheshire	England	06/10/2018	Unnaceptable. Public parks and green spaces were designed for the local workers and family, to enjoy. Stopping responsible dog owners only increases the risk to these public spaces. Look at how many dog walkers witnesses and stopped illegal behaviours.
Cardiff	Wales; Cymru	06/10/2018	I'm a responsible dog owner . Just clamp down on those who aren't
Cardiff	Wales; Cymru	06/10/2018	I am signing because this is unfair for people who walk their dog's for mental health issues. I suffer from depression, pick up my dogs mess and love seeing them play and run . It would be detrimental for my mental health if this ban is allowed to happen
Cardiff	Wales; Cymru	06/10/2018	David purdon
Cardiff	Wales; Cymru	06/10/2018	dogs and people need exercise..this is a ridiculous proposition..by all means have dog free areas fenced off around playground areas etc, but don't punish responsible dog owners for the problems caused by those who don't act as responsible owners..
Ilkley	England	06/10/2018	Not all dog owners are bad! Dogs form part of our families!!!
d.wood	Wales; Cymru	06/10/2018	Responsible dog owners shouldn't be punished because of the minority
Gloucester		06/10/2018	It's how I feel
Barton-upon-Humbe	England	06/10/2018	This idea is creeping round the country. Why are you banning dogs when we leave human detritus without cleaning up.It is discriminatory to dog walkers marginalising us away from the rest of society. Shame on these councils.
Cardiff	Wales; Cymru	06/10/2018	You can't tarnish everyone with the same brush! I always pick up my dogs mess, My dogs love meeting other dogs and playing with them freely, I don't want to confine them to a lead around their neck!
Caerphilly	Wales; Cymru	06/10/2018	Its the ones that aren't responsible owner that this should be enforced on
Cardiff	Wales; Cymru	06/10/2018	I'm a reasonable dog owner, I always carry poop bags and my dog is well behaved off the lead. Why should my dog and myself be penalised for the fault of others. Making dog's stay on leads will not make a blind bit of difference to the bad owners
Llanrumney	Wales; Cymru	06/10/2018	This would cause more problems than resolve them. There's too much dog mess from irresponsible owners as there is, why punish the responsible ones. You need to maybe slightly increase the way the parks are monitored therefore , catching the worst owners
Machen	Wales; Cymru	06/10/2018	Parks are for public use. If dog walkers were band no one would use it!!! THEN! they would probably say no one uses it so we'll build on it. Lonely people with a dog get a hello and a smile. THEN they will ban Squirrels and birds.
Cardiff	Wales; Cymru	06/10/2018	I have a dog and I'm a responsible owner, we all deserve to walk where we want to
Cardiff	Wales; Cymru	06/10/2018	We all have a right to walk on council land . We all pay a lot of money each year in our council tax and our dogs are part of the family. Are you going to stop cats also ? This could be seen as discrimination to dogs _ where will this end
Thornhill, Cardiff	Wales; Cymru	06/10/2018	It would be a shame that the irresponsible actions of some dog owners spoil it for the vast majority of those that are in fact responsible dog owners. There's got to be a better way.
Stow on the Wold	England	06/10/2018	Parks are where people go on a daily basis to walk their dogs. It's what parks are for!!!
Bassaleg	Wales; Cymru	06/10/2018	Because it's just plain stupid!
Hemyock	England	06/10/2018	The majority of dog owners are responsible and should not be penalised for the few irresponsible ones. Dog walkers have the right yo use public spaces as much as non dog owners. We all pay our taxes for this right .
Cardiff	Wales; Cymru	06/10/2018	Walking my dog helps with my depression and where I walki.e.parks are important as being in safe green spaces helps with my anxiety, I am 66
Cardiff	Wales; Cymru	06/10/2018	Who wants to live with a bored, anti social dog....not me but that's what we will have if they can't get out to play with other dogs and get the exercise they all need.
Cardiff	Wales; Cymru	06/10/2018	I would like to see someone stop me
Caerphilly		06/10/2018	This would be really upsetting for those of us with mobility issues and rely on these parks to go out with our dogs. I would never be able to walk my dog again!!!
Toronto		06/10/2018	As stated for Cardiff, here in Toronto the same problems. As there are already regulations, just enforce them. It will let good and bad dog walkers know that adhering to the simple rules benefits all.
caldicot	Wales; Cymru	06/10/2018	it is a stupid idea ..just for the irresponsible to spoil it everyone else
Cardiff	Wales; Cymru	06/10/2018	I am a responsible pet owner and a ban would affect low income dog owners without transport.
Brize Nor	England	06/10/2018	Humans make far more mess than dogs. If you are concerned about the fouling council. Let your dog warden do their job properly and fine a few people. They would soon pick up to avoid the expense.
Cardiff	Wales; Cymru	06/10/2018	Parks are therapeutic for owners and dogs, helps with depression, better than crowding up doctors surgeries!!
Penarth	Wales; Cymru	06/10/2018	It'll destroy the very ethos of what a public park is all about. Dog ownership and walking is hugely beneficial. Dogs need exercise, people need exercise....doh! Do this and rates of depression, diabetes, obesity and drug abuse will all increase.
Mevagissey, Cornwa	England	06/10/2018	I'm signing this because, for many single or older people, their dog is vital for their ongoing physical and mental well-being. It becomes a social event for them as others stop to talk about the dog and dog owners become a fraternity.
Cardiff	Wales; Cymru	06/10/2018	Banned on the beaches now banned in the parks. They don't leave the amount of mess that humans do and it is only the inconsiderate louts who do not clean up after their dogs so they should be held accountable and not let everyone else suffer as a result.
barry	Wales; Cymru	06/10/2018	Ann powell
Cardiff	Wales; Cymru	06/10/2018	I walk my dogs, they only come off the lead when it is safe from people, children and other dogs.This allows my partner and I to spend time together in a relaxed environment as we both have busy work schedules.
Phnom Penh		06/10/2018	This is not a right solution to deal with the problem.
Cardiff	Wales; Cymru	06/10/2018	Most people pick up their dog's poo - the number of poo bags you see in the bins throughout the parks demonstrate this. Most people also accept that their dogs should not be allowed in the children's play areas. The health and social benefits of being abl
Glasgow	Scotland	06/10/2018	My daughter walks her dog in the parks in Cardiff and is a very responsible owner who clears up after her pet.
Cardiff	Wales; Cymru	06/10/2018	deal with the humans first.then worry about the dogs.
Abergavenny	Wales; Cymru	06/10/2018	Most dog owners are responsible and clean up after their dogs. Don't penalise then for the few bad ones.
		06/10/2018	Leah Elson
Cardiff	Wales; Cymru	06/10/2018	Walking digs us one of the healthiest and most community focussed activities I know - banning dogs because of a few irresponsible owners is totally Unnecessary - using the existing legislation effectively is all that is needed to solve the problem
Cardiff	Wales; Cymru	06/10/2018	The council should enforce the current rules before introducing an outright ban. The parks are there for public leisure use, this should include dog walking.
Cardiff		06/10/2018	If you want to improve health and safety in the parks ban the ridiculously fast cyclists ...if you want to make them nicer for families ban the foul mouthed parents shouting obscenities at other peoples children 'playing sport'
Cardiff	Wales; Cymru	06/10/2018	It's an affront to my personal freedom and dignity not to be Able to take my pets for a walk in any park
Cardiff	Wales; Cymru	06/10/2018	Far more rubbish left in parks by humans than dog fouling. Enforce both dog fouling law and littering laws. Having and walking a dog vastly improves the mental and physical health of all people. Poor health is a major and costly problem in society
Dinas Powys	Wales; Cymru	06/10/2018	Because being a responsible dog owner who loves to watch dogs enjoying there freedom and who picks up not only my own dogs poop but others it feels like we're being dictated to by local councils trying to run our lives we have to stop this
Tutshill, CHEPSTOW	Wales; Cymru	06/10/2018	The most stupid idea I have seen in years. Most dog owners clean up after their pets
Worcester		06/10/2018	I am a responsible dog owner and clear up after our dog. It is wonderful to watch him run free under supervision and exercise. I am careful to respect other park users and keep him on a lead when youngsters are around. I feel this is very heavy handed
Caerphilly	Wales; Cymru	06/10/2018	Barbara sammut
		07/10/2018	As a responsible dog owner, I should not be limited in my own country.
Lytham Saint Annes	England	07/10/2018	Another council trying to restrict the freedom of responsible dog owners due to the behaviour of the thoughtless?
Cardiff	Wales; Cymru	07/10/2018	I'm a dog owner
		07/10/2018	Responsible dog owners are constantly being punished. If we can't use public parks and beaches do we also get a tax break?
York	England	07/10/2018	It's intolerable that responsible dog owners and their dogs should be penalised for the actions of a few selfish, lazy individuals who can't be bothered to clean up their dog's mess. Enforce the current legislation and make the penalties stiffer.
Cardiff	Wales; Cymru	07/10/2018	We responsible dog owners look after these parks and do not leave any dog mess or litter, it is unfair to discriminate and put all dog owners under one umbrella. As in all walks of life very few let a community down !
Cardiff	Wales; Cymru	07/10/2018	Doing this will not stop dog mess it will just penalise those of us that are responsible.
Cardiff	Wales; Cymru	07/10/2018	I'm a responsible dog walker.

Cardiff	Wales; Cymru	07/10/2018	I regularly walk my dog on the fields behind my house. Only 50% are marked pitches.I have mental health issues and this helps tremendously with my well-being and management of my conditions.I am a responsible dog owner and always carry bags.
Caerphilly	Wales; Cymru	07/10/2018	Don't punish responsible dog owners... my dog should be able to have fun in the parks.
Portskewett	Wales; Cymru	07/10/2018	When I walk our dog in the parks with my disabled wife and mother it is the human rubbish that is the problem - every dog owner I have ever see picks-up. STOP putting general rules in place when you are not using those powers that are already there
Cardiff	Wales; Cymru	07/10/2018	Enforce the existing rules and there would be no problem, it's the minority that are not responsible!
poole	England	07/10/2018	Dogs need the space to run about
Warfield	England	07/10/2018	Im signing for Charlie Parker and all dog owners wherever they live.
Cardiff	Wales; Cymru	07/10/2018	It is overkill and the current laws just need to be enforced properly - they should not see the necessary updates as an opportunity to impose fines that will only punish responsible dog walkers
Cardiff	Wales; Cymru	07/10/2018	Dog walking is good for physical and mental health for both me and my dog.
Swansea	Wales; Cymru	07/10/2018	Most dog owners are conscientious about cleaning up after their dogs, why punish them?Surely find a way to target those that don't!
Porth		07/10/2018	I feel strong about this subject
Cardiff	Wales; Cymru	07/10/2018	Already have legislation to fine those that don't pick up , no need for rediculous over reaction - just need to enforce present rules
Cardiff	Wales; Cymru	07/10/2018	I enjoy waking my dog in Cardiff parks, I think it is awful to punish all dog owners because of the misdemeanours of a few
Hanbury	England	07/10/2018	Absolutely ridiculous
Cardiff	Wales; Cymru	07/10/2018	I'm a responsible dog owner!
Birmingham	England	07/10/2018	Just need to enforce the existing laws. Fine people who let their dogs mess on the parks and also fine people who drop litter and cigarettes butts on floor and out of cars. The money from the fines would go towards paying for more enforcement officers.
Cardiff	Wales; Cymru	07/10/2018	This is not only disproportionate it is punishing the many responsible dog owners who make our parks such a positive experience and a boost to health and wellbeing.
Cardiff	Wales; Cymru	07/10/2018	I am a responsible dog walker. I clean my dogs mess. I feel this is utterly deplorable. Fine heavily irresponsible dog owners who fail to pick up theirs dog mess - do not punish responsible people. A walk with a dog in a park is a family activity - aiding
Warrington		07/10/2018	The council need to focus their respurces: homes for homeless, food banks, real jobs, proper care homes and disability benefit, police those who use vulnerable teens into dealing drugs...the list is endless responsible dog owners walking dogs...
Cardiff	Wales; Cymru	07/10/2018	I regularly walk four dogs and take utmost care to clear up after them. All of the dog owners i speak with whilst walking are as responsible for thier pets. A few that aren't and fail to clean up should not be considered as representitve of the whole.
Cardiff	Wales; Cymru	07/10/2018	Dogs need to be on grass. It's as much their world as ours. Too much tarmac can damage their pads.
Cardiff	Wales; Cymru	07/10/2018	I'm signing because this is a bad idea, which unfairly discriminates against dog owners, whilst being completely unenforceable.
Cardiff	Wales; Cymru	07/10/2018	I have a dog & am a responsible dog owner. My dog is on lease 80 percent of the time & I always pick up any mess, including litter! Which to my mind is a bigger problem!
		07/10/2018	I am a responsible dog owner that keeps my pet on the lead and clean up after her.
Cardiff	Wales; Cymru	07/10/2018	Unfair, unenforceable and a pointless use of governmental time to create. What do I pay my taxes and therefore their salary for?
Penllergaer	Wales; Cymru	07/10/2018	Don't ban responsible dog walkers. This is the only healthy exercise a lot of people are capable of, both for themselves and their dogs!
CARDIFF	Wales; Cymru	07/10/2018	I thought this was just scaremongering by wales online, but just incase its true I wouldnt like to see my dog turn aggressive due to lack of simulation; socialising and exercise. Also, my council tax has been (albeit in part) been wasted on parks
Cardiff	Wales; Cymru	07/10/2018	A waste of time money and effort those whose dogs are allowed to roam free will continue to do so the dogs are probably nit chipped and who is gonna follow them home? There's not enough money to police it and responsible owners shouldn't be persecuted.
Cardiff	Wales; Cymru	08/10/2018	As a responsible dog owner I don't see why I should be punished for the failings of others. Sort out the litter louts who never pick up the rubbish first
Cardiff	Wales; Cymru	08/10/2018	It's important for people with dogs to have a safe environment to walk and exercise
Wick	Wales; Cymru	08/10/2018	This is rediculous!! Most owners are responsible people. A huge section of our society own dogs and need to walk them out freely. Dogs don't get good enough excercise on leads. This is as good as endorsing cruelty to animals.
Cardiff	Wales; Cymru	08/10/2018	The ban will not fix the issues they have. Why not start by policing the law that's already in place...!
Carmarthen	Wales; Cymru	08/10/2018	It's good for people to get out walking in the fresh air with their dogs
cardiff	Wales; Cymru	08/10/2018	As a responsible dog owner I pick up after my dog, I also pick up any litter whilst walking him.
Cardiff	Wales; Cymru	08/10/2018	We all have a right to enjoy Cardiff's open spaces, be it for sport or dog walking. Enforce the existing legislation. Dog owners consist of a wide age group and this activity provides a structure and exercise to many lives and is no less important
Cardiff	Wales; Cymru	08/10/2018	Would be a shame for those who are responsible dog walkers, those who are not wont stick to the rules regardless.
Penarth	Wales; Cymru	08/10/2018	As a responsible dog owner, my dogs have the right to exercise too
Cardiff	Wales; Cymru	08/10/2018	Responsible dog owners ensure they have suitable trained animals and pick up after them. All this serves to do is discriminate against those of us who are responsible dog owners enjoying the wide variety of places to walk our dogs.
Cardiff	Wales; Cymru	08/10/2018	I walk my little adopted dog.
Cardiff		08/10/2018	Parks are for all and dogs need soft ground to walk on especially in summer when tarmac can burn there feet
Cardiff		08/10/2018	Agreed, enforcement of current rules would be more than sufficient.
Lincoln	England	08/10/2018	it is so wrong to exclude a large proportion of responsible residents from using their local parks. Are you going to ban ALL young people becasue some behave badly? Have you considered the positive impact on health dog walking has?
Cardiff	Wales; Cymru	08/10/2018	Dogs need to run, chase, be themselves. Being kept on a lead all of the time would be so wrong for them.
Cardiff	Wales; Cymru	08/10/2018	We choose to live in Cardiff in part because of the wide open spaces. I don't see why we should be restricted to small areas around football pitches that are used a fraction of the week, all because of a small minority of dog owners.
Cardiff	Wales; Cymru	08/10/2018	I am a dog owner and I feel strongly that my dog have a right to run free off lead in a public space such as a park. Plus the consultation survey is seriously flawed
Cardiff	Wales; Cymru	08/10/2018	I think its important to have a safe place to go and walk your dog
Banbury	England	08/10/2018	I see no need to add further laws against Dog Owners. The current ones are enough they just need to be policed properly. MOST dog owners are very responsible and it saddens me that we are being penalised for the bad seeds that will continue
Cardiff	Wales; Cymru	08/10/2018	It's just plain wrong.
Llanrumney	Wales; Cymru	08/10/2018	I'm a dog owner and they need the space to walk in - simple!! Find another way!
Cardiff	Wales; Cymru	08/10/2018	Dogs need the opportunity to run which can't be done on a lead. For many with mobility problems they need to walk their dog in a flat area. If this ban is in place it will become impossible. I don't have a dog and I have kids so know how infuriating it is
Pontyclun	Wales; Cymru	08/10/2018	I have a dog how is we'll behaved and loves meeting with people and there're dogs and where is a better place than park,s.
Cardiff	Wales; Cymru	08/10/2018	The basis of this ban is totally false. Many of the areas that are proposed are for enforcement already exclude dogs.; areas such as play areas and cemeteries. This will have a detrimental effect on the health of people that find mental and physical d
Cardiff	Wales; Cymru	08/10/2018	I'm a responsible dog owner who always cleans up after my dogs. The majority of my local parks have been taken up as sports pitches that are actually used for a small percentage of the time. I feel I have as much right as any other to use public spaces re
Cardiff	Wales; Cymru	08/10/2018	Enforce the current legislation, provide more bins and empty them. Those of us who are responsible owners are agreed that clean spaces benefit everyone. How much does cleaning up the city after a major rugby event cost the taxpayers but apparently its ok
Cardiff	Wales; Cymru	08/10/2018	I clean up after my dog. The parks have a bigger problem with alcohol and drug taking and alcohol and drug paraphernalia everywhere.
Gwernymynydd	England	08/10/2018	The good, responsible dog owners should not have to suffer for the stupidity and laziness of the bad ones!
Port Tennant	Wales; Cymru	08/10/2018	Dog walker
Cardiff	Wales; Cymru	08/10/2018	As a Cardiff council tax payer and a responsible dog owner who cleans up after my dog, I do not feel it is right I lose this right to walk my dog in certain areas due to others not being responsible with their dogs and current rules not being inforced
Swansea	Wales; Cymru	08/10/2018	Responsible dog owners have a right to green spaces too.
London	England	08/10/2018	Responsible dog owners have a right to socialise their dogs. It's a key developmental requirement for younger dogs and a good thing for healthy adult dogs. Socialising dogs in all stages of development requires that they be exposed to stimulus

Cardiff	Wales; Cymru	08/10/2018	I am very concerned about the proposed dog controls which would ban dogs from a large proportion of Cardiff's parks, many of which are marked out extensively with football and rugby pitches. These areas are used all day long by dog owners
Gateshead	England	08/10/2018	Why should the few penalise the many
Rumney	Wales; Cymru	08/10/2018	I class myself as a responsible owner, and clean up from my dog. How about banning people from parks, they play sport and leave all there plastic bottles all over the grass, crisp bags, sweet wrappers etc.
Penarth	Wales; Cymru	08/10/2018	Dog walking is a huge well-being boost and has its own community, a lifeline for many. Depriving dog owners of these spaces seems shortsighted and only punishes responsible owners.
Pontypridd	Wales; Cymru	08/10/2018	Why should the majority suffer because of the few selfish dog owners who are too lazy to clean up their dogs mess
Cardiff	Wales; Cymru	08/10/2018	Banning all dogs for the mess left by a few bad owners is totally unfair.
Swansea	Wales; Cymru	08/10/2018	Dogs need to be walked and parks are the perfect places for it so this idea is ridiculous.
Rogiet	Wales; Cymru	08/10/2018	This is unfair on responsible owners.
Cardiff	Wales; Cymru	08/10/2018	I have a hyper active dog, he needs off lead walks up to 2 hours a day! If the penalty is now an £80, have you published how many fines were handed out and how this was policed before banning public places?
Barry	Wales; Cymru	08/10/2018	Adding new rules to cover up the old rules that don't work is not the right way to do this. Enforce what already exists.
Caerphilly	Wales; Cymru	08/10/2018	Dogs
Cardiff	Wales; Cymru	08/10/2018	As a responsible dog owner I totally disagree with this decision
Sarn	Wales; Cymru	08/10/2018	Please don't tar th responsible dog walkers with th same brush as th irresponsible ones!! I've been on th beaches during the summer when dogs r banned and I'd say the trash on th beaches during those months is much worse!
cardiff	Wales; Cymru	08/10/2018	As a responsible dog walker I totally disagree with this approach - fines are in place for those that don't follow the rules
Cardiff	Wales; Cymru	08/10/2018	I'm a responsible dog owner
Cardiff	Wales; Cymru	08/10/2018	This is a disproportionate way of dealing with irresponsible dog owners. If this is adopted then in the spirit of fairness they need to adopt an outright ban on people who routinely litter. This is usually evident during school holidays and at children's
Caerphilly	Wales; Cymru	08/10/2018	I believe this is wrong.
Cardiff	Wales; Cymru	08/10/2018	I'm a dog lover
Cardiff	Wales; Cymru	08/10/2018	I am a responsible dog walker & do not want to be restricted due to other people's negligence it's not fair
Cardiff	Wales; Cymru	08/10/2018	As a dog owner that always picks up I am disappointed that this is being considered. Maybe have more bins around so people have no excuse.
Birstall	England	08/10/2018	The logic behind this is fundamentally flawed. There are already bans on dog fouling. Why would someone who flout those laws be anymore likely to abide by ban on exercising dogs. This is collective punishment of the worse kind.
Sevilla		08/10/2018	Responsible dog walkers clean up after their dog
Caerphilly	Wales; Cymru	08/10/2018	I have walked dogs for thirty years and have never seen an Enforcement Officer - Cardiff are not using the laws they have - that is the problem ! not Responsible Dog Owners - dogs need to run, we pay taxes as well as Sports People
Cardiff	Wales; Cymru	08/10/2018	I'm a responsible dog owner and we should be able to walk our dogs in public.
Elstree	England	08/10/2018	Walking a dog (responsibly) in a park setting is good for the dog & for the mental health & wellbeing of the owner
Cardiff	Wales; Cymru	08/10/2018	It is unfair to punish the majority because of an irresponsible minority. In our local park there are hundreds of plastic bottles left by the teams using the sport fields but nothing is done about that!
Cardiff	Wales; Cymru	08/10/2018	Public spaces are for everyone! Use the existing dog fouling laws to tackle the problem, don't punish responsible dog owners.
Elstree	England	08/10/2018	I believe that walking your dog in the park is both good for the dog but also good for the wellbeing of the owner.
Cardiff	Wales; Cymru	08/10/2018	A licence to own a dog would possibly be a better idea ~ responsible owners wouldn't be put off by this idea.
Cardiff	Wales; Cymru	08/10/2018	This doesn't address the actual issue of owners not picking up after their dog
Cardiff	Wales; Cymru	08/10/2018	Dogs need to run freely!
Cardiff	Wales; Cymru	08/10/2018	As a responsible dog owner I believe the ban will be counterproductive. Dogs need area they can walk, run, play and socialise. Not all dog owners have large gardens or transport to take them to sress dogs can run around.
Liversedge	England	08/10/2018	Totally unfair to ban dogs from the pitches....so what about all the rubbish that is left after the teams have played,will there be fines for these people to?
Dinas Powy	Wales; Cymru	08/10/2018	We should be able to walk our dogs in all Cardiff & surroundings as long as we are responsible. There needs to be stronger fines on irresponsible dog owners to prevent dog fowling & bad behaviour.
Cardiff	Wales; Cymru	08/10/2018	The Council CANNOT allow the majority of good dog walkers who pick up after their dogs to be punished for the laziness of a few. Where else would we be able to walk our dogs off lead?? It's impossible for people who don't drive.
Bridgend	Wales; Cymru	08/10/2018	The places you can walk your dog are becoming less and less. Provision is needed for all. There are many vulnerable people who rely on their dogs to help with their own state of mind and well being and often these people don't have access to transport etc
Cardiff	Wales; Cymru	08/10/2018	Ridiculously simplistic 'solution'. Actually enforce the powers you already have before you go nuclear for an easy life. Clowns.
Cardiff	Wales; Cymru	08/10/2018	Just because some dog owners aren't responsible doesn't mean they should ruin it for everyone
Llanelli	Wales; Cymru	08/10/2018	My mum lives in Cardiff and I often walk her dog off the lead. She's very well behaved and as a responsible adult I clean up after her. She loves to have a good run around.
Cardiff	Wales; Cymru	08/10/2018	This is someone's pet project, poorly thought through, will a law already in place to police this.
Cardiff	Wales; Cymru	08/10/2018	This totally unjust and there areally far greater problems than dogs. Litter, bottles, cans strewn across pitches. There are litter finest and dof fouling fines already in place, these should be enforced.
barrt	Wales; Cymru	08/10/2018	Because I have a dog and she loves running freely, I always clean up after her, and just because some people think it's ok to leave thier dog mess around is not fair on the dogs or people who clean up after their dog.
Weybridge	England	08/10/2018	Irresponsible dog owners should be targeted not the mass population punished.
Cardiff	Wales; Cymru	08/10/2018	I believe not everyone should be punished for the behaviour of irresponsible dog owners
swansea	Wales; Cymru	08/10/2018	I love taking my dogs to Cardiff for a day out as some beautiful parks there. Banning dogs is crazy and won't stop dog mess. If people don't care to pick up after their dog they are not going to care about the ban either and will just ignore it like every
Cardiff		08/10/2018	You need to enforce the current fine system for the few that don't pick up their dogs mess. This punish all approach is ridiculous. I wonder if you ban football players on the sports fields for leaving all their rubbish on the pitch after each match??????
Barry	Wales; Cymru	08/10/2018	I love going out with my dog, without her I would not visit half of the places I do now
Cardiff	Wales; Cymru	08/10/2018	Don't blame the masses for the fault of a few!!
Cardiff	Wales; Cymru	08/10/2018	I'm a dog owner
		08/10/2018	I'm signing because you should be able to walk your dog where ever you want. It's not like if it's on private property, focus on the bigger things around Cardiff like fixing potholes in the roads etc
Cardiff	Wales; Cymru	08/10/2018	Irresponsible dog owner all ready let their dogs roam in "dog free" parks and get no punishment so what exactly will this accomplish?
Cardiff	Wales; Cymru	08/10/2018	I walk my dog twice a day and rarely see a badly behaved dog. Dogs are so good for mental health, and wellbeing, as well as being part of a family unit. Please don't restrict dog routes and lead walking further. It's like keeping a child on reins
Cardiff		08/10/2018	Like others have said, the sort of people who don't pick up their dog's mess aren't the sort of people who'd abide or care about demarcated sports pitch bans anyway, so this will do nothing except ruin it for everyone else.
		08/10/2018	The responsible for walkers should not be categorized with unresponsible dog walkers.
Wingrave	England	08/10/2018	Dogs' needs are varied and open spaces are a huge factor.
Cardiff	Wales; Cymru	08/10/2018	Cardiff Council should enforce existing controls more stringently everywhere rather than in selected locations. And don't push dogs into high-risk locations for accidents such as the streets and roads of Cardiff
Cardiff		08/10/2018	profiling is wrong for obvious reasons so why profile me because i walk a dog???? .There are many ways around this problem dog licences and dna database for dogs,ban dog walking on sports pitches at night is another etc etc etc.
Caerphilly	Wales; Cymru	08/10/2018	People living in towns and cities need to be able to walk their dogs in a safe environment.
Cardiff	Wales; Cymru	08/10/2018	This is a ridulous proposal!

bridgend	Wales; Cymru	08/10/2018	Most dog owners walk their dogs responsibly.
Cardiff	Wales; Cymru	08/10/2018	Parks are for everyone,We pay council tax So we want to use them (responsibly)
Caerphilly	Wales; Cymru	08/10/2018	I am a responsible dog owner and it's criminal to tarnish everyone with the same brush!!! What has the world come to __
Caerphilly	Wales; Cymru	09/10/2018	I BELIEVE
Cardiff		09/10/2018	It's the right thing to do
Llanrumney	Wales; Cymru	09/10/2018	Where else are you meant to walk dogs!!
Warwick	England	09/10/2018	As a responsible dog owner I think is awful to ban dogs from parks in Cardiff. Our dog is part of of family!
London		09/10/2018	I have two dogs, always clean up after them and these parks are the closest to where I live. I believe that the fine for not picking up dog mess should be higher but not allowing dogs on parks like Llandaff fields is disproportionate.
Llanwenog	Wales; Cymru	09/10/2018	Responsible dog owners are not the problem so don't punish all of us for the negligence of the few.
Cardiff	Wales; Cymru	09/10/2018	I chose to live close to green spaces in Cardiff in order to effectively exercise my dog and feel the proposal will greatly impact the welfare of my dog and my family. I agree a clamp down on irresponsible dog owners is required but this wholesale banning
Caerphilly	Wales; Cymru	09/10/2018	Our dogs need exercise, rather than stop everyone fine the minority that don't adhere to the rules.
Cardiff	Wales; Cymru	09/10/2018	Responsible dog owners should have access to parks, we pay our council tax too
Caerphilly	Wales; Cymru	09/10/2018	I believe a ban is ridiculous. There are other ways of tackling the issue of irresponsible dog walkers without spoiling it for the majority.
Cwm-twrch Uchaf	Wales; Cymru	09/10/2018	How will this deter irresponsible, lazy people? It won't but it would penalise responsible people.
Cardiff	Wales; Cymru	09/10/2018	Punitive measures against the masses who already follow the rules isn't going to stop the people who ALREADY aren't following the rules. Trust me no one is more pissed off about people not picking up _ than the people who do pick up _!
Exeter	England	09/10/2018	When I visit Cardiff to catch up with family, I want to be able to walk my dog in the parks in Cardiff.
Cardiff	Wales; Cymru	09/10/2018	I am a responsible dog walker and it infuriates me when others just can't be bothered to do the same. I don't like the fact that what some lazy and disrespectful people do will impact me directly. It's blanket punishment and isn't acceptable!
Cardiff	Wales; Cymru	09/10/2018	This is so unfair and not the way to make use of public parks. Just up the fine for leaving litter and dog poo.
Cardiff	Wales; Cymru	09/10/2018	I want the freedom to walk my dog penny in Cardiff's parks and don't feel as a responsible dog owner this liberty should be taken away.
Cardiff	Wales; Cymru	09/10/2018	There are far more badly behaved humans than dogs, why punish the ones in a minority?
Pen-y-lan	Wales; Cymru	09/10/2018	Responsible dog owners are being penalised
Cardiff	Wales; Cymru	09/10/2018	This is taking away our right to enjoy Cardiff's Parks which lets face it in the winter months are occupied mostly by dog walkers. IT will not solve the problem and will only punish responsible dog walkers.
Cardiff	Wales; Cymru	09/10/2018	I am a responsible dog walker. I do not want to be able to just walk my dog around the streets & roads. I think park marshals should be employed to monitor parks in general
Blackpool	England	09/10/2018	Responsible dog owners are being persecuted and made scape goats re irresponsible dog owners
Woking	England	09/10/2018	They are dogs they need walks and a run around as long as they are friendly they are fine don't ban dogs too go into parks and fields!!!
Cardiff	Wales; Cymru	09/10/2018	I am 72 and do not drive, so I can only walk my dogs to Moorland or Splott Park. Both are occasionally used for sport. My dogs are friendly and well-behaved, and never make a mess on the sports fields, they prefer the edges and hedges
splott cardiff	Wales; Cymru	09/10/2018	It just so wrong why ???? Dog walker always get it and we are the responsibility ones
Cardiff	Wales; Cymru	09/10/2018	I have a dog and should be ok to take her anywhere
cardiff	Wales; Cymru	09/10/2018	annette dickins
cardiff	Wales; Cymru	09/10/2018	walking my dog every day in the parks and pavements around the city, I see hardly any dog mess and think the issue is being inflated unnecessarily. Having a dog does wonders for individual health and well-being and should not be stigmatised.
Cardiff	Wales; Cymru	09/10/2018	You may as well stop PEOPLE using the parks as they leave far more mess than dogs! Nobody would object to you employing more park-keepers to monitor and address problems they encounter.
Ferndale	Wales; Cymru	09/10/2018	It is unfair and unjust to penalise so many dogs and owners of them. Dogs rely on exercise and being allowed to play and enjoy life. It is cruel for this to happen and those who propose this obviously have no idea how dogs or their owners would feel
Coventry		09/10/2018	Lisa holder
Llanrumney	Wales; Cymru	09/10/2018	As a responsible dog walker it's the ones who aren't spoil it for everyone else. Bring back dog licenses !
Gwaelod y garth	Wales; Cymru	09/10/2018	I walk twice a day with my dog. I find it a stress reliever, makes me more socially active with others. It would not be enjoyable just walking on the pavements. The older people in this city with dogs would suffer greatly I could jump in my car and go
Cardiff	Wales; Cymru	09/10/2018	I am a responsible dog owner and always pick up after my dog. Irresponsible dog owners need to be targeted but not in this way. Shame on you Cardiff council!
Cardiff	Wales; Cymru	09/10/2018	Another way for councils to make money from responsible dog owners. They will turn around and say that due to lack of people using local parks they will shut them and start building more houses!! Call me cynical.
Cardiff	Wales; Cymru	09/10/2018	Ridiculous
Cardiff	Wales; Cymru	09/10/2018	More fines for those who don't follow law but to stop all dog walkers is unfair and a step to far
NEWPORT	Wales; Cymru	09/10/2018	A complete ban is both unrealistic and inappropriate. It is unrealistic as to 'Police' this would be almost impossible to ban the large numbers of law abiding citizens who own dogs. Secondly, it is an over reaction by the council
Barry	Wales; Cymru	09/10/2018	Not a dog owner myself but those that are still need to walk their pooches!! There will always be irresponsible walkers and the responsible ones far out way the idiots.
Cardiff	Wales; Cymru	09/10/2018	Please don't ban dog walkers fine more on ones that don't follow rules that's what I think
Nantymoel	Wales; Cymru	09/10/2018	As a responsible dog owner and walker, people need somewhere to walk with often their only companion. Deprive people of places to walk their beloved dogs and they may become even more isolated and depressed
Cardiff	Wales; Cymru	09/10/2018	I am a responsible Dog owner who picks up his Dog mess
cardiff	Wales; Cymru	09/10/2018	Reason for signingThis plan is so ill thought out. How are we supposed to exercise our dogs properly? What about the physical and mental health of dogs (enrichment) and owners (pleasure of being outside? What about small businesses like myself?
Cardiff	Wales; Cymru	09/10/2018	This is ridiculous when the world is trying to be fit!!! the majority of dog walkers are very responsible , so let's make a stand with the people who aren't !
Cardiff	Wales; Cymru	09/10/2018	I feel that this proposal is totally disproportionate to the problem, and is hugely discriminatory against a massive proportion of the population of the City.(I also feel that there is a lack of transparency about the motivation behind this proposal
cardiff		09/10/2018	I'm a dog owner
Cardiff	Wales; Cymru	09/10/2018	I don't want these rediculus proposals put in place because of a few irresponsible owners. Just ENFORCE the present laws. The parks and green spaces are for everyone. Please find a way to stop the few irresponsible ones not penalise the vast majority
Newport	Wales; Cymru	09/10/2018	I am a responsible dog owner
Cardiff	Wales; Cymru	09/10/2018	People who ownly have cats don't give a kippers tit about their pets crapping in parks, gardens and anywhere else. Most dog walkers are responsible citizens who pay taxes just like everyone else and deserve the right to excercise their pets and themselves
Rumney	Wales; Cymru	09/10/2018	Most dog walkers I come across are responsible and pick up after their dogs.they can fine ppl if there dogs foul and they do not clean up,so if they are that concerned maybe the could concentrate on catching these people instead if passing ridiculous laws
Cardiff		09/10/2018	Dogs need off the lead exercise for their health & well being
Cardiff	Wales; Cymru	09/10/2018	I am a responsible dog owner and do not agree with the proposals
Cardiff	Wales; Cymru	09/10/2018	The majority of dog owners are responsible and clean up after their dogs, why punish us for the actions of a few?Parks and fields are for ALL citizens including dogs. Our dogs need the exersise and stimulation of running and sniffing around, they enjoy it
Cardiff	Wales; Cymru	09/10/2018	I'm a responsible dog walker and also have children who play sports on the parks. This is like using a sledgehammer to crack a nut.
cardiff	Wales; Cymru	09/10/2018	all dogs have the right to exercise and some freedom. If youre going to ban dogs from all public places there is going to be a downward spiral in behaviour as the dogs need to be able to run.
Tonypandy	Wales; Cymru	09/10/2018	What next? Cardiff council ban dogs outright like China?
Morganstown	Wales; Cymru	09/10/2018	I am a dog owner and a green space user and believe that the space can be shared and used with responsibility.

Bridgend	Wales; Cymru	09/10/2018	This has nothing to do with mess a certain religion has been complaining I bet
Cardiff	Wales; Cymru	09/10/2018	I'm a dog owner and my dogs like to walk, run and play in parks!! I am a responsible person and clean up after my dogs.
Cardiff	Wales; Cymru	09/10/2018	Sledgehammer and nut springs to mind with this idiotic proposal.
Newport	Wales; Cymru	09/10/2018	I'm a responsible dog owner and there are not enough places to walk dogs as it is.
		09/10/2018	I always clean up after my dog and feel we are targeted because of the irresponsible that don't, maybe they should employ more dog wardens or check what the wardens already employed are doing on a daily basis.
Blackpool	England	09/10/2018	It's rediculus that councils want to stop decent dog owner excercise got their dogs !
Cardiff	Wales; Cymru	09/10/2018	For the welfare of dogs and humans, the proposed ban on dog walking in a huge amount of space in Cardiff can not go ahead. Banning dogs is not the answer, there are hundreds of steps before this that could be taken.
Norwich	England	09/10/2018	I'm signing because I love dogs...the problem is some of their owners not the dogs
		09/10/2018	Bien sûr que je signe
Cardiff	Wales; Cymru	09/10/2018	Christina day
Govilon	Wales; Cymru	09/10/2018	People should be able to walk their dogs in public parks
Reading	England	09/10/2018	Dogs need a life too _
Cardiff	Wales; Cymru	09/10/2018	So annoyed that the responsible dog walkers are going to be penalised because the Council are not doing their job of policing the current bylaw!
London	England	09/10/2018	Dogs need open spaces as well.Where are they going to go?
Treorchy	Wales; Cymru	09/10/2018	I don't think the ban is necessary because of the breed. It's the owners behaviour that determines a dog's behaviour.
Cardiff		09/10/2018	Really? All over the news today is lack of funding for councils! And we're paying these jokers to make ridiculous decisions. One of the reasons we all love Cardiff is the freedom we all get from having all park life so close to the city
Pontprennau	Wales; Cymru	09/10/2018	The ban is only going to harm the good dog owners. The ban does not consider the well being of the dog and the need to exercise in wide spaces. Fine and educate the people that don't pick up their dogs poop by making use of the current laws
Cardiff		09/10/2018	Really? All over the news today is lack of funding for councils! And we're paying these jokers to make these ridiculous decisions. One of the reasons we all love Cardiff is the freedom we get from having all the park life so close to us.
Cardiff	Wales; Cymru	09/10/2018	Cathryn Giles
galston	Scotland	09/10/2018	We need public places for responsible dog owners to exercise their dogs
Cardiff	Wales; Cymru	09/10/2018	my dog is my world
Cardiff	Wales; Cymru	09/10/2018	I am not a dog owner but am completly against this stupid idea. I have no objection to the majority of dog and owners in public parks, the ones who do pick up the dog mess. Why should they be penalised for the ones who are too lazy to pick up the mess
Nercwys	England	09/10/2018	People with dogs have rights too. In a lot of cases the dogs are the only family a person has got.
Caerphilly	Wales; Cymru	10/10/2018	We should have the right in a public space.
	Wales; Cymru	10/10/2018	The majority of dog walkers are responsible. Their walking experience shouldn't be impacted because of the minority.
Llantwit Fardre	Wales; Cymru	10/10/2018	Responsible dog walkers should be allowed to walk their dogs in there home town/city. In addition it's oroce that Pets such as dogs and sports, help us mentally. There are a number of support dogs in out city that need these areas
Cardiff	Wales; Cymru	10/10/2018	There are already laws against allowing dogs to foul parks, they should be enforced
Pontpren	Wales; Cymru	10/10/2018	This is unfair to responsible dog owners. If the council had monitored this as they should there would be no need for this motion in the first place.
Cardiff	Wales; Cymru	10/10/2018	Not everybody should be judged the same way. Why punish those who are following the rules for those who are not
Cardiff	Wales; Cymru	10/10/2018	This is over-regulation and unnecessary. Those who do not pick up their dog mess will ignore these new rules (they're ignoring the current rules) and the council won't be able to afford to police it properly.
Cardiff	Wales; Cymru	10/10/2018	I am a responsible poo-picking dog owner and don't see why my dog should suffer because of the few who are irresponsible. I also have a football-playing son so I understand re problem, but this isn't the answer. Enforce the rules more-don't ban us all.
Cardiff	Wales; Cymru	10/10/2018	As a responsible dog owner who chose to live in my local area because of the wonderful park, I feel unfairly penalised by these proposals.
Cardiff	Wales; Cymru	10/10/2018	Reaction to Cardiff Councils Plans for dog walking:Reason we have dogs, not for the fact we love our dogs and we are responsible dog owners. It helps to reduce our levels of stress, fittness and maintain our health and wellbeing.
Cardiff	Wales; Cymru	10/10/2018	Lazy proposal. The ban on dogs of leads will not tackle dog mess
Wandsworth	England	10/10/2018	it's absolutely ridiculous to ban dogs from green spaces. The proposal is not just for pitches (which most dog owners would agree with) - its's every green space. Where are dog walkers supposed to walk their dogs? This could put them out of business.
		10/10/2018	A responsible dog owner myself and do not wish to see such a ban introduced anywhere!!!!
Bo'Ness	Scotland	10/10/2018	I believe this is unfair to responsible dog owners
Cardiff	Wales; Cymru	10/10/2018	I think the way to tackle the problem is to re introduce dog licences, not a mass target of thevgoid and the bad dog owners.
Richmond	England	10/10/2018	To have a dog is good for you mentally and physically..
Loughor	Wales; Cymru	10/10/2018	The majority of responsible dog owners should not be penalised because of a thoughtless minority
cardiff	Wales; Cymru	10/10/2018	I always pick up why punish me and my dog?
Bridgend	Wales; Cymru	10/10/2018	Responsible dog walkers should not be punished for the crimes of a careless few!
Risca	Wales; Cymru	10/10/2018	The proposals are unfair and unjust to the vast majority of responsible dog owners. The consultation process is limited and bias towards the outcome preferred by CCC, and the information/ statistics used to support it are unreliable.
Aberkenfig	Wales; Cymru	10/10/2018	I am a responsible dog owner! Do not punish us for the crimes of others! That is taking the easy way out! Earn your money sort the actual problem out, otherwise you are simply abdicating your responsibilities.
Chessington	England	10/10/2018	Parks belong to everyone not just who the council's say
		10/10/2018	I have a dog I walk every day on the llanrumney leisure centre I pick my dogs mess up I can honestly say I don't see a lot of dog mess on there there's more mess from bottles, paper ,cans, solvent abuse, bins being set on fire ,etc
Cheltenham	England	10/10/2018	Dog owners need space they can exercise their dogs. With exercise, dogs are happy and contribute to family life by bringing love and life to a family home
CARDIFF	Wales; Cymru	10/10/2018	Blanket bans are not the way to go. No-one wants to fall into animal faeces whilst playing sport but identify the problem ares and take action at those sites. Home teams should conduct pitch inspections and report findings
Worcester	England	10/10/2018	I agree that dog fouling should be prohibited, but we should be targeting those who actually make the mess, not the entire population of dog walkers! Enforcing the current laws and increasing the dog fouling fines would be a better idea
Cardiff	Wales; Cymru	10/10/2018	It's ridiculous, punishing the many for the actions of a few.
Cardiff		10/10/2018	It is a ridiculous proposal and the lazy way out for Cardiff council to manage irresponsible dog owners! By punishing everyone including he majority- responsible dog owners.
Saxilby	England	10/10/2018	i am a responsible dog owner
Cardiff	Wales; Cymru	10/10/2018	I love to walk my dogs and the council banning them from parks leaves us no where to walk them. Council- you are PATHETIC!!
Cardiff	Wales; Cymru	10/10/2018	I am signing this as i believe it is going way to far in the dogs banning order. you just need to enforce current laws on dog fouling and also stop and check that dog walks have the means to clean up after there pets.
Cardiff	Wales; Cymru	10/10/2018	Council should be concerned about more important issues, I think this proposal is a smoke screen so that we dont see how incompetent this council is at dealing with issues that really matter. Leave dog owners alone, get the homeless off the streets
Tongwynlais	Wales; Cymru	10/10/2018	the majority of dog owners are responsible and clear up after their dogs. Why should all dogs suffer because of a selfish minority of owners
Cardiff	Wales; Cymru	10/10/2018	The parklands were a gift to the people of Cardiff. All of us should use them responsibly. This proposed ban scapegoats one group of regular users in favour of occasional weekend users.
Marshfield	Wales; Cymru	10/10/2018	Once again dogs are being persecuted for the minority that dont clean up after their dogs public spaces belong to the people not the council it is a stupid proposed ban
Barry	Wales; Cymru	10/10/2018	I support the cause

		10/10/2018	Responsible dog owners and their dogs should not be excluded from access to public parks
Wanaka		10/10/2018	This is absolute non sense. As so many said there is already plenty of legislation to punish peopke not picking up dog pooh and others. Dogs are Lso an important part of our communities. Stop the nonsense.
Cardiff	Wales; Cymru	10/10/2018	Heather Guy
Weston-super-Mare	England	10/10/2018	Don't spoil it for all dog walkers
Cardiff		10/10/2018	Having walked my dog hundreds of times in public parks I always see responsible dog owners cleaning after their dog. Most of the problems are caused by people littering and not taking their rubbish with them. Where will dogs be able to exercise
Cardiff	Wales; Cymru	10/10/2018	I have a dog and it would be awful if she couldn't run around and have freedom.
DALKEITH	Scotland	10/10/2018	Public spaces are for everyone to use responsibly. Don't sweep everyone out because of a few who abuse it.
Cardiff	Wales; Cymru	10/10/2018	This is a lazy proposal which punished the majority and will not change the irresponsible minority
cardiff	Wales; Cymru	10/10/2018	It is unfair to punish responsible dog owners who love taking their dogs on the fields and clean up after their animals.
Cardiff	Wales; Cymru	10/10/2018	Dog walking is good for physical and emotional well-being and Cardiff must continue to allow dogs in all recreational and marked playing field spaces. I quite agree that anyone caught not clearing up dog mess should facebthe current fines.
Mold	England	10/10/2018	How narrow minded this is, most dog owners are responsible and clean up after their pets. These animals and owners need their daily exercise. Wardens and fines for offenders is perfectly acceptable but do not punish the majority for a problem
Caerphilly	Wales; Cymru	10/10/2018	As a responsible dog walker along with the rest of my family I feel it's unfair to penalise due to a minority! Iv seen more rubbish than dog mess in these public places!
Borth	England	10/10/2018	I support the welfare of animals, and the people who treat them well.
Cardiff	Wales; Cymru	10/10/2018	I support all responsible dog owners who wish to maintain the use of public areas. We are always penalised for the selfish actions of the irresponsible dog owers.
Bassaleg	Wales; Cymru	10/10/2018	It's a joke - it's jist going to cause animal suffering because they won't he tbasuiyable walk and cause more dog mess on the streets
Cardiff	Wales; Cymru	10/10/2018	I don't agree with an outfight ban
Cardiff	Wales; Cymru	10/10/2018	I'm signing this position because exercise for dogs is equally as important it is for people. Furthermore, not every dog owner has a car to travel to areas where dogs are allowed to run freely... and which are also in decline.
Cardiff	Wales; Cymru	10/10/2018	Where am I supposed to exercise my dog?Marked pitches are everywhere and a stray paw on to one means a £100 fine! By all means let's get tough on dog fouling but this not the way to do it.
Cardiff	Wales; Cymru	10/10/2018	We have already got by laws inplace to deal with dog fouling the council need to Inforce them on the minority of dog owners who do not clean up after there dogs foul the big stick approach does not work just punishes the responsible dog owners
Rotherham	England	10/10/2018	Wildly over reaction. Just fine those who don't pick up
LEEDS	England	10/10/2018	I'm signing because these orders punish responsible dog owners while doing little to solve any issues posed by the irresponsible.
Bedale	England	10/10/2018	The many responsible dog walkers should not suffer because of the few idiots.
Hyde	England	10/10/2018	Dogs should be allowed in all parks even if on a leash
Trimdon C[illegible]ge	England	10/10/2018	Its unfair and devisive
Cardiff	Wales; Cymru	10/10/2018	Dogs are an integral part of human society and have been throughout history. They contribute to mental health and socialisation. To maintain health they need to be able to run free. Why destroy lifestyle for the majority
Cardiff		10/10/2018	I feel very strongly that you are penalising the majority because of a minority!! Same old story!!
Cardiff	Wales; Cymru	10/10/2018	Why punish the 95% of responsible for walkers
Horton	England	10/10/2018	Totally unfair, punishes responsible dog owners, this is just an easy way out for councils to appear to be doing something about lazy dog owners without actually taking action. Come on Cardiff CC, EARN YOUR WAGES, use your brains
Cardiff	Wales; Cymru	10/10/2018	I think the council could spend money on more important things. Also why should dogs and their owners be punished, as not all dog owners are irrasponable
Llanbradach	Wales; Cymru	10/10/2018	I do not believe that persecuting responsible dog owners will solve the problem of the irresponsible not cleaning up behind them. You are trying to introduce an unenforceable ban that will only affect responsible owners.
cardiff	Wales; Cymru	10/10/2018	It's punishing responsible dog owners xx
Cardiff	Wales; Cymru	10/10/2018	The council should tackle the real problems of people not cleaning up after dogs not penalise dog walkers whose dogs cannot recognise white painted lines in the grass.
Cardiff	Wales; Cymru	10/10/2018	This is a disproportionate and unjustified attack on law abiding citizens which will do nothing curtail problem owners.
Cardiff	Wales; Cymru	10/10/2018	Enforce the penalties for fouling I'm the first place.
Cardiff	Wales; Cymru	10/10/2018	As a responsible dog owner I love walking my dogs in Cardiff parks and we would be very sad if that had to stop.
		10/10/2018	I believe that this measure is disproportionate and feel that enforcing the current laws should be the way forward. I also believe that the questions being asked are too broad and need revising.
Cardiff	Wales; Cymru	10/10/2018	I've owned dogs for most of my 66 years. Banning responsible owners is just ludicrous, it will be harder to enforytgan targeting those responsible for mid managing their dogs. Commode seems must prevail
Kintbury	England	10/10/2018	so where are all the elderly who can't walk in the woods and need a flat open surface to walk their companion go? There are less people who run around one day a week than there are people who exercise with dogs every day.
Cardiff	Wales; Cymru	10/10/2018	Responsible owners and their dogs should not be penalised because of a few
Gowerton	Wales; Cymru	10/10/2018	I don't support the ban. Dogs and owners need exercise. Dogs need to be able to run. Old people often can't walk far with their dog and need to be able to let them run free. The is still going to be a problem with fox and other wild animal faeces.
Cardiff		10/10/2018	It is not the dogs that should be punished it is the owners that should be held accountable for fouling and any other issues
Cardiff	Wales; Cymru	10/10/2018	You're penalising responsible dog owners
cardiff	Wales; Cymru	10/10/2018	Im a dog lover
Cardiff	Wales; Cymru	10/10/2018	I'm signing because I think the proposal is draconian and will not deter the irresponsible dog owners furthermore I'm concerned that it will create a precedent that could be used to ban dogs from running free in all public green spaces.
Taff's Well	Wales; Cymru	10/10/2018	Responsible dog owners should not be punished for irresponsible dog owners. I understand the need to keep marked pitches clear as I have played rugby but there needs to be more dog wardens monitoring these areas not punishing responsible dog owners.
		10/10/2018	It's not fair to punish the majority of responsible dog owners because of the irresponsible minority.
Llanfairfechan	Wales; Cymru	10/10/2018	My 2 dogs enjoy nothing more than a run in the park and socializing with other friendly dogs.They are under control and I always pick up after them.Not fair to be penalised because of a minority of idiots.
Quakers Yard	Wales; Cymru	10/10/2018	Humans are more of a menace than dogs
Cardiff	Wales; Cymru	10/10/2018	You are discriminating against responsible dog walkers
Newmarket	England	10/10/2018	Dogs are part of society.. Try education
Cardiff	Wales; Cymru	10/10/2018	Responsible owners do pick up after their dogs. The few irresponsible owners who don't are spoiling it for everyone. By suggesting a ban in local parks the irresponsible owners will just allow their dogs to mess on the streets.
Spring	Texas	10/10/2018	Dogs deserved to be walked!!!
cardiff		10/10/2018	Dogs need walking where are they supposed to go. Train people to be responsible for their dogs...or ban them from having them... pick up your pooh or don't have a dog.... like people some need to be on leads and others need to run free.
		10/10/2018	As a responsible dog owner I think this idea is not only irresponsible but also stupid and very short sighted!
Birmingham	England	10/10/2018	I'm a responsible dog owner. It's the irresponsible ones that should be banned like the owner who's dog killed my cat. _
Cardiff	Wales; Cymru	10/10/2018	If you council idiots try to do this it's ridiculous
Waterloo	New York	10/10/2018	No dog should be ban from a park as long as they are controlled and picked up after.
Neath	Wales; Cymru	10/10/2018	Don't punish the many responsible dog owners because of the few irresponsible ones who won't abide by any laws or regulations anyway.
Cardiff	Wales; Cymru	10/10/2018	The proposed measures punish the many instead of the few irresponsible dog owners. Walking our dogs is an important recreational activity for thousands of dog owners and we pay our council tax to use the city's recreation facilities.

Cardiff	Wales; Cymru	10/10/2018	Huw for heavens sake stop this nonsense - you've got bigger problems to tackle and don't need to antagonise your constituents in this way. Stop the protection order now
Dundee		10/10/2018	I exercise my dogs in your parks when I attend dog shows around the uk. I may stay in Scotland, but we are well traveled and having free run exercise areas is a must.
Barry	Wales; Cymru	10/10/2018	Its wrong!
Llandough	Wales; Cymru	10/10/2018	Born and breed in Cardiff. My best friend is my dog. I volunteer for Cardiff Dogs Home. Most of my weekends or spent with dogs in parks. This is life changing for me. Another back hander I guess into some councillors pocket.
London	England	10/10/2018	Please don't ban dogs allowed to enjoy our city's parks with their responsible owners.
Worcester	England	10/10/2018	Maybe it should be a temporary thing with enforcement people who can take away badly/untrained dogs that need a lot of retraining and a new owner and then the owner then photographed and prosecuted and banned from owning dogs for life
Liverpool	England	10/10/2018	All dogs should be allowed different places to run free, to take away their freedom is cruel.
Cardiff	Wales; Cymru	10/10/2018	I am a responsible dog owner
Torfaen	Wales; Cymru	10/10/2018	As I don't agree with it, dogs need to run
Laguna Hills	California	10/10/2018	Dogs need to be walked often! If an owner is irresponsible, deal with them, not punish everyone.
Cardiff	Wales; Cymru	10/10/2018	Dogs contribute to human wellbeing in so many positive ways . Dog walking fosters the sense of community- never more than when dogs are off their leads and playing together . Dogs need the opportunity to run free - problems will ensue if lead restrictions
Bonvilston	Wales; Cymru	11/10/2018	I am a responsible dog walker and my little dog loves her walks and meeting other dogs .
Durham	England	11/10/2018	The law clearly states that a dog control order can only be brought into effect that is reasonable and in proportion to the number of complaints received. Therefore someone from this area should ask to see the record of complaints made about dog owners
Wanganui		11/10/2018	Dogs are part of the family, it is the irresponsible owner that should be penalized, not everyone.
London	England	11/10/2018	This is plain stoopid!
Cardiff	Wales; Cymru	11/10/2018	Why should responsible dog owners be penalised for others
Hemel Hempstead	England	11/10/2018	It is very important to be able to walk your dog freely, other wise you will have more dog's being badly behaved.
Cardiff	Wales; Cymru	11/10/2018	I understand the issues of preventing dogs polluting playing fields, but the dog owners who let their dogs do this, will still not pick up the mess anywhere. It's a case of punishing all for the sins of the few.
Bishops Cleeve	England	11/10/2018	Responsible dog owners need to exercise their dogs, don't penalise the many because of the few
Nailsea	England	11/10/2018	Punishing the majority because of a minority. Better enforcement of existing laws required, not creating more laws that cannot be enforced!
London		11/10/2018	The actions of a few should not punish the majority. We have big dogs who need to run off lead. To not allow them to run off lead would be cruel to them and if we couldn't walk them in Cardiff, it would make having our dogs near on possible
Auckland		11/10/2018	I'm a responsible dog owner
Cardiff	Wales; Cymru	11/10/2018	The evidence suggests that such draconian measures are unnecessary. Target the offenders not the innocent.
		11/10/2018	I think if you a have a dog, he should be walked regularly its his human right.
Tongwynlais	Wales; Cymru	11/10/2018	I think it's absolutely ridiculous to ban dogs from public sports places! Shouldn't be done, dogs and owners should be able to walk freely around these places without the worry of a ban and getting a fine! Ridiculous
Yate	England	11/10/2018	I do not support this draconian discrimination against dog owners.
Brayford	England	11/10/2018	Responsible Dog owners are being discriminated against just get the damn dog wardens out in the parks & start fining people for not picking up after their dogs & letting their dogs be a menace to others.
Ystradfellte	Wales; Cymru	11/10/2018	This is a ridiculous plan considering the amount of dog owners !!
Cardiff	Wales; Cymru	11/10/2018	If the can't enforce the current rules of fining those who don't pick up then how on earth will they enforce this. It's like they want to stop usage of all parkland so someday down the line they can claim they are not used and then sell the land
Cardiff	Wales; Cymru	11/10/2018	A Public Space Protection Order is serious- it's a change of law and we should be concerned if the Council is seeking to do this. This one would punish the responsible majority for the actions of an irresponsible few.
		11/10/2018	I support all responsible dog walkers, provided they know their responsibilities to the public and the owner
Ilford	England	11/10/2018	Where can they walk dogs _ If not in the park?
Cardiff	Wales; Cymru	11/10/2018	This is absolutely ridiculous!! Bloody nanny state we live in. Punish the idiots not the genuine dog lovers and owners...!
Bath	England	11/10/2018	Walking dogs helps improve mental health and this proposal would negatively impact responsible people - and their pets
Llwyndafydd	Wales; Cymru	11/10/2018	Its the irresponsible owners that ruin it for the others
Oakville	Ontario	11/10/2018	Start punishing the crime makers. Stop blanket making policies that effect law abiding citizens - usual British knee jerk reaction that lets the trouble makers off
Cardiff		11/10/2018	One of the most insidious aspects of these changes is the proposed requirement for dog owners to put their dog on a leash "if instructed to do so by an authorised person." There is no mention of who the "authorised person" will be
Cardiff	Wales; Cymru	11/10/2018	Where will our dogs be able to run around? You might be left with empty parks!
Cardiff		11/10/2018	I'm guessing this is a joke?
Chester		11/10/2018	Responsible owners and their dogs are being punished
Cardiff	Wales; Cymru	11/10/2018	This is an absolutely ridiculous plan and it is descriminating against responsible dog owners and dog walkers
		11/10/2018	I am a responsible dog owner and regular walk my dog around the parks in all weathers and support the local businesses in those parks by purchasing drinks and food whilst out.
Cardiff	Wales; Cymru	11/10/2018	If abyrhin
		11/10/2018	I'm not a dog owner, but this is absurd! Signed, shared & good luck.
Chippenham	England	11/10/2018	Not all dog owners are irresponsible. Punish the guilty ones not everyone
Brecon	Wales; Cymru	11/10/2018	An outright ban is totally unnecessary.
cardiff	Wales; Cymru	11/10/2018	Incrementalism. First the dog walkers, next the odd sports pitch and in come the empty apartments. Once it's gone, it's gone.
Cardiff	Wales; Cymru	11/10/2018	The minority of irresponsible dog owners spoil it for the rest.How many owners have been fined for not cleaning up ?my guess not many
Radyr	Wales; Cymru	11/10/2018	I am a responsible dog owner whose dog loves theparks
New Whittington	England	11/10/2018	I own dogs and it is becoming impossible to find a place to walk them
Tongwynlais	Wales; Cymru	11/10/2018	I am a responsible dog owner who loves walking his dog in various Cardiff Parks every day. The Parks are Public Spaces and therefore everyone has the right to use them. Banning dogs you will find will create more trouble for the Council
Bridgend	Wales; Cymru	11/10/2018	Parks are for everyone to ise
Cardiff	Wales; Cymru	11/10/2018	You can t just stop dog walkers!!!
Old Basing	England	11/10/2018	This is grossly unfair to responsible dog owners and also lazy on part of council. If a small number of owners are not being responsible then address the issue . Do not operate an overall ban .
Cardiff	Wales; Cymru	11/10/2018	I don't think it's fair that people who play competitive sport are to be given greater access to our parks and have more right to exercise. I think it's a blanket policy and is discriminatory against the majority of dog owners, who are responsible.
Cardiff	Wales; Cymru	11/10/2018	Not all owners are irresponsible - this is absolutely ridiculous.Where are we supposed to walk our dogs?!
Brecon	Wales; Cymru	11/10/2018	Not all dog owners are irresponsible and it's totally wrong to punish everyone because of those few. The parks are there for everyone and are paid for by everyone.
Cardiff	Wales; Cymru	11/10/2018	No one is more entitled than anyone else to use these recreational areas... make an effort to fine the ones who are leaving their dog poo on the pitches (and anywhere else) and stop trying to punish the people who are responsible and pick it up...
Hemel Hempstead		11/10/2018	surprised to read this esp in wales - who seemmto be more in touch with things than our englsih diatribe of a government - the USA seem have better ideas for these types of things, I know how the few dicks ruin it though, but I do think more rules

Cardiff	Wales; Cymru	11/10/2018	Sort out the irresponsible owners not all dog owners. This is so wrong on all levels. What about litterers/ smokers / fly toppers?? You won't stop the non poop scoopers they will continue to foul our paths.This is a ludicrous proposal
cardiff	Wales; Cymru	11/10/2018	I'm a responsible dog owner
Sidcup	England	11/10/2018	This is a knee jerk typically ill thought out proposal. There is no problem with responsible dog ownership.
Pontyclun	Wales; Cymru	11/10/2018	Am signing because these dog need there walk
Cardiff	Wales; Cymru	11/10/2018	I'm a responsible dog owner and want to walk my dog freely for my welfare and that of my dog.
Cardiff		11/10/2018	I take my dog with me when my son plays football. He loves her being there and she enjoys sending time on the lead around the children.
Pucklechurch	England	11/10/2018	Totally agree with what has been said.
Congleton	England	11/10/2018	Most people are responsible so should not be punished because of the minority to fail to pick up their dog mess
Cardiff	Wales; Cymru	11/10/2018	This is totally discriminating against us dog walkers. What's next? Ban mum's with strollers too??? Ridiculous
Cardiff	Wales; Cymru	11/10/2018	I have a dog and love taking her out but she is not just a dog she is a family member who deserves to come out with us. why dont you ban yobo youths drinking in parks leaving cans and burning bins instead!
Bishopston	Wales; Cymru	11/10/2018	Dogs are not a problem! Look to the owners!!!
Aberdare	Wales; Cymru	11/10/2018	We should encourage responsible dog owners to exercise their dogs regularly.
Pyle	Wales; Cymru	11/10/2018	It is not going to stop dogs fouling park land as irresponsible owners won't abide by the ban
Cardiff	Wales; Cymru	11/10/2018	This penalises the responsible dog owner. Time would better spent enforcing the current laws. I have walked my dog for the last 8 years in Cardiff parks and have never come accross a park warden or anyone who enforces the current legislation.
Cardiff	Wales; Cymru	11/10/2018	Public spaces are just that public and we should be allowed to use them as we want albeit responsibly, not dictated to by a few.
Cardiff		11/10/2018	100 000 years of co-evolution between humans and dogs means they play a very special part in our society. Dogs as pets are simply a win/win: companions, friends, house alarms, and ever encouraging our increasingly sedate population to get out there
cardiff	Wales; Cymru	11/10/2018	Penalise the minority who don't pick up, by imposing fines, not the majority who do.
Clydebank	Scotland	12/10/2018	My brother Peter has asked for supporters for his wife so here to help them
Cardiff	Wales; Cymru	12/10/2018	I think it's an absolute outrage you banning dogs and owners from parks. Why? Where are we supposed to take them? We both enjoy going over the park and meet our friends. If my dog poos, then I pick it up. Xxx how dare you tell me I and my dog cant go
Chiswick	England	12/10/2018	Ridiculous!
cardiff	Wales; Cymru	12/10/2018	The health and well being of myself and my dog.
Langstone	Wales; Cymru	12/10/2018	(responsible dog owner)
Cardiff	Wales; Cymru	12/10/2018	I am responsible dog owner who will be affected by this unnecessary decision! Those that is designed to affect will still be irresponsible and will not take any notice, as usual the law obiders will suffer more!!
London	England	12/10/2018	It's a simple pleasure - responsible dog owners and their happy dogs enjoy beautiful park land together. There is no alternative. There is enough stress in life without taking this one simple genuine chance for respite and enjoyment away.
Cardiff	Wales; Cymru	12/10/2018	This is crazy I'm a responsible dog owner I should be able to go where i like.
Cardiff	Wales; Cymru	12/10/2018	I am a responsible dog walker and always pick up after my dog, why should we suffer because a small minority won't pick up their dogs poop
Cardiff	Wales; Cymru	12/10/2018	I__??
Cardiff	Wales; Cymru	12/10/2018	I__??
Cardiff	Wales; Cymru	12/10/2018	I__dogs
Llancarfan	Wales; Cymru	12/10/2018	I am a responsible dog owner And feel I have a right to use the parks I pay taxes to maintain
Cardiff	Wales; Cymru	12/10/2018	Whilst I agree with enforcing fines against those irresponsible dog owners that do not pick up their dog's poo, I do not agree that a ban on all dogs being off the lead is proportionate, reasonable or fair.
Newtown	England	12/10/2018	Why shouldn't dogs use the parks some owners of children don't clean up after them and leave disposable nappies, baby food etc around I have seen it in parks. Come on Cardiff for goodness sake.
Newcastle upon Tyne		12/10/2018	I cannot believe the council want to stop responsible dog owners enjoying our city's open spaces, shame on them
Cardiff	Wales; Cymru	12/10/2018	It's really not right or fair to pre-judge all by the actions of a tiny minority. As a society we seem to be all too quick to apply the "one's bad so all are bad" principle.
Cardiff	Wales; Cymru	12/10/2018	Dogs need to run and people need to walk. Dog fouling is only a part of the problem. Cardiff has beautiful parks, it is the dirty uncaring humans who should be banned not our park loving dog walkers/owners. They are the ones who really care
Cardiff		12/10/2018	It's ridiculous that dogs should be banned from playing fields - put your money on bloody dog wardens to stop the ppl that don't pick up their mess !!
Cardiff	Wales; Cymru	12/10/2018	I walk my dog responsibly. Fine those who don't do so. Operate existing legislation against fouling please.
Boroughbridge	England	12/10/2018	Responsible owners are being jeopardised. Name and shame the irresponsible ones.
Cardiff	Wales; Cymru	12/10/2018	We decided to adopt a dog, not only because we love them but because we wanted our children to grow up with an animal and learn to love and respect another living being. We've spent many a happy day kicking a ball around or throwing a frisbee on the field
Exning	England	12/10/2018	People leave the mess - if the people cleaned up after their dogs and themselves then it wouldn't be a problem
Cardiff	Wales; Cymru	12/10/2018	Most owners are responsible so try and punish the miscreants
Belfast		12/10/2018	Dogs need to be exercised and have places to play as well
Cardiff	Wales; Cymru	12/10/2018	I enjoy walking my 2 dogs in all weather's with my 2 children. The boys often take them out on their own locally and this action would make that very difficult for them.
Cardiff	Wales; Cymru	12/10/2018	Dog walking is an excellent way for people to get out and socialise. It comes with physical and mental health benefits. The council are being very short-sighted and disingenuous about the statistics around complaints.
Plymouth	England	12/10/2018	I agree Neville
Pontypridd	Wales; Cymru	12/10/2018	Because you should never punish the majority for a minority's actions. Try enforcing your laws already in existence.I don't even have a dog and disagree with this
Cardiff	Wales; Cymru	12/10/2018	Privatised sledgehammer to crack a public nut. Use the present law properly.
Cardiff	Wales; Cymru	12/10/2018	I have a dog an always pick up mess. More people need to be fined when not doing so. Especially where kids play.
cardiff	Wales; Cymru	12/10/2018	Of Colin and her freedom!
Cardiff	Wales; Cymru	12/10/2018	Surely irresponsible dog owners who don't pick poop up will continue to do so, only now it will be on the pavements?? Why punish everyone? This is ridiculous. I'm not a dog owner but one of my greatest pleasures in life is petting the doggies
cardiff	Wales; Cymru	12/10/2018	Responsible dog owners already pick up, irresponsible dog owners will ignore any legislation. Dog walking is a social lifeline for many people, preventing loneliness and promoting activity.
Bridgend	Wales; Cymru	12/10/2018	It's not fair on responsible owners and their dogs!
St Albans	England	12/10/2018	Are the power that be going off their rockers..Want to do something about ALL these out of control kids and wasters
Killay	Wales; Cymru	12/10/2018	What happens in Cardiff will happen in Swansea, so let's all support this going West down the M4
Brudgend	Wales; Cymru	12/10/2018	The majority of dog walkers are rrsponsible. Maybe the council should also look at the mess made by the spectators of sports matches in parks, and the rubbis which is left behind!
Manchester	England	12/10/2018	I walk my little dog every day in Roath Park and let him run around with other dogs for exercise in the Recreation Grounds. I've never come across any dog owners who don't clean up after their pups.
Cardiff	Wales; Cymru	12/10/2018	I support this petition as why should we all be penalised for the few lazy irresponsible dog owners who refuse to pick up after their dogs.They should be thoroughly ashamed of themselves .
Bridgend	Wales; Cymru	12/10/2018	Dogs need to have fun too!
Bridgend	Wales; Cymru	12/10/2018	Gareth Piper

cwmbran	Wales; Cymru	12/10/2018	How could this be a thing?
Cardiff	Wales; Cymru	12/10/2018	it seems unfair on the majority of dog walkers who are responsible, and it unclear what the restrictions will be (ie where will dogs be allowed to be exercised off lead)
London	England	12/10/2018	It's always the sensible, responsible owners, who get punished for the few.
Hampshire		12/10/2018	Once again responsible dog owners ate being punished because of irresponsible idiots !!!
Penarth	Wales; Cymru	12/10/2018	I am a responsible dog owner
Cardiff	Wales; Cymru	12/10/2018	Responsible dog owners pick up after their dog, and there are fines already in place.
Saint Fagans	Wales; Cymru	12/10/2018	No need for this extra legislation. Unfair to responsible dog owners who respect their surroundings.
Ashton-in-Makerfield	England	12/10/2018	Don't let the council win, theyre only doing so to make it easier for them, make them enforce the law of picking up. Ask the council to provide more bins and collection of the bins more frequently, put up sercurity cameras and on the spot fines.
Beddau	Wales; Cymru	12/10/2018	Many elderly owners have no where else to take their pets ?
cardiff	Wales; Cymru	12/10/2018	I am a dog lover with lots of responsible dog owner friends
Cardiff	Wales; Cymru	12/10/2018	I am a responsible dog owner
Glasgow	Scotland	12/10/2018	This can have a pretty bad effect! For those who don't drive and take their dog to their local park for a good walk everyday, that dog will suffer if the park closes and their walks are then limited to grassy areas and pavements
Cardiff	Wales; Cymru	12/10/2018	Its a bloody stupid idea to persecute every dog owner instead of simply targeting the irresponsible ones.
Cardiff	Wales; Cymru	12/10/2018	Responsible dog owners should not be punished because of a few irresponsible owners
South Chailey	England	12/10/2018	Dogs are man's most wonderful companion. Properly managed they do no harm.
cardiff	Wales; Cymru	12/10/2018	It's unfair to judge all dog owners by the careless few. Dogs require exercise and open space in order to live happy fulfilling lives; by banning dogs from all public parks is depriving them of that.
Cardiff	Wales; Cymru	12/10/2018	I love walking my dog around the parks and chatting to other dog (and no dog) owners it's great fun.? Responsible dog owners should not be penalised.
Macgregor		12/10/2018	I want to walk my dog in the park.
Saint Mellons	Wales; Cymru	12/10/2018	The proposal is a lazy approach to tackling the problem. Fine the people responsible and make an example of them. The proposed carpet ban equates to stopping all motorists driving on public roads because not everyone wears a seatbelt. Police it properly
Penarth	Wales; Cymru	12/10/2018	Cardiff is a city of dog lovers! We can't ban them!
Thornton		12/10/2018	The parks belong to every one - discrimination is unlawful.
Cardiff	Wales; Cymru	12/10/2018	It will cause more problems if dogs are not walked in open areas. I'm happy not to walk on marked pitches but access to surrounding land is necessary
Cardiff	Wales; Cymru	12/10/2018	Punishing the responsible dog owners! Irresponsible dog owners will continue to be irresponsible and banning dogs from parks will not solve this.
Cardiff	Wales; Cymru	12/10/2018	We have 2 dogs and when we take them for a run we always clean up after them - it is the only responsible thing to do as we want all of the community to enjoy the lovely green park areas that we have and we should always "clean up" after our fur babies!!
Lincoln		13/10/2018	Why punish all the responsible dog owners who like myself have the respect and decency to carry doggie bags and clean up after my dogs. No excuse it takes literally seconds to pick up. Disrespectful dog owners just ruin it for everyone else. Not fair
Lincoln		13/10/2018	Why punish responsible dog owners who like myself always carry doggie bags and have the decency and respect to clean up after our dogs. It takes literally seconds to pick up. Why should disrespectful, selfish dog owners be allowed to ruin it for everyone
Cardiff	Wales; Cymru	13/10/2018	I'm a dog owner who always clean up, not only after my dog but people who leave rubbish everywhere but a bin.
		13/10/2018	Because The irresponsible dog owners will continue doing as they please and abide by what the council says. Us poor dog owners who pick up not only ower own dogs mess but others mess as well will suffer.
Cardiff	Wales; Cymru	13/10/2018	The proposal is extreme, punitive, and unnecessary. Yes, there is a problem, but it is down to a minority of irresponsible dog owners and that problem already has sufficient legal basis to be tackled.
Penarth	Wales; Cymru	13/10/2018	Dog, families, friends, individuals will miss out hugely as these paces represent an area crucial to so many users on so many levels.
Botloe's G	England	13/10/2018	Harsher penalties are needed for the guilty irresponsible dog owners; please do not penalise the innocent!
Stourbridge	England	13/10/2018	There are many positive ways to support dog owners being responsible. Cardiff - try those first!
Michaelston-Pit	Wales; Cymru	13/10/2018	It's a disgrace as dogs need places to walk and tun freely. It will stop myself and many dog owners buying houses in Cardiff in the future. We would rather move to an area outside Cardiff where mans best Friend are welcomed.
Swansea		13/10/2018	Spend money on enforcing the present rules!
Cardiff	Wales; Cymru	13/10/2018	I am a responsible dog owner.
Cardiff	Wales; Cymru	13/10/2018	We are a nation of dog lovers and I, like so many others, just want to be able to go out with my dog to walk him. I pay my council tax and am always responsible in terms of picking up and making sure he is not causing a nuisance.
Cardiff	Wales; Cymru	13/10/2018	I'm a responsible dog owner. Like 99.9% of dog owners
Rednal	England	13/10/2018	Responsible owners should not be punished, serious fines should be given to perpetrators and maybe the word would get around that it's cheaper to pick it up and bin it, as educating seems to fall on deaf ears ?
Cardiff	Wales; Cymru	13/10/2018	Banning all dog walkers cos a few irresponsible idiots don't pick up their dog's poo would be like banning all walkers cos a few irresponsible idiots drop litter!
Heaton	England	13/10/2018	I am a responsible dog owner and take my dog for walks and clean up after them also I have a dog walker once a week, I think this is getting totally rediculous banning dog walkers in parks. this is against Animal rights
St Athan	Wales; Cymru	13/10/2018	I am a responsible dog owner. Humans make far more mess than dogs!!! You only got to look at the state of litter left in parks and beaches. Stop using dogs as scapegoats
Cardiff	Wales; Cymru	13/10/2018	The majority should not be penalised for the wrongs of the minority.
Cardiff	Wales; Cymru	13/10/2018	Dogs need walking.
Cardiff	Wales; Cymru	13/10/2018	This is ridiculous! Punishing all because of an irresponsible few!! Just enforce the dog fouling rules!
plymouth	England	13/10/2018	what would they ban next? thinking?
Cardiff	Wales; Cymru	13/10/2018	I'm a responsible dog owner who picks up my dog's mess. Police the process you already have in place and make the minority suffer instead of the majority.
London	England	13/10/2018	I am a responsible dog owner.
Cardiff	Wales; Cymru	13/10/2018	I'm a responsible dog owner
Cardiff	Wales; Cymru	13/10/2018	Our faithful four legged friends need to run and socialise freely. There should be more patrols to catch people who do not pick up their dogs mess! Dog walkers with half a dozen dogs or more are often guilty of this!
Shanklin	England	13/10/2018	I think it's extremely important for all sorts of reasons for people to be able to walk their dogs in open spaces . Just tighten up / enforce the existing legislation for the few who don't care .
Cardiff	Wales; Cymru	13/10/2018	If an owner doesn't pick up faeces why would having the dog on a leaf change their behaviour. Deal with the few owners that are irresponsible not the many that are responsible. I assure the many reasons inlet owners will be the first to support you & help
Pontypridd		13/10/2018	I'm a responsible dog walker and people leave more mess than dogs. It is the minority of dog owners that are irresponsible so do not punish the majority of responsible dog owners. Increase the fines, provide more poop bag bins and support
Hemsby	England	13/10/2018	The ban is unjust
London		13/10/2018	Why punish responsible dog owners for the behaviour of a minority? I love walking through Cardiff parks and having dogs come up to say hello.
Cardiff	Wales; Cymru	13/10/2018	We are responsible dog owners
Cardiff	Wales; Cymru	13/10/2018	This ban seems to be a symptom of a wider hostility to dogs and other animals by certain sections of our society. It is draconian and a knee-jerk reaction.
Colwinston	Wales; Cymru	13/10/2018	No all of us are irresponsible.
		13/10/2018	I don't agree with this proposal. Most dog owners are very responsible and this will be very limiting for dog walkers.
Cardiff	Wales; Cymru	13/10/2018	It's ridiculous, already driving out nature from our lives, dogs are a mans best friend

Ullapool	Scotland	13/10/2018	Typical LAZY Authoritarian Council mentality of You versus We. "NO you can't" rather than think a thing through and say "Yes we can if we ....employ another dog warden...or DNA dog Poo ...or...use Offenders on Community Service .....
Swindon		13/10/2018	Paul evans
East Horsley	England	13/10/2018	freedom of movement for most of us is essential ... this is an unfair and unjust proposal
Cardiff	Wales; Cymru	13/10/2018	In a city, green spaces are vital to the wellbeing of people and animals alike.
Bristol	England	13/10/2018	An outright ban is excessive and unfair on the majority of dog owners who are responsible.
Cardiff	Wales; Cymru	14/10/2018	I am a responsible dog walker who should not be penalised for the irresponsible few. I pick up after my dog and will continue to do so and this proposal will not stop those who choose not to pick up after their dog.
Cardiff	Wales; Cymru	14/10/2018	How will dog owners walk their dogs at all? Xx
Cardiff	Wales; Cymru	14/10/2018	Owners who don't pick up their mess already ignore the rules. The same people will ignore the new rules while everyone else is penalised. Please see sense and enforce the current sensible regulations that 99.9% of owners adhere to.
Leeds	England	14/10/2018	This will not solve the problem of inconsiderate owners not picking up nor will it necessarily work. Unless people are caught, prosecuted and fined they won't bother because they are selfish, ignorant and couldn't care less. Hit them where it hurts
Newbridge	Wales; Cymru	14/10/2018	Xjackie jones
Cardiff	Wales; Cymru	14/10/2018	Responsibe owners and pets enjoy and appreciate the parks as much as the rest of us!
Cardiff		14/10/2018	I disagree with the ban
Cardiff	Wales; Cymru	14/10/2018	I am a responsible dog walker who always cleans up after my dogs.
Cardiff	Wales; Cymru	14/10/2018	This would punish all dogs and dog walkers instead of the few irresponsible owners who are unlikely to abide by new rules anyway
Leskovac		14/10/2018	I care.
Llanidloes	England	14/10/2018	It is not fair to stop responsible dog owners to use the parks
Cardiff	Wales; Cymru	14/10/2018	Dog walkers should not be punished for the minority. I often take my dog with me to watch my son play rugby. This will not be possible if we are banned from parks!
pontyclun	Wales; Cymru	14/10/2018	Enforcement laws exist for irresponsible dog owners, enforce them! Just as enforcement laws exist for people who litter, enforce them as well!!!
Caerphilly	Wales; Cymru	14/10/2018	Freedom to use public parks and spaces should be open for everyone to use. More should be done to educate and stop irresponsible pet owners from causing dismay.
Cardiff	Wales; Cymru	14/10/2018	My dogs are well behaved and happy running off lead.
Cardiff	Wales; Cymru	14/10/2018	If you implement this ban I will vote you out whoever I have to vote for in the process
Swansea	Wales; Cymru	14/10/2018	Do not punish the responsible owners
Cardiff	Wales; Cymru	14/10/2018	Responsible Dog owners must not be punished for the the behaviour of a few who. Rights and responsibilities go hand in hand.
		14/10/2018	Dog walkers should not be tarnished with the same brush
Cardiff	Wales; Cymru	14/10/2018	I am a responsible dog owner who cleans up after my dog
Penarth	Wales; Cymru	14/10/2018	I am a reposible dog owner..
Clitheroe	England	14/10/2018	Dogs are some peoples only companions - and they need supporting.
Baryons	Wales; Cymru	14/10/2018	Julia morris
Birchgrov	Wales; Cymru	14/10/2018	The majority of good dog owners shouldn't be penalised by the minority. More wardens in parks would solve any issues
Redhill	England	14/10/2018	Dogs need good exercise to be healthy and happy, and responsible dog owners shouldn't be denied the right to walk their pets responsibly.
Cardiff		14/10/2018	I've never read such utter nonsense.
Cardiff	Wales; Cymru	14/10/2018	Dogs are family! We do a lot of our family bonding this way
Cardiff	Wales; Cymru	14/10/2018	I believe that the vast majority, i.e. the responsible dog owners, should not be penalised for the actions of a few.
Cardiff	Wales; Cymru	14/10/2018	I walk my two dogs responsibly. Do not penalise me for the poor behaviour of others. Employ a dog warden for parks
Cardiff	Wales; Cymru	14/10/2018	You to penalise the majority because of a small minority. Do your job & start clamping down on the offenders. People who walk dogs off leads & let them roam around not payi g any attention to where they do their buisness.
Saint Mellons	Wales; Cymru	14/10/2018	I am a responsible dog owner
Cardiff	Wales; Cymru	14/10/2018	I'm signing this petition as the plan is foolish, ill conceived and totally unjustified. It is unbecoming of a capital city and will deprive many people and their dogs a basic pleasureessential to modern life.
Cardiff	Wales; Cymru	14/10/2018	I've signed as a Volunteer Litter Picker with my Collie supporting Keep Wales Tidy and saving Cardiff Council thousands every year. Use the thousands us Volunteers save you to employ more Enforcement Officers or more CCTV
Cardiff	Wales; Cymru	14/10/2018	My dog is family and therefore should be able to walk in the park with me anytime
wishaw	Scotland	15/10/2018	How ridiculous is this, ban drunk people, people who take drugs and if anything bad dog owners, but not the dogs. Most people clear away any dog mess and it is the very few who don't who is spoiling it for those who do.
Cardiff	Wales; Cymru	15/10/2018	Rather than enforce the current rules the Council want to impose a ban. I would say unbelievable but with Cardiff Council nothing is unbelievable.
Cardiff	Wales; Cymru	15/10/2018	This is a ludicrously overzealous proposal, which will hamper the enjoyment of Cardiff's green spaces for thousands.
london	England	15/10/2018	Dogs contribute to keeping owners mentally and physically well. The least we can do is allow them to be able to run free so they can run off steam, sniff and explore .. their natural behaviour.
Cardiff	Wales; Cymru	15/10/2018	It's not fair to punish everyone for mistakes that a small minority make. So many families with dogs go to the park, how can you say they can go to the park but not with the dog. The dog is family too! You need to find another way!
Port Talbot	Wales; Cymru	15/10/2018	You close down safe spaces for dogs such as action petz yet give owners no where safe to go and now want to stop dogs walking in public altogether???!! No common sense of you are trying to stop bad dog behaviour by punishing everyone else
Bristol	England	15/10/2018	I am a dog owner.
Yate	England	15/10/2018	Dogs have been proven to be beneficial to the well being of many elderly people and also provide health benefits through dog walking. Never trust a person who doesnt like dogs and that includes councillors.
Cardiff	Wales; Cymru	15/10/2018	I am a responsible dog owner that always cleans up after my well behaved and well trained dog. Bye laws already exist that allow the council to fine irresponsible dog owners. These fines should be enforced to punish the guilty few
London	England	15/10/2018	Because it is always to punish the many for the sake of the few.
Powys	England	15/10/2018	Parks are for people and 4paws
Worth	England	15/10/2018	We lve in too much of a 'nanny' state now....where wll it end?!
London	England	15/10/2018	It makes sense
London	England	15/10/2018	This will only move the problem not solve it. Stop fire fighting problems and work toward real long term solutions
Plymouth		15/10/2018	We have two Westies and I have never fully understood why people refuse to pick up after their dogs.
London	England	15/10/2018	Don't punish the majority because you cant find a way to punish the minority.
London		15/10/2018	Most dog walkers sre entirely responsible. This seems to be very unfair!!
Newport	Wales; Cymru	15/10/2018	I am a responsible dog owner , I clear up my dogs mess , stopping people from going to parks will not solve the issue , the people who do not clear up after their dogs won t give a damn where their dogs poo !!
Singapore		15/10/2018	My friend's dogs have no where to walk! So cruel
Orpington	England	15/10/2018	Don't punish the majority because of the actions of inconsiderate people

ROYSTON	England	15/10/2018	Responsible dog owners do not cause issues.
Grays	England	15/10/2018	It will set a president for other areas otherwise! Where are we supposed to walk/ set up specific dog parks!
Orpington	England	15/10/2018	Thoughtless over reaction just like the dangerous dogs act was.
Dorking		15/10/2018	It's outrageous to ban all because of a minority
Kircubbin	Northern Ireland	15/10/2018	I'm signing on behalf of the majority who are responsible dog owners. Don't penalise the many because of the antisocial actions of the few.
Greenhithe Kent	England	15/10/2018	I'm assuming the person who put this in place doesn't own a dog?
London	England	15/10/2018	So, so silly issue a blanket punishment!
West Kingsdown	England	15/10/2018	There are already restrictions on dog walkers and most of us follow them. Parks and playing fields need monitoring against people who leave their litter, anti social behaviour etc so are these people going to be banned as well.
Dagenham	England	15/10/2018	This is insane, how can this be justified. The many should not be punished for the actions of a few. Drug users and teenagers are a major source of anti social behaviour and I don't see adults and children being banned! Delusional logic
Cardiff	Wales; Cymru	15/10/2018	Persecuting me and my dog won't make irresponsible dog owners pick up their mess. You have the power to fine people but don't enforce it. Don't criminalise me.
Cardiff	Wales; Cymru	15/10/2018	The issues do not require a ban???
		15/10/2018	Responsible dog owners and their dogs should not be punished for the actions of irresponsible dog owners
London	England	15/10/2018	No such thing as proplems Mr council just situations arising that somehow always you use a sledge hammer.Take some advice from people that know.
Cardiff	Wales; Cymru	15/10/2018	I understand the problem that dog faeces in pitches causes. However, this proposal will punish responsible dog owners without changing the behaviour of irresponsible people. In the last four months I have adopted two lurchers from the Council's Dogs Home
Swanmore	England	15/10/2018	People with dogs have the right to use the space to
		15/10/2018	You need to look at the root of the problem and not just slap a plaster on the issue Education for dog owners would be a good start
		15/10/2018	Responsible dog walkers need access to public parks for the wellbeing of dogs and of the people of Cardiff.
Carson	California	15/10/2018	I too believe responsible dog owners are RESPONSIBLE.
Dinas Powys	Wales; Cymru	15/10/2018	Surely if this is the case, the council will also have to provide dog friendly walking areas?
Hersham	England	15/10/2018	Stop this insanity make irresponsible owners your target
Rockwell Green	England	15/10/2018	I am a dog lover & with responsible owners dogs should be allowed in parks & any public place
Wigan		15/10/2018	public is pubic not reserved
Wigan	England	15/10/2018	This is a slipper slope to a nanny state and being told what you can think and what you can have / do etc. We all have to live together and accept the good and bad behaviour as we individually see it in everybody in our communities and accept that we are
Scunthorpe	England	15/10/2018	Dogs need freedom
London	England	15/10/2018	It's a RIDICULOUS proposal. Deal with the irresponsible owners NOT those who are easy targets.
Alton	England	15/10/2018	This is certainly discrimination against responsible dog owners and will affect the welfare of many dogs.
Beddau	Wales; Cymru	15/10/2018	I am a responsible dog walker
New Addington	England	15/10/2018	Dogs have rights too!! One of them is too run freely.
Gillingham		15/10/2018	A community resource must be open to all the community members and their dogs.
Abertridwr	Wales; Cymru	15/10/2018	It's wrong to bad everyone because of the few.
Troedyrhiw	Wales; Cymru	16/10/2018	Dogs need to have freedom, as do their owners!
Pontypridd	Wales; Cymru	16/10/2018	I have a dog and would never dream of letting her soil any public place let alone a park. Also, I feel that dog owners should be penalised from using local parks. If we visit then we contribute to the economy. Pubs that allow dogs in thrive! Take note
Barking	England	16/10/2018	Parks are for all - animal and human.
Cardiff	Wales; Cymru	16/10/2018	This is a rash and badly thought out proposition on behalf of the council which will sadly punish the community of responsible dog owners in Cardiff.
Cardiff		16/10/2018	I am a responsible dog walker and those of us who are (and we definately outweigh the ones that are not) we should not be punished. We should be allowed to walk our dogs in local parks and fields we pay our council tax.
Pontprennau	Wales; Cymru	16/10/2018	This is punishing the good dog owners who are responsible
Shaw	England	16/10/2018	Dogs need a space to be walked! Forza responsible dog owners!
Cardiff	Wales; Cymru	16/10/2018	How will this stop dogs fouling, the irresponsible owners will still leave their dogs mess even if they are on a lead, no different.
Pembroke Dock	Wales; Cymru	16/10/2018	This is a ridiculous money making scheme.
Radyr	Wales; Cymru	16/10/2018	I am a responsible dog owner like the vast majority of others in Cardiff. Please don't penalise us for the awful behaviour of a few.
Swansea	Wales; Cymru	16/10/2018	It's the right thing to support responsible dog owners
Llandudno	Wales; Cymru	16/10/2018	I think it is so unfair that there are so little places where you can exercise your dogs especially as we are supposed to be a nation of dog lovers
Andover	England	16/10/2018	I am adog owner and it is vey unfair to do this due to a few irresponsible dog owners, most of us pick up other peoples poo too!
Caerphilly	Wales; Cymru	16/10/2018	Outrage! I always pick up after my dog, talk about punishing the innocent!
Llanwrtyd Wells	Wales; Cymru	16/10/2018	It's not fair to punish dogs and responsible owners for the few irresponsible owners who don't pick up after their dogs. Put cameras up to catch them then fine them.
Cardiff	Wales; Cymru	16/10/2018	Dog walking breaks loneliness and promotes healthy lifestyles. Apply strict penalties to those who break laws, don't penalise us.
Cardiff	Wales; Cymru	16/10/2018	Just another easy option from Cardiff Council. Deal with few don't punish the majority. If they can put wardens out to "catch" people who will walk their dogs off leads then where are they now and why aren't they tackling the people who don't clean up
Newport	Wales; Cymru	16/10/2018	I am a responsible dog owner who enjoys many walks in local parks, public attractions etc
Worcester	England	16/10/2018	It is important that dogs do not become discriminated against, many families have dogs and will use these spaces.
Cardiff	Wales; Cymru	16/10/2018	It's a completely stupid idea, responsible dog owners shouldn't be punished for others ignorance
Birmingham	England	16/10/2018	It isn't right to ban responsible dog owners from parks.
Llanrumney	Wales; Cymru	17/10/2018	F j Johnson
Cwmdu		17/10/2018	I have never heard of anything more ridiculous
Cardiff	Wales; Cymru	17/10/2018	I'm a responsible dog owner, who walks my dog around the local park
Cardiff	Wales; Cymru	17/10/2018	I am a Council Tax payer and am happy to contribute to support many services that I do not use, but object to restrictions on what WILL affect me as a RESPONSIBLE dog-owner!!
Cardiff	Wales; Cymru	17/10/2018	Knee jerk small minded reaction typical of an ineffectual inefficient Labour council. Another example of the nanny state.
Cardiff	Wales; Cymru	17/10/2018	It punishes everyone and will not change the actions of irresponsible dog owners who will then move the problem on to street, footpaths and pavements.
		17/10/2018	Cuz i can
cardiff	Wales; Cymru	17/10/2018	Rather than pick on responsible dog owners, how about cracking down on teens and adults riding bicycles in parks displaying "No cycling" signs?

Cardiff	Wales; Cymru	17/10/2018	I'm a responsible dog owner.
Cardiff	Wales; Cymru	17/10/2018	I'm signing this because my spaniel does not walk on a lead, she pulls and she needs to run. I do not want to walk her in the woods where I do not feel safe. I am a responsible dog owner and always clear up after her.
Camberwell		17/10/2018	I love to see dogs out and about, it helps people connect and provides a sense of community between dog owners. This is especially important to the elderly and those whos only form of connection is with fellow dog walkers.
Cardiff	Wales; Cymru	17/10/2018	It's very unbalanced and un-necessary and badly thought out. Very one sided and against dogs and decent dog owners.
Cardiff	Wales; Cymru	17/10/2018	I'm signing because I live in Cardiff, I am a responsible dog owner and always pick up after my dog. I feel responsible dog owners are being penalised for the few who do not.
Newport	Wales; Cymru	17/10/2018	It is just plain wrong to discriminate against the majority, because of the few.
Caerdydd	Wales; Cymru	17/10/2018	It's unreasonable to ban responsible dog owners from walking their dogs in local parks. Police the irresponsible owners!
Cardiff	Wales; Cymru	17/10/2018	I have a dog and walk at this location I amResponsible and always clean upAfter my dog,i feel it will be a waste of open space
Cardiff	Wales; Cymru	17/10/2018	I have two dogs who rely on the use of Roath Park, I will continue to walk them here if any ban is imposed. During the autumn and winter the only people using the parks are dog owners. It would be a pointless, unenforceable rule.
Cardiff	Wales; Cymru	17/10/2018	People who play football and rugby also leave a mess in the parks if you stop dog walkers you have to ban them as well. Anybody who go over the parks after a football match or rugby game will see the mess.
Cardiff	Wales; Cymru	17/10/2018	I feel the dogs and their owners are being punished for the minorities issues. Majority of dog owners are responsible and pick up after their dogs. They deserve the freedom of run. Needs to be more discussion on this before deciding on implementation.
Newport	Wales; Cymru	17/10/2018	Irresponsible dog owners will pay no more attention to this than they do to existing rules regarding cleaning up mess or controlling their dogs.Instead it will penalise those who use the spaces responsibly to exercise both themselves and their dogs
Cardiff	Wales; Cymru	17/10/2018	I am of the same mind as the messages I have read ,and feel strongly about the amount of litter thrown about the playing fields after teams have been using them ,mostly plastic ,but also glass ,cans and food wrappers , not all empty either !
penarth	Wales; Cymru	18/10/2018	What about people who drop litter or is a people ban next!!!!
Cardiff.	Wales; Cymru	18/10/2018	It's a daft idea & with the chat about loneliness being current news it's just silly. Target those irresponsible dog walkers who can't be bothered picking up their dog's mess.
Cardiff	Wales; Cymru	18/10/2018	This whole issue is outrageous.We've had dogs for donkeys years & all of a sudden it's been decided that they are actually a bad idea, so let's just keep the poor souls tied up, not exercised or socialised, even though we know that dogs are social animals
Cardiff		18/10/2018	It's a dreadful thing to do..
London	England	18/10/2018	It's unfair to not let dogs walk freely in public parks in Cardiff
Cardiff	Wales; Cymru	18/10/2018	Will not impact on Irresponsible dog owners they will still ignore the rules.
Cardiff	Wales; Cymru	18/10/2018	Punish the irresponsible dog owners not those that pick up, responsible dog owners should be allowed to let their dogs run free and enjoy themselves
Cardiff	Wales; Cymru	18/10/2018	Just another excuse for Cardiff Council to make money by imposing fines. The mess left on the pitches after matches is outrageous. Why not fine them for the mess THEY leave.
Cape Town		18/10/2018	A ban of this nature would seriously reduce the quality of life for many residents of Cardiff who need their walks in the open air for their physical and mental well-being. By reducing the places where dogs can be walked,
		18/10/2018	Dogs are a humans best friend ! You don't treat friends like this .
Cardiff	Wales; Cymru	18/10/2018	If the PSPO is applied to marked pitches, it will be impossible to walk your dog off lead in many of Cardiff's parks.
Cardiff		18/10/2018	Really. Just ban everything. Much quicker.
Pontyclun	Wales; Cymru	18/10/2018	I'm signing because most dog owners clear up dog mess and appreciate parks for their dogs to enjoyWhy should we be penalised for the few irresponsible idiots?
Cardiff	Wales; Cymru	19/10/2018	All this does is create misery and conflict. People should be able to walk their dogs freely. If poo is an issue get serious about fining people.
Cardiff	Wales; Cymru	19/10/2018	Blanket bans aren't the answer. Deal with bad dog owners instead
Cardiff	Wales; Cymru	19/10/2018	Responsible dog owners already clean up after their dogs and ensure their dogs are trained properly. It is the irresponsible dog owners who will ignore this ruling anyway, thereby punishing the innocent once again.
Cardiff		19/10/2018	Seems like a bit of a money spinner for the Council, and I doubt if this would be suggested if the Council wasn't short of cash. If so, I'm all for fining irresponsible owners at least £1,000. Just need to enforce the existing laws properly
Cardiff	Wales; Cymru	19/10/2018	It is disproportionate and demonises responsible dog owners without tackling the irresponsible few.
Knott End-on-Sea	England	19/10/2018	Our right to be able to walk our dogs should not become more than a rimil
Cardiff	Wales; Cymru	19/10/2018	A complete ban on dogs off the lead is just ridiculous and punishes everyone for the actions for a minority who are irresponsible.
Cardiff	Wales; Cymru	19/10/2018	We are responsible dog owners and clear up after our pets,by using our parks we consent to be under scrutiny by wardens,if were driven out of parks were not,anyway whose bright idea was this
cardiff	Wales; Cymru	19/10/2018	what a waste of time and money at a time of cutbacks completely wrong priorities
Cardiff	Wales; Cymru	19/10/2018	Responsible dog owners should not be penalised for the poor behaviour of a minority group of people.
New Quay	Wales; Cymru	19/10/2018	I'm against banning dogs from park
Saint Mellons	Wales; Cymru	19/10/2018	Im signing because of the impact it would have on responsible dog owners who walking their dogs is a life line.
Caerphilly	Wales; Cymru	19/10/2018	As a responsible dog owner I am appalled at this proposed action. My dog needs lots of excercise and we live close to all the proposed areas. It's not fair to punish me and my dog for the failings of others
Llandough	Wales; Cymru	19/10/2018	Its a totally ridiculous idea. We're supposed to be BEING ACTIVE. Walking with your dog is active. Save the money spent on this stupid campaign and put more bins in the streets. Enforce existing legislation upon any irresponsible dog owners
CARDIFF	Wales; Cymru	19/10/2018	If dogs are banned from sports pitches, it doesn't leave much inner city green space to enjoy. It'll probably create more dog mess on pavements.. and the council are ineffective at enforcing fines under the current rules anyway.
Wenvoe	Wales; Cymru	19/10/2018	Dog walkers should be responsible for cleaning up the dog poo and councils should make sure that there are plenty of pins and regularyou empty them to not penalise the responsible ones
Cardiff	Wales; Cymru	19/10/2018	I had two dogs and always pick up their mess!
Llanrumney	Wales; Cymru	19/10/2018	Making the lives of responsible dog owners more difficult and less enjoyable won't stop the problems caused by people who think that the rules just don't apply to them. It's unfair to penalise the responsible majority for the actions of the irresponsible
Cardiff	Wales; Cymru	19/10/2018	Susan wardle
Cardiff	Wales; Cymru	19/10/2018	I agree that dogs shouldn't be walked on pitches and sports fields but a blanket ban is disproportionate to the problem.
Cardiff	Wales; Cymru	19/10/2018	I am a responsible dog owner who cares about our parks and fields and regularly picks up waste left by people and bins it when out walking our 2 dogs. Make them accessible to all and enforce litter dumping rather than excluding a large number
bodmin	England	19/10/2018	As a dog walker In a small country town with a great many dogs & it having a lovely 'dog friendly ' park that also leads to open country side I see, especially at weekends many dog owners who's attitude needs addressing. Do not blame or punish the many
Cardiff	Wales; Cymru	19/10/2018	This is wrong and totally unfair on responsible dog owners
Cardiff		19/10/2018	I will be devastated if I can no longer freely walk my sociable adorable dogs at my local field's. I think it's shocking. I work with dogs and I can safely say that we will face some very difficult times ahead if the ban is passed. We will see anti social
London		19/10/2018	This is a terrible idea. I'll have to train my dog not to walk over a white line. Whoever came up with this idea is a dick.
Bath	England	19/10/2018	This is not the answer and cannot work
Cardiff	Wales; Cymru	19/10/2018	Fed up with minority rule - sort this out and leave the responsible owners alone!
Cardiff	Wales; Cymru	19/10/2018	People and their pets should be encouraged to enjoy the great outdoors, the whole reason for parks is to provide this opportunity. The council's proposal is ridiculous
Birmingham	England	19/10/2018	You don't have to keep children on a lead, so why a dog. I've seen children that I would be more frightened of, compared to a few dogs. Responsible owners quite often don't need to control their dog via a lead, because they've spent time & money training
Cardiff	Wales; Cymru	19/10/2018	I believe this is a disproportionate response which penalises responsible dog walkers
Hulver Street	England	20/10/2018	This is unfair on the responsible dog owners, the others-just pick up ur dogs poo!!
Cardiff	Wales; Cymru	20/10/2018	There's already rules in place to deal with the small minority of dog owners who aren't responsible whilst walking their dogs. There's no need for this. As usual the few are ruining things for everyone.
Dinas Powys	Wales; Cymru	20/10/2018	Dog walking in parks is a wonderful way for people to get some exercise away fro traffic fumes. Owning a dog is good for mental health

Cinderford	England	20/10/2018	Ex Cardiff lad who brings his well behaved dog back now and then. Cardiff turning into big brother?
cardiff	Wales; Cymru	20/10/2018	Not all dog owners are irresponsible it's the minority that spoils it for everyone
Cardiff	Wales; Cymru	20/10/2018	I am a responsible dog owner. Why am I being penalised for the minority. If the Council emptied the bins it would help.
Rotherham	England	20/10/2018	I want to walk my dog or it won't get healthy??
Cardiff	Wales; Cymru	20/10/2018	The actions of an irresponsible minority should not adversely impact the wellbeing of the majority of dogs.
		20/10/2018	Fully understand fines for dog mess, more controls on aggressive dogs. But banning all dogs from already limited places is not fair on the vast majority that do look after their dog properly. The ones who don't aren't going to be deterred from a ban like
		20/10/2018	Why should the responsible citizens amongst us be punished with this proposal.
Cardiff	Wales; Cymru	20/10/2018	I know responsible dog owners
Bolton	Wales; Cymru	20/10/2018	I am a dog owner who is responsible and cares for the environment.We all should be able to enjoy public places with our pets.
Cardiff		20/10/2018	I want to walk my dog freely and always clean up after him. Don't penalize us for lazy dog owners
Cardiff	Wales; Cymru	20/10/2018	You should be able to freely walk your dog's in parks
Hengoed	Wales; Cymru	20/10/2018	Don't punish the good dog owners. It's not fair we have to suffer due to irresponsible dog owners.
Derbyshire		20/10/2018	It is easier for councils to punish responsible dog owners than impose existing laws on the lazy, ignorant irresponsible ones. Many people take the opportunity not just to responsibly exercise and socialise their dogs but also themselves.
Cardiff	Wales; Cymru	20/10/2018	I am responsible dog owner and owned many dogs for over 30 years and have always cleaned up after my dogs Please take into account the many many responsible owners who walk their dogs in parks as this is for many a safe place to walk them not everybody f
		20/10/2018	It's only fair that irresponsible owners are dealt with, but it's conpletely ridiculous to penalise responsible owners
Cambridge		20/10/2018	We should encourage responsible pet owner not marginalise the good owners
Cardiff	Wales; Cymru	20/10/2018	I am a Volunteer Litter Picker with my Companion Dog saving Cardiff Council thousands of pounds a year !!
Cardiff		20/10/2018	There are already rules for irresponsible owners, we just have to enforce them and not punish the responsible dog owners, some people drop rubbish on the floor, does that mean you are going to stop all humans walking along a pavement!!!
Liskeard	England	20/10/2018	I'm a responsible dog owner and always pick up after my dog. Don't penalise me and my dog for the few owners out there who can't be bothered. Our walks are so important to us and my dog loves to run free off his lead.
Cardiff	Wales; Cymru	20/10/2018	It's crazy, dogs and their walking buddies enjoy socialising, young and old. Responsible dog owners, I hate that term but couldn't think of another term, pick up dog poo and berate those who don't. It saddens me that the local council have listened to the
Pentre	Wales; Cymru	20/10/2018	I am a dog owner who lives in the Rhondda and the RCT Council has already brought this ban into effect. However, I don't remember having any kind of vote or say on this as an individual dog owner. Many owners didn't
Cuenca		21/10/2018	I'm sure all the politicians don't have dogs and are so confused with Brexit that they have totally overseen what they have done! 99% of dog owners clean up after them without even thinking about it. But as always the majority has to suffer
Cuenca		21/10/2018	Forgot to tell you, I have six dogs and hundreds of plastic bags ?
Derbyshire		21/10/2018	Hi Darren, If I were you I'd have said 'biodegradable' bags.
Derbyshire		21/10/2018	Hi Darren, you obviously meant to say "biodegradable bags"!
Bridgend	Wales; Cymru	21/10/2018	Enforce the current legislation then there is no need for this new legislation which will punish responsible dog owners.
		21/10/2018	I agree
Chessington	England	21/10/2018	Banning all dogs may seem easier & cheaper than working with the legislation already in place. However it's unfair; penalising very many innocent dog owners, and will have a detrimental effect on many people's lives, and their dogs'. It is a badly thought
Cardiff	Wales; Cymru	21/10/2018	We're not all irresponsible dog owners.
Newcastle-under-Lyr	England	21/10/2018	In support of my friends in Cardiff _
Wolverhampton	England	21/10/2018	I support responsible dog owners who clean up after their pets.
Warwick	England	21/10/2018	This is ridiculous. Councillors tried to introduce this in Warwick and the public outcry was amazing. Two councillors lost their seats. Instead invest your dog wardens.
London	England	21/10/2018	The vast majority of dogs are kept in a way which enhances the health and wellbeing of their owners and others.Support responsible dog owners; restricting their freedom will not solve the problems caused by those who do not respect the environment
Colchester	England	21/10/2018	It would be a tragedy for the wonderful green space to be denied dog walkers.
		21/10/2018	Having lived in Australia and experienced 'dog parks' as the only public off leash spaces I have seen the detrimental effects such restrictions have. Existing rules should be enforced and responsible dog ownership encouraged.
Cardiff		21/10/2018	The vast majority of dog walkers are responsible owners, don't punish us for the few that aren't.
Cardiff	Wales; Cymru	21/10/2018	Don't penalise the vast majority - fine the irresponsible owners who allow their dogs to foul - use the resource to enforce that instead of this ill thought out scheme
Cardiff		21/10/2018	I am a responsible dog owner who objects to being punished because the law has no teeth when it comes to a few individuals. In 1947 the 5th Marquess of Bute presented much of Bute Park, nearby Sophia Gardens and Cardiff Castle itself
Saint Mellons	Wales; Cymru	21/10/2018	My wife and I are responsible dog owners, we always clean up after our dogs. We shouldn't be penalised because of the irresponsibility of others. There are becoming fewer and fewer places to walk dogs. The onus should be in the councils
Cardiff	Wales; Cymru	21/10/2018	I have 2 dogs and giving them the freedom to run off lead is wonderful for them
Barry	Wales; Cymru	21/10/2018	All dogs need to be walked. Why do they have to make things so difficult
Pontprennau	Wales; Cymru	21/10/2018	This penalises responsible dog owners because of a minority. Enforce the current laws for dog fouling.
Pontypridd	Wales; Cymru	21/10/2018	Your proposed action in banning dogs is dicriminatory, unjustified and an over-reaction to a minor problem that is easily solved by proper policing and enforcement - not taking the convenient and lazy option of punishing every one Outrageous!
Merthyr Tydfil	Wales; Cymru	21/10/2018	You cannot punish responsible for walkers for people who refuse to pick up their dog poo. It's disgusting and dangerous for small children and the owners who don't pick it up should be punished not the ones who do!

Appendix F - Councillor Enquiries

Those against the proposed Dog Controls

Punishing dog owners/walkers

“It is completely unfair. Most of us pick up after our dogs, it is just a small amount of people who do not. So why punish us all because of a few.”

“The blanket exclusion of dogs from all enclosed parks and marked pitches would have a detrimental effect on the lives of many residents and would mean some of the parks local to us are redundant 90% of the time.”

Responsibilities

“Under the Animal Welfare Act 2006, owners must provide for the welfare needs of their animals, including the necessary amount of exercise each day. Local authorities should be aware of the publicly accessible parks and other public places in their area which dog walkers can use to exercise their dogs without restriction.”

“In addition, those out walking their dogs act as “early warning eyes, ears and hands for the Council, advising on things such as vandalised pitches and posts, fallen trees and branches, over-flowing litter bins, broken gates and fences, anti-social behaviour, as well as providing local insights and information to Police and Community Support Officers.”

Alternative methods

“The suggestion that the only alternative legislation to the repealed The Dog (Fouling of Land) Act 1996 is PSPO is misinformed, and there are other legislation that could allow the council to issue FPN.”

“With reference to the March 2017 report to the Director of City Operations, the only option that was outlined was the PSPO, no suggestion of CPN, increased enforcement, nor further dog owner education.”

“Councils should also consider whether alternative options [such as Community Protection Notices] are available to deal with problems around irresponsible dog ownership or dogs being out of control…[DEFRA] has produced detailed guidance in the form of a practitioner’s guide on the range of tools available to deal with irresponsible dog ownership.”

Complaints data

“No analysis has been provided regarding the 500 complaints. From Appendix B (Examples of complaints in parks relating to Dog Control in Cardiff) of the 12 July meeting, there is a document listing around 90 complaints, dating from September 2008 to September 2017. Only seven are listed within 2016/2017. As this seems to be a database search of complaints relating to dogs from the Cardiff Council system that catalogues complaints, it would make sense that the 500 mentioned for 2016/2017 would be in this list. But they can’t be, we can only count 7.”

“Cardiff Council’s proposal is a broad brush and a blanket restriction across Cardiff. This approach is something that many organisations like the RSPCA, the Kennel Club, and the LGA guidance do not support as the way of dealing with dogs and their owners.”

Toxocariasis

“But what about the danger posed by toxocariasis? This is a potentially life-changing infection caused by nematodes (ie.worms) and their larva which, if contracted by a human and not treated promptly and effectively, can cause major damage to human tissue. Fortunately, the incidence is extremely rare – you are more likely to be struck by lightning (average of 18 people a year in the UK7) than to contract toxocariasis. In an urban environment the 2 most common sources of toxocariasis are the faeces of urban foxes and stray cats. Studies7 have found that, across Wales & England, the prevalence in foxes is 55.9% and in stray cats is 34.8%.”

Litter and Bins

“My concern is regarding excluding dogs from marked pitches. I live adjacent to Thornhill Park which is pretty much all taken up by marked pitches. I have enjoyed exercising my dogs off leash in this area for years. Whilst doing this I and fellow neighbours with dogs have picked up litter left by other users such as plastic bottles and wrappers from clubs using the pitch and broken glass, cans, bottles food containers and used disposable barbecues left behind by teenagers in the summer.”

“The bins are full of poo bags at Thornhill Park are also testament to the responsible attitude of the dog owners of Thornhill.”

“We believe that the issue of dog mess is overstated as my husband did sweeps of the pitches for rubbish and dog mess before each game played in parks across Cardiff and there was rarely dog mess but without fail there would be other rubbish to pick up.”

Change in dog’s behaviour

“Many people only have the Cardiff Parks, which are mostly marked as playing fields, to allow off leash exercise and by excluding dogs from these areas there will be many frustrated and unsocialised dogs as a result. This will result in more noise disturbance by dogs who would otherwise be happy after a good run in the morning and also an increase other unwanted behaviours such as dog bites.”

Adverse effects of the proposed dog controls

“If the PSPO is brought in as suggested it will have a detrimental effect on many dog owners, dog walkers and perhaps small business owners as well.”

“The latest figures suggest that one in every four households have a pet dog. Dog ownerships results in physical and mental health benefits for the whole family.”

“I was concerned to hear that the Council are considering a ban on dogs on marked sports fields. This would limit the area I can walk my dog to 1 of the 3 fields in the park. My wife and I walk the dog and it not only provides exercise for the dog but

also exercise for the two of us. I am sure if it wasn't for their pets many people would not be out walking as often as they are with their pets. This I am sure would have a knock on effect on the health and wellbeing of many people."

"I like many elderly people have a dog for company. We elderly people are told to keep moving, now Cardiff Council are trying to stop us walking our dogs in parks."

"Cardiff is a green city, our parks are for everyone as long as they use them respectfully. There is no reason why these areas cannot be multi purpose. Dog walkers are often the only ones in Pontcanna Fields and Llandaff Fields during the week (if they weren't , I don't think I would feel completely safe walking there)."

"Dogs need to run and play! There is so much dog and animal cruelty in this world and this proposal will encourage lazy owners to walk on pavements or to miss walks altogether. It will see an upsurge in people dumping their dogs or handing them to dog's homes. It will decrease the chances of dog's being exercised properly which will be bad for their mental and physical health."

"As a female who often walks my dog alone I like to walk on the open fields, I would not feel safe being pushed to the obscured boundaries and the woods."

Consultation

"It also appears that the consultation process itself is flawed, thereby generating hostility and suspicion as well as undermining the credibility of any ban introduced as a result. Some information appears to have been presented by the council in a misleading way, and one question, for example, lumps playing fields in with schools and playgrounds; of course people won't want dogs to roam free on school land, but there was no option to select individual different types of places."

"The questions in the consultation are leading and do not invite a balanced response - for example we are asked if our life is negatively affected by dogs or neutral, but there is no option for positively affected."

Those in favour of the proposal on dog controls

“As responsible dog owners, we would support increased and better enforcement, and we’d welcome seeing Enforcement Officers on patrol, and so would many other dog owners we know. This would not only tackle the uncommon issue of dog owners not picking up after their dogs, but also tackle the extensive littering that was seen in Victoria Park throughout this summer.”

“I would be willing to agree with many of the suggestions in the proposed PSPO such as the exclusion of dogs in all enclosed playgrounds, and Schools, which are owned and/or maintained by Cardiff Council and the condition that dogs should be kept on a lead in cemeteries.”

“No one is denying the suggestion that all dog owners should pick up after their dog.”

“I completely agree that dog fouling in public areas is definitely an issue that needs attention. The issue of dog fouling in public spaces is unacceptable and irresponsible but I believe it is the minority of dog owners spoiling it for the majority (as with all things).”

“I would be willing to agree with many of the suggestions in the proposed PSPO such as the exclusion of dogs in all enclosed playgrounds, and Schools, which are owned and/or maintained by Cardiff Council and the condition that dogs should be kept on a lead in cemeteries.”

“As a dog owner, I strongly support measures to tackle irresponsible dog ownership and fouling. A better solution to the problem would be to increase fines for dog fouling and for the council to actually implement the powers it already has to give these fines where necessary. The fact that so few fines have been given for dog fouling in recent years speaks volumes to me about how seriously the Council is actually taking this problem. I do not see why responsible dog owners in Cardiff should be penalised simply because Cardiff Council is unwilling or unable to take action in ways that might actually do something to reduce the amount of dog fouling in the city.”

“I would like to note that I, along with most other responsible dog walkers, of course agree that dogs should be banned from school playgrounds, play parks, cemeteries and there should be active enforcement for dog fouling but we need open spaces to exercise our dogs (and ourselves).”

“There are elements of the proposal I understand and agree with. For example, I think it’s fair to ask that dogs are not taken onto School grounds and remain on-lead in cemeteries. I also think it would be fair to ask that dogs are kept on a lead during official sports team training or game sessions.”

“I am most disappointed to read that you are thinking of dropping the idea of a ban on dogs on marked sports pitches. If you feel that it is okay for a dog to mess on a sport pitch provided that a very very responsible dog owner picks it up may I get you and all your fellow councillors to roll on an area of grass that has just has a dog

mess picked up off it, especially if it nice and wet. I am sure that you would not wish to do this."

"The other issue is that very often a dog runs onto a pitch whilst my son's football team plays football and starts chasing the children or the ball. Who wants this when you are trying to play football? How will this be prevented? May be you should fine any dog owner £500 if they allow their dog to mess on a sports pitch whether they pick it up or not. Also a fine for allowing their dog to enter onto a pitch while a game is in progress."

"I visit the City regularly, and it would be a disaster if one or more of my children, or grandchildren, were to pick up some disease though leftover animal waste being spread on the grass at one or more of the playing fields."

"The fines for fouling from dogs is a unarguable case. Dog owners have a responsibility to clear up and dispose appropriately of their dogs' faeces in any area used by the public. Ideally, there should be no fouling in sports areas as even the residue following clearing up can be a source of infection. However, I am not sure how feasible it is banning dogs from open sports pitches."

"Considering parks where there are facilities for humans such as gardens, children's playing areas, tennis courts, bowling greens, walking trails, then keeping dogs on a lead is a reasonable request. Keeping dogs on a lead is keeping a dog under control preventing them from running and behaving unpredictably. Safety of others and other dogs is improved. Areas which need significant upkeep such as bowling greens and flower beds are also protected."

Cardiff Council

Public Spaces Protection Orders
Policy Statement

June 2018

1. Introduction

1.1. The Council has commitment to develop a systematic proactive approach to street and public space enforcement including implementing Public Space Protection Orders to remove anti-social behaviours.

1.2. The Local Authority recognises how anti-social behaviour can have a detrimental impact on local resident's quality of life, with those affected often feeling powerless to act. The Local Authority plays a key role in helping to make local communities within its area, safe places to live, visit and work.

1.3. Members of the public and Council employees are aware of the anti-social behaviour issues that occur within their local communities. It is key that we address and reduce these issues from occurring, by consulting with members of public and other stakeholders, in order to highlight areas of concern that in turn need addressing.

2. What is Anti Social behaviour?

2.1. Anti-social behaviour is a broad term used to describe the day-to-day incidents of crime, nuisance and disorder that make many people's lives a misery – from litter and vandalism, to public drunkenness or aggressive dogs, to noisy or abusive neighbours.

2.2. Victims can feel helpless, bounced from one agency or department to another and then back again. In many cases, the behaviour is targeted against the most vulnerable in our society and even what is perceived as 'low level' anti-social behaviour, when targeted and persistent, can have devastating effects on a victim's life.

2.3. Legislation to eliminate this type of behaviour was developed in July 2014, to provide more streamlined powers to authorised agencies. Local Authorities are now empowered to make and enforce Public Spaces Protection Orders (PSPO)

2.4. Such a wide range of behaviours means that responsibility for dealing with anti-social behaviour is shared between a number of agencies, particularly the Police and relevant Local Authority departments.

3. What is a Public Spaces Protection Orders (PSPO)?

3.1. Under the *Anti-Social Behaviour, Crime and Policing Act 2014*, A Public Spaces Protection Order (PSPO) sits amongst a broad range of powers and tools to help reduce anti-social behaviour within particular areas.

3.2. A PSPO deals with specific nuisance problems, which is having, or is likely to have, a detrimental effect on the quality of life of those who live, work or visit a locality.

3.3. A PSPO can substantially reduce anti-social behaviour by the means of reasonable and proportionate restrictions and prohibitions. Its aim is ensuring public spaces can be enjoyed and is designed to ensure that the law-abiding majority can still use and enjoy public spaces, safe from anti-social behaviour.

3.4. These Orders are not about stopping responsible people from using publicly accessible land, but to provide Local Authorities and other Local Government departments with the means to help deal with persistent issues, which can be damaging to local communities.

4. Introducing a PSPO

4.1. The Local Authority can make a PSPO for any public space within its own area. The definition of public space is wide and includes any place to which the public has access, on payment or otherwise, as of right or by virtue of express or implied permission, for example a shopping centre.

4.2. The threshold for making a PSPO is set out in *Section 59 of The Anti-social Behaviour Crime and Policing Act 2014*, which permits Local Authorities to make a PSPO if satisfied, on reasonable grounds, that two conditions are met as defined by the Act.

4.2.1 The first condition is that:

a) activities carried on in a public place within the authority's area have had a detrimental effect on the quality of life of those in the locality, or
b) It is likely that activities will be carried on in a public place within that area and that they will have such an effect

4.1.2. The second condition is that the effect, or likely effect of the activities:

a) is, or is likely to be, of a persistent or continuing nature,
b) is, or is likely to be, such as to make the activities unreasonable, and
c) justifies the restrictions imposed by the Order

4.3. The Local Authority must carry out the necessary consultation, publicity and notification before making, extending and/or varying a PSPO.

4.4. Under *section 72 of the Anti-Social Behaviour, Crime and Policing Act 2014*, the Local Authority must consult formally through the Chief Officer of Police and the Police and Crime Commissioner. In addition to this, all owners or occupiers of the land within the area to be restricted by the PSPO must be consulted, where reasonably practicable.

4.5 The Local Authority must also consult whichever community representatives it thinks appropriate. This could relate to a specific group, for instance the residents association, or an individual or group of individuals, for instance, regular users of a park or specific activities. Before a PSPO can be implemented, the Local Authority must publish the draft Order in accordance with regulations made by the Secretary of State.

5. Duration of a PSPO

5.1. The maximum duration of a PSPO is three years however; they can last for shorter periods where appropriate. Short-term PSPOs could be used where it is not certain that restrictions will have the desired effect, for instance, when closing a public right of way, Local Authorities may wish to make an initial PSPO for 12 months and then review the decision when it expires.

5.2. Whilst a PSPO is in place, the Local Authority can extend it by up to three years if deemed necessary to prevent the original behaviour from occurring or recurring. They should also consult with the local Police and any other relevant community representatives.

6. Challenging the validity of a PSPO

6.1. Under *section 66 of the Anti-Social Behaviour, Crime and Policing Act 2014* an interested person, which is someone who lives, regularly visits or works within a restricted area may apply, by way of a Judicial Review, to the High Court of Justice, to challenge the validity of a PSPO or a variation of a PSPO. This means that only those who are directly affected by the restrictions of an Order have the power to challenge it.

6.2. An interested person who wishes to challenge a PSPO must make an application to the High Court within 6 weeks of a PSPO being made or varied by the Local Authority.

6.3. The grounds on which an application may be made are;

a) That the Local Authority did not have power to make an Order or variation, or to include particular prohibitions or requirements,
b) That a requirement under this chapter was not complied with, in relation to the Order or variation, such as statutory consultation.

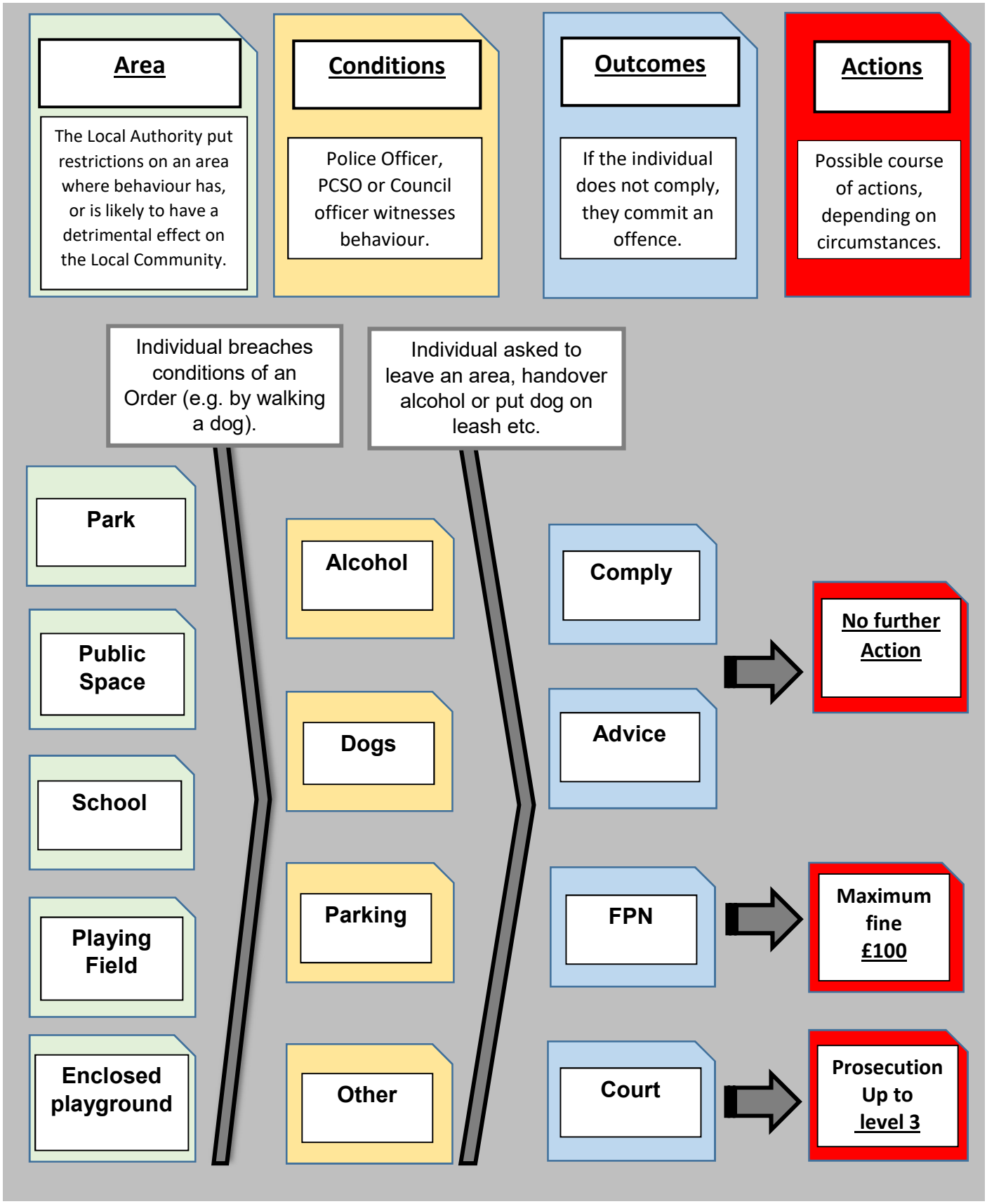
6.4. Where a Judicial Review application is made, the High Court can decide to suspend the operation of a PSPO or variation or any of its requirements, pending the final outcome of the Judicial Review. The High Court has the ability to uphold the PSPO, quash it, or to vary it.

6.5. An interested person cannot challenge the validity of a PSPO in any legal proceedings before or after it is made, unless that person is charged with an offence. An interested person can challenge a PSPO to defend to a prosecution, where they have been found guilty of committing an offence. On the grounds that the Local Authority did not have the power to impose the restrictions or that the restrictions imposed are unreasonable.

7. Enforcement

7.1. Authorised Officers from Local Authorities and the Police will be able to enforce the restrictions and requirements of a PSPO.

Purpose	Designed to stop individuals or groups committing anti social behaviour in a public place.
Who can make a PSPO	Local Authorities issue a Public Spaces Protection Order (PSPO) after consultation with the Police, Police and Crime Commissioner and other relevant bodies.
Test	Behaviour being restricted has to: • Be having, or be likely to have, a detrimental effect on the quality of life of those in the locality; • Be persistent or continuing in nature; and • Be unreasonable
Details	Restrictions and requirements set by the Local Authority. • These can be blanket restrictions or requirements or can be targeted against certain behaviours by certain groups at certain times. • Can restrict access to public spaces (including certain types of highways) where that route is being used to commit anti social behaviour. • Can be enforced by a Police Officer, PCSO and Council officers.
Penalty on Breach	• Breach is a criminal offence • Enforcement officers can issue a fixed penalty notice of up to £100 if appropriate. • A fine of up to level 3 on prosecution.
Appeals	• Anyone who lives in, or regularly works in or visits the area can appeal a PSPO in the High Court within six weeks of issue. • Further appeal is available each time the PSPO is varied by the Local Authority.
Important changes / differences	• More than one restriction can be added to the same PSPO, meaning that a single PSPO can deal with a wider range of behaviours than the Order it replaces.


Area
The Local Authority put restrictions on an area where behaviour has, or is likely to have a detrimental effect on the Local Community.
Conditions
Police Officer, PCSO or Council officer witnesses behaviour.
Outcomes
If the individual does not comply, they commit an offence.
Actions
Possible course of actions, depending on circumstances.
Individual breaches conditions of an Order (e.g. by walking a dog).
Individual asked to leave an area, handover alcohol or put dog on leash etc.
Park
Public Space
School
Playing Field
Enclosed playground
Alcohol
Dogs
Parking
Other
Comply
Advice
FPN
Court
No further Action
Maximum fine £100
Prosecution Up to level 3

7.2. Although PSPOs are made by the Local Authority, enforcement should be the responsibility of a wider group. Council Officers will be able to enforce the restrictions and requirements, as will other groups that they designate, including officers accredited under the community safety accreditation scheme. In addition, Police Officers and PCSOs will also have the ability to enforce the Order. It is envisaged that the other groups will be authorised by the Council to administer administrative remedies through fixed penalty notices only. Court proceeding for breaches of the Order will be undertaken by the Council.

8. Fixed Penalty Notices (FPNs)

8.1. A Fixed Penalty Notice (FPN) is a notice offering the person to whom it is issued, the opportunity of discharging any liability to conviction for an offence by payment to the Local Authority the amount specified in the notice.

8.2. An authorised officer of the Local Authority or a Police Officer may issue a FPN to anyone they have reason to believe has committed an offence under *section 63 and 67 of the Anti-social Behaviour, Crime and Policing Act 2014*.

8.3. No proceedings can be taken before the end of 14 days following the date of issue for the notice. A conviction may not be sought if the recipient pays the FPN before the end of that period.

8.4. An FPN must contain prescribed information:

a) give reasonably detailed particulars of the circumstances alleged to constitute the offence;
b) state the period during which proceedings will not be taken for the offence;
c) specify the amount of the fixed penalty;
d) state the name and address of the person to whom the fixed penalty may be paid;
e) specify permissible methods of payment

8.5. The fixed penalty notice amount is a maximum of £100.

9. Issuing a Fixed Penalty Notice

9.1. There will be authorised enforcement officers patrolling the restricted areas, based on complaints. At the time, an officer sees an offence being committed he or she will issue a hand written fixed penalty notice using a FPN book.

10. Appealing a Fixed Penalty Notice (FPN)

10.1. There is no right of appeal to the Local Authority or a Tribunal. Although an individual may be given, an opportunity to explain why they believe an offence has not been committed.

10.2. Failure to pay the FPN within 14 days from the date of issue may result in prosecution. If convicted, a defendant is likely to receive a fine and be ordered to pay prosecution costs and will incur a criminal record.

10.3. The fixed penalty notice for a breach of the prohibition will be £100 without the offer of discount. Any income received must be ring-fenced and spent on Local Authority functions relating to road traffic, litter and refuse.

10.4. The Local Authority may receive costs awarded against defendants following a successful prosecution once recovered by the Court service.

11. Considerations that the Local Authority must have regard for

11.1. A PSPO will ensure that there is not any infringements on the freedoms permitted under article 10 and 11 of the Human Rights Act 1998, when drafting, extending, varying or discharging an Order.

11.2. Where Orders restrict public rights of way, section 64 of the Act requires the Local Authority to consider a number of issues, including the impact on those living nearby and the availability of alternative routes. It also sets out some categories of highways where rights of way cannot be restricted. The Local Authority may also conclude that PSPOs restricting access should only be introduced where the anti-social behaviour is facilitated by the use of that right of way.

11.3. When defining the area restrictions should cover, consideration will be given as to whether prohibitions in one area will displace the problem behaviour elsewhere, or into a neighbouring authority. The neighbouring Authorities will also be consulted to mitigate this.

11.4. The Local Authority will consider how best the Order should be worded and establish an evidence base to support the proposals, to include a consultation process. The prohibitions or requirements imposed by a PSPO will be written in clear English, easily understood and should be able to withstand scrutiny.

11.5. The Local Authority recognises that owners have a duty under the *Animal Welfare Act 2006*, to provide for their animal's welfare, which includes exercising them. In determining the area covered by restrictions, the Local Authority will therefore consider how to accommodate the need for owners to exercise their animals.

11.6. The area that a PSPO will cover will be clearly defined. Mapping out areas where certain behaviours are permitted; for instance identifying specific park areas where dogs can be let off a lead without breaching the PSPO.

11.7. Practical issues, such as effective enforcement and erecting signs in (or near) an area subject to an Order – as required by the legislation – will also be borne in mind when determining how large an area the Order proposals might cover.

12. Exemptions

12.1. Exemptions of a PSPO will need be dealt with on a case by case basis, depending on what is proposed to be included into an Order and what that Order will restrict and/or prohibit, It will look at who will be affected and how. An Order will also ensure that it does not discriminate a person.

12.2. Careful consideration will be undertaken when introducing an Order to eliminate unlawful discrimination against protected characteristics that may be unintentionally affected by a PSPO. The planning phase of a PSPO will ensure that there is not a breach to the *Equality Act 2010*. This will be prevented via an Equality Impact Assessment (EIA).

12.3. An EIA is a specific assessment tool used to assess and ensure that a policy or project does not discriminate against any disadvantaged or vulnerable people. It also ensures that the Local Authority provides and delivers a service that reflects the needs of the local community and its stakeholders.

13. References

- *Anti-Social Behaviour, Crime and Policing Act 2014*
- *Anti-Social Behaviour, Crime and Policing Act 2014: Reform of Anti-Social Behaviour powers. Statutory guidance for frontline professionals. Home Office. July 2014.*
- *Local Government Association – Public Spaces Protection Orders, Guidance for Councils. May 2017.*

CARDIFF COUNCIL

Equality Impact Assessment

Corporate Assessment Template

Public Space Protection Orders – Dog Controls
New Policy Statement and Function

Who is responsible for developing and implementing the Policy/Strategy/Project/Procedure/Service/Function?	
Name: Matthew Wakelam	Job Title: Assistant Director – Street Scene
Service Team: Street Scene	Service Area: Planning, Transport & Environment
Assessment Date: 19th February 2019	

1. What are the objectives of the Policy/Strategy/Project/ Procedure/ Service/Function?

To provide a policy statement on the use of introducing a Public Spaces Protection Order (PSPO) to control persistent anti-social behaviour (ASB) issues within Cardiff, under the Anti-social Behaviour, Crime and Policing Act 2014 (the Act).

In creating a PSPO the Local Authority will need to ensure that there is sufficient evidence to support the test as stated in the legislation and guidance. The test is designed to be broad and focus on the impact anti-social behaviour is having on victims and communities. A PSPO can be made by the council if they are satisfied on reasonable grounds that the activities carried out, or likely to be carried out, in a public space:

- have had, or are likely to have, a detrimental effect on the quality of life of those in the locality;
- is, or is likely to be, persistent or continuing in nature;
- is, or is likely to be, unreasonable; and
- justifies the restrictions imposed.

To implement a Public Space Protection Order for dog controls to restrict persistent anti-social behaviour in public spaces. The aim of the Order is to prevent or reduce anti-social behaviour, as a result of irresponsible dog owners.

2. Please provide background information on the Policy/Strategy/Project/Procedure/Service/Function and any research done [e.g. service users data against demographic statistics, similar EIAs done etc.]

The current legislation for dog fouling, The Dog (Fouling of Land) Act 1996, are currently not supported via Magistrates Courts and will eventually be completely repealed due to there being more up to date legislation that the Council should be utilising, specifically the Anti-Social Behaviour, Crime and Policing Act 2014.

Issues and concerns have been reported in relation to dogs, such as; dog faeces not removed and people unable to control their dogs off a lead in public spaces. The Orders will aid the Council to adopt a range of fair and practical controls on specific public spaces.

The Consultation response report provides a good sample of the views of citizens, both dog owners and non-dog owners on the concerns relating to dog controls. There were 6,002 responses received over the consultation period. This is the largest response to a single survey by Cardiff Council in 2018.

3 Assess Impact on the Protected Characteristics

3.1 Age

Will this Policy/Strategy/Project/Procedure/Service/Function have a **differential impact [positive/negative/]** on younger/older people?

	Yes	No	N/A
Up to 18 years	✓		
18 - 65 years	✓		
Over 65 years	✓		

Please give details/consequences of the differential impact, and provide supporting evidence, if any.

The PSPO dog controls is expected have a positive differential impact on all Protected Characteristics of Age. All age groups will benefit from having improved controls of anti-social behaviour relating to dog control. This will benefit all age groups to enjoy public spaces with reduced fear of anti-social behaviour relating to dog controls and support proactive enforcement relating to dog fouling in public spaces.

Over 65 years in general may have physical limitations and concomitant relationships with age and impairment and therefore Enforcement Officers will need to take a view on individual cases. Training will be provided to all Officers with delegated authority to issue enforcement fines.

Individuals under 18 years old will not be fined under the Public Space Protection Order as with all other Environmental Fines in Cardiff. The individual will be given a warning and if required a formal letter will be sent to their parents and /or the child referred to the Anti-Social Behaviour Team.

What action(s) can you take to address the differential impact?
Further (generic) consideration needs to be given to:- • Informing the community of the PSPO dog controls and how they will be managed. • Promoting and communicating good dog ownership behaviours. • Clear signing of controls. • Media / social media information at regular interval reinforcing the controls.

3.2 Disability

Will this Policy/Strategy/Project/Procedure/Service/Function have a **differential impact [positive/negative]** on disabled people?

	Yes	No	N/A
Hearing Impairment	✓		
Physical Impairment	✓		
Visual Impairment	✓		
Learning Disability	✓		
Long-Standing Illness or Health Condition	✓		
Mental Health	✓		
Substance Misuse	✓		
Other	✓		

Please give details/consequences of the differential impact, and provide supporting evidence, if any.
The PSPO dog controls is expected have a positive differential impact on all Protected Characteristics of Disability. This group will benefit from having improved controls of anti-social behaviour relating to dog control. This will benefit all age groups to enjoy public spaces with reduced fear of anti-social behaviour relating to dog controls and support proactive enforcement relating to dog fouling in public spaces. No enforcement on any Public Space Protection Order dog control will take place if an individual has a disability that affects the person's mobility, manual dexterity, physical co-ordination or ability to lift, carry or otherwise move everyday objects, in respect of a dog trained by a registered charity and upon which the person relies for assistance.
What action(s) can you take to address the differential impact?
Further (generic) consideration needs to be given to:- • Informing the community of the PSPO dog controls and how they will be managed. • Promoting and communicating good dog ownership behaviours. • Clear signing of controls. • Media / social media information at regular interval reinforcing the controls. • Direct engagement with specialist groups and the provision of good information / media.

3.3 Gender Reassignment

Will this Policy/Strategy/Project/Procedure/Service/Function have a **differential impact [positive/negative]** on transgender people?

	Yes	No	N/A
Transgender People (People who are proposing to undergo, are undergoing, or have undergone a process [or part of a process] to reassign their sex by changing physiological or other attributes of sex)	✓		

Please give details/consequences of the differential impact, and provide supporting evidence, if any.
The PSPO dog controls is expected have a positive differential impact on all Protected Characteristics of Gender Reassignment. This group will benefit from having improved controls of anti-social behaviour relating to dog control. This will benefit all age groups to enjoy public spaces with reduced fear of anti-social behaviour relating to dog controls and support proactive enforcement relating to dog fouling in public spaces.
What action(s) can you take to address the differential impact?
Further (generic) consideration needs to be given to:- • Informing the community of the PSPO dog controls and how they will be managed. • Promoting and communicating good dog ownership behaviours. • Clear signing of controls. • Media / social media information at regular interval reinforcing the controls.

3.4. Marriage and Civil Partnership

Will this Policy/Strategy/Project/Procedure/Service/Function have a **differential impact [positive/negative]** on marriage and civil partnership?

	Yes	No	N/A
Marriage	✓		
Civil Partnership	✓		

Please give details/consequences of the differential impact, and provide supporting evidence, if any.
The PSPO dog controls is expected have a positive differential impact on all Protected Characteristics of Marriage and Civil Partnership. This group will benefit from having improved controls of anti-social behaviour relating to dog control. This will benefit all age groups to enjoy public spaces with reduced fear of anti-social behaviour relating to dog controls and support proactive enforcement relating to dog fouling in public spaces.

What action(s) can you take to address the differential impact?
Further (generic) consideration needs to be given to:- • Informing the community of the PSPO dog controls and how they will be managed. • Promoting and communicating good dog ownership behaviours. • Clear signing of controls. • Media / social media information at regular interval reinforcing the controls.

3.5 Pregnancy and Maternity

Will this Policy/Strategy/Project/Procedure/Service/Function have a **differential impact [positive/negative]** on pregnancy and maternity?

	Yes	No	N/A
Pregnancy	✓		
Maternity	✓		

Please give details/consequences of the differential impact, and provide supporting evidence, if any.
The PSPO dog controls is expected have a positive differential impact on all Protected Characteristics of Pregnancy and Maternity. This group will benefit from having improved controls of anti-social behaviour relating to dog control. This will benefit all age groups to enjoy public spaces with reduced fear of anti-social behaviour relating to dog controls and support proactive enforcement relating to dog fouling in public spaces. Individuals may be characterised as having mobility issues relating to their pregnancy and therefore Enforcement Officers will need to take a view on individual cases. Training will be provided to all Officers with delegated authority to issue enforcement fines.
What action(s) can you take to address the differential impact?
Further (generic) consideration needs to be given to:- • Informing the community of the PSPO dog controls and how they will be managed. • Promoting and communicating good dog ownership behaviours. • Clear signing of controls. • Media / social media information at regular interval reinforcing the controls.

3.6 Race

Will this Policy/Strategy/Project//Procedure/Service/Function have a **differential impact [positive/negative]** on the following groups?

	Yes	No	N/A
White	✓		
Mixed / Multiple Ethnic Groups	✓		
Asian / Asian British	✓		
Black / African / Caribbean / Black British	✓		
Other Ethnic Groups	✓		

Please give details/consequences of the differential impact, and provide supporting evidence, if any.
The PSPO dog controls is expected have a positive differential impact on all Protected Characteristics of Race. This group will benefit from having improved controls of anti-social behaviour relating to dog control. This will benefit all age groups to enjoy public spaces with reduced fear of anti-social behaviour relating to dog controls and support proactive enforcement relating to dog fouling in public spaces.
What action(s) can you take to address the differential impact?
Further (generic) consideration needs to be given to:- • Informing the community of the PSPO dog controls and how they will be managed. • Promoting and communicating good dog ownership behaviours. • Clear signing of controls. • Media / social media information at regular interval reinforcing the controls. • Communication and media in languages other than English and Welsh.

3.7 Religion, Belief or Non-Belief

Will this Policy/Strategy/Project/Procedure/Service/Function have a **differential impact [positive/negative]** on people with different religions, beliefs or non-beliefs?

	Yes	No	N/A
Buddhist	✓		
Christian	✓		
Hindu	✓		
Humanist	✓		
Jewish	✓		

Muslim	✓		
Sikh	✓		
Other	✓		

Please give details/consequences of the differential impact, and provide supporting evidence, if any.
The PSPO dog controls is expected have a positive differential impact on all Protected Characteristics of Religion. This group will benefit from having improved controls of anti-social behaviour relating to dog control. This will benefit all age groups to enjoy public spaces with reduced fear of anti-social behaviour relating to dog controls and support proactive enforcement relating to dog fouling in public spaces.
What action(s) can you take to address the differential impact?
Further (generic) consideration needs to be given to:- • Informing the community of the PSPO dog controls and how they will be managed. • Promoting and communicating good dog ownership behaviours. • Clear signing of controls. • Media / social media information at regular interval reinforcing the controls. • Communication and media in languages other than English and Welsh.

3.8 Sex

Will this Policy/Strategy/Project/Procedure/Service/Function have a **differential impact [positive/negative]** on men and/or women?

	Yes	**No**	**N/A**
Men	✓		
Women	✓		

Please give details/consequences of the differential impact, and provide supporting evidence, if any.
The PSPO dog controls is expected have a positive differential impact on all Protected Characteristics of Sex. This group will benefit from having improved controls of anti-social behaviour relating to dog control. This will benefit all age groups to enjoy public spaces with reduced fear of anti-social behaviour relating to dog controls and support proactive enforcement relating to dog fouling in public spaces.
What action(s) can you take to address the differential impact?
Further (generic) consideration needs to be given to:- • Informing the community of the PSPO dog controls and how they will be managed. • Promoting and communicating good dog ownership behaviours. • Clear signing of controls. • Media / social media information at regular interval reinforcing the controls.

3.9 Sexual Orientation

Will this Policy/Strategy/Project/Procedure/Service/Function have a **differential impact [positive/negative]** on the following groups?

	Yes	No	N/A
Bisexual	✓		
Gay Men	✓		
Gay Women/Lesbians	✓		
Heterosexual/Straight	✓		

Please give details/consequences of the differential impact, and provide supporting evidence, if any.
The PSPO dog controls is expected have a positive differential impact on all Protected Characteristics of Sexual Orientation. This group will benefit from having improved controls of anti-social behaviour relating to dog control. This will benefit all age groups to enjoy public spaces with reduced fear of anti-social behaviour relating to dog controls and support proactive enforcement relating to dog fouling in public spaces.
What action(s) can you take to address the differential impact?
Further (generic) consideration needs to be given to:- • Informing the community of the PSPO dog controls and how they will be managed. • Promoting and communicating good dog ownership behaviours. • Clear signing of controls. • Media / social media information at regular interval reinforcing the controls.

3.10 Welsh Language

Will this Policy/Strategy/Project/Procedure/Service/Function have a **differential impact [positive/negative]** on Welsh Language?

	Yes	No	N/A
Welsh Language	✓		

Please give details/consequences of the differential impact, and provide supporting evidence, if any.
The PSPO dog controls is expected have a positive differential impact on all Protected Characteristics of Welsh Language. This group will benefit from having improved controls of anti-social behaviour relating to dog control. This will benefit all age groups to enjoy public spaces with reduced fear of anti-social behaviour relating to dog controls and support proactive enforcement relating to dog fouling in public spaces. All signage will be bilingual and meet the standards of the Welsh Language Act; however, Enforcement Officers may not be able to communicate in Welsh.

What action(s) can you take to address the differential impact?
Further (generic) consideration needs to be given to:- • Informing the community of the PSPO dog controls and how they will be managed. • Promoting and communicating good dog ownership behaviours. • Clear signing of controls. • Media / social media information at regular interval reinforcing the controls. Support Welsh Language training and look at improving the number of bilingual Environmental Enforcement Officers.

4. Consultation and Engagement

What arrangements have been made to consult/engage with the various Equalities Groups?

Consultation with relevant groups has taken place specifically RNIB/ Guide dogs as being most integral to the issue of dog use and / as a disability support / auxiliary aid.

5. Summary of Actions [Listed in the Sections above]

Groups	**Actions**
Age	
Disability	• Equality training for Enforcement Officers
Gender Reassignment	
Marriage & Civil Partnership	
Pregnancy & Maternity	• Equality training for Enforcement Officers
Race	• Media language
Religion/Belief	
Sex	
Sexual Orientation	
Welsh Language	• Welsh signage and media • Welsh language training for Enforcement Officers.
Generic Over-Arching [applicable to all the above groups]	Further (generic) consideration needs to be given to:- • Informing the community of the PSPO dog controls and how they will be managed. • Promoting and communicating good dog ownership behaviours. • Clear signing of controls.

	• Media / social media information at regular interval reinforcing the controls.

6. Further Action

Any recommendations for action that you plan to take as a result of this Equality Impact Assessment (listed in Summary of Actions) should be included as part of your Service Area's Business Plan to be monitored on a regular basis.

7. Authorisation

The Template should be completed by the Lead Officer of the identified Policy/Strategy/Project/Function and approved by the appropriate Manager in each Service Area.

Completed By :	Date:
Designation:	
Approved By:	
Designation:	
Service Area:	

7.1 On completion of this Assessment, please ensure that the Form is posted on your Directorate's Page on CIS - *Council Wide/Management Systems/Equality Impact Assessments* - so that there is a record of all assessments undertaken in the Council.

For further information or assistance, please contact the Citizen Focus Team on 029 2087 2536 / 3262 or email equalityteam@cardiff.gov.uk

Ref: RDB/RP/PB&MM/19.11.2018

03 December 2018

Councillors Peter Bradbury & Michael Michael,
Cabinet Members for Culture & Leisure and Clean Streets,
Recycling & Environment,
County Hall,
Atlantic Wharf,
Cardiff CF10 4UW.

Dear Councillors Bradbury & Michael,

Joint Scrutiny: Economy & Culture and Environmental Scrutiny Committees – 19 November 2018

On behalf of the Economy & Culture and Environmental Scrutiny Committees I would like to thank you and the officers for attending the Committee meeting on Monday 19 November 2018. As you are aware the joint scrutiny meeting was specially arranged to scrutinise an item on 'Public Space Protection Orders – Control of Dogs'. The comments and observations made by Members on the areas relevant to your portfolios of responsibility are set out in this letter.

Public Space Protection Orders – Control of Dogs

- During his opening statement Councillor Bradbury offered to make the draft proposals for the new Public Space Protection Order on Control of Dogs available for pre decision scrutiny. Members welcome this offer and ask that you arrange for Scrutiny Services to be kept up to date on the development of the new Public Space Protection Order so that they can make arrangements for future Pre Decision Scrutiny.

- At the meeting a councillor explained that he had recently been told by a member of the public that he was no longer allowed to walk his dog in a local park. As you will understand this is clearly incorrect, however, it does illustrate that while the consultation has raised awareness around dog control it has also created some confusion around what is actually

permitted. In order to reduce confusion and to prevent unnecessary disagreements between dog walkers and other park users the Committee believe that it would be sensible to release and promote an interim statement setting out the current position prior to a new Public Space Protection Order being issued.

- Members were very impressed by the organisation and effectiveness of Cardiff Dog Action. It was felt that they had run a sensible, decent and very well organised campaign that had significantly increased participation in the consultation exercise. The Committee commended their work with one Member describing the group as the 'best asset' of the consultation exercise. With this in mind Members feel that the Council should find a way to include Cardiff Dog Action as a key consultee in the remaining stages of the development of the new Public Space Protection Order for Control of Dogs.

- During the meeting a representative from Guide Dogs Cymru stated that the Council should have produced an Equality Impact Assessment on the Public Space Protection Order – Control of Dogs proposals prior to starting the consultation exercise. This he felt might have helped to identify some of the concerns that were later raised by the public and other stakeholders. The Committee agree with this and recommend that an Equality Impact Assessment be completed before any draft Public Space Protection Order proposals are brought forward.

- It would be appreciated if you could confirm how hard copies of the consultation survey were distributed across Cardiff. This should include details of public buildings where hard copies of the survey were held, for example, Hubs and Leisure Centres; how copies were made available in wards without Hubs; the number of survey hard copies received and the number of online survey completions.

- During the way forward a Member asked if any pre testing of the consultation survey questions took place in advance of launching the consultation. I would be grateful if you could confirm if any pre testing took

place, and if it did please provide details of the work undertaken. If pre testing did not take place then the Committee would like assurance that suitable vetting happens before the launch of all future consultation exercises. Taking time to check the wording and context of all questions should produce a smoother consultation exercise and identify how the process might impact upon a wider range of stakeholders.

- A Member commented that lots of very useful information on dog control had been provided during the consultation exercise and that much of it had been in the public domain for some time. He felt that some of the useful ideas provided, for example, the green dog scheme, would have strengthened the consultation. Failure to include these ideas was a missed opportunity for the Council.

- An important part of the scope of the scrutiny was to identify 'potential options that the Council might take to address any concerns about dog control'. In response to this, the Committee suggests that the Council should explore the following ideas:

    - The introduction of the Green Dog Walkers Scheme to Cardiff – one Member suggested that this could potentially be introduced alongside the 'Love Where You Live Campaign'.
    - The roll out of community poo bag dispenser schemes that could be paid for by sponsorship from local companies, for example, veterinary practices.
    - Increased and improved communication on dog fouling and control – this communication should be targeted at key stakeholders including veterinary practices, dog owners groups and social media.
    - Educational campaigns based on dog fouling and control aimed at schools – it is easier to teach lifelong habits at a young age. Councillors who act as governors have an important role to play in encouraging schools to teach about responsible dog ownership.
    - South Wales Police is one of the responsible bodies that holds powers to enforce against dog fouling and other dog control matters. They

should be encouraged by the Council to take more action in enforcing against these anti-social problems.

- Effective enforcement against dog fouling was described as an almost impossible problem due to the small number of Council staff authorised to deal with the contravention. The Committee recommend that the Council undertake some research to identify local authority best practice in managing dog fouling. Once this is done the information gathered should be used to help improve the Council's approach to managing dog fouling.
- A Member suggested that the Council should undertake further collaborative work with Keep Wales Tidy to help manage and address the problem of dog fouling.
- In response to comments made about the lack of enforcement resources in parks, the Chair of the Economy & Culture Scrutiny Committee would like to remind Cabinet Members of Recommendation 11 from the Economy & Culture 'Funding of Parks' report which is set out below:

  Recommendation 11 *- There are no further cuts to the park keeping budget (which covers the park ranger services) and that the Cabinet identifies mechanisms to increase the budget available to park rangers, as their services are vital to ensure Cardiff's parks are safe, secure, well managed, inclusive and of a high quality for the residents and visitors to Cardiff. Members are particularly mindful that park rangers enable Friends Groups to contribute thousands of hours of volunteer time and expertise, which is critical to sustaining the excellence of Cardiff's Parks and Green Spaces.*

  Recommendation 11 was rejected in the Cabinet response that explained:

  The important role played by the Park Ranger Service is both understood and valued, any growth and / or financial pressures that the service faces will be managed through normal budget processes.

Cabinet cannot allow budget decisions to be tied into specific Scrutiny recommendations.

The Committee supports Recommendation 11 and would like to stress the important role that park rangers play in managing dog fouling. Reducing the number of park rangers would only contribute to making the dog fouling problem worse.

- When concluding discussion about the success of the consultation exercise in the way forward, Member opinion was divided. Some explained that the purpose of the exercise had been to bring a wide range of consultees to the table to broaden thinking on the subject, therefore, felt that it had been a success. Other Members stated that the consultation exercise had been a missed opportunity because it promoted the idea of a Public Space Protection Order without clearly defining a range of tried and tested options that could be implemented to improve dog control.

I would be grateful if you would consider the above comments and provide a response to the content of this letter.

Regards,

Councillor Ramesh Patel
Chairperson Environmental Scrutiny Committee

Cc:

- Andrew Gregory - Director of City Operations
- Matt Wakelam - Operational Manager, Infrastructure & Operations
- Jon Maidment – Operational Manager, Parks, Sport & Harbour Authority
- Davina Fiore - Director of Governance & Legal Services

- Members of Cardiff's Economy & Culture Scrutiny Committee
- Members of Cardiff's Environmental Scrutiny Committee

SWYDDFA CYMORTH Y CABINET
CABINET SUPPORT OFFICE

Neuadd y Sir
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CF10 4UW
Ffôn: (029) 2087 2088
www.caerdydd.gov.uk

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Cardiff,
CF10 4UW
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Fy Nghyf / My Ref: CM40672

Dyddiad / Date: 30th January 2019

Councillor Ramesh Patel
C/O Member Services
County Hall
Atlantic Wharf
Cardiff
CF10 4UW

Annwyl/Dear Ramesh

Joint Scrutiny - Public Space Protection Orders - Control Of Dogs – 19th November 2018

Thank you for your letter dated 3rd December 2018 in relation to the Environmental Scrutiny Committee held on 6th November 2018. For clarity I have produced this response in the same order as the questions were asked in your letter:

During his opening statement Councillor Bradbury offered to make the draft proposals for the new Public Space Protection Order on Control of Dogs available for pre decision scrutiny. Members welcome this offer and ask that you arrange for Scrutiny Services to be kept up to date on the development of the new Public Space Protection Order so that they can make arrangements for future Pre Decision Scrutiny.

Officers will bring the PSPO recommendations to pre-decision scrutiny. A timetable for SMT briefing, Cabinet briefing, pre-decision scrutiny and the formal Council decision will be provided to Scrutiny Officers in early 2019.

The Order for the Public Space Protection Orders will take up to 6 months following the Council decision. The recommendations taken forward to pre-scrutiny will set out the individual controls, how they will communicated via signage and how enforcement will take place.

Following the Council decision, a media programme will be defined utilising social media and communication to dog owner groups to support engaging citizens with the PSPO for dog controls.

ATEBWCH I / PLEASE REPLY TO :
Swyddfa Cymorth Y Cabinet / Cabinet Support Office, Ystafell / Room 518, Neuadd y Sir / County Hall
Glanfa'r Iwerydd / Atlantic Wharf , Caerdydd/Cardiff, CF10 4UW
Ffon / Tel: (029) 2087 2501

At the meeting a councillor explained that he had recently been told by a member of the public that he was no longer allowed to walk his dog in a local park. As you will understand this is clearly incorrect, however, it does illustrate that while the consultation has raised awareness around dog control it has also created some confusion around what is actually permitted. In order to reduce confusion and to prevent unnecessary disagreements between dog walkers and other park users the Committee believe that it would be sensible to release and promote an interim statement setting out the current position prior to a new Public Space Protection Order being issued.

An interim statement from myself, was released immediately following the Consultation explaining the position relating to dogs in parks. There has been no correspondence with the Council with regards any ongoing concerns or confusion relating to the consultation on dog controls.

Members were very impressed by the organisation and effectiveness of Cardiff Dog Action. It was felt that they had run a sensible, decent and very well organised campaign that had significantly increased participation in the consultation exercise. The Committee commended their work with one Member describing the group as the 'best asset' of the consultation exercise. With this in mind Members feel that the Council should find a way to include Cardiff Dog Action as a key consultee in the remaining stages of the development of the new Public Space Protection Order for Control of Dogs.

Myself and Officers met with Cardiff Dog Action in January and will continue to work with the group and other groups to engage and communicate the controls to dog owners across Cardiff. I reiterated throughout the consultation process the importance of the Council engaging with key groups in the city to ensure our decisions are appropriate and support what the majority of residents want. This approach will continue as work continues to deliver the Public Space Protection Order for dog controls.

During the meeting a representative from Guide Dogs Cymru stated that the Council should have produced an Equality Impact Assessment on the Public Space Protection Order – Control of Dogs proposals prior to starting the consultation exercise. This he felt might have helped to identify some of the concerns that were later raised by the public and other stakeholders. The Committee agree with this and recommend that an Equality Impact Assessment be completed before any draft Public Space Protection Order proposals are brought forward.

The Equality Impact Assessment will be completed by engaging with Guide Dogs Cymru and other vulnerable user groups. Comments were received as part of the consultation and these will be utilised in the Assessment.

It would be appreciated if you could confirm how hard copies of the consultation survey were distributed across Cardiff. This should include details of public buildings where hard copies of the survey were held, for example, Hubs and Leisure Centres; how copies were made available in wards without Hubs; the number of survey hard copies received and the number of online survey completions.

The consultation response report includes information on how the survey was undertaken and where the survey was available. As part of the report there will be details on the number of respondents and their associated breakdown of how they chose to respond.

The consultation response report will be published on the website and a hard copy will be provided in each Hub for information. Contact will be made with vulnerable user groups to identify any need for other formats such as easy read and braille.

During the way forward a Member asked if any pre testing of the consultation survey questions took place in advance of launching the consultation. I would be grateful if you could confirm if any pre testing took place, and if it did please provide details of the work undertaken. If pre testing did not take place then the Committee would like assurance that suitable vetting happens before the launch of all future consultation exercises. Taking time to check the wording and context of all questions should produce a smoother consultation exercise and identify how the process might impact upon a wider range of stakeholders.

The consultation utilised experience from other consultations that had taken place by the Vale of Glamorgan and Rhondda Cynon Taff. The consultation survey was developed by the team that prepare consultations for Cardiff such as 'Ask Cardiff' to ensure a consistent approach to how surveys are undertaken. The consultation survey document was reviewed by Officers and myself prior to commencement.

We have learnt from the consultation survey and may ask scrutiny to review any similar city wide consultation surveys before commencement.

A Member commented that lots of very useful information on dog control had been provided during the consultation exercise and that much of it had been in the public domain for some time. He felt that some of the useful ideas provided, for example, the green dog scheme, would have strengthened the consultation. Failure to include these ideas was a missed opportunity for the Council.

An important part of the scope of the scrutiny was to identify 'potential options that the Council might take to address any concerns about dog control'. In response to this, the Committee suggests that the Council should explore the following ideas:

- **The introduction of the Green Dog Walkers Scheme to Cardiff – one Member suggested that this could potentially be introduced alongside the 'Love Where You Live Campaign'.**

- **The roll out of community poo bag dispenser schemes that could be paid for by sponsorship from local companies, for example, veterinary practices.**
- **Increased and improved communication on dog fouling and control – this communication should be targeted at key stakeholders including;**
    - **veterinary practices, dog owners groups and social media.**

- **Educational campaigns based on dog fouling and control aimed at schools – it is easier to teach lifelong habits at a young age.**
- **Councillors who act as governors have an important role to play inencouraging schools to teach about responsible dog ownership.**

The Council has already signed up to Falkirk Council's Green Dog Walkers Scheme.
http://www.falkirk.gov.uk/services/bins-rubbish-recycling/rubbish-litter/dog-fouling/green-dog-walkers.aspx
This allows Cardiff Council to utilise the scheme in Cardiff including using the graphics and literature which has been seen as good practice. This will be implemented under Cardiff Council's 'Love Where You Live' campaign.

We met with Cardiff Dog Action in January and will continue to work with the group and other groups to look at schemes to support good dog ownership behaviours across Cardiff. This will include reviewing ideas suggested by scrutiny above.

South Wales Police is one of the responsible bodies that holds powers to enforce against dog fouling and other dog control matters. They should be encouraged by the Council to take more action in enforcing against these anti-social problems.

South Wales Police can enforce against dog fouling. Following the implementation of the PSPO for dog controls Officers will engage with the police to provide an opportunity for training in relation to the controls and how police, such as PCSO's, can support improving anti-social behaviours.

Effective enforcement against dog fouling was described as an almost impossible problem due to the small number of Council staff authorised to deal with the contravention. The Committee recommend that the Council undertake some research to identify local authority best practice in managing dog fouling. Once this is done the information gathered should be used to help improve the Council's approach to managing dog fouling.

Enforcement against dog fouling is extremely difficult and therefore the recommendations for the PSPO will include a control relating to dog owners having a means to remove and dispose of dog fouling. This will allow Officers and other partners to ask dog owners to identify that they have the means of removing or deposing of dog fouling such as a bag. This proactive approach to enforcement will send a key message to dog owners with regards their responsibilities and behaviours.

A Member suggested that the Council should undertake further collaborative work with Keep Wales Tidy to help manage and address the problem of dog fouling.

Cardiff Council has a Partnership with Keep Wales Tidy. The 'Love Where You Live' Officer will work with Keep Wales Tidy as we proceed to get key messages out to citizens across Wales. This will link with the progression of the Green Dog Walkers Scheme.

In response to comments made about the lack of enforcement resources in parks, the Chair of the Economy & Culture Scrutiny Committee would like to remind Cabinet Members of Recommendation 11 from the Economy & Culture 'Funding of Parks' report which is set out below:

Recommendation 11 - There are no further cuts to the park keeping budget (which covers the park ranger services) and that the Cabinet identifies mechanisms to increase the budget available to park rangers, as their services are vital to ensure Cardiff's parks are safe, secure, well managed, inclusive and of a high quality for the residents and visitors to Cardiff. Members are particularly mindful that park rangers enable Friends Groups to contribute thousands of hours of volunteer time and expertise, which is critical to sustaining the excellence of Cardiff's Parks and Green Spaces.

Recommendation 11 was rejected in the Cabinet response that explained:
The important role played by the Park Ranger Service is both understood and valued, any growth and / or financial pressures that the service faces will be managed through normal budget processes.

Cabinet cannot allow budget decisions to be tied into specific Scrutiny recommendations.
The Committee supports Recommendation 11 and would like to stress the important role that park rangers play in managing dog fouling. Reducing the number of park rangers would only contribute to making the dog fouling problem worse.

Cardiff Council has finite resources and therefore difficult decisions relating to the placement of resource have to be made. The Cabinet have committed to ensure frontline services continue to support the street scene across Cardiff and therefore any reductions in resources in these areas will only take place where impacts are limited.

Following the implementation of the PSPO for dog controls Officers will monitor and review the associated enforcement for the PSPO. This will identify whether the controls needs to be developed further in 3 years time (A PSPO is reviewed and renewed every 3 years to ensure it is relevant) to support effective and efficient enforcement.

When concluding discussion about the success of the consultation exercise in the way forward, Member opinion was divided. Some explained that the purpose of the exercise had been to bring a wide range of consultees to the table to broaden thinking on the subject, therefore, felt that it had been a success. Other Members stated that the consultation exercise had been a missed opportunity because it promoted the idea of a Public Space Protection Order without clearly defining a range of tried and tested options that could be implemented to improve dog control.

I would like to thank scrutiny for your review. The process has supported a connection and engagement with Cardiff Dog Action and other dog groups that will now facilitate ensuring the positive communication of dog control in terms of improving behaviours. Further to this I have committed to meeting Cardiff Dog Action and other groups regularly to look at other opportunities to support dog ownership and behavioural improvements.

Yn gywir
Yours sincerely

Y Cynghorydd / Councillor Councillor Peter Bradbury
Aelod Cabinet Dros Ddiwylliant a Hamdden
Cabinet Member for Culture & Leisure

CYNGOR CAERDYDD
CARDIFF COUNCIL

ENVIRONMENTAL SCRUTINY COMMITTEE

19 MARCH 2019

AIR QUALITY – PROGRESS UPDATE

Reason for the Report

1. To provide the Committee with an update on:

   - The work being undertaken to ensure that Cardiff complies with the statutory EU air quality targets in the shortest time possible; and,
   - Consider the content of a report titled 'Air Quality Feasibility Study Outline Business Case – Welsh Government Direction' that is due to be received by Cabinet on the 21st March 2019.

Background

2. A legal direction sent by the Welsh Government to Cardiff Council in relation to the Environment Act 1995 (feasibility study for Nitrogen Dioxide Compliance) Air Quality Direction 2018, stated that the Council must:

   - Submit "initial scoping proposals" by March 2018 to set out how Cardiff Council would undertake a feasibility study;
   - Submit an "initial plan", by September 2018, to set out the case for change and develop options for measures that the local authority will implement to deliver compliance with Clean Air targets in the shortest possible time;
   - Submit the "final plan" no later than the 30th June 2019 that sets out in detail the preferred option for delivering compliance in the shortest possible time, including a full business case.

3. The Council has been following a legal process to comply with the direction. To date the Council has submitted 'initial scoping proposals' (March 2018) and an 'initial

plan' to Welsh Government (September 2018). The 'initial plan' presented the results of the initial baseline assessment of the Clean Air Feasibility Study and was approved by Cabinet on the 15th November 2018.

4. The Cabinet report due to be received on the 21st March outlines the results of the next phase of the Clean Air Feasibility Study, and sets out an Outline Business Case on a preferred option to demonstrate the steps the Council will undertake to ensure compliance with the legal direction. Whilst the Direction itself does not specifically require the Council to submit an Outline Business Case (OBC) the development of a Full Business Case (FBC) cannot be achieved without first assessing the OBC. The OBC sets out a preferred option for the Council to implement to achieve compliance in the shortest possible time, and this preferred option needs to be approved by Cabinet in order for the Council to progress to the FBC.

5. The European Union Ambient Air Quality Directive (2008/50/EC) sets legally binding limits for concentrations of certain air pollutants in outdoor air, termed 'limit values' for the protection of human health. The Directive requires that Member States report annually on air quality within zones designated under the Directive and, where the concentration of pollutants in air exceeds limit values, to develop air quality plans that set out measures in order to attain the limit values. The only limit values that the UK currently fails to meet are those set in respect of nitrogen dioxide (NO2).

6. In regards to the European Union Ambient Air Quality Directive (Directive 2008/50/EC) levels of nitrogen dioxide (NO2) and Particulate Matter smaller than 10µm (PM10) must not exceed 40µg/m3 as an annual average (i.e. measured over a calendar year).

7. Annex III of the European Directive details specific criteria for the locality of where such limit values apply. Limit Values apply at locations that are accessible, including footpaths but exclude areas within 25m from major road junctions.

8. In order to comply with the Ambient Air Quality Directive the UK government published its action Plan in December 2015. This Plan was successfully challenged in High Court by Client Earth in 2016 for not meeting the requirements of the

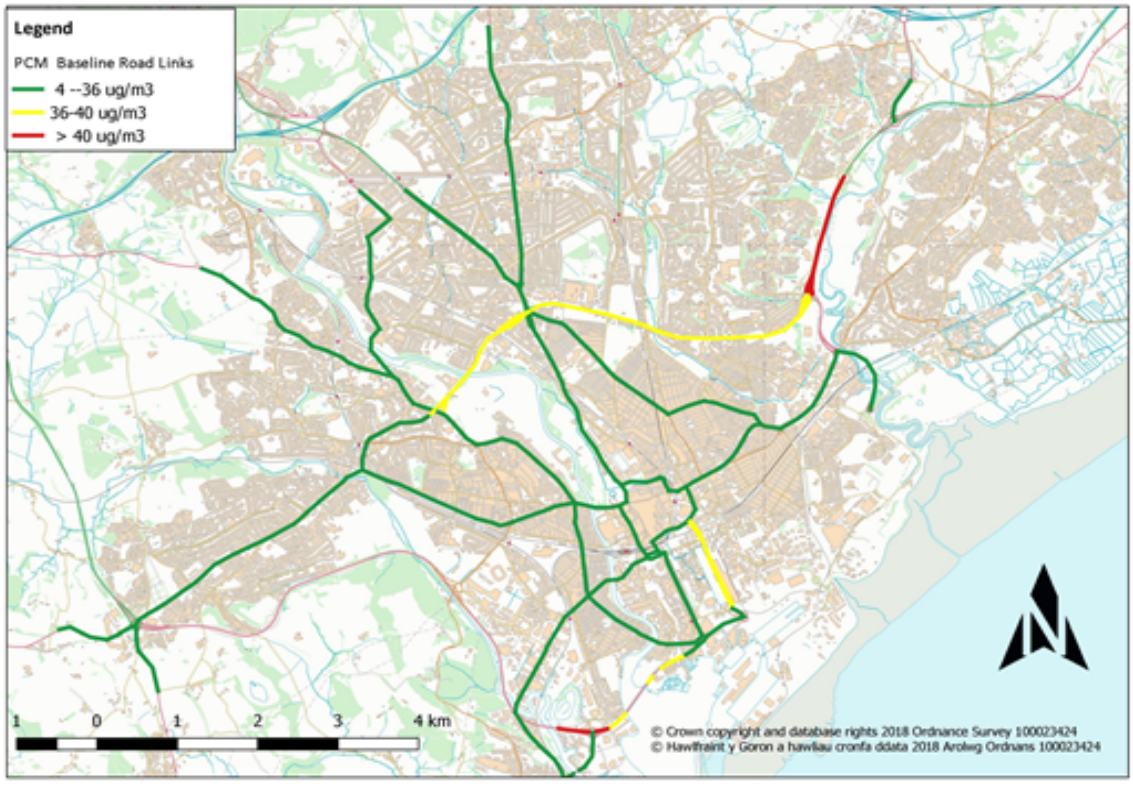
Directive, and specifically Article 23 of the Directive. This case is widely referred to as ClientEarth 2.

9. As a result of the High Court Ruling the UK Government had to redraft and publish a new UK Action Plan for tacking NO2 concentrations. This was published in July 2017 and identified Cardiff as an area with persistent non-compliance beyond 2022. However, this plan was further challenged by Client Earth, and as a result in January 2018 Welsh Government agreed to a legally-binding 'consent order' with Client Earth. This resulted in a legal direction being served on Cardiff Council under Part IV of the Environment Act 1995, Section 85(7).

Results of the Initial Plan September 2018

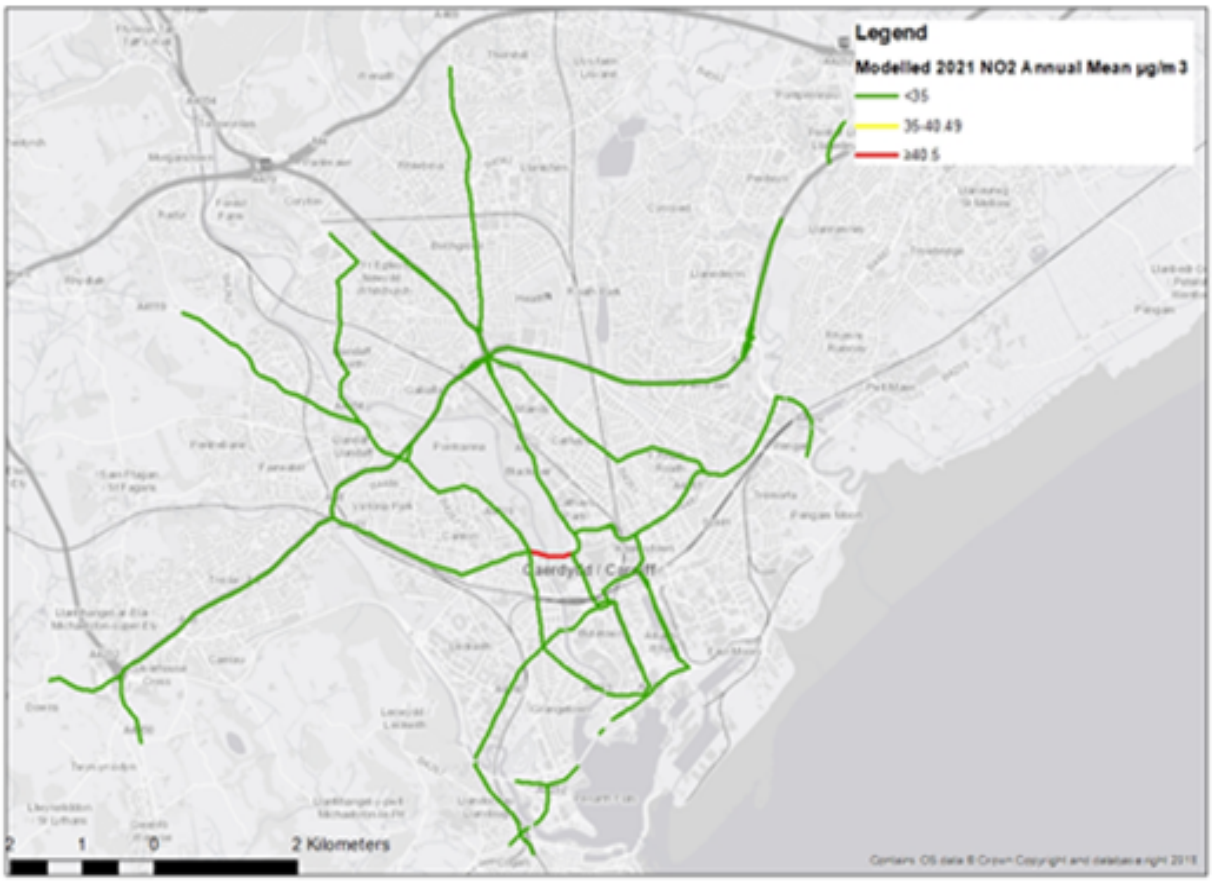
10. The results of the local modelling differed to that undertaken by Defra using the Pollution Climate Mapping model. DEFRA's modelling identified two road links under baseline conditions which were projected to show non-compliance beyond 2021 as detailed in **Figure 1** (below). The roads that were modelled as exceeding the NO2 annual limit value by 2021 using the DEFRA Model were, the A48 and the A4232.

Figure 1 - Defra PCM Modelling NO2 Forecast Results 2021



11. The localised modelling reported in the Initial Plan only identified one road link that, under baseline conditions, projected non-compliance beyond 2021; this was the A4161 at Castle Street and is detailed in **Figure 2**.

Figure 2 - Local Modelling Results NO2 Forecast Results 2021



12. In assessing the model data, the main reason for this exceedance relates to very high traffic flows - some 32,000 vehicles a day and accompanying slow speeds of approximately 11mph on this section of road. The main reasons for the differences between the local model results and the pollution climate mapping results is that the local model has a far greater level of detail which is based on local data, and does not rely on national assumptions. This means that is seen as a better representation of local circumstances. The key aspects of the local model that influence the results are as follows:

- Traffic flows are based on a local traffic model;
- Traffic speeds are based on a local model and local traffic master;
- Local fleet data from the ANPR, not just national averages; and,

- Local topology is accounted for in terms of gradient, canyons.

13. As a part of the Initial Plan Report, a long list of measures developed from the Draft Clean Air Strategy and Action Plan (CASAP) were qualitatively assessed against a primary objective of achieving compliance with set air quality objectives in the shortest possible time. The measures were considered against secondary objectives and were subjected to further qualitative assessments against the WelTAG Well-being Aspects. In response to this analysis the following shortlist of measures was assessed and is summarised in **Table 1**.

Table 1 - Initial Shortlist of Measures

Measure Description
CASAP 1
Implement further speed restrictions and enhance already established 20mph Zones.
Development of Cycling Superhighways infrastructure and Expansion of Next bike Scheme.
Implement Zero Emission Buses on Cardiff Network.
Revision to Taxi Licensing Policy to include emissions standards.
CASAP 2
Bus Network Programme- Strategic Bus Network to improve bus networks and efficiency of the services via increased and improved bus lanes.
Accelerate Park and Ride (P & R) programme in NW & NE of Cardiff. NW; Implement new Park and Ride facilities at Junction 33 (750 Spaces) and Llantrisant Road (250 Spaces). NE; expansion of P & R on the A48.
City Centre West and Central Interchange and Eastside City Centre Schemes.
Improve and promote the uptake of low emission vehicles by enhancing Cardiff's EV infrastructure.
Review and implement car parking and car permit charges.

12. It must be noted that the above shortlist of measures were initially identified as measures that would likely have the greatest impact on the road links identified by the pollution climate mapping modelling as being non-compliant, namely the A48 and A4232 near Cardiff Bay.

13. Prior to commencing the assessment of the above measures, further additional measures were also identified owing to the results of the local modelling. These additional measures have ben been assessed to include a wider Bus Retrofitting Programme, further network improvements on the A470 and a bus based P&R at Nantgawr. These additional measures were assessed as a CASAP 3 package combined with CASAP 1 and 2 to provide an overall package of measures.

14. In addition to assessing the package of measures, as required by the Government Guidance the Council has assessed the effectiveness of a charging Clean Air Zone (CAZ) in terms of whether compliance could be achieved quicker than the proposed measures.

15. Government Guidance is clear that a charging CAZ should only be considered as a preferred option/ implemented if non-charging alternatives have been found to be insufficient to bring about compliance with air quality limits in the shortest possible time. As a result, the OBC has assessed two CAZ options for benchmarking purposes, both of which focus on a small city centre zone. In summary the two CAZ options were assessed as follows:

- **CAZ 1** – Private cars which did not meet Euro 4 (petrol) or Euro 6(diesel) emission standards would be charged a £10 daily fee for entering the CAZ. No other vehicles were included in the CAZ.

- **CAZ 2** – Commercial vehicles – HGVs, LGVs, Buses and Taxis which did not meet Euro 4 (petrol) or Euro 6 (diesel) emission standards, would be charged daily rates for entering the CAZ. For HGVs and Buses this was set at £50 and for LGVs and taxis £10.

Results of Modelling the Shortlist of Measures & CAZs

16. Using expert independent analysis from external consultants, localised air quality and transport modelling was undertaken to establish the impact of the CASAP measures and CAZ as to whether compliance could be achieved by 2021. As detailed in the Initial Plan, the baseline assessment shows that by 2021 only Castle Street would breach the EU limit value for NO2 with concentrations of 41.1 µg/m3 being predicted.

17. The full details of how each of the measures have been assessed in terms of the transportation and air quality modelling are detailed with the in the OBC, but are summarised as follows in **Table 2**.

Table 2 - Summary of Modelling Assumptions of Measures

Measure Description	Modelling Methodology Employed
Active travel packages, covering two areas close to the city centre	For each of the locations a 3.5%-point reduction in the car driver mode share was assumed for trips entirely within the given area, and the car vehicle demand matrices adjusted accordingly.
Cycling programme to end of 2020, covering a corridor north from the city centre	
New 50mph speed limit on A4232 (Culverhouse Cross to Butetown Tunnels)	The representation of the affected section of the A4232 was changed from a national speed limit link type to a 50mph speed limit link type.
Westgate Street mid-point closure to general traffic	The central section of Westgate Street was closed to all cars and goods vehicles to prevent through-movements whilst maintaining local access.
East side scheme, reducing through traffic movements on Station Terrace	Links were opened/closed as appropriate and junctions edited to reflect the proposed scheme.
A48 St Mellons bus-based park and ride	For trips in nearby corridors with a trip end in the city centre, a proportion to be intercepted at the new P&R site was assumed, based upon evidence from existing sites. One of the trip ends for these trips was then reassigned from the city centre to the location of the P&R site.
J33 park and ride	As above, except that the number of trips to be intercepted was calculated using an assumed occupation level (broadly equivalent to current occupation of the East P&R site).
Parking charges and controls, affecting vehicles with non-compliant engines.	UK government Joint Air Quality Unit (JAQU) guidance on option appraisal was used to provide estimates of the effect on trip making of implementing charging zones for non-compliant vehicles. A proportion of vehicles affected by increased parking charges was calculated using parking "event" data provided by Cardiff Council. Non-compliant vehicle trips were then moved to the compliant matrix, removed from the matrices altogether, or left unaltered accordingly.
Smart expressway & traffic management measures on the A470 South (Upper Boat to Coryton) and Traffic management and control measures at Coryton Interchange	Narrow lanes to give extra lane, reallocation of southbound lane to 2 lanes off to Coryton, 1 lane ahead into Cardiff (and this could include better provision for bus going A470 into Cardiff); also looking at speed limit reduction and VMS gantry signage to improve traffic management and air quality.

18. In addition to the modelling assumptions detailed above in Table 2 model, assumptions have been made for measures that can only be modelled in terms of improvements to NOx emissions in the air quality model and these are detailed in **Table 3**.

Table 3 - Emission Based Measures

Measure	Description
ULEB application for 36 electric buses	The 36 buses were allocated to routes 27, 49/50, 44/45, with the related bus AADT removed as these are now zero emission. The remaining bus fleet is then adjusted to reflect the removal of 36 older Euro3 vehicles.
Taxi licensing requiring a 10 year age limit and all new renewal or grants 2019 to be minimum Euro 6	Taxi fleet adjusted to remove all vehicles over 10 years old and replace these by new Euro 6 vehicles
Retro-fit programme to convert remaining buses to Euro 6	Retro-fit programme to convert remaining buses to Euro 6, similar to Clean Bus Technology Fund (CBTF)

19. The package of measures have been assessed accumulatively in terms of combining the measures identified in CASAP 1 with CASAP 2 and finally all measures have been assessed together as CASAP 3. The results of the measures in terms of delivering compliance on Castle Street are summarised as follows:

- **CASAP 1 by 2021**

❖ Implementation of 36 Electric Buses;
❖ Impact of revised Taxi Licensing Policy ;
❖ Active travel package;
❖ Cycling programme to end of 2020; and,
❖ 50mph on A4232.

➢ NO2 concentrations on Castle Street have been modelled to reduce from 41.1 µg/m3 to 37 µg/m3 by the implementation of the above measures.

- **CASAP 2 – all of CASAP 1 +**

❖ City Centre West and East Schemes;
❖ A48 P&R;
❖ J33 P&R; and,
❖ Revised Parking Charges at Council Car Parking Spaces.

➢ NO2 concentrations on Castle Street have been modelled to reduce from 41.1 µg/m3 to 36 µg/m3 by the implementation of the above measures.

- **CASAP 3 – all of CASAP 1 +2**

  - ❖ Retrofit Programme for Buses;
  - ❖ A470 additional southbound traffic lane; and,
  - ❖ Nantgarw P&R.

  - ➢ NO2 concentrations on Castle Street have been modelled to reduce from 41.1 µg/m3 to 35 µg/m3 by the implementation of the above measures.

20. In addition to achieving compliance on Castle Street, the impact of the package of measures has also been modelled at local air quality monitoring locations, including locations within existing Air Quality Management Areas (AQMAs). The results of the modelling indicate that all monitoring locations are expected to have concentrations below the 40 µg/m3 which further demonstrates that the package of measures will improve local air quality including within existing AQMAs.

21. It should be noted that the CASAP results do not include the impact of the City Centre North (Castle Street) proposals, as modelling work commenced prior to understanding the outline design of this scheme, and thus it has not currently been assessed.

22. The ruling of the ClientEarth 2 set out three tests that Clean Air Plans (the Feasibility Study) must meet in order that they are seen to comply with Article 23 of the EU Directive. The third test states that the plans must demonstrate that compliance with the limit values is not just possible, but likely.

23. As summarised above through the implementation of the full CASAP 3 measures the level of compliance that is modelled to be obtained on Castle Street, is the greatest with NO2 concentrations reduced from 41.1 µg/m3 to 35 µg/m3. Owing to the level of uncertainty in the air quality modelling achieving a level of 35 µg/m3 or better is an important target for the Council to obtain. Probability analysis undertaken by the consultants, indicates that modelled levels of 35 µg/m3 or less gives a greater than 80% probability that compliance with the limit value will actually be achieved, when the measures are implemented.

24. As a comparison the results of the modelling undertaken on the CAZ scenarios are summarised as follows:

- CAZ 1 – Private cars - achieves compliance on Castle Street – 32.5 µg/m3
- CAZ 2 – Commercial vehicles – NO2 levels on Castle Street are 35.3 µg/m3

25. With regards to the results of CAZ 1, when compared to the CASAP results, analysis shows that whilst the CAZ is generating better emissions reductions in some streets in the city centre where the CAZ is targeted, it actually increases emissions elsewhere, on the peripheral of the CAZ, as the CAZ does not include some of the wider measures such as the bus and cycling measures. In essence, what the results show is that potentially a city package of CASAP measures achieves compliance on the road link of non-compliance, and provides greater overall air quality improvements across the City, than a charging scheme focused on the city centre.

26. As previously stated, Government guidance is quite clear that a charging CAZ should only be considered as a preferred option if other non-charging measures are not sufficient to bring about compliance in the shortest possible time. Given that the modelling undertaken has demonstrated that a package of measures achieves compliance in the same period as charging CAZ, then ultimately the Council can justify implementing a package of measures as a preferred option rather than a CAZ. In addition to this, the implementation of the non-charging measures provides wider air quality improvements across Cardiff as a whole, including within the existing AQMAs.

Outline Costs for Implementing the Preferred Option

27. Additional qualitative assessment undertaken by the project team and consultants on the initial shortlist measures concluded that a number of the measures should be removed from the assessment as they are not considered feasible, in terms of them being fully implemented by the end of 2020 and also that the measures only have a minimal direct impact on NO2 concentrations on Castle Street. The following measures have therefore been removed from further assessment in the OBC:

- 50mph on A4232 (CASAP1);
- A48 Park & Ride (CASAP 2);

- J33 Park & Ride (CASAP 2);
- A470 additional southbound traffic lane (CASAP 3);
- Nantgawr Park & Ride (CASAP 3).

28. In order to develop a final revised package of measures for assessment in the Full Business Case for the Final Plan, further assessment of air quality and transportation modelling will be undertaken to enable the Council to develop the Full Business Case. This will include the full detailed socio-economic distribution of the measures and a distributional analysis to understand the extent to which these measures may impact on the residents of Cardiff and those that travel in to the city. For the final business case assessment these additional considerations will be assessed in more detail in terms of a health impact assessment and a distributional impact assessment.

29. The Full Business Case will also assess any appropriate mitigation measures that the Council may be required to implement in order to reduce the impact of any displacement effects that the measures may have on surrounding communities.

Wider Measures – Clean Air Strategy

30. As the Initial Plan and OBC for the feasibility study have been developed from the long list of measures set out in a draft Clean Air Strategy and Action Plan. It is felt that it is important to include a finalised Clean Air Strategy with the OBC to further support the longer term ambition of the Council to reduce NO_2 levels as low as reasonable practicable.

31. The strategy coincides with Cardiff's Capital Ambition report and it is hoped that it will help deliver the Capital Ambition, with an overarching aim to improve air quality to protect and improve public health in Cardiff. The Clean Air Strategy will appoint strategic measures that will look to generate a positive impact to citywide air quality levels, in particular traffic derived NO_2 levels.

32. The Clean Air Strategy (due to be published shortly) sets out additional longer term strategic measures that, whilst not necessarily delivering compliance with the limit value in the shortest possible time, are further measures that implemented through an Action Plan will contribute to wider air quality improvements, specifically in the

AQMAs. The key theme of the measures is to increase the uptake of sustainable and active travel modes by influencing behavioural change in Cardiff. Some of the measures detailed in the Clean Air Strategy include:

- Implementation and Enforcement of Non-Idling Zones;
- Installation of Living Walls and other Green Infrastructure;
- EV Infrastructure and Council Fleet Measures;
- Car Clubs with Low Emission/ Zero Emission Vehicles;
- Air Quality Planning Guidance; and,
- Schools Active Travel Programmes.

Engagement Exercise

33. As detailed within the OBC Management Case, a detailed engagement/ communication strategy has been developed in order to inform the key stakeholders, businesses, and the wider community on how the OBC has developed a preferred option. The communications strategy sets out the following objectives:

- To advise the public and stakeholders on the process that has to be followed to develop the OBC to meet the requirements of the Welsh Government;
- To provide information on the measures that are being proposed in the OBC, what these measures are and how these measures will be benchmarked against a variety of possible Clean Air Zones in terms of the timescales for achieving compliance; and,
- To give the public and stakeholders the opportunity to ask any questions through the engagement process and receive responses from the project team.

34. The proposed strategy is a high-level communication exercise, which is ultimately a pre-engagement exercise in relation to the Council's clean air feasibility study. Further detailed statutory consultation will be undertaken, specifically on the City Centre Schemes separately, as their design and implementation are approved and will be taken forward as separate schemes.

35. It is proposed that the engagement exercise will run from the Wednesday April 3rd for a period of six weeks. This will enable the Council to consider feedback from the engagement exercise as the FBC is developed and finalised.

36. This timeframe is viewed as the maximum that can be allowed, given the short timescales for the Council to complete the FBC by the legal deadline of 30th June 2019. Similar engagement timescales have been followed by other local authorities.

Refined Shortlist of Measures to be Assessed in Full Business Case

37. The OBC has proposed a refined package of measures as the Councils preferred option which includes the following measures:

- Electric Buses – 36 Electric Buses to be implemented on a number of routes within the City Centre;
- Bus Retro Fitting Programme –Target up to 96 buses that currently do not meet latest Euro 6 emission standard;
- Taxi Licensing Policy and Mitigation Scheme;
- City Centre Loop Schemes, inclusive of Castle Street ; and,
- Active Travel Measures.

Funding for Measures

31. The letter from Hannah Blythyn Minster for the Environment confirmed that finance would be made available for the production of the feasibility study and for the implementation of the chosen scheme. The Welsh Government has also stated in its Final Supplemental NO2 Plan that it has allocated over £20 million for an Air Quality Fund through to 2021 to help accelerate compliance with NO2 limits and improve air quality in Wales. The Welsh Government has also stated that this fund will primarily be used to provide on going support, guidance and finance to enable Cardiff Council (and Caerphilly County Borough Council) to take action to achieve compliance in the shortest possible time. It further states that the fund will be used to 'deliver the options which will achieve compliance with limit values in the shortest possible time.'

32. It is anticipated that the revised shortlisted of measures detailed in paragraph 29 (above) will be funded in the following way:

- **Electric Buses** - Cardiff Council and Cardiff Bus, bid jointly to the Department of Transport (DfT) Ultra Low Emission Bus (ULEB) Grant fund for funding of up to **£5.7M** for 36 electric buses and associated charging infrastructure. The Grant

Funding contributes 75% of the cost difference between the purchase of conventional diesel buses and their electric equivalent and 75% of the capital for the required infrastructure. The full of the implementation of this measure will be developed further and detailed as such in the Full Business Case.

- **Bus Retro-Fitting Programme -** In 2017, Cardiff Council and Cardiff Bus submitted a joint bid to the DfTs Clean Bus Technology Fund (CBTF) for the retrofitting of some 94 buses that do not meet the latest Euro 6 diesel emission standards. This programme would look to fit approved technology to older buses, rather than having to fully replace them with Euro 6 or E-Buses. In terms of costs the initial funding bid calculated a cost of **£1.36M** (ex VaT) to complete the retro fit on all 96 buses. This scheme will be open to all bus operators who may wish to apply to the scheme for funding to support the retrofitting of suitable buses using approved technology.

- **Taxi Licensing Policy and Mitigation Measures -** On the 5th March the Public Protection Committee approved for Shared Regulatory Services to consult on the proposals to amend the Council's taxi licensing policy which would see the introduction of new emissions and age requirements for the granting of new licenses and/ or change of vehicle applications on new existing licenses. The proposals would require that any vehicle included on the application for a new grant is a minimum Euro 6 emission standard (petrol and diesel) as part of the license application. The same emission standard would also apply for any change of vehicle on an existing license.

  Following the detailed consultation on this proposal the Public Protection Committee will then be asked to approve the revisions of the Councils licensing policy, with an implementation date to be agreed. Whilst there is no direct cost the Council for implementing the revised license conditions, the economic assessment will include for the provision of mitigating measures for the taxi trade. A number of Councils in the UK have already introduced similar vehicle emission standards on taxis, but in doing so they have worked to assist the taxi trade by offering incentive schemes. Once such scheme is that offered by Southampton City Council.

Southampton provide a grant to taxi drivers to assist them in upgrading their vehicles. For Fully EVs Southampton provide a **£3k** and for plug in hybrids, **£2.5k** is offered.

If Cardiff Council was to provide a similar grant scheme, through the Air Quality Fund, based on the number of private hire vehicles and hackney carriages that do not meet the latest Euro 6 emission standards (~1800 vehicles) further funding of between £5.5M (Fully EV) and £3.6M (Plugin hybrids) would be required to support a grant scheme. The provision of such scheme will therefore be included as part of the Councils OBC and the full details of such a scheme developed for the FBC.

- **City Centre 'Loop' Schemes -** In identifying the required funding for City Centre Transport improvement Schemes, only those schemes that are likely to be implemented up to the end of 2021, have been included for consideration. Currently it is forecasted that these schemes could cost in the region of **£18.9M,** subject to appropriate detailed designs.

  The breakdown of these costs is presented inTable 1, and gives the project total costs excluding any existing match funding bids.

Table 1 - Funding for City Centre Schemes

Name of Scheme	Required Funding to Complete Schemes up to end of 2021
City Centre West (Westgate St/ Wood St & Ctrl Sq	£7.6M
City Centre North (Castle St) and Bldv de Nantes	£7.1M
Eastside Phs 1 –	£4.2M
Total £18.9M	

Further detailed local modelling of the above schemes is ongoing in terms of both transportation and air quality impacts. The results of this additional modelling/ assessment will be used to further enhance the Full Business Case for these schemes measures.

- **Active Travel Measures -** The total projected costs to complete a wider 20mph area/Active Travel role out (2 additional areas of Grangetown and SE Cardiff (Splott/Adamsdown)), and completion of the CS1 to University Hospital Wales

(UHW) is forecasted at £7.3M. **To date £3M** has been bid for from the Active Travel Fund for CS1, with a remaining funding deficit to compete CS1 of £2.8M and £1.4M for the Active Travel/ 20 mph areas required.

Excluding existing funding bids the estimated OBC costs to implement the package of measures as a preferred option is summarised below in **Table 2**.

Table 2 - Final Preferred Package of Measures Funding Costs

Measure	Est. Funding Requirements £M
Measure	
Electric Buses	**£1.8M**
Bus Retrofit	**£1.4M**
Taxi Mitigation Schemes	**£5.5***
City Centre Schemes	**£18.9M**
Active Travel and CS1 Completion	**£4.2**
Total:£31.8M	

33. In addition to the above funding mechanisms, the Council will continue to work collaboratively with Welsh Government officials to identify all available and an appropriate funding mechanisms including the Air Quality Fund, Local Transport Fund and Active Travel Fund in order to maximise the financial contribution from Welsh Government towards the implementation of the measures to be included in the Final Business Case.

Next Steps

34. The revised shortlisted measures will be further assessed as a final package of measures to enable the Council to development of the Full Business Case, including full socio-economic assessment of the preferred option.

35. The results of the assessment will then demonstrate the level of compliance that will be achieved by implementing the preferred option on Castle Street, and elsewhere across the City including within the existing AQMAs. The preferred option will be subject to a full economic assessment following appropriate guidance to demonstrate the full impact of implementing the preferred option. This report will be reviewed and assessed by the Welsh Government's expert Review Panel prior to

final approval of the Councils preferred option being provided from Welsh Government.

Cabinet Report Recommendations

36. It is anticipated that the report titled 'Air Quality Feasibility Study Outline Business Case – Welsh Government Direction' that is due to be received by Cabinet on the 21st March will make the following recommendations:

- To note the Clean Air Feasibility Study Outline Business Case Report produced by the Council. This recommends that the Councils preferred option to achieve compliance in the shortest possible time is a package of measures, rather than a Charging Clean Air Zone.

- To note the package of measures that will be further assessed and developed into a Full Business. These will be brought to Cabinet for approval prior to submitting to Welsh Government no later than the 30th June 2019, to comply with the requirements of a Final Plan as per the legal direction.

Previous Scrutiny

37. The Environmental Scrutiny Committee has been very involved in reviewing the work being undertaken by the Council to improve air quality in the city. In the last twelve months they have completed two pieces of scrutiny on the topic, these are referenced below.

38. **Pre Decision Scrutiny: Air Quality Cardiff -** On the 27th March 2018 they received an item at Committee titled 'Pre Decision Scrutiny: Air Quality Cardiff'. This considered a report titled 'Air Quality Cardiff' that was received by Cabinet at its meeting on the 28 March 2018. The main reasons for the Cabinet report were described as:

- To note that the Council has received a legal direction from Welsh Government titled Environment Act 1995 (feasibility study for Nitrogen Dioxide Compliance) Air Quality Direction 2018.
- To enable Cabinet to approve the undertaking of a feasibility study as required by the legal direction from Welsh Government.

- To approve the procurement of a specialist consultant to undertake the feasibility study to identify options for improving air quality and delivering compliance with the legal limits for nitrogen dioxide in Cardiff.

39. After the meeting a letter was sent to the Cabinet detailing the questions, comments and observations of the Committee. A copy of this letter along with the Cabinet response are attached to this report as **Appendices 1** & **2**.

40. **Improving Cardiff's Air Quality** – During 2017/18 the Environmental Scrutiny Committee ran a task & finish exercise titled 'Improving Cardiff's Air Quality'. The inquiry considered a range of aspects that have an impact on Cardiff's air quality and consulted with a number of industry experts. The report made 31 recommendations and was presented to Cabinet on the 20th September 2018. To date there has been no Cabinet response. A copy of the inquiry report is attached to this document as **Appendix 3**.

Way Forward

41. Councillor Caro Wild, Cabinet Member for Strategic Planning & Transport, Councillor Michael Michael, Cabinet Member for Clean Streets, Recycling & Environment and Councillor Susan Elsmore, Cabinet Member for Social Care, Health & Well Being have been invited to attend for this item. They will be supported by officers from the Planning, Transport & Environment Directorate.

Legal Implications

42. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct legal implications. However, legal implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any legal implications arising from those recommendations. All decisions taken by or on behalf of the Council must (a) be within the legal powers of the Council; (b) comply with any procedural requirement imposed by law; (c) be within the powers of the body or person exercising powers on behalf of the Council; (d) be undertaken in accordance with the procedural

requirements imposed by the Council e.g. Scrutiny Procedure Rules; (e) be fully and properly informed; (f) be properly motivated; (g) be taken having regard to the Council's fiduciary duty to its taxpayers; and (h) be reasonable and proper in all the circumstances.

Financial Implications

43. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct financial implications at this stage in relation to any of the work programme. However, financial implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any financial implications arising from those recommendations.

RECOMMENDATION

The Committee is recommended to:

(i) Consider the information in this report and the information presented at the meeting;

(ii) Determine whether they would like to make any comments, observations or recommendations to the Cabinet on this matter; and,

(iii) Decide the way forward for any future scrutiny of the issues discussed.

DAVINA FIORE
Director of Governance & Legal Services
13 March 2019

Mae'r dudalen hon yn wag yn fwriadol

Ref: RDB/RP/SE.MM.CW/27.03.2018

28 March 2018

Councillors Elsmore, Michael & Wild,
Cabinet Members – Cardiff Council,
County Hall,
Atlantic Wharf,
Cardiff CF10 4UW.

Dear Councillors Elsmore, Michael & Wild,

Environmental Scrutiny Committee – 27 March 2018

On behalf of the Environmental Scrutiny Committee I would like to thank you and the officers for attending the special committee meeting that took place on Tuesday 27 March 2018. As you are aware the meeting received an item titled 'Pre Decision Scrutiny: Air Quality Cardiff'. The comments and observations made by Members following this item are set out in this letter.

Pre Decision Scrutiny: Air Quality Cardiff

- **DEFRA Modelling Data** - During the meeting it was explained that modelling undertaken by DEFRA indicated that Cardiff would be non-compliant beyond 2023 in terms of achieving the EU air quality directive limits, i.e. above the annual average nitrogen dioxide concentration air quality standard of 40 micrograms per cubic metre. The potential breaches were identified along sections of the A48 and A4232; two of the busier routes into and out of the city. A Member asked for confirmation of the values measured for both of these sites, and instead of being provided with actual figures was told that the feasibility study would revisit these values in an effort to establish the current position. The Committee acknowledge the importance of the feasibility study and its role in verifying the DEFRA modelled air quality results, however, they would like confirmation of the DEFRA results for both sites along with details of when the exercise was undertaken, the data sets used to simulate traffic flows and a breakdown of all other assumptions applied to this calculation.

- **Feasibility Study & Procurement Timescales** - Members of the Committee understand the exceptionally tight timescales placed upon the Council for delivering the feasibility study and indeed identifying a plan to achieve air quality compliance in 'the shortest possible time'. Completing the feasibility study by the 30 September is a significant challenge, particularly given that the 'Improving Cardiff's Air Quality' task & finish exercise identified that several comparable cities had taken in excess of two years to complete the same task. Concerns were raised that the short timescale might mean that the exercise is rushed to the potential detriment of achieving the best outcome for Cardiff, and that the formal procurement of an air quality consultant had yet to start. With this in mind I would be grateful if you could provide the Committee with assurance that:

  - The short timescale for delivering the feasibility study will not prevent the Council from achieving the best outcome for Cardiff in terms of achieving air quality compliance 'in the shortest time possible';

  - The time taken to procure a specialist air quality consultant has been built into the six month window for delivering the feasibility study in Cardiff. To support this assurance I would be grateful if you could provide details of the planned procurement timeline.

- **Regional Collaboration** - The Committee welcomes the comments of the Cabinet Member for Strategic Planning & Transport in relation to working with neighbouring local authorities to identify the best solutions for dealing with Cardiff's air quality challenges, and in achieving the widest possible audience for the consultation exercise supporting 'Cardiff's Transport & Clean Air Green Paper'. Members firmly believe that improving air quality and transport solutions is a regional issue that can only truly be achieved through real regional collaboration.

- **Low Emission / Sustainable Fuels** – The Committee welcomes the commitment made by the Cabinet Member for Clean Streets, Recycling & Environment in terms of developing the use of low emission / sustainable fuels in Cardiff. It is clear that the use of low emission vehicles and

sustainable fuel sources will be a major contributing factor in improving Cardiff's air quality. Evidence gathered during the 'Improving Cardiff's Air Quality' task & finish exercise suggests that it is inevitable that this is the future direction of travel for the automotive industry. The Committee encourages you to be bold in your approach and consider all of the potential solutions available, for example, electric and hydrogen powered vehicles. The general view of Members is that there is no single option that will achieve compliance on its own, and that a sensible blend of technologies is the best way forward at this point in time.

- **Electricity Supply** – Several of the Members were a little concerned at the comment made by the Cabinet Member for Clean Streets, Recycling & Environment about the available supply of electricity in Cardiff being potentially insufficient to meet the future demand created by the growth of electric vehicles. If available, I would be grateful if you could provide details of the current electricity supply available to Cardiff; estimates for the increase in electric vehicles in the city and the projected increase in demand for electricity created by the new electric vehicles.

- **Planning Process & Low Emission Vehicle Refuelling Infrastructure** – Several Members were concerned that the new developments identified in the Local Development Plan would be created without providing the low emission vehicle charging infrastructure required to meet Cardiff's air quality challenges. I would be grateful if you could confirm the level of debate taking place between the developers and Council to ensure that low emission charging infrastructure is being built into the major new developments and the actions that have been agreed.

- **Finances** – The Committee welcomes the positive financial statement made in the letter from the Minister for Environment. It is reassuring to know that the Welsh Government is supporting the Council to address this challenge and that they have agreed to support the funding for the feasibility study and implementation of the scheme to be identified for improving Cardiff's air quality. Members are supportive of the Chief

Executives comments in that it is important that we now enter into a productive dialogue with Welsh Government to help achieve the best outcome for Cardiff.

- **Air Quality Compliance & Competing Demands** – The Committee is supportive of the approach being take the Council to ensure that air quality targets are met 'in the shortest time possible' in order to shape the urban environment in a way that delivers improved health benefits and supports economic growth. Members felt that delivering these outcomes was vitally important in terms of achieving the best long-term outcome for Cardiff.

- **Cardiff's Transport & Clean Air Green Paper** – Members welcome 'Cardiff's Transport & Clean Air Green Paper' and the consultation exercise that supports this piece of work. The document is well constructed and identifies a number of important ideas that are essential in transforming Cardiff into a modern sustainable travel city. Unfortunately, the timescales for achieving air quality compliance are in very short and some of the more significant projects (for example, the Metro) will be delivered outside of this period. This means that we have to focus on delivering as many of the short term measures within our immediate control as quickly as possible, for example, continued focus on 20 mph zones and parking restriction measures. At the same time we need to ensure that any major transport infrastructure projects due for completion within this timescale are delivered on time.

- **Clean Air Zones – A Temporary Measure** – A Member suggested during the way forward that if Cardiff is mandated to implement a Clean Air Zone then it should explore the option of making it a temporary measure that is only applied until air quality compliance is achieved, i.e. it is possible to reverse the position once the objective is achieved. I would be grateful if this suggestion could be considered and modelled when undertaking the feasibility study and identifying the final plan.

I would be grateful if you would consider the above comments and provide a response to the content of this letter.

Regards,

Councillor Ramesh Patel

Chairperson Environmental Scrutiny Committee

Cc:

- Councillor Huw Thomas, Leader – Cardiff Council;
- Paul Orders, Chief Executive – Cardiff Council;
- Andrew Gregory, Director of City Operations
- Davina Fiore, Director of Governance & Legal Services
- Members of Cardiff's Environmental Scrutiny Committee

Mae'r dudalen hon yn wag yn fwriadol

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Fy Nghyf / My Ref: CM39430

Dyddiad / Date: 16th May 2018

Councillor Ramesh Patel
E-Mail

Annwyl/Dear Cllr Patel,

Scrutiny, Environmental Scrutiny Committee – 27 March 2018

Environmental Scrutiny Committee - 27th March 2018

Thank you for your correspondence concerning the above. For clarity I have produced this response in the same order as the questions were asked in your letter:

DEFRA Modelling Data

'During the meeting it was explained that modelling undertaken by DEFRA indicated that Cardiff would be non-compliant beyond 2023 in terms of achieving the EU air quality directive limits, i.e. above the annual average nitrogen dioxide concentration air quality standard of 40 micrograms per cubic metre. The potential breaches were identified along sections of the A48 and A4232; two of the busier routes into and out of the city. A Member asked for confirmation of the values measured for both of these sites, and instead of being provided with actual figures was told that the feasibility study would revisit these values in an effort to establish the current position. The Committee acknowledge the importance of the feasibility study and its role in verifying the DEFRA modelled air quality results, however, they would like confirmation of the DEFRA results for both sites along with details of when the exercise was undertaken, the data sets used to simulate traffic flows and a breakdown of all other assumptions applied to this calculation.'

The work undertaken by Defra is presented in the Detailed and Technical Reports which accompanied the UK national plan to tackle roadside NO2, concentrations.

Details of which can be found on the following website:

https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/632916/air-quality-plan-technical-report.pdf

The modelled projections for non-compliance have been done so using the Pollution Climate Mapping (PCM) model. This model maps emissions from the National Atmospheric Emissions Inventory using a deterministic dispersion model to simulate atmospheric mixing and to generate background concentrations for different pollutants. The modelled results are then calibrated against measured concentrations from the national monitoring network and then verified. The new projections use the most recent historical assessment (2015) as the base year. As such, these projections used the

latest available input data including 2015 road transport figures from the Department for Transport (DfT), the 2015 calibration of the PCM model with measurement data from the Automatic Urban and Rural Network (AURN), and the latest emission factors from COPERT 5.[1]

The latest PCM modelled projections provided annual average projected NO2 concentrations for all years from 2017-2030 inclusive.

As stated by DEFRA, the PCM Model has an uncertainty of ±29 per cent. It does not use local emission factors and a large part of the feasibility study will enable collection of local emission data that can then be used to verify the modelled results. In addition our local air quality monitoring data will also be used, as the model will have only used automatic data captured from the AURN site on Frederick Street. Cardiff Council has recently began monitoring on both the A48 and A4232 for this exact purpose.

The attached table shows the worst projected road network in Cardiff as the A48 which shows non-compliance beyond 2023, taken from the detailed plan produced by Defra. The attached spread sheet provides a breakdown of the source apportionment of pollution in 2020.

Feasibility Study & Procurement Timescales

Members of the Committee understand the exceptionally tight timescales placed upon the Council for delivering the feasibility study and indeed identifying a plan to achieve air quality compliance in 'the shortest possible time'. Completing the feasibility study by the 30 September is a significant challenge, particularly given that the 'Improving Cardiff's Air Quality' task & finish exercise identified that several comparable cities had taken in excess of two years to complete the same task. Concerns were raised that the short timescale might mean that the exercise is rushed to the potential detriment of achieving the best outcome for Cardiff, and that the formal procurement of an air quality consultant had yet to start. With this in mind I would be grateful if you could provide the Committee with assurance that:

- *The short timescale for delivering the feasibility study will not prevent the Council from achieving the best outcome for Cardiff in terms of achieving air quality compliance 'in the shortest time possible';*

Although it is paramount that Cardiff Council achieves compliance within the shortest time possible, it is also essential that the solution is the best one for the City and its citizens. A fundamental point is that the Council needs to ensure that any proposals are proportionate to the scale of the problem and tailored to local circumstances, whilst ensuring compliance in the shortest time possible.

As you rightly point out, the timescales given to us are extremely challenging. It is in all of our interests to get this right and as such we wouldn't want to overly commit to hastiness. There has since been constructive dialogue with Welsh Government about "staggering" of different elements that may extend to November. This will give us a better chance of getting the right solution.

- *The time taken to procure a specialist air quality consultant has been built into the six month window for delivering the feasibility study in Cardiff. To support this assurance I*

[1] *COPERT (Computer Program to calculate Emissions from Road Transport) NOx emission factors are combined with road traffic numbers to estimate national emissions. Version 5 was published in September 2016 and takes into account real-world driving conditions emissions testing conducted in the UK and other European countries.*

would be grateful if you could provide details of the planned procurement timeline.

The preferential procurement approach, which will need both procurement and legal support, is direct award to a specialist consultant. The works to achieve the preferred outcome are currently on-going.

Regional Collaboration

The Committee welcomes the comments of the Cabinet Member for Strategic Planning & Transport in relation to working with neighbouring local authorities to identify the best solutions for dealing with Cardiff's air quality challenges, and in achieving the widest possible audience for the consultation exercise supporting 'Cardiff's Transport & Clean Air Green Paper'. Members firmly believe that improving air quality and transport solutions is a regional issue that can only truly be achieved through real regional collaboration.

Currently 38% of Cardiff's workforce travels to Cardiff from outside the city and, of these, most workers (between 76% and 84%), who make the daily trip into Cardiff from neighbouring local authority areas, travel by car (Census 2011). This highlights the importance of regional collaboration, and Cardiff continues to work closely with neighbouring authorities and Welsh Government to identify and deliver strategic projects, which will support modal shift for journeys starting from outside Cardiff, as well as those originating within the city. For example, the delivery of Strategic Bus Corridors and the planned Park and Ride at Junction 33, represent potentially important cross-boundary intervention.

Councillor Wild has asked that the Green Paper and Welsh Government legal directive be put on the CCRTA agenda.

Low Emission / Sustainable Fuels

The Committee welcomes the commitment made by the Cabinet Member for Clean Streets, Recycling & Environment in terms of developing the use of low emission / sustainable fuels in Cardiff. It is clear that the use of low emission vehicles and sustainable fuel sources will be a major contributing factor in improving Cardiff's air quality. Evidence gathered during the 'Improving Cardiff's Air Quality' task & finish exercise suggests that it is inevitable that this is the future direction of travel for the automotive industry. The Committee encourages you to be bold in your approach and consider all of the potential solutions available, for example, electric and hydrogen powered vehicles. The general view of Members is that there is no single option that will achieve compliance on its own, and that a sensible blend of technologies is the best way forward at this point in time.

Noted: a number of projects and work programmes reviewing low emission/sustainable fuels are underway.

Electricity Supply

Several of the Members were a little concerned at the comment made by the Cabinet Member for Clean Streets, Recycling & Environment about the available supply of electricity in Cardiff being potentially insufficient to meet the future demand created by the growth of electric vehicles. If available, I would be grateful if you could provide details of the current electricity supply available to Cardiff; estimates for the increase in electric vehicles in the city and the projected increase in demand for electricity created by the new electric vehicles.

A feasibility study has been undertaken to identify the process through which Cardiff Council could define a suitable recharging network, based on the specific requirements and objectives for Cardiff. Network capacity will be a primary consideration for the location of any charging infrastructure. A robust understanding of the capacity of the network needs to be developed in conjunction with Western Power Division (WPD), who will be a key partner in the future development of the charging network in Cardiff.

Whilst the market share of Ultra Low Emission Vehicles (ULEVs) is growing, and is expected to increase significantly in coming years, it is difficult to provide accurate estimates for the likely increase in electric vehicles in the city. A number of externalities are likely to have an impact on the uptake of LEVs, including the cost of vehicles, developments in technology (e.g. the range of vehicles and charging requirements), incentives such as scrappage schemes, and the availability of charging infrastructure.

An analysis of available data in the feasibility study found low levels of LEV ownership, with ULEVs currently representing 0.15% of all Welsh licensed vehicles, as compared with 0.34% of all UK licensed vehicles.

Similarly, electric vehicle and charging technology is undergoing a significant period of change, and it is predicted that this rapid development will continue. As a result, there is still uncertainty as to both the number and type of electric vehicles which will be available, and what their charging requirements will be.

Planning Process & Low Emission Vehicle Refuelling Infrastructure

Several Members were concerned that the new developments identified in the Local Development Plan would be created without providing the low emission vehicle charging infrastructure required to meet Cardiff's air quality challenges. I would be grateful if you could confirm the level of debate taking place between the developers and Council to ensure that low emission charging infrastructure is being built into the major new developments and the actions that have been agreed.

In relation to the new developments identified in the Local Development Plan and low emission vehicle charging infrastructure, I can confirm that the Council is undertaking the following actions to encourage developers to provide such infrastructure in new developments:

Supplementary Planning Guidance relating to Managing Transportation Impacts is due to be approved by the Council later this month. The draft SPG highlights the projected increase in the availability of, and demand for, electric vehicles. This guidance seeks to ensure that charging points are installed in line with the current technical requirements at the time of the application. Where there is an opportunity for developments to include vehicle charging points, the Council will encourage their provision and seek to secure an appropriate level of provision through the planning process.

In addition, as part of the action plan for the "Low Emission Transport Strategy for Cleaner, Greener Transportation Fuels" the Council is currently preparing a guidance note for developers setting out the Council's requirements relating to the provision of electric vehicle charging points in new developments. This will aid discussions between developers and the Council, and help ensure that they consider the need to provide such infrastructure when planning new developments.

Finances

The Committee welcomes the positive financial statement made in the letter from the Minister for Environment. It is reassuring to know that the Welsh Government is supporting the Council to address this challenge and that they have agreed to support the funding for the feasibility study and implementation of the scheme to be identified for improving Cardiff's air quality. Members are supportive of the Chief Executives comments in that it is important that we now enter into a productive dialogue with Welsh Government to help achieve the best outcome for Cardiff.

Noted. Officers are in frequent contact with Welsh Government and are meeting with officials on a regular basis to ensure there is an on-going dialogue on this evolving issue.

Air Quality Compliance & Competing Demands

The Committee is supportive of the approach being taken by the Council to ensure that air quality targets are met 'in the shortest time possible' in order to shape the urban environment in a way that delivers improved health benefits and supports economic growth. Members felt that delivering these outcomes was vitally important in terms of achieving the best long-term outcome for Cardiff.

Noted. Engaging with key stakeholders (for example, Public Health officers and the business community) through the Public Service Board and other forums will be central in the development of any future options for meeting air quality targets.

Cardiff's Transport & Clean Air Green Paper

Members welcome 'Cardiff's Transport & Clean Air Green Paper' and the consultation exercise that supports this piece of work. The document is well constructed and identifies a number of important ideas that are essential in transforming Cardiff into a modern sustainable travel city. Unfortunately, the timescales for achieving air quality compliance are very short and some of the more significant projects (for example, the Metro) will be delivered outside of this period. This means that we have to focus on delivering as many of the short term measures within our immediate control as quickly as possible, for example, continued focus on 20 mph zones and parking restriction measures. At the same time we need to ensure that any major transport infrastructure projects due for completion within this timescale are delivered on time.

The rollout of 20mph limits is continuing, with work completed on the Riverside/Pontcanna and Gabalfa 20mph schemes. The rollout of 20mph limits will continue in 2018/19 with schemes in development for Plasnewydd and Adamsdown.

Work will continue to ensure that the Council's major transport infrastructure projects are delivered to timescale and in line with funding allocations. Where projects are being delivered by partners, for example Welsh Government's work on the Metro, the Council will continue to provide support as appropriate.

Clean Air Zones – A Temporary Measure

A Member suggested during the way forward that if Cardiff is mandated to implement a Clean Air Zone then it should explore the option of making it a temporary measure that is only applied until air quality compliance is achieved, i.e. it is possible to reverse the position once the objective is achieved. I would be grateful if this suggestion could be

considered and modelled when undertaking the feasibility study and identifying the final plan.

The feasibility study work will seek to model the different CAZ options. As you know the issue is also being consulted on in the Green Paper and we want to ensure a full discussion takes place that also factors in wider considerations such as congestion and public health.

We trust the above is of assistance. If you have any further queries, please do not hesitate to contact ourselves or officers direct.

Yn gywir
Yours sincerely,

Cynghorydd / Councillor Caro Wild
Aelod Cabinet dros Gynllunio Strategol a Thrafnidiaeth
Cabinet Member for Strategic Planning & Transport

Councillor / Y Cynghorydd Michael Michael
Cabinet Member for Clean Streets, Recycling & Environment
Aelod Cabinet dros Strydoedd Glân, Ailgylchu a'r Amgylchedd

Councillor / Y Cynghorydd Susan Elsmore
Cabinet Member for Social Care, Health & Well-being
Aelod Cabinet dros Ofal Cymdeithasol, Iechyd a Lles

RECOMENDATIONS

The recommendations for this report are set out in this section of the document. They based on seven separate areas that the task group believe should be the basis for the development of Cardiff's Clean Air Strategy. The seven areas are set out below:

- Public Health;
- Clean Air Strategy – The Next Steps;
- Planning;
- Transport;
- Sustainable Fuels;
- Council & Public Sector Partner Responsibilities;
- Consultation & Engagement.

The recommendations are based on the evidence received during the task & finish exercise and the key findings that are documented on pages 31 to 156 of this report.

Public Health Recommendation

- **Recommendation 1** – It is clear that poor air quality is a significant health issue and that it has a negative impact on people living in Cardiff and across the wider region. It is estimated that it contributes to approximately 40,000 premature deaths in the United Kingdom every year and that some doctors believe that this is just the tip of the iceberg. Given the scale of the problem the task group recommends that improving public health should be documented as the primary reason for introducing a Clean Air Strategy in Cardiff. Ultimately nothing should be more important to the Council and its partners than improving public health.

Clean Air Strategy – The Next Steps

- **Recommendation 2 -** During the task & finish exercise it became apparent that achieving the EU air quality standards by 2022 was virtually impossible by using and / or accelerating existing practice, for example, by improving sustainable transport infrastructure and driving widespread public behaviour change. Not one of the many witnesses we asked was confident that the EU air quality target would be achieved in the short timescale available by carrying on with or accelerating the current approach. It was also clear in the evidence sessions that reaching the challenging target 'in the shortest time possible' would almost certainly involve the creation of some kind of clean air zone or low emission zone. That said, working out what is best for Cardiff in terms of air quality is an evidence based scientific exercise that will be delivered in the form of a feasibility study. Such a study will review a range of alternative options for achieving the air quality standards and assess which is most likely to achieve the change needed 'in the shortest time possible'. There are many different 'Clean Air Zone' options and variations, for example, congestion charging zones, low emission zones and low emission neighbourhoods. These are further complicated by geographical boundaries, emission levels, vehicle types, financial implications and time / date restrictions. Working out the best option to take is a significant challenge that will require time, expertise, clear guidance and financial resources - unfortunately based on the evidence provided Cardiff appears to be short on all four. With all of this in mind the task group recommends that the Council:

  - Continues to work with and lobby the Welsh Government for a clear direction and guidance on the next steps to take in terms of achieving air quality compliance 'in the shortest time possible';
  - Ask the Welsh Government to provide financial assistance to undertake the feasibility study and to deliver the option identified to

improve air quality in the feasibility study;

- Employ suitably qualified experts to deliver the feasibility study and help implement the option identified in the feasibility study to improve air quality;
- Consider, evaluate and scrutinise the advice before taking a final decision as to the way forward;
- Waste no further time in carrying out the feasibility study – the EU air quality limits need to be addressed by either 2022 or in the soonest time possible. The evidence presented suggests that feasibility studies take about two years to deliver and at the point of writing this report the Council had not started its feasibility study for Cardiff.

- **Recommendation 3 -** All evidence presented to the task group identified nitrogen dioxide produced my motor vehicles to be the single biggest air quality pollutant in Cardiff - with diesel vehicles being the major offender in this category. As we are ultimately looking to reduce air pollution in the city the task group recommends that the new clean air strategy cites the reduction of nitrogen dioxide from diesel vehicles as one of its key aims, and that whenever possible actions resulting from the clean air strategy specifically reflect this aim.

- **Recommendation 4 -** The task group believe that Cardiff on its own cannot fully address the air pollution issues facing the city. As has been explained in the report nitrogen dioxide is Cardiff's largest pollutant and privately owned cars, particularly diesel, predominantly produce this. It is estimated that there are 81,800 commuter journeys into Cardiff each day from neighbouring local authorities and this volume of traffic undoubtedly has a negative impact on air quality. The two sections of road that when modelled breach EU emission limits and mandate that action is taken are located on two of the main commuter routes into the city. In addition to this Cardiff is the main commercial hub for the South East Wales region, this means that a significant number of public transport journeys occur from neighbouring local authorities into the city. Understanding this

relationship means that we have to work with our neighbours to address the air quality problem, therefore, the task group recommends that we consult and work with neighbouring local authorities to develop the Clean Air Strategy and supporting action plan to improve air quality. It is important to remember that air pollution from motor vehicles does not start at the city boundaries and so any regional transport initiatives that encourage modal shift into Cardiff should in some way feature in any evolving air quality improvement action plan.

- **Recommendation 5 -** It was noted during the task and finish exercise that the introduction of clean air zones, congestion charging zones and low emission zones tended to have a dramatic impact in increasing modal shift, for example, the London congestion charging scheme increased bus patronage by 14% in a very short period of time. Cardiff has in recent years worked hard to increase modal split and has the proud ambition of achieving a 50:50 modal split by 2026. Should the feasibility study recommend some type of clean air zone, congestion charging zone, or low emission zone as the way forward the Council should not be afraid to implement the decision as it will ultimately help achieve its biggest existing transportation target.

- **Recommendation 6 -** A low emission neighbourhood is an area-based scheme that includes a package of measures delivered within a specific area and is focused on reducing emissions and promoting sustainable living locally. Such schemes have been implemented in five areas across London and have focused on locations with high pollution. They aim to reduce pollution levels through local measures and reducing the number of local journeys undertaken. Key to their success is the partnership and involvement of the local community, businesses and the local authority to jointly identify and deliver a common set of goals. Relevant projects could include working with major landowners to improve emissions from buildings; better management and reduction of freight movement and service vehicles entering the area, for example, the consolidation of deliveries and use of shared supplier scheme; the implementation of

emissions based on street parking charges and the introduction of electric vehicle charging infrastructure. The task group recommends that the Council look into the feasibility of creating a low emission neighbourhood in an area of Cardiff with the worst air pollution levels. It could act as a pilot for trialling air quality improvement initiatives and would be a first of its kind for Wales.

- **Recommendation 7** - Evidence provided and research gathered for the task & finish exercise clearly indicated that the cities that made the biggest improvements in terms of air quality also made the largest investment in terms of resources for dealing with the problem. In addition to this, the cities that have been the most successful in reducing air pollution received significant support from central government – both financial and policy guidance terms. For example, three of the top twelve performing European cities in terms of reducing air pollution were in Germany. Germany is also responsible for 55 of the 225 European low emission zones - in contrast the United Kingdom has only created two low emission zones. On this basis the task group recommends that the Council continues to lobby the Welsh Government for clear direction and financial support, and that it invests as much money and effort as possible to drive air quality improvements across the city.

Planning Recommendations

- **Recommendation 8 -** Cardiff has a well-established planning system that is able to assess, consider and deal with any air quality issues that might arise through the planning process. The Shared Regulatory Service is able to act as a consultee on any specific air quality planning matters and other public sector bodies such as Natural Resources Wales can provide specialist expertise on the topic should a complex case arise. However, the numerous factors that impact on our relationship with air quality standards is constantly changing, and means that we continually need to review our planning process to ensure that they keep pace with changing demands. For example, Newport City Council has recently created supplementary planning guidance for dealing with air quality issues, while other local authorities have developed supplementary planning guidance for dealing with emerging issues such as sustainable fuel infrastructure. As a result the task group recommends that the Planning Service reviews its existing supplementary planning guidance in relation to managing air quality and implementing sustainable fuel infrastructure alongside the development of the Clean Air Strategy. If the Planning Service identifies any significant gaps in statutory planning guidance provision then an appropriate document(s) should be commissioned to ensure that such matters are properly addressed.

- **Recommendation 9 -** When assessing planning applications the wider knock on effect on air quality should always be thoroughly considered. For example, the creation of a new housing development might accidentally create a traffic driven pollution problem several miles away that had not been properly considered by the planning process. The task group acknowledges that such assessments are sometimes carried out and that the introduction of the development master planning process has helped, however, this isn't always the case and sometimes the wider local implications are not considered. With this in mind the task group recommends a review into the wider traffic and pollution implications of

new developments. This should include a review of traffic modelling techniques and how planning obligation monies can be applied across a wider area to deal with the impact of traffic and pollution.

- **Recommendation 10 -** In a world of shrinking financial resources it is important for the Council to take advantage of any additional expert support currently available. During the inquiry the Members were told that the Health Protection division of Public Health Wales and Natural Resources Wales were available to offer free expert advice on technical and complex air quality issues. The task group recommends that the Planning Service takes advantage of these expert resources as and when required.

Transport Recommendations

➢ General

- **Recommendation 11 –** There was broad agreement that the Council's travel plans for Cardiff were sound and if delivered would have a positive impact in terms of driving modal shift and improving air quality in the city. In addition to this it was acknowledged by several witnesses that we don't currently have the necessary infrastructure to ensure that we meet the EU air quality targets, and that the Metro proposals wouldn't be delivered within 'the soonest time possible'. One notable witness stressed that now was the time to deliver against the plans as we have moved from the position of 'predict & provide' to 'provide & promote'. On this basis the task group recommends that the Council notes the urgency of required change to meet air quality targets and does all that it can to deliver and then promote its existing transport proposals.

- **Recommendation 12** - Delivering the long-term infrastructure that is required to grow sustainable travel and drive modal shift is very important. The Council needs to be involved in helping to bring the large pieces of infrastructure to Cardiff and the wider South East Wales Region, for example, by playing its part in the development of schemes like the Metro. However, it is quite often the case that the Council is just a partner in such schemes and that ultimately it is reliant on the purse strings of other organisations (such as the Welsh Government) to ensure that large infrastructure schemes are delivered. At the same time it is important to remember that the Council has a number of short-term initiatives for influencing travel behaviour that are within its control. For example, the introduction of 20 mph zones; increasing residential parking schemes to 75%; working with and educating the public, local businesses and schools, etc.. The small changes that the Council is able to make can have a huge difference to influencing public behaviour and driving modal shift. On this basis the task group recommends that the Council should increase its

focus on the affordable short-term measures within its control.

- **Recommendation 13 –** There are a number of existing and potential traffic / parking control measures that the Council is able to employ to help control the use of the public highway. For example, the Council currently delivers civil parking enforcement and moving traffic offences across the city and in theory could introduce a range of other charging schemes including congestion charging, low emission zones and a work place parking levy. All of these schemes are capable of generating significant levels of income that could be used to underpin the delivery of transport infrastructure improvements. With this in mind the task group recommends that monies raised from existing or proposed traffic / parking control measures is reinvested directly back into transport infrastructure. This would create a virtuous circle where driver penalties are reinvested to provide clean and sustainable long-term travel alternatives.

- **Recommendation 14 –** During the task & finish exercise Members were informed that the Council is due to publish 'Cardiff's Transport & Clean Air Green Paper' in the spring of 2018. The Environmental Scrutiny Committee would welcome the opportunity to scrutinise this document once it becomes available.

➢ Public Transport Infrastructure

- **Recommendation 15** - Several witnesses stressed the importance of completing the Cardiff Central Transport Interchange and the positive impact that it will have on increasing the use of public transport. It is felt that the facility will act as the heart of the regional transport network and, therefore, help drive modal shift. The task group agrees with this and urges the Council to work with developers to complete this facility 'in the soonest time possible'. As an interim measure the Council should republish and distribute the map that was made available when the old bus station was first closed; this will provide a vital navigation tool for new / infrequent users of public transport and visitors to the city.

➢ Active Travel (Cycling & Walking)

- **Recommendation 16 –** The task group agrees with the Public Health position around accelerating the improvement of infrastructure to support active travel (cycling & walking). Based on the evidence received during the inquiry the task group recommends that:

  - The Council continues with improvements and ongoing development of dedicated walking and cycling infrastructure, for example, by accelerating the development of segregated cycle lanes in Cardiff;

  - The Council continues to improve access to local green spaces by active travel, for example, improving walking and cycling access in Cardiff's parks;

  - The Council actively promotes and encourages the use of its recently introduced 'NEXTBIKE' cycle hire scheme. Members felt that such schemes provide a positive message in terms of sustainable travel and encourage behaviour change;

  - The Council continues with its roll out of 20 mph schemes in the city. Members felt that 20 mph schemes support the growth of active travel (cycling and walking) by reducing average vehicle speed. This in turn creates a safer travel environment and so encourages people to undertake more cycling and walking journeys. Quite a few of the witnesses to the inquiry were very supportive of the continued roll out of 20 mph zones.

- **Recommendation 17 -** The Council, public sector partners, major employers and For Cardiff (the Cardiff BID) should do all it can to encourage their staff to use active travel to get to work and carry out day to day trips whenever possible. The Council should work with these groups to create a strategy to drive this change and identify practical incentives that can be directed at staff to encourage modal shift. Suggestions could include the expansion of flexible working; increasing

the option of home working; travel discounts for using park & ride facilities; involving major employers in the planning of car free days; issuing support and direction to employers to provide and fund bike stands; providing information on cycle lanes and safe cycle routes; selling the health and well-being benefits of active travel.

➢ Parking

Recommendation 18

Car parking is an important factor in managing travel behaviour. Cheap plentiful parking encourages car journeys into an area, while placing physical restrictions and financial barriers on parking supply encourages a positive modal shift. As stated in many parts of this report, reducing car journeys into and out of Cardiff is key to meeting air quality targets. It is also, in part, something that the Council has control over and so is able to change. With this in mind the task group recommends that the Council should:

- Consider gradual increases in public car parking charges in city centre areas as public transport options are improved. The funding raised by the public parking charges should then be used to pay for and accelerate improvements in active travel facilities and public transport;
- Run a consultation on private parking facilities in the city to identify how much it is used and to understand the impact that it has on businesses, congestion and air quality;
- Consider what the Council can do to manage the large amount of private parking in Cardiff, for example, a review of the planning process around car park development to encourage modal shift;
- Review the option of introducing a workplace parking levy to Cardiff. Nottingham has successfully introduced a workplace parking levy which has increased modal shift and raised significant funds (£44 million) for transport initiatives in the city;

- Consider variable parking charges to correspond with traffic parking demand when next reviewing the parking charges within the Parking Revenue Account;
- Develop further methods to encourage 'For Cardiff (Cardiff BID)' members and their staff to use the park & ride facilities offered by the Council - if successful this would help reduce traffic movements into the city.

➢ Taxis

- **Recommendation 19 –** As a part of the task & finish exercise Members met with representatives from the taxi industry to discuss the air quality challenges facing taxi drivers and companies in the city. It was clear during discussion that there is an understanding of the future challenges facing the industry, for example, some companies have already taken steps to address the problem by procuring low emission vehicles. However, the ongoing Welsh Government Taxi Consultation and a lack of financial assistance for the taxi industry in Wales has created uncertainty and stalled vehicle investment decisions. Other issues discussed during the meeting included existing taxi licensing policy; emissions levels and the use of bus lanes. Based on the evidence gathered, discussion at the meeting and the key findings the task group recommends that:

  - The Council makes a clear statement that sets out the Council's ambitions for taxi emission standards in the city and explains out how this might be achieved, for example, Nottingham has stated that it wants to significantly reduce taxi emissions in the city by converting all of its taxi fleet to electric by 2025;

  - The Council needs to work with Cardiff's taxi companies and drivers to establish and implement a reasonable timescale to set a minimum emissions standard for taxis operating in the city, with the new minimum emissions standard being built into the existing licensing policy. To support this change the Council should work with the taxi companies and drivers to identify potential financial assistance to

deliver the change, for example, an approach could be made to Welsh Government asking for support – such transitional support has been provided in cities like Dundee, Derby and Birmingham;

- Taking the Welsh Government Taxi Consultation into consideration the Council should review the use of the 'Exceptional Conditions Policy' and wider 'Taxi Licensing Policy' to make sure that it is fit for purpose and complies with the aim of improving air quality in the city;

- The Council needs to work closely with the taxi companies and drivers to ensure that parking or blocking of bus lanes stops. It should be made clear that enforcement action will be taken by the Council against any drivers who block the bus lanes. The task group recommends that any driver found blocking a bus lane should be fined and ultimately have the privilege removed if they persist in doing it. In return for this support the Council should acknowledge that the number of Hackney Carriage licences greatly exceeds the number of taxi rank spaces and carries out a review of taxi rank facilities in the city centre. It would be appreciated that any response to this recommendation is supported by a series of proposed actions and agreed timescales as this matter has been raised at previous scrutiny meetings during the last twelve months.

➢ Buses

- **Recommendation 20** – As a part of the task & finish exercise Members met with a number of bus company and passenger group representatives. It was clear from discussion that they understood that overall bus emission levels needed to fall to help improve air quality, however, to achieve this substantial and ongoing financial assistance would be required from the public purse. Several references were made to the lack of Welsh Government funding to support bus services in Wales; this was in contrast to the support offered other parts of the United Kingdom and indeed to the rail network. Other issues discussed during the meeting included emission

levels in the city centre; bus company business planning and investment in future vehicles; the introduction of low emission buses; park & ride and bus lane infrastructure and a single ticketing approach. Based on the evidence gathered, discussion at the meeting and the key findings the task group recommends that:

- The City Centre Air Quality Management Area (predominantly based around Westgate Street) has the highest levels of nitrogen dioxide concentrations in Cardiff - this is significantly impacted by approximately 140 bus movements per hour. It is estimated that buses account for 56% of the nitrogen dioxide emissions and that 63% of the bus movements in the Westgate Street area are from vehicles that are Euro 4 or less. To provide some context the Euro 5 standard was established on the 1st September 2009; this means that over half of the bus movements in Cardiff's worst polluted street are from vehicles that are approaching ten years of age or more. This local air pollution problem is compounded by the canyon nature of the street. Members of the task group believe that air quality improvements are urgently required in this very busy area and recommend that the Council should work with local bus companies to explore the feasibility of restricting older buses from the area. Options that should be considered might include the creation of a 'greener bus route' or developing a low emission zone in the area that might exclude buses that fail to meet a specified emissions standard, for example, Euro 6. The Members of the task group acknowledge the challenges that this might present to local bus companies, however, such restrictions have been applied in other parts of the country and have dramatically reduced nitrogen dioxide emissions.

- Bus companies should be asked to work with the Council and provide a business plan to illustrate how they plan to reduce bus emissions for bus journeys in the Cardiff in the next three years. This would correspond with the timescale for achieving compliance with the EU air quality limits and help provide focus on the role that they have in

helping to achieve this target.

- In terms of financial support to reduce bus emissions it is clear that Welsh bus companies are a poor relation when compared to their Scottish and English counterparts. Government funding has been put in place in other parts of the United Kingdom to help support the transition to cleaner buses, while the Welsh Government in comparison has provided very little. The Council should support the local bus companies by lobbying the Welsh Government for financial assistance for bus services in Cardiff and Wales.

- There are no low emission buses operating in Cardiff or indeed Wales. The Council should do what it can to bring a low emission bus to the Capital City, for example, supporting a major bus provider to procure and introduce one or more hydrogen buses would be a very positive step forward.

- The Council should continue with its development and promotion of Park & Ride and bus lane infrastructure across the city. These are essential in driving modal shift and will be a key ingredient in supporting the wider Metro effort. Effective bus lanes help reduce journey time and improve punctuality – this in turn breeds confidence and convenience into the system, important for delivering modal shift. To compound this park & ride journeys should be punctual, quick and direct. Members were aware of park & ride journeys that made multiple stops between the park & ride facility and city centre – this adds time and makes the park & ride journey less attractive compared to using the private car, on this basis the Committee recommends that all park & ride journeys should be direct, i.e. not feature additional stops.

- Bus and train services in Cardiff should work towards a single ticketing approach in the South East Wales Region. Introducing this in line with the new Metro developments would appear to be a good opportunity and the functionality of the ticket should be similar to that of the London

Oyster Card.

- The Council should work with local bus companies and consider the potential option of introducing bus mounted transponders onto buses using bus lanes to enter and exit the city. In doing this feedback should be sought from the Swansea bus lane transponder scheme where they are used to send a signal to traffic lights before the bus actually arrives at the light. The signal changes the traffic light in favour of the bus to allow it to proceed smoothly without having to wait as standing traffic. This makes the bus journey quicker and ultimately more reliable – two important characteristics in helping to increase bus patronage.

➢ Other

- **Recommendation 21** - In recent years Cardiff has promoted itself as a cruise liner destination and has managed to attract some interest from visiting cruise liners. The task group was told that when a cruise liner visits a port it emits the equivalent amount of particulate matter as approximately of 100,000 vehicles entering the city – this is greater than the average number of commuter vehicles entering the city on a typical day. While the task group acknowledges the economic benefit created by cruise liners it is also concerned at the level of particulate emissions that they produce and the impact that these emissions might have on public health. With this in mind the committee feels that when the Council is assessing the economic benefits of allowing cruise liners to dock it should also factor the environmental impact that they might create into the overall assessment.

Sustainable Fuel Recommendations

➢ The Wider Picture

- **Recommendation 22** - Recent market trends clearly illustrate that that low emission vehicles are the future of motoring – this is a very positive thing as the technology is much cleaner than traditional crude oil based fuels. The growth of sustainable fuels such as electric and hydrogen will result in air quality improvements, but will not necessarily reduce congestion. This future direction of travel means that Cardiff and Wales cannot afford to be left behind; therefore, the Council and its other public sector partners must do everything they can to embrace and support the change. With this in mind the task group recommends that:

  - The Council continues with the development of its Sustainable Fuel Strategy and supporting list of short, medium and long-term action plans. Clearly documenting the actions that the Council is planning to take is a positive step forward;
  - The Council works with and lobbies Welsh Government to create a sustainable fuel strategy for all of Wales. This is something that countries like Scotland have done and it would send a clear message of intent to all Welsh local authorities, public sector bodies, businesses and the wider public;
  - The Council engages with other local authorities in the South East Wales region to encourage them to create and publish sustainable fuel strategies. When developing the strategies they should be encouraged to publish short, medium and long-term actions that align with those established for Cardiff. It is important to reiterate that air pollution doesn't just start at Cardiff's boundaries and so a regional approach is required;
  - The Council engages with its public sector partners across the South East Wales Region to encourage them to create and publish

sustainable fuel strategies. When developing the strategies they should be encouraged to publish short, medium and long-term actions that align with those established for Cardiff. The Cardiff Public Services Board would seem to be a good place to table the debate on improving air quality and developing suitable sustainable fuel strategies across the public sector;

- The Council should encourage neighbouring local authorities and other public sector partners to issue positive proposals on how and when they intend switching existing fleet to sustainable fuel options. In addition to this, they should also be encouraged to build the use of sustainable fuels (such as electric and hydrogen) into their procurement processes for vehicles and the wider supply chain;
- Cardiff has very little in the way of sustainable fuel infrastructure. Without the necessary charging and refuelling infrastructure it is very difficult to increase the use of electric and hydrogen fuelled vehicles in Cardiff and across the wider area. The Council needs to work with neighbouring local authorities, public sector partners and local businesses to identify what they can do to grow sustainable fuel infrastructure across the South East Wales Region. Welsh Government, neighbouring local authorities, public sector partners and major businesses should be asked to provide information on the sustainable infrastructure that they currently have and intend to provide or support. This information should then be collated to create a 'South East Wales Region Sustainable Fuel Infrastructure Map' that would then be published and circulated to various stakeholder groups to raise awareness of the options available.

- **Recommendation 23** –The task group recommends that the Council should work with local car dealerships to encourage the growth of electric, hybrid or hydrogen vehicle sales. In particular the following information should be clearly communicated:
  - That there is an urgent and legal need to improve air quality in the city

– this in part can be addressed through the increased use of electric, hybrid or hydrogen vehicles;

- Details of existing and proposed sustainable fuelling infrastructure in the South East Wales Region;
- The benefits to their customers for owning new electric, hybrid or hydrogen vehicles;
- Details of any financial assistance available for the purchase of new electric, hybrid or hydrogen vehicles.

- **Recommendation 24 –** The Council should work with the motor industry to bring a trade show for electric, hybrid or hydrogen vehicles to Cardiff. To achieve this it should approach an established industry body or motor trade show provider (for example, the Society of Motor Manufacturers & Traders or Green Fleet Urban) and invite them to deliver an event aimed at the motor vehicle industry in Wales. Such an event would help to stimulate further interest in electric, hybrid and hydrogen vehicles and hopefully increase local take up of the vehicles.

➢ Electric (EV)

- **Recommendation 25** - Cardiff has no on street electric vehicle-charging infrastructure. Some private companies such as IKEA and ASDA have charging points at their sites but the offer is very limited. This means that electric vehicle charging opportunities are very limited in the city, making it difficult for people to refuel electric or hybrid vehicles. Cities like Manchester, Leeds and Bristol are pushing ahead in creating public on street charging infrastructure and it would be a shame for Cardiff to be left behind. The Council has recently commissioned a report that aims to identify the best way forward for electric charging infrastructure in the city. It aims to explore different charging methods; the challenges of installing on street charging; the various implementation options and the potential economic opportunities being presented to the Council and private sector.

It is important that we understand all of these factors before taking the next step. With this in mind the task group recommends that the Council considers and evaluates the content of the report before deciding on how to roll out electric charging infrastructure to the city. That said the need to make progress is immediate and so the Council should ensure that there are no unnecessary delays in the decision making process for taking this forward. Once a clear picture has been identified then it is essential that the Council does what it can to accelerate the delivery of this much needed infrastructure.

- **Recommendation 26 –** The Council currently has only one electric vehicle. From the evidence provided it is clear that electric vehicles are a part of the solution in terms of improving air quality, therefore, we need to procure more of these vehicles. With this in mind the task group recommends that the Council builds the use of sustainable fuels (such as electric & hydrogen) into the vehicle and wider supply chain procurement process to support the growth of low emission fuels. If suppliers and contractors are keen to win our business then they should support our objective of improving air quality by using cleaner vehicles;

➢ Hydrogen

- **Recommendation 27** - Cardiff has no hydrogen-fuelling infrastructure; the closest refuelling site being found a few miles north of the city in Treforest. In total there are only three hydrogen-refuelling stations in all of Wales. The lack of convenient and accessible hydrogen refuelling infrastructure has been identified as the single biggest barrier to owning and running a hydrogen vehicle in Cardiff; without more infrastructure the market for hydrogen vehicles will simply not grow. The slow take up of hydrogen-fuelled vehicles seems to be a shame for a number of reasons, these include:

    - Producing hydrogen fuel is a relatively simple chemical process that

can be achieved anywhere;

- Water is the only emission produced by hydrogen fuelled cars;
- Refuelling a hydrogen car is a relatively quick process which can take anywhere between one and five minutes – this is comparable to refuelling to a petrol or diesel car and significantly quicker than charging an electric vehicle;
- The drive range on a tank of hydrogen is comparable to most petrol or diesel cars;
- South Wales has significant expertise in the production of hydrogen fuel;
- The hydrogen fuel cell was invented by a Welshman called Sir William Grove in 1839. It seems a shame to have invented the technology in Wales and then to have fallen behind the rest of the world in rolling out its use in motor vehicles;
- South Wales could play a significant role in supporting the supply chain for the production of hydrogen vehicles in the United Kingdom.

With all of this in mind the task group recommends that the Council needs to review and then do what it can to bring at least one hydrogen refuelling facility to Cardiff. Potential options include supporting a major fuel supplier to install a facility or developing a Council / public sector facility to fuel Council or other public sector vehicles. In particular, the Members of the task group would like to see a hydrogen bus and waste truck being introduced to the streets of Cardiff – the introduction of public sector hydrogen vehicles could act as a catalyst to underwrite the development of new refuelling infrastructure. Members understand that hydrogen vehicles are approximately twice the cost of similar petrol or diesel vehicles and so financial support would be required to make the purchase a reality. Contacting the Welsh Government for financial assistance for such a purchase would be a good starting point.

Council & Public Sector Partner Responsibilities - Recommendations

- **Recommendation 28** – Improving air quality in Cardiff is an issue that affects everyone in the city. This means that a united public sector response is required and so it is vital that the Council and other major public sector partners assume a leadership role in driving this agenda forward. On this basis the task group recommends that the Council works with its public sector partners to:
  - Agree and work towards setting clear and meaningful targets for air quality improvement;
  - Implement air quality strategies and that detail time focused action plans to help achieve air quality compliance;
  - Communicate and educate the public on air quality issues;
  - Monitoring the progress achieved.

- **Recommendation 29** – The Council and all major public sector organisations should run a programme to encourage their staff to switch to active travel and encourage workplace practices to reduce the number of unnecessary journeys. For example, increasing work from home opportunities where practical; creating partnerships and discounted travel offers with public transport providers; increasing use of conference calls; emphasising the benefits of sustainable travel and implementing flexible start times.

Consultation & Engagement Recommendations

- **Recommendation 30 –** Once the Clean Air Strategy is complete and a clear direction of travel is established the task group recommends that the Council should do all it can to raise the profile of what is being done to improve air quality in Cardiff and explain why it is being done. This should involve a huge communications, consultation and engagement exercise that targets neighbouring local authorities, public sector organisations, major employers and the public. The aims and ambitions of the strategy should be highlighted; specific actions should be detailed and an explanation on the potential benefits provided. As with most change there will be negative feedback, however, evidence suggests that in the medium to long term the popularity of any significant proposals will increase.

- **Recommendation 31 –** The Council should support an interactive consultation event during the feasibility study period with its public sector partners and Members of the business community to explain the air quality challenges facing Cardiff. This event should include a brainstorming session with the group to explore practical steps that Cardiff's employers could take to help improve air quality in the city. It would seem sensible to work with For Cardiff (Cardiff BID) to deliver this event as they are in direct contact with most of the employers in the city centre. A business community representative who took part in the inquiry felt that drawing on the collective experience and knowledge of the business community might identify ideas that public sector partners might not have considered. For example, drawing on his wider experience he explained that some cities in the United Kingdom had worked with businesses to introduce a voluntary ban on private workplace deliveries which it is estimated account for approximately 40% of private deliveries in a typical city centre.

Mae'r dudalen hon yn wag yn fwriadol

CYNGOR CAERDYDD
CARDIFF COUNCIL

ENVIRONMENTAL SCRUTINY COMMITTEE

19 MARCH 2019

PRE DECISION SCRUTINY: CHALLENGES, REPRESENTATIONS & APPEALS POLICY

Reason for the Report

1. To provide the Committee with an opportunity to carry out pre decision scrutiny on:

   - The introduction of a new policy for challenges, representations and appeals policy associated with Civil Parking enforcement and Moving Traffic Offences. A copy of the draft policy titled 'Challenges, Representations & Appeals Policy – The Traffic Management Act Policy 2004' is attached to this report as **Appendix 1**.

Background

2. In the summer of 2010 the Council took on the responsibility for enforcing a range of parking contraventions. These contraventions contribute towards the transportation policy objectives by addressing illegal parking, which causes unnecessary congestion and traffic delays.

3. In 2013, new legislation was made available in Wales to allow local authorities to enforce bus lanes, yellow box junctions and a range of other moving traffic contraventions.

4. The Civil Enforcement of Road Traffic Contraventions (General Provisions) (Wales) Regulations 2013 ("the 2013 Regulations") were passed and came into force on 25th March 2014. These regulations enable the Council to assume responsibility for

enforcement of bus lane and some moving traffic offences, pursuant to Part 6 of the Traffic Management Act 2004 ("the 2004 Act").

5. By having access to these powers the Council now has a full suite of legal powers to control parking and travel along the highway. This gives the Council maximum control in terms of deploying its enforcement resource in support of its transportation policies, with the intention of assisting the movement of public transport and generally keeping traffic moving.

6. Traffic Management Act 2004 Act imposes a duty on the Council as highway authority to ensure the smooth flow of traffic. Whilst roads may appear capable of accommodating parking, the Council may deem this does not facilitate meeting the requirements of the legislation and, therefore, may find it necessary to restrict parking.

7. The Council operates a number of different types of parking across the city including on street and off street resources, this includes:

   - 2,000 spaces in off-street car parks;
   - 2,500 on-street pay and display spaces, and around 1,000 spaces at its Cardiff East Park and Ride facility.

8. The 2013 Regulations enable the Council to assume responsibility for enforcement of bus lane and some moving traffic offences (MTOs), pursuant to Part 6 of the Traffic Management Act 2004. The Traffic Management Act 2004 indicates the range of road signs that will be enforceable under this new legislation. These include enforcement of the following:

   - Directed and prohibited movement;
   - Pedestrian precincts;
   - Bus and Cycle provisions; and,
   - Yellow Box Junctions.

9. In particular, the powers provided by the Traffic Management Act assist:

- Enforcement of Bus Lanes - preventing the blocking of bus lanes, especially at the approach to traffic signals;
- Enforcement of Yellow Box Junctions - reducing illegal queuing across the boxes, particularly during peak hours, preventing congestion and delay to all vehicles;
- Enforcement of turning movement bans - enhancing public safety, by preventing conflict with pedestrian crossing movements, and by reducing the use of weak bridges by lorries ignoring weight restrictions.

10. Penalty Charge Notices can be appealed within 28 days of the date the ticket was issued, and can be challenged for the following reasons:

- The alleged parking offence did not happen;
- The vehicle was never owned by the appellant, had stopped being the owner of the vehicle before the alleged parking offence, or that they became the owner of the vehicle after the date of the alleged parking offence;
- The vehicle was parked by someone else without the permission of the owner (e.g. if it was stolen);
- The vehicle was being driven by someone else under a hire arrangement (this is for use by car hire companies only);
- The penalty exceeded the amount applicable for the offence type quoted;
- The Council has not followed the correct procedure;
- The parking limit where the alleged parking offence took place was not valid

Cardiff Council also considers other mitigating circumstances on a case by case basis.

Issues

11. A sample analysis of 250 appeals identified a potential to improve the management of appeals by having a policy to ensure consistency and adherence to current legislation.

12. Welsh Government Guidance on the Traffic Management Act 2004 – Civil Enforcement of Road Traffic Contraventions: Parking, Bus Lane and Moving Traffic Enforcement Operational Guidance to Local Authorities December 2014 – Ch. 11 states ‘Authorities should formulate (with advice from their legal department) and

then publish their policies on the exercise of discretion. They should apply these policies flexibly and judge each case on its merits, and be ready to depart from policies if the particular circumstances of the case warrant it'.

Resources

13. The implementation of the policy will have limited cost implications, apart from additional training for all officers managing the appeal process.

14. It is hoped that the policy will ensure that the Council has processes for pursuing outstanding penalties that are efficient, effective and impartial. Any additional revenue will support delivering highway and environmental improvements in Cardiff as allowed in legislation.

Cabinet Report - Legal Implications

15. The Council, as the 'Traffic Authority', has the power to make 'Traffic Regulation Orders' (TROs) and powers to enforce certain TROs.

16. In developing the proposed policy, and when considering these matters generally regard must be had to:

(i) the provisions of the Traffic Management Act 2004 Act ("the 2004 Act"). The purpose of the 2004 Act is to provide the basis for improving conditions for all road users through management of the national and local road networks. Part 2 of the 2004 Act imposes a duty on all Local Traffic Authorities to secure the expeditious movement of traffic on their road networks and to facilitate such movement on other authorities' networks;

(ii) the fact that the powers as regards the making of TROs and enforcement are not intended and should not be viewed as a means of raising revenue for the Council;

(iii) the enforcement of parking and moving traffic contraventions will inevitably involve the processing and storage of data some of which may be personal and/or sensitive and the Council should ensure that such data is processed in line with current data protection legislation;

(iv) the Crime and Disorder Act 1998, which imposes a general duty on the Council, when exercising its functions, to take account of community safety dimension, with a view to reduce local crime and disorder in its area;

(v) the Council duties under The Active Travel (Wales) Act 2013 ("the 2013 Act"), which makes provisions requiring local authorities to take reasonable steps to enhance the provision made for, and to have regard to the needs of walkers and cyclists, for requiring functions under the 2013 Act to be exercised so as to promote active travel journeys and secure new and improved active travel routes and related facilities.

17. In considering this matter, the decision maker must have regard to the Council's duties under:

- **Equality Act 2010** - Pursuant to these legal duties Councils must, in making decisions, have due regard to the need to (1) eliminate unlawful discrimination, (2) advance equality of opportunity and (3) foster good relations on the basis of protected characteristics. Protected characteristics are: (a) Age, (b) Gender reassignment, (c) Sex, (d) Race – including ethnic or national origin, colour or nationality, (e) Disability, (f) Pregnancy and maternity, (g) Marriage and civil partnership, (h) Sexual orientation and (i) Religion or belief – including lack of belief.

- **Wellbeing of Future Generations (Wales) Act 2015** - The decision maker should also have regard, when making its decision, to the Council's wider obligations under The Well-Being of Future Generations (Wales) Act 2015 ('the Act'). The Act places a 'well-being duty' on public bodies aimed at achieving 7 national well-being goals for Wales - a Wales that is prosperous, resilient, healthier, more equal, has cohesive communities, a vibrant culture and thriving Welsh language, and is globally responsible. In discharging its duties under the Act, the Council has set and published well being objectives designed to maximise its contribution to achieving the national well being goals. The well being objectives are set out in Cardiff's Corporate Plan 2018-21. When exercising its functions, the Council is required to take all reasonable steps to

meet its well being objectives. This means that the decision makers should consider how the proposed decision will contribute towards meeting the well being objectives and must be satisfied that all reasonable steps have been taken to meet those objectives. The well being duty also requires the Council to act in accordance with a 'sustainable development principle'. This principle requires the Council to act in a way which seeks to ensure that the needs of the present are met without compromising the ability of future generations to meet their own needs. Put simply, this means that Council decision makers must take account of the impact of their decisions on people living their lives in Wales in the future. In doing so, the Council must:

- Look to the long term;
- Focus on prevention by understanding the root causes of problems;
- Deliver an integrated approach to achieving the seven national well-being goals;
- Work in collaboration with others to find shared sustainable solutions;
- Involve people from all sections of the community in the decisions which affect them.

- **Welsh Language (Wales) Measure 2011** – This imposes duties on public organisations to comply with the standards of conduct on the Welsh language which must treated no less favourably than the English in Wales.

Report Recommendations

18. The recommendations made in the report to Cabinet are:

- To approve the new policy (attached as Appendix A) for considering Challenges, Representations and Appeals associated with Civil Parking enforcement and Moving Traffic Offences.

- To delegate authority to the Assistant Director Street Scene in consultation with the Cabinet Member for Strategic Planning & Transport to update the policy, from time to time, relating to any changes in legislation, related case law and good practice.

19. The report documents the reasons for the recommendations as:

- To ensure that the Council has processes for pursuing outstanding penalties that are efficient, effective and easy to understand.

- The policy sets out Cardiff Council's consideration of challenges, representations and appeals against the issuing of Penalty Charge Notices (PCNs) as well as determining enforcement processes to be followed to ensure consistency and adherence to current legislation.

- The Council is under a legal duty never to fetter its discretion so this policy is only guidance and all considerations of challenges, representations and enforcement measures in general will be considered on their own merits, provided legislation is observed to at all times.

Way Forward

20. Councillor Caro Wild, Cabinet Member for Strategic Planning & Transport has been invited to attend for this item. He will be supported by officers from the Planning, Transport & Environment Directorate.

Legal Implications

21. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct legal implications. However, legal implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any legal implications arising from those recommendations. All decisions taken by or on behalf of the Council must (a) be within the legal powers of the Council; (b) comply with any procedural requirement imposed by law; (c) be within the powers of the body or person exercising powers on behalf of the Council; (d) be undertaken in accordance with the procedural requirements imposed by the Council e.g. Scrutiny Procedure Rules; (e) be fully and properly informed; (f) be properly motivated; (g) be taken having regard to the Council's fiduciary duty to its taxpayers; and (h) be reasonable and proper in all the circumstances.

Financial Implications

22. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct financial implications at this stage in relation to any of the work programme. However, financial implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any financial implications arising from those recommendations.

RECOMMENDATION

The Committee is recommended to:

(i) Consider the information in this report and the information presented at the meeting;

(ii) Determine whether they would like to make any comments, observations or recommendations to the Cabinet on this matter; and,

(iii) Decide the way forward for any future scrutiny of the issues discussed.

DAVINA FIORE
Director of Governance & Legal Services
13 March 2019

APPENDIX 1

Cardiff Council

Parking Services, PO Box 47, Cardiff, CF11 1QB

www.cardiff.gov.uk

029 2087 2087

CHALLENGES, REPRESENTATIONS AND APPEALS POLICY

THE TRAFFIC MANAGEMENT ACT 2004

V.4 11/03/2019

Creating Fair and Transparent Enforcement to Keep Cardiff Moving

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INTRODUCTION

Introduction

Parking, bus lane and moving traffic enforcement plays a key role in allowing Cardiff to cope with the rising demands upon its transport network and helps promote the use of sustainable travel. To ensure Cardiff remains one of the country's most liveable cities the Council aims to encourage a 50/50 modal shift away from the private motor vehicle towards greener travel alternatives by 2026[1]. Enforcement is needed to ensure compliance with regulations in order to keep the highway network working and tackle dangers to other road users and pedestrians.

PURPOSE OF THIS POLICY

It is essential that authorities should make sure their processes for pursuing outstanding penalties are efficient, effective and impartial.

This document sets out our consideration of challenges, representations and appeals against the issuing of Penalty Charge Notices (PCNs) as well as determining enforcement processes to be followed to ensure consistency and adherence to current legislation. It remains applicable in its current version until it is replaced or revoked.

The Council is under a legal duty not to fetter its discretion. The purpose of this policy is to provide guidance. All considerations of challenges, representations and enforcement measures in general will be considered on their own merits, provided legislation is observed to at all times.

CORPORATE PRIORITIES

This policy contributes to the Council's aims to create a safe and vibrant city and to keep Cardiff moving by removing hazards and obstructions to the transport network by creating fair and transparent enforcement. It further compliments the guidance released by the Welsh Ministers[2] and the Council's Parking Strategy 2016. For the purpose of this policy any reference to the "council" or "we" is to be taken to mean The County Council of the City and County of Cardiff .

APPLICABLE LEGISLATION AND GUIDANCE

The Traffic Management Act 2004
The Civil Enforcement of Road Traffic Contraventions (General Provisions) (Wales) Regulations 2013
The Civil Enforcement of Road Traffic Contraventions (Representations and appeals) (Wales) Regulations 2013
The Civil Enforcement of Road Traffic Contraventions (Guidelines on Level of Charges) (Wales) Order 2013

[1] Cardiff Council Corporate Plan, 2015-2017

[2] The Civil Enforcement of Road Traffic Contraventions: Parking, Bus Lane and Moving Traffic Enforcement Operational Guidance to Local Authorities December 2014

INTRODUCTION

Road Traffic Regulation Act 1984
Road Traffic Act 1988
The Road Traffic Offenders Act 1988
The Road Traffic (Owner Liability) Regulations 2000
The Traffic Signs Regulations and General Directions 2016
The Civil Enforcement of Road Traffic Contraventions: Parking, Bus Lane and Moving Traffic Enforcement Operational Guidance to Local Authorities December 2014
Statutory Guidance to Local Authorities on the Civil Enforcement of Bus Lane and Moving Traffic Contraventions July 2014
Statutory Guidance to Local Authorities on the Civil Enforcement of Road Traffic Contraventions: Parking July 2014
The Civil Procedure Rules 1998

Any reference to an act of Parliament, statutory provision, regulation or statutory instrument includes a reference to that act, provision, regulation or instrument as amended, extended or re-enacted.

Collecting Penalty Charges

A penalty charge is usually payable by the owner of the vehicle, unless the vehicle was on hire at the time of the contravention, in which case the hirer becomes liable[3]. Unlike a speeding ticket this means that it is the owner or hirer of the vehicle that would be liable for the penalty charge **even if they were not driving**.

OWNER LIABILITY

The owner of the vehicle is presumed to be the person in whose name the vehicle is registered in accordance with the Vehicle Excise and Registration Act 1994, unless proven otherwise[4]. This is called "owner liability" and means that the starting point of any enforcement action is taken against the registered keeper.

If the vehicle is on long term lease for over 6 months and is not subject to an extended hire agreement then for section 66 of the Road Traffic Offenders Act 1988 the leasee is to be considered the owner of the vehicle.

WHAT HAPPENS IF I WAS NOT THE OWNER AT THE TIME?

The Traffic Management Act 2004 puts the responsibility firmly on the person/company who's registered with the Driver and Vehicle Licensing Agency (DVLA) to prove that they were not the owner. This means that if you sold the vehicle before the contravention you must provide proof to the Council to suspend any enforcement action taken against you. Acceptable proof could be:

- ✓ Receipt of sale
- ✓ A signed V5c showing the transfer of the vehicle
- ✓ Receipt of part exchange
- ✓ Confirmation from the DVLA

Cancellation of insurance will not normally be accepted as this does not confirm that the vehicle was sold.

You should also always provide the name and address of the person or company that you sold the vehicle to if known.

HIRER LIABILITY

If the vehicle was on hire at the time of the contravention then the hirer becomes liable, provided that they have signed an agreement stating that they will become responsible for any penalty charges incurred.

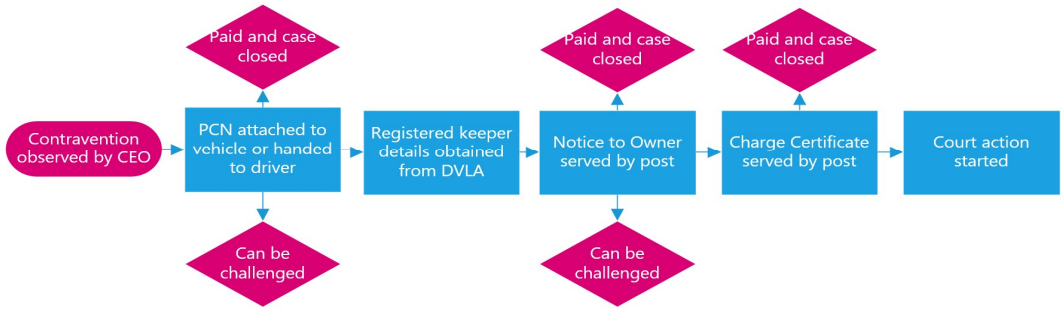
A valid hire agreement must be produced to confirm that the hirer had signed such an agreement before the Council will transfer liability. The Council will not transfer liability unless the information required by the Road Traffic (Owner Liability) Regulations 2000 is provided:

[3] Part 2, Regulation 4 and 5 of the Civil Enforcement of Road Traffic Contraventions (General Provision) (Wales) Regulations 2013
[4] "Minor definitions" - The Traffic Management Act 2004

- ✓ The name and address of the hirer
- ✓ The dates of the hire period (start date and end date)
- ✓ The vehicle registration mark that the hire agreement relates to
- ✓ The statement of liability for any penalty charges issued under the Traffic Management Act 2004

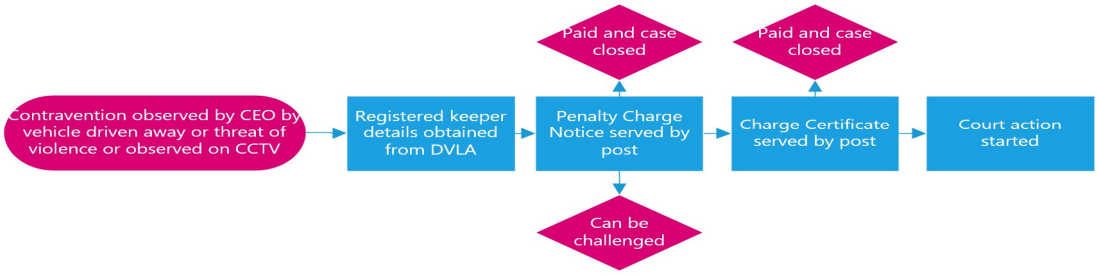
PROCESS FOR COLLECTING PARKING PENALTY CHARGES SERVED BY A CEO

If a contravention is observed by a Civil Enforcement Officer (CEO) then normally the PCN will be attached to the vehicle or handed to the driver.



PROCESS FOR COLLECTING PENALTY CHARGES SERVED BY POST

If a CEO starts to prepare the service of a PCN and the vehicle is driven away or if there is a threat of violence, or if the contravention is observed by CCTV then the PCN will be sent by post.



PENALTY AMOUNTS

The amount of the penalties are set in legislation[5] and there are two bands; higher contraventions where parking is not normally permitted and lower contraventions when parking is normally permitted. All bus lane and moving traffic penalties are set at the higher rate.

[5] The Civil Enforcement of Road Traffic Contraventions (Guidelines on Level of Charges) (Wales) Order 2013

COLLECTING PENALTY CHARGES

TABLE 1.3 PAYABLE PENALTY CHARGES

	DISCOUNT PENALTY	FULL PENALTY	SURCHARGE PENALTY	Court Fees
Higher contraventions	£35	£70	£105	£8
Lower contraventions	£25	£50	£75	£8

WHAT HAPPENS IF I DO NOT PAY THE PENALTY?

If you ignore the PCN or fail to successfully appeal, then we will have the outstanding surcharge penalty, plus court feeds, registered as a debt with Northampton County Court's Traffic Enforcement Centre (TEC). If TEC permit the registering of the debt then it will become recoverable as if it were payable under a county court order and enforcement agents (formally known as bailiffs) will be instructed to recover the debt under warrant.

WHAT HAPPENS IF I DO NOT PAY THE ENFORCEMENT AGENTS?

If a warrant has been issued to recover what you owe but you still do not pay then several other options may be open to the Council[6]. We may have the debt attached to your earnings, which means your employer will be forced to deduct the debt from your wages, or apply for a Third Party Debt Order, which means your bank account may be frozen until the debt is paid. Not paying the PCN can lead to serious financial difficulties.

WHAT HAPPENS TO ANY MONIES RAISED FROM ENFORCEMENT

Money surpluses can only be used for the purposes set out in Part 6 of the Civil Enforcement of Road Traffic Contraventions (General Provisions) (Wales) Regulations 2013 and Section 55 of the Road Traffic Regulation Act 1984. These provisions only allow any income raised to be used for the provision of public parking places (in the case of parking surpluses), highway or road improvement, environmental improvement, highway projects or the provision of public transport services.

[6] Part 75 of the Civil Procedure Rules 1998

CONSIDERING APPEALS AGAINST PENALTY CHARGE NOTICES

Considering appeals against Penalty Charge Notices

Appealing against a penalty charge notice is not only a legal right[7] but is also an essential part of a fair and transparent enforcement process. There are two stages to appealing a parking PCN depending on the legal stage; making an informal challenge and making formal representations. If the PCN was sent by post then there is no informal challenge stage and the legal process goes straight to formal representations.

WHO CAN CONSIDER YOUR CHALLENGE OR REPRESENTATIONS

Only fully authorised staff may consider challenges or representations. The Council has its own dedicated team and only members of that team may make any decision as to enforcement of a penalty charge. This means other Council staff or elected members cannot legally play or attempt to play any part in the enforcement process or in the decision making of challenges or representations.

This is supported by the Statutory Guidance where the Welsh Ministers believe that *'Elected members and unauthorised staff should not, under any circumstances, play a part in deciding the outcome of individual challenges or representations. This is to ensure that only fully trained staff make decisions on the facts presented'*[8].

While we will still consider supporting information from members on behalf of an appellant.

OUR CONSIDERATION PRINCIPLES

Our consideration of all challenges and representations are underpinned by our "consideration principles".

Merits of the case

The circumstances surrounding a particular PCN are unique and therefore each PCN will be considered on its own merits.

Council Policy

While the circumstances surrounding all PCNs are unique, due regard will be given to this policy to ensure fair and consistent approach to deciding challenges and representations.

Statutory obligations

We will always ensure that our processes for the consideration of challenges and representations comply with legislation at all times as well as any statutory guidance or operational guidance released by the Welsh

[7] The Civil Enforcement of Road Traffic Contravention (Representations and Appeals) (Wales) Regulations 2013

[8] The Civil Enforcement of Road Traffic Contraventions: Parking, Bus Lane and Moving Traffic Enforcement Operational Guidance to Local Authorities December 2014/(88) of the Statutory Guidance to Local Authorities on the civil enforcement of bus lane and moving traffic contraventions.

Ministers. Should any element of this policy conflict with statutory provisions, the statutory provision will prevail.

Driver/vehicle history

Both driver and vehicle histories will be checked to see if either has a history of incurring similar PCNs and whether discretionary cancellations have been granted previously. If you have already received a discretionary cancellation for another case it is highly unlikely that the Council will cancel any further PCNs.

OUR CONSIDERATION OF MITIGATION AND MISTAKES

Any PCN can be cancelled if the mitigation put forward is deemed strong enough to warrant it. Cases will be considered objectively and discretion can be given where it is evident that a parking contravention occurred due to circumstances beyond the motorist's reasonable control or due to a medical emergency, which must be proved by you.

Unfortunately mistakes made in reading parking and traffic signs, accidentally breaching restrictions do not provide suitable mitigation and the PCN will not normally be cancelled. All parking and traffic signs can be found in the Highway Code, along with other advice to ensure that restrictions can be adhered to at all times. It is the responsibility of the motorist to be fully aware of all signs and regulations and the advice in the Highway Code.

MEDICAL EMERGENCIES

It is appreciated that medical emergencies are difficult to gauge so each case turns on its own merits depending on the quality of the proof provided. If a medical emergency is claimed proof MUST be provided on every occasion and this must be sufficient to confirm that the emergency was a serious one and would have affected the driver/motorist at the time of the contravention.

Moving traffic contraventions will not normally be accepted when claims of a medical emergency are made. If the emergency is severe enough to warrant breaching traffic restrictions then the driver is expected to pull over immediately rather than cause safety issues to other motorists by being unwell behind the wheel and consequently driving dangerously – which is a criminal offence.

BLUE BADGES

There are certain occasions when legislation requires that exemptions for blue badge holders are incorporated into Traffic Regulation Orders. Some examples are;

- On yellow line restrictions without kerb blips they are permitted to park for up to 3 hours, with no return within 1 hour
- In on-street pay and display bays they are permitted to park for as long as they require without payment

- In limited waiting bays they are permitted to park for as long as they require, provided that the regulatory signs do not state otherwise

There are also some discretionary occasions when Traffic Regulation Orders exempt blue badge holders. For example in resident' permit holder only bays/zones they are permitted in Cardiff to park for up to 3 hours with no return within 1 hour.

Blue badges must be clearly and properly displayed whilst the vehicle is parked. The blue badge must be on the dashboard or the fascia of the vehicle where all the details can be seen through the windscreen. If you fail to do so you may receive a PCN. Blue badge exemptions may not apply in car parks, so always check the signs.

The Council appreciates that a blue badge can be essential to help remove certain barriers for people with chronic mobility issues that may otherwise impact significantly on their quality of life and all appeals will be considered with this in mind. However, the blue badge booklet clearly informs the blue badge holder of their lawful responsibilities. The blue badge does not apply to many parking restrictions where it is dangerous or obstructive to park. For this reason incorrectly using a blue badge will not normally constitute reasonable grounds to cancel a PCN. Where parking with a blue badge would otherwise be permitted, the Council will take into consideration all the facts and will normally issue a discretionary cancellation when it is deemed appropriate.

If a blue badge is not in the vehicle at all when it should be clearly displayed, it is highly unlikely that the PCN will be cancelled as it must be displayed to ensure that it is not being misused by someone else. Blue badge misuse is a serious criminal offence so the Council takes the enforcement of blue badge fraud very seriously.

PAYING THEN APPEALING

If you decide to challenge or make representations against a PCN then once it is received then the case will be put on hold pending a decision from a PCN Appeals Officer. The penalty will not increase in the meantime. **You should not pay and appeal.** If payment is received for a Penalty Charge then the case will be promptly closed.

PAYMENT PLANS

It is appreciated that financial difficulties can sometimes make it difficult to pay your penalty charge; however, it must be remembered that it would be better not to incur a PCN in the first place. We will consider requests for payment plans when you can prove that you are experiencing financial difficulties and when court action has not already started. This is because payment plans should not be used simply as a way of managing your illegal parking or traffic activities but are only for those in genuine financial difficulty.

We may not consider a payment plan request if:

× You cannot provide proof that are experiencing financial difficulties
× You have received an Order for Recovery of Unpaid Penalty Charge

- × You wish to make part payments. The Council will only accept payment for a penalty charge in full
- × You have already previously been offered a payment plan and you have defaulted
- × If you have previously been offered a payment plan but have incurred further PCNs

If a previous payment plan has already been set up and you have either defaulted or received more PCNs, then a request for a payment plan may be denied as it is expected that you should have ensured you did not receive any further PCNs.

If you receive a Notice of Enforcement or have received a visit from enforcement agents then you must contact the recovery team. They can be contacted on 029 2087 2087 or you can write to PO Box 9000, Cardiff, CF10 3ND.

CHARGE CERTIFICATES

When a Charge Certificate (CC) has been sent you no longer have the right to challenge or make representations against the PCN. This is because you did not respond to any initial documents we sent you or any challenges or representations you already made were rejected but payment was still not received.

The Charge Certificate will provide you with 14 days to pay an increased penalty. After this time the Council will start court action. Once court action has started you will be sent court paperwork and one final chance to pay the increased penalty (plus court costs). Alternatively you may wish to proceed with the court action.

If you attempt to make representations once a Charge Certificate has been sent you will need to provide good reasons why you made your representations late. This could be, for example, that you were in hospital. Without good reason it is unlikely that your representations will be considered.

ALLEGED NON-RECEIPT OF DOCUMENTS

The Council ensures that all documents are issued correctly. When a PCN is affixed to the vehicle photographs will normally be taken by the CEO at the time to show that it was correctly served. If the CEO has shown that they correctly served the PCN, and there are no other good reasons to cancel the PCN such a strong mitigating circumstances, the reduced penalty will not normally be reoffered.

If a PCN or NtO has been sent by post the Council will keep records of the date and time when it was sent. It is then presumed served 2 working days after the date of issue unless proven otherwise. This means that, without you proving that it was not received, we will not normally reoffer the discount unless legally obliged to.

HOW LONG WILL IT TAKE ME TO RECEIVE AN ANSWER TO MY CHALLENGE OR REPRESENTATION?

We will try to respond to your informal challenge or formal representations within **21** days from the date of its receipt. However, for a variety of reasons this may not be possible but we will always try to respond to your challenge or representations within **56** days.

CONSIDERING APPEALS AGAINST PENALTY CHARGE NOTICES

If we receive your informal challenge within the permitted timeframes (please see "Making an Informal Challenge" below) and we do not answer your informal challenge within **6** months from the date of the contravention, we will cancel the PCN.

Where formal representations have been made legislation dictates[9] that we have to serve an answer within **56** days from the date of receipt of the representations. If we do not provide an answer in this timeframe, or if our answer is after this **56** day period, then we will cancel the PCN.

[9] The Civil Enforcement of Road Traffic Contraventions (Representations and Appeals) (Wales) Regulations 2013

MAKING AN INFORMAL CHALLENGE

Making an Informal Challenge

Unless the Penalty Charge Notice (PCN) was sent to you by post, you are permitted to initially challenge the issuing of the PCN by making an informal challenge. The Council provides 28 days beginning with the date of service of the PCN to make an informal challenge. The date of service will be shown on the PCN.

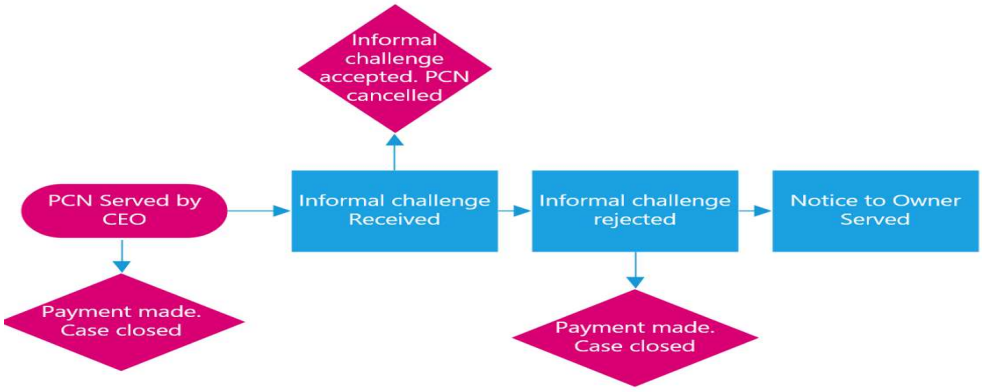
HOW DO I CHALLENGE A PCN?

Unlike formal representations, there are no specific grounds that you must make an informal challenge. However, like representations, if any of the following grounds are met then the Council will cancel the PCN:

- ☐ The contravention did not occur
- ☐ There has been a procedural impropriety by the Council
- ☐ The Traffic Regulation Order under which the PCN was issued is invalid
- ☐ The PCN has already been paid in full and you have provided evidence to confirm this
- ☐ The penalty exceeds the amount set by legislation

If any of the above grounds have not been then the Council will cancel the PCN only if strong mitigating circumstances are put forward; for example there was a legitimate emergency that you have provided proof to confirm was happening at the time of the contravention. Informal challenges to the Council must either be made online or made by post. The Council WILL NOT consider informal challenges over the phone or in person. **DO NOT PAY** if you intend to make an informal challenge as if you do the case will be promptly closed. You can easily challenge a PCN online at www.cardiff.gov.uk. Otherwise you can challenge you PCN by writing to the PCN Appeals Team, PO Box 47, Cardiff, CF11 1QB.

PROCESS FOR MAKING AN INFORMAL CHALLENGE AGAINST A PCN SERVED BY A CEO



WHO CAN CHALLENGE A PARKING PCN?

Unlike formal representations anyone can challenge the issuing of a PCN that has been attached to your vehicle or handed to you as the driver or person appearing to be in charge of the vehicle.

MAKING AN INFORMAL CHALLENGE

WHEN YOU CANNOT CHALLENGE A PARKING PCN

We may not consider any challenges made to the Council if you have:

- × Received a Notice to Owner. You must then make formal representations.
- × Received a Charge Certificate
- × Received an Order for Recovery of Unpaid Penalty Charge
- × Recovery agents have been instructed by warrant to recover the debt

REOFFERING THE DISCOUNT

When a parking PCN is affixed to your vehicle or handed to the driver, it provides 14 days from its service to pay a 50% reduced penalty. If you decide to challenge the PCN and your challenge is received by the Council within this 14 day period, we will reoffer the discount amount for a further 14 days should your challenge be rejected.

If your challenge is received by us after the 14 day period we will not normally reoffer the discount amount.

It is your responsibility to ensure your challenge is received within the correct timeframes. If challenging by post please allow 2 working days for 1st class or 5 working days for 2nd class.

NOTICE TO OWNERS

If your informal challenge is rejected and we decide not to cancel the PCN, there will be two options:

1) Pay the penalty charge. If your challenge was received by us within the initial reduced penalty period we will reoffer you the opportunity to pay the reduced penalty amount again for a further 14 day. Please see above.
2) Await the service of the Notice to Owner.

If the penalty is still not paid within a further 28 days then the Council will contact the DVLA for the registered keeper/owners details. This is because it is the registered keeper/owner who then becomes liable for payment of the penalty, even if they were not driving at the time. Once a Notice to Owner has been served you will not be entitled to pay the reduced penalty amount.

When these details are returned the Council will then send them a legal document called a Notice to Owner. This then starts the formal representations process which is set by the Civil Enforcement of Road Traffic Contraventions (Representations and appeals) (Wales) Regulations 2013.

MAKING FORMAL REPRESENTATIONS

Making Formal Representations

If you have received a Notice to Owner or a Penalty Charge Notice through the post then you have the right to make formal representations within 28 days from the date of service of that NtO or PCN. The date of service will be 2 working days after the date of posting unless proven otherwise[10].

WHO CAN MAKE FORMAL REPRESENTATIONS?

Unlike an informal challenge only the person who the NtO or postal PCN was sent to can make formal representations. However, the Council will consider representations made on behalf of the recipient but only with their authorisation. Representations in these circumstances will not be considered without authorisation.

If formal representations are made on behalf of the recipient of the NtO or PCN and they are rejected then the person who made the representations will receive the response[11]. As the person named on the NtO or PCN remains liable it is essential that you make them aware of the decision so that they are aware of their legal rights and what enforcement action may be taken against them. As ultimately enforcement agents may be engaged to seize their possession it is very important that you take steps to inform them of the decision.

WHEN YOU CANNOT MAKE FORMAL REPRESENTATIONS

We may not consider any representations made to the Council if you have:

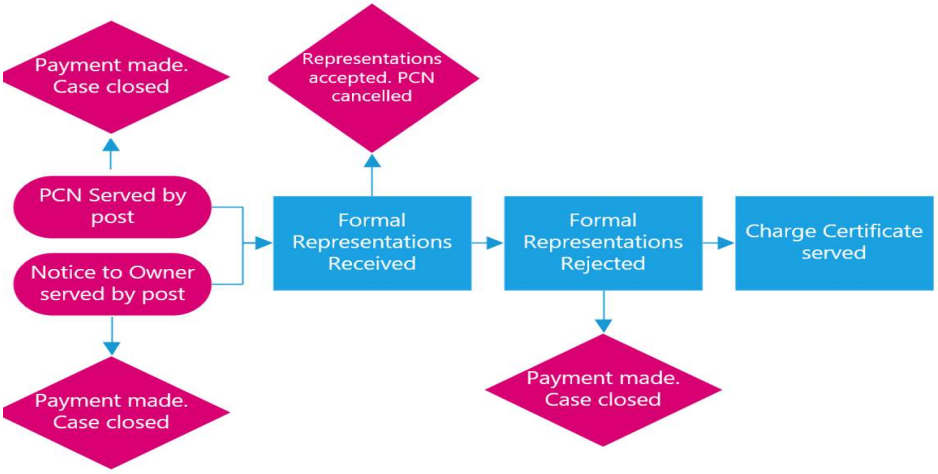
- × Received a Charge Certificate
- × Received an Order for Recovery of Unpaid Penalty Charge
- × Recovery agents have been instructed by warrant to recover the debt

PROCESS FOR MAKING FORMAL REPRESENTATIONS AGAINST A NOTICE TO OWNER OR PCN SERVED BY POST

[10] Regulation 3 the Civil Enforcement of Road Traffic Contraventions (General Provisions) (Wales) Regulations 2013

[11] The Civil Enforcement of Road Traffic Contraventions: Parking, Bus Lane and Moving Traffic Enforcement Operational Guidance to Local Authorities December 2014

MAKING FORMAL REPRESENTATIONS



THE COUNCIL DECISION

We will try to respond to your representations within 14 days from the date of its receipt. However, for a variety of reasons this may not be possible but legislation states we have 56 days[12] to respond. If we respond to you after 56 days we will cancel the PCN.

When you have made representations to the Council and you have shown good reasons to cancel the Penalty Charge Notice, it will do so and you will be sent a letter explaining why the PCN has been cancelled. You will then have nothing to pay and we will consider the matter concluded.

When you have made representations to the Council, but you have not provided sufficient reasons to cancel the PCN, then the Council will serve you with a document called a Notice of Rejection of Representations (Notice of Rejection or NoR). This will be sent to you within 56 days from the date we receive your representations. On some occasions the Council may extend the deadline for paying the reduced penalty, but it is normally under no legal obligation to do so (unless the contravention is for a moving traffic or bus lane PCN when the reduced penalty will be reoffered for a further 21 days).

Please note: If formal representations are made on behalf of the recipient of the NtO or PCN and they are rejected then the person who made the representations will receive the response[13]. As the person named on the NtO or PCN remains liable it is essential that you make them aware of the decision so that they are aware of their legal rights and what enforcement action may be taken against them. As ultimately enforcement agents may be engaged to seize their possession it is very important that you take steps to inform them of the decision.

[12] The Civil Enforcement of Road Traffic Contraventions (Representations and Appeals) (Wales) Regulations 2013

[13] The Civil Enforcement of Road Traffic Contraventions: Parking, Bus Lane and Moving Traffic Enforcement Operational Guidance to Local Authorities December 2014

MAKING FORMAL REPRESENTATIONS

THE TRAFFIC PENALTY TRIBUNAL

If you receive a Notice of Rejection of Representations you will be provided with the opportunity to appeal to the independent adjudicator. Please note that if you appeal to the adjudicator you will no longer be entitled to pay the reduced penalty if they find you liable, even if you had been offered the opportunity again in the NoR.

Traffic Penalty Tribunal
England and Wales

The independent adjudicators work for the Traffic Penalty Tribunal which is separate from the Council. They are a legal body set up specifically to decide if someone should pay the penalty for parking, traffic or bus lane PCNs cases. While they do have the powers to award costs in certain circumstances, it is very rare that this happens.

You can appeal to the adjudicator on the following grounds.

- ☐ The penalty exceeded the amount set by law
- ☐ The contravention did not occur
- ☐ The relevant Traffic Regulation Order (TRO) was invalid
- ☐ There has been a procedural impropriety by the Council (e.g. the Council did not follow correct legal procedures)
- ☐ You did not own the vehicle
- ☐ The vehicle was taken without the owner's consent (e.g. it was stolen)
- ☐ You are a vehicle hire firm and in the particular circumstances you are not liable for the PCN
- ☐ The penalty has already been paid

Adjudicators have no powers to quash a PCN based on mitigating circumstances or compelling reasons alone.

They are granted their powers under the Civil Enforcement of Road Traffic Contraventions (Representations and Appeals) (Wales) Regulations 2013 and their decision is usually final. However, if you believe there has been an error of law in their decision you can appeal their decision to the High Court .

WHAT HAPPENS AFTER AN ADJUDICATOR HAS MADE A DECISION

If the adjudicator has found in your favour the case has been "allowed" and you have nothing to pay. The Council is bound by that decision and must close the case and immediately stop any enforcement action that may have commenced. The matter is then concluded.

If the adjudicator has found in the Council's favour then the case has been "dismissed" and you are required to pay the penalty as directed. If you fail to pay the penalty then the Council will issue a Charge Certificate increasing the amount due by a further 50% and if the increased amount is not paid within 14 days a number of options will be open to the Council. If you do nothing your possessions may be seized and sold to cover what is owed, we may have the debt attached to your earnings, which means your employer will be forced to deduct the debt from your wages, or apply for a Third Party Debt Order, which means your bank account may be frozen until the debt is paid. Not paying the penalty can lead to serious financial difficulties.

APPENDIX 1. COMMON SCENARIOS FOR PARKING CHALLENGES AND REPRESENTATIONS

Appendix 1. Common Scenarios for Parking Challenges and Representations

The circumstances surrounding a particular PCN are unique and therefore each PCN will be considered on its own merits. The following is therefore only for informational purposes to provide an indication of whether we may cancel your PCN. You may still be made to pay the penalty even if the below indicates it is likely the PCN will be cancelled.

Scenario	**Likely the PCN will be cancelled**	**Reason (if applicable)**
I was not the driver at the time of the parking contravention	No	Legislation makes the owner liable for the penalty charge not the driver. If the vehicle was on hire then the hirer becomes liable.
I was feeling unwell	No	If you are so unwell you feel you would have to breach a parking restriction you will need to provide evidence of a genuine medical emergency before the Council will consider cancelling the PCN
	Yes	If suitable proof is provided
This was my first PCN	No	You are required to abide by parking rules at all times.
I was loading / unloading when I was permitted to do so (for example on yellow lines where yellow kerb ticks are not in force)	No Yes (if suitable proof is provided	Civil Enforcement Officers observe any vehicle where there is an exemption for loading / unloading to see if these activities were taking place. They would not issue a PCN if they observed loading / unloading then the PCN will not normally be cancelled. The PCN may be cancelled however if you can provide proof to the Council.
I was late returning to my car as my meeting overran	No	It is the responsibility of the motorist to make sure that they obtain enough parking time to cover any eventualities.
I placed my pay and display ticket upside down or it blew off the dashboard when closing the door, but I had paid for the correct amount of time	No	If there is a requirement to display a valid pay and display ticket then it is the responsibility of the person placing it in the car to check through the windscreen of their vehicle that their ticket is clearly visible

APPENDIX 1. COMMON SCENARIOS FOR PARKING CHALLENGES AND REPRESENTATIONS

When obtaining a ticket or cashless stay I entered the wrong vehicle registration	No	The full correct registration mark must be entered to stop potential abuse of pay and stay parking places and car parks
The pay and display machine was not accepting change or was not accepting card, or MiPermit was not working properly	No	There are many methods available in Cardiff to obtain parking time, including cashless parking where you can pay by text, app or by phone. On all pay and display machines where there will be instructions on alternative methods of payment. Just because a particular method of payment is not working that does not mean you do not have to obtain parking time by alternative means.
The Council did not follow correct procedures when issuing or enforcing the PCN	Yes	The Council is under a legal obligation to follow correct procedures. If it does not the PCN is invalid.
I did not notice or understand the parking signs or road markings	No	It is the responsibility of the motorist to be fully aware of the rules of the Highway Code and all drivers are obliged to understand and act upon all parking signs and road markings to ensure that they are adhered to.
The parking signs or road markings were in Welsh	No	The Council is under a legal obligation to provide bilingual signs and road markings. The Welsh will always be followed by the English this does not provide an exemption.
I was parking in accordance with an exemption, for example I was loading/unloading goods where I was permitted to do so	Yes (if suitable proof is provided)	If you have a valid reason to be parked in the place where the contravention was observed then the PCN will be cancelled. However, Civil Enforcement Officers often observe vehicles for a period of time to ensure that a permitted activity is not being carried out. If the evidence provided by the Officer is sufficient to rebut any claims of an exemption then the PCN will not be cancelled.
I cannot afford to pay the penalty	No	As the penalty should not have been incurred in the first place this does not provide good grounds to cancel the PCN. However, if proved, certain financial circumstances may lead to the Council providing a payment plan. However, this is purely discretional. If you have already requested a payment plan in the past, but defaulted, then it is highly unlikely that another payment plan will be allowed.

APPENDIX 1. COMMON SCENARIOS FOR PARKING CHALLENGES AND REPRESENTATIONS

I returned to my car but there was no PCN on my windscreen	No	Civil Enforcement Officers make notes to confirm that the PCN was served correctly and, if attached to the windscreen, often take photographs to prove this. For this reason, if it is claimed that a PCN was not received and we can prove that it was correctly served, the PCN will not usually be cancelled or the reduced penalty reoffered. If a PCN is removed by a third party then this does not cancel any liability for payment.
You have breached the bill of rights	No	This argument has been put before the High Court and has been described as "completely hopeless".
I did not agree to a contract with you therefore you were not entitled to issue the PCN	No	This is not a contractual matter but a matter set in statutory legislation. Therefore the Council does not need to enter into a contract with you to enforce the PCN
I parked on yellow lines with my blue badge but my time clock was not displayed, or not set correctly	No	The blue badge booklet states that a time clock must be clearly and correctly displayed for the yellow line exemption to apply. Yellow lines are there for safety and traffic management and without correctly displaying a valid time clock a parking enforcement officer has no way of determining if the vehicle has been parked beyond the permitted time.
I have a resident parking permit but forgot to display it in my vehicle or displayed it incorrectly	No	If there is a requirement to display a permit then it is the responsibility of the person placing it in the car to check through the windscreen of their vehicle that their permit is clearly visible. All permit holders are informed of this when they apply for their permit.
My vehicle was being driven without my consent	Yes (if proof is provided)	If you can prove that your vehicle had been taken without your consent (e.g. stolen) then the PCN will be cancelled. However, you will need to provide a valid crime reference number and any other evidence to show that this was the case.
I parked where I did (for example on yellow lines) because there was nowhere else to park	No	You must park correctly at all times and if your preferred parking place is unavailable you must find a lawful alternative
I have been fined for parking next to a dropped kerb, but there were	No	A vehicle is not permitted to park adjacent to a kerb that has been lowered to aid pedestrians or wheelchair users , or where they have been

APPENDIX 1. COMMON SCENARIOS FOR PARKING CHALLENGES AND REPRESENTATIONS

no lines or signs to say I could not park there?		lowered to allow vehicles to cross the footway. Motorists are informed of this in the Highway Code so there is no legal requirement for regulatory signs or lines to accompany a dropped kerb.
I had to stop to use the toilet	No Yes (if suitable proof is provided	The PCN will not usually be cancelled but may be if suitable evidence is provided that confirms a medical emergency of that nature at the time of the contravention
The vehicle had broken down	Yes (if suitable proof is provided	If the vehicle had broken down then the PCN will be cancelled if suitable evidence has been provided. Suitable evidence of a breakdown should not be hard to come by so without suitable evidence the PCN will not normally be cancelled.
My parking did not inconvenience anyone or cause an obstruction	No	It is the responsibility of the motorist to park correctly at all times, regardless of if they believe that it may not be a nuisance to others
The colour or make of my vehicle is incorrect on the PCN	No	It is not a legal requirement for the make or the colour to be correct on the PCN. Provided that the Vehicle Registration Mark is correct and that this is corroborated by the photographs taken by the CEO then the PCN will not normally be cancelled. If there are no photographs and there is a dispute over the make of the vehicle the Council may cancel the PCN.

APPENDIX 2. COMMON SCENARIOS FOR BUS LANE AND MOVING TRAFFIC REPRESENTATIONS

Appendix 2. Common Scenarios for Bus Lane and Moving Traffic Representations

The circumstances surrounding a particular PCN are unique and therefore each PCN will be considered on its own merits. The following is therefore only for informational purposes to provide an indication of whether we may cancel your PCN. You may still be made to pay the penalty even if the below indicates it is likely the PCN will be cancelled.

Scenario	**Likely the PCN will be cancelled**	**Reason (if applicable)**
I was not the driver at the time	No	Legislation makes the owner liable for the penalty charge not the drive. If the vehicle was on hire then the hirer becomes liable.
I was following my Sat Nav	No	Sat-Navs are advisory guides and it is still the responsibility of the driver to pay sufficient attention to the road ahead to comply with any traffic restrictions.
I had only just passed my driving test	No	Any motorist driving on the road is expected to be aware of the meanings of all traffic restrictions regardless of the length of time that they have been driving for
I was feeling unwell	No	If you are feeling unwell it is still down to you to drive correctly. If you are so unwell you feel you would have to breach a traffic restriction you should instead pull over immediately and call the emergency services. If your vehicle is observed pulling over immediately in this fashion then the PCN may be cancelled.
This was my first PCN	No	You are required to abide by the rules of the road at all times.
I was pulling into the bus lane to allow an emergency service vehicle on call to pass	Yes	The Council will not enforce any PCN where it is clear the bus lane was used to allow an emergency service vehicle on call to pass as it is essential these vehicles can reach their destination as quickly as possible.

APPENDIX 2. COMMON SCENARIOS FOR BUS LANE AND MOVING TRAFFIC REPRESENTATIONS

The Council did not follow correct procedures when issuing or enforcing the PCN	No Yes (if proved)	The Council ensures it follows the correct procedure at all times. However, the Council is under a legal obligation to follow correct procedures. If on a particular occasion it does not then PCN is invalid and will be cancelled.
I did not notice or understand the signs or road markings	No	It is the responsibility of the motorist to be fully aware of the rules of the Highway Code and, during the course of their journey, all drivers are obliged to understand and act upon all traffic signs and road markings to ensure that they are adhered to.
The traffic signs or road markings were in Welsh	No	The Council is under a legal obligation to provide bilingual signs and road markings. As the Welsh will always be followed by the English this does not provide an exemption.
I entered the box junction when traffic was flowing smoothly but it then came to a sudden stop. This was not my fault.	No	You are entitled to enter a box junction when traffic is flowing but you run the risk of a contravention if it then comes to a halt. The best way to ensure you do not stop in a box junction illegally is to follow the advice in rule 174 of the Highway Code.
I entered the bus lane as I was turning left at the next junction	No	Drivers intending to turn left should stay in the unrestricted lane until there is a full break, or broken white line in the bus lane markings, at which point they are permitted to cross the bus lane in order to turn left. Otherwise they must wait for the directional arrow and signs showing the end of the bus lane before they can manoeuvre to turn left.
I was in the bus lane for less than 20 meters. Drivers are permitted to use bus lanes for less than 20 meters!	No	This is a common “ticketfighter” myth. There is no 20 meter rule and the legal position is that there is no minimum distance that a vehicle has to travel before it can be considered in breach of the governing Traffic Regulation Order. Any case where the distance travelled is disputed or questioned will turn on its own merits and particular facts.

APPENDIX 2. COMMON SCENARIOS FOR BUS LANE AND MOVING TRAFFIC REPRESENTATIONS

I was an emergency service worker but not on call	No	Unless a valid exemption has been provided by the Council, or included in the relevant Traffic Regulation Order, unless you are on call or are required by law to breach the traffic restriction you are not permitted to ignore traffic restrictions – such as stopping in box junctions.
There were no signs advising of traffic enforcement, so how was I to know I would receive a PCN?	No	There are traffic enforcement signs situated at many locations around Cardiff, however they are not a legal requirement and you must not breach traffic regulations simply because you think you will not be fined. The Police may also still fine you at any location, even where Council enforcement is not taking place.
I was driving in accordance with an exemption/my vehicle was permitted to make the otherwise banned turn or be in a bus lane	Yes	If you have a valid reason to ignore the restriction, for example to be in a bus lane for the purposes of loading or unloading when a loading ban is not in force, a PCN will not usually be issued. If it is, then it will be up to you to prove that you were carrying out a permitted activity upon appeal
I was not the owner or hirer of the vehicle at the time of the alleged contravention	Yes	Welsh regulations state that the owner of the vehicle is liable for the PCN, unless the vehicle was on hire when it is the hirer that becomes responsible. However, if you were not the owner of the vehicle you will be required to prove that you were not.
My vehicle was being driven without my consent	Yes (if proof is provided)	If you can prove that your vehicle had been taken without your consent (e.g. stolen) then the PCN will be cancelled. However, you will need to provide a valid crime reference number and any other evidence to show that this was the case.
I cannot afford to pay the penalty	No	As the penalty should not have been incurred in the first place this does not provide good grounds to cancel the PCN. However, if proved, certain financial circumstances may lead to the Council providing a payment plan. However, this is purely discretional. If you have already requested a payment plan in the past, but defaulted, then it is highly

APPENDIX 2. COMMON SCENARIOS FOR BUS LANE AND MOVING TRAFFIC REPRESENTATIONS

		unlikely that another payment plan will be allowed.
I did not receive the PCN	No Yes (if suitable proof is provided)	The Council keeps postal records of all PCNs sent. If we have followed our correct procedures the law the states that the PCN is deemed served unless you are able to prove otherwise. If you are able to prove otherwise then this proof must be provided as evidence to the Council.
You have breached the bill of rights	No	This argument has been put before the High Court and has been described as "completely hopeless".
I did not agree to a contract with you therefore you were not entitled to issue the PCN	No	This is not a contractual matter but a matter set in statutory legislation. Therefore the Council does not need to enter into a contract with you to enforce the PCN
The make of my vehicle is incorrect on the PCN	Yes	It is not a legal requirement for the make or the colour to be correct on the PCN; however, with a moving traffic or bus lane PCN if the make is incorrect and is proven to be incorrect then the PCN may be cancelled.

DEFINITIONS

Definitions

DESCRIPTION	DEFNITION
Approved device	A camera that has been approved by the Welsh Ministers for use in the detection of parking, bus lane and/or moving traffic contraventions
CC	Charge Certificate
CEO	Civil Enforcement Officer
Challenge	The informal challenge against the issuing of a Penalty Charge Notice issued by a Civil Enforcement Officer
Discount penalty amount	either £25 or £35 depending on the type of contravention
Full penalty amount	either £50 or £70 depending on the type of contravention
Increased penalty amount	either £75 or £105 depending on the type of contravention
MiPermit	the contractor we use for the issuing of cashless parking stays or virtual permits/waivers
NtO	Notice to Owner
Order for Recovery (TE3)	a document sent by TEC to inform the recipient that the increased penalty amount has been registered as a debt with Northampton County Court
PCN	Penalty Charge Notice
Representations	the formal challenge against a Notice to Owner or postal Penalty Charge Notice
TEC	Traffic Enforcement Centre at Northampton County Court that authorises Order for Recoveries and Warrants
Witness Statement (TE9)	a document sent with a TE3 providing the recipient the chance to appeal to the court against the issuing of the TE3

Mae'r dudalen hon yn wag yn fwriadol

CYNGOR CAERDYDD
CARDIFF COUNCIL

ENVIRONMENTAL SCRUTINY COMMITTEE

19 MARCH 2019

IMPROVING PUBLIC TRANSPORT – RESPONSE TO WELSH GOVERNMENT WHITE PAPER CONSULTATION – MEMBER BRIEFING NOTE

Reason for the Report

1. To provide the Committee with a Member Briefing on the Council's response to the Welsh Government's White Paper Consultation, "Improving Public Transport".

Background

2. Welsh Government has set out proposals to legislate for reforming the planning and delivery of local bus services and licencing of taxis / private hire vehicles. The closing date for responses is the 27th March 2019.

3. The consultation is an opportunity for Cardiff to engage in the start of a major national conversation about bus transport that it is hoped will lead to the development of an integrated transport system across Wales.

Issues

4. Having awarded the new Wales and Borders rail franchise, Welsh Government is turning its attention to bus services and taxi and private hire vehicle (PHV) licencing.

5. Welsh Government recognises that local scheduled bus services will continue to be the foundation of the public transport system, delivering 100 million journeys per annum (more than three times the 30 million rail journeys per annum). Welsh Government provides a significant but limited measure of financial support to bus operators in the form of Bus Service Support Grant (BSSG) and reimbursement for

concessionary fare revenue foregone, and is seeking to influence the provision of improved bus services more directly.

6. The White Paper highlights some of the challenges and issues around the current provision of bus services in Wales including:

- De-regulated industry with over 80 bus operators in Wales;
- Bus operators choosing to operate urban routes on a commercial basis supported by mandatory concessionary fare reimbursement and Bus Services Support Grant;
- Local authorities contracting for rural or non-commercial routes with top-up subsidy in addition to mandatory concessionary fare reimbursement and Bus Services Support Grant;
- Evening and weekend services often needing additional subsidy;
- Marginal services switching between commercial and non-commercial over time;
- Lack of co-ordination – between routes, ticketing, rail and active travel networks that can be confusing for passengers;
- Unreliable timetables caused by congestion;
- Routes need to respond to changing passenger needs – away from short/ retail based journeys to longer journeys;
- Declining passenger numbers;
- Variable standards – branding, vehicles, infrastructure;
- Bus drivers ageing – potential lack of skilled workforce in future;
- Real-time travel information improvements needed;
- Skills and knowledge available within local authorities to effectively discharge their transport functions successfully is diminishing;
- Lack of opportunity to realise economies of scale/purchasing power;
- Improvement of fleet to deliver air quality and decarbonisation targets;
- The nature of road use is evolving and the implications for future bus use are highly uncertain at present; and,
- The legislative framework currently governing bus services in Wales does not provide the flexibility that Welsh Government and local authorities need to help shape and influence the provision of bus services.

7. The long-term vision is to deliver a more effective integrated network of buses as part of a seamless public transport service. It should be accessible to all and delivered through a collaborative approach across government and in partnership with local authorities and the private sector. Within this vision there exists substantial alignment with the current Council transport objectives, and this is to be welcomed. The key aims of the Welsh Government in the White Paper are as follows:

- Integrated public transport network that is safe, reliable, punctual, environmentally sustainable and accessible, and that meets the needs of the travelling public;
- Public transport to operate as one seamless service that is accessible to all;
- Providing older and disabled people and more recently some veterans, universal access to free bus travel anywhere in Wales on local scheduled bus services;
- Identify how the current £220 million per year of Welsh Government support for bus services across Wales can be better used, and at the same time, improve services for passengers (Note: the new Wales and Borders rail franchise has a commitment to invest approximately £333 million per year over the next 15 years);
- Increase the number of people using public transport by encouraging travellers to switch to it from private car use, thereby reducing pollution and congestion;
- Encourage access to and from the public transport network by active travel modes such as walking and cycling;
- Focus on buses and taxis now the rail franchise is awarded, to design bus services to meet the specific needs of each locality, stimulating passenger-demand, connecting more people and reducing reliance on private cars;
- Action to address weaknesses in deregulated bus market-lack of control over services/networks/fares;
- Collaborative approach with local authorities and bus operators to deliver improved bus services;
- Influence the provision of improved bus services more directly;
- Ensure taxis and private hire are safer and contribute to a connected and sustainable society and consistency in standards across Wales;
- Ensure that all taxis in Wales have a zero carbon footprint within 10 years; and,

- Improve the legislative framework to give local authorities the tools and flexibility to tailor their approach, and target limited resources more effectively to meet those local needs and circumstances.

8. To support this vision, new legislative tools need to be put in place to provide the opportunity to respond to local needs. It should be noted that a promised Regulatory Impact Assessment (RIA) by the Welsh Government that is intended to inform this process in terms of likely costs, impacts and benefits of proposed legislative changes had not been published at the time of writing this report. It is understood that the delay is due to the complexities of the proposed legislation and that there will be an opportunity to comment on the draft RIA when it is published.

9. The consultation document identifies the key methods to achieve the vision that are summarised below, these include:

- Establishing a Joint Transport Authority (JTA);
- Enhanced Quality Partnerships (EQP);
- Bus Service Franchising;
- Taxi Licencing.

Establishing Joint Transport Authorities (JTA)

10. A JTA would be a legally constituted body using powers under the Transport (Wales) Act 2006, with minor changes to the existing provisions through a Bill, which would have local authority powers over buses, and would include Welsh Government representation. The functions would be discharged by way of Order(s). Two options are presented. Either scenario would be likely to involve pooling of some existing Local Authority staff resources. Such an arrangement could enable bus services to be more integrated over a wider area and make integrated ticketing easier to implement. Although integrated ticketing features prominently in Transport for Wales' (TfW) remit, it is largely absent from this consultation. The JTA options given in the White paper are as follows:

- ***Option 1****: A single JTA for the whole of Wales with regional delivery boards (i.e. committees of the national JTA). The JTA would be responsible for discharging all functions specified in the Establishing Order, and would be enabled/required*

to make arrangements for the discharge of certain functions, such as regional or locally specific functions, by committees of the authority (i.e. regional delivery boards): or;

- ***Option 2**: A national JTA that would be required to discharge specified national/strategic functions, and three separate regional JTAs that would be required to discharge specified regional/implementation functions (i.e. 4 JTAs in total).*

11. The White Paper proposes options 1 and 2 to reflect the Welsh Ministers' substantial commitment to the delivery of bus services in Wales, both in terms of annual spend and their ambition to secure the delivery of an integrated public transport system across Wales. It is also proposed that the Welsh Ministers be provided with powers to issue guidance and directions to JTAs in relation to the exercise of the functions in the Order(s), and intervene should a JTA fail to discharge its functions effectively.

12. It is unclear whether a JTA would have highway authority powers to enable them to provide public transport infrastructure on the highway, or whether local authorities in a JTA would lose their public transport powers. JTAs would be established by secondary legislation that requires a dedicated formal consultation that may be issued in autumn 2019.

Enhanced Quality Partnerships (EQP)

13. Local authorities in Wales can establish voluntary and statutory Quality Partnership Schemes QPSs. The statutory schemes are provided for within the Transport Act 2000.

14. They are a formal voluntary or statutory agreement between a local authority and one or more bus operators, where the local authority provides infrastructure and facilities and operators agree to provide services of a particular standard. The limiting factor for local authorities is funding and organisational capacity to provide the infrastructure and facilities. They have been effective in Nottingham, Birmingham and Liverpool as they are well supported financially.

15. A local authority seeking to make a Statutory QPS must follow the consultation process set out in the 2000 Act, and compliance with the quality standards in a statutory scheme is enforced through the bus registration system, which is overseen by the Traffic Commissioner who has powers to impose financial penalties and restrictions on an operator's licence.

16. Building on existing Quality Partnership legislation EQPs would be agreements between local authorities and bus companies on routes, frequencies, timing, ticketing, emission standards and quality of vehicles. The latter category would be particularly useful in addressing urban air quality concerns.

17. Traffic Commissioners would have powers to refuse or revoke registrations of non-compliant operators. This power could be important for managing city centre clean air zones if required in the future.

18. There would be no requirement for local authorities to provide improved infrastructure. Therefore, there would be little incentive for operators to enter into an EQP.

Bus Service Franchising

19. It is the intention of the Welsh Government that local authorities should determine the most appropriate model for delivering bus services in their area. This is likely to depend on the nature of the bus market in the area, the priorities for the authority and their approach to the management of risk. The Welsh Government believes that a viable form of franchising should be one of the delivery options available. Therefore, the Welsh Government will consider a Bill to introduce an improved franchising option, which is suitable for Welsh circumstances.

20. Services would be designed and specified by local authorities (or JTAs) to meet local needs and allocated to operators, presumably through a tender mechanism. Other operators would not be permitted to operate these routes. However, it is proposed that legislation would allow a franchising authority to issue permits to allow commercial services to operate in a franchised area. It is anticipated that these are most likely to be issued in connection with bus services that need to enter a

franchising area but which are not 'local services' and which do not form part of any franchise contract, for example cross-boundary routes.

21. It is unclear whether this power would apply to non-commercial routes or extend to routes currently operating on a commercial basis, such as is overwhelmingly the case in Cardiff. It will be for the franchising authority to determine how they contract for the franchised services bearing in mind the funding available to them, and their objectives.

22. Other bus proposals suggested in the white paper consultation include:

- Local authorities could operate bus services;
- Local authorities could set up new, arm's length bus companies (for example, similar arrangements to Cardiff Bus, Newport Transport);
- Concessionary pass eligibility to be linked to women's pensionable age to maintain gender equality of entitlement;
- Bus companies to be required to provide information on services and fares.

Taxi Licencing

23. National standards for taxi / private hire vehicles and licencing local authorities to be able to enforce against any licenced driver operating in its area, not just those that it has licenced. Possible options include a National Licencing Authority (possibly the All Wales JTA referred to above).

Summary of Proposed Response

24. The draft Council response to the Welsh Government White Paper Consultation is attached to this report as **Appendix 1**. It contains details of the Council response to a range of questions raised in the consultation about the provision of taxi / private hire and bus services. This draft response will be considered by Cabinet on the 21st March 2019 where it is hoped that, subject to any necessary changes, it will be approved prior to submission to Welsh Government.

Joint Transport Authorities Summary of Response

25. The Council agrees that local authorities should work together where necessary to improve local bus services. The current legal regime results in fragmented,

uncoordinated services with little integrated ticketing. The principal of establishing a JTA structure is supported.

26. Assessing all the information Cardiff Council proposes to support the JTA model presented in **Option 1**.

27. **Advantages of Option 1**: National JTA/Regional Delivery Bodies - There are clear benefits of Option 1 being supported, these are:

- There is potential for better integrated multi modal public transport. A national JTA structure with responsibility for standardised and improved bus quality standards for infrastructure, services, vehicles, branding, ticketing and partnership working to be introduced and consistently applied across Wales. Working in partnership in this way would improve the consistency of offer for users;
- It would allow economies of scale and planning that are essential to maximise wider benefits, network integration and cost effectiveness;
- This approach could potentially link better with Metro/TfW proposals to provide an integrated multi modal public transport offer across Wales including Cardiff – the key delivery agency;
- It would allow more national integration/planning and reduce fragmentation;
- Supports Great Western City - major Welsh conurbation integration;
- It would also be an opportunity to rationalise standing orders, supplier frameworks, administrative efficiencies and economies of scale to achieve better value from the funding available;
- A national JTA structure also provides the opportunity for a centralised regime for taxi and private hire vehicle licencing.

28. **Option 2**: A regional JTA for south east Wales is not supported for the reasons given below:

- There is risk that it could merely create an extra level of administration and business support needing a higher level of scrutiny to ensure local democratic accountability leading to duplication of effort at National, Regional and Local levels;

- Without knowledge of the governance structure of a regional JTA, it is not possible to know whether Cardiff could obtain the level of funding proportionate to its position as the main engine of growth in the region under this model. It is estimated that Cardiff provides for at approximately 20% of the bus passengers in Wales and just under 40% of the bus passengers in the Cardiff City Region (estimated from the Department for Transport, National Trip End Model). Almost all of the bus services in Cardiff are commercial;

- The objectives of the current informal Regional Transport Authority, which has been suggested as the basis for a JTA, do not currently have Cardiff Council endorsement. For this reason, it would not be appropriate for the JTA to be based on this model.

29. The full extent of JTA powers or their governance structure is not detailed in the consultation document and the Regulatory Impact Assessment has not yet been published. It is therefore not clear which or whether local authority powers on buses would be taken by JTAs or retained with JTAs also having powers. The Council awaits the provision of this information.

Enhanced Quality Partnerships Summary of Response

30. The proposal to give the Traffic Commissioner powers to revoke or refuse bus service registrations of non-compliant operators is welcomed.

31. The lack of obligation on local authorities to provide infrastructure improvements, which in effect places the entire onus for improvement on the bus operators is a weakness. It is unlikely that operators would be willing to enter into such agreements on this basis.

32. Existing Quality Partnership regimes are in place in some UK cities, such as Nottingham, Birmingham and Liverpool. The substantial level of investment in these schemes has delivered improved bus service quality and associated infrastructure resulting in significant increases in patronage. However, it should be noted that the funding regime in England is both different and more generous than that currently in place in Wales.

Bus Service Franchising Summary of Response

33 Bus Service Franchising is supported in principle. However, Cardiff could not commit to full support in the absence of any details concerning the planning, managing and funding of any franchise arrangements.

33. Franchising has the potential to create a better, more integrated network if supported by an appropriate level of funding. However, the issue is complex and there are potentially unintended impacts on the market and risks that the operators are not incentivised to increase patronage. Without sight of the Regulatory Impact Assessment, it is not possible to assess what powers Welsh Government has in mind with regard to this proposal. It is not possible, therefore, to assess what impact franchising might have on Cardiff Bus.

34. Currently London is the only region of the UK to have a franchising regime in place. Despite having on-bus revenues of £1 billion per annum, the system still requires around £500m subsidy per year. This is more than double the amount of bus funding for Wales as a whole.

35. In congested areas, the significant difference between franchising buses versus rail is that rail has a travel time advantage over general traffic because it is not impacted by congestion on the highway. This is less important for long-distance/rural services that do not experience a significant proportion of congestion on their routes. Therefore, greater investment in bus priority measures that give bus services this travel time advantage over general traffic accompanied with high quality vehicles and facilities would be needed in order to make franchising effective in Cardiff.

36. The effectiveness of franchising may be undermined or weakened by new emerging technology such as mobility as a service or app based service providers.

Taxi Licencing Summary of Response

37. Proposal to standardise licencing and operating standards is broadly welcomed, as is the proposal for strengthening local authority enforcement powers over any taxi drivers operating in a local authority area. However, Cardiff has a significant cross-border operator problem, which the current proposals do not appear to address.

Report Recommendations

38. The recommendations to be made within the report titled 'Improving Public Transport-Response to Welsh Government White Paper Consultation' are that:

- That the White Paper be noted;
- The response to Welsh Government's White Paper-Improving Public Transport (attached as **Appendix 1** to this report) be approved and submitted to the Welsh Government by 27th March 2019.

Way Forward

39. Members are to note the contents of the Member Briefing Note.

Legal Implications

40. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct legal implications. However, legal implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any legal implications arising from those recommendations. All decisions taken by or on behalf of the Council must (a) be within the legal powers of the Council; (b) comply with any procedural requirement imposed by law; (c) be within the powers of the body or person exercising powers on behalf of the Council; (d) be undertaken in accordance with the procedural requirements imposed by the Council e.g. Scrutiny Procedure Rules; (e) be fully and properly informed; (f) be properly motivated; (g) be taken having regard to the Council's fiduciary duty to its taxpayers; and (h) be reasonable and proper in all the circumstances.

Financial Implications

41. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct financial implications at this stage in relation to any of the work programme. However, financial implications may arise if and when the matters under review are implemented with or without any

modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any financial implications arising from those recommendations.

RECOMMENDATION

The Committee is recommended to:

i. Note the content of this Member briefing note.

DAVINA FIORE
Director of Governance & Legal Services
13 March 2019

Appendix 1

Consultation response form

Name:	**John Gibson**
Organisation (if applicable):	**Cardiff Council**
e-mail	**j.gibson@cardiff.gov.uk**

Responses to consultations are likely to be made public, on the internet or in a report.

If you would prefer your response to remain anonymous, please tick here: ☐

Please ensure you are satisfied with the answers you have provided before sending.

Improving public transport

A Welsh Government White Paper on proposals to legislate for reforming the planning and delivery of local bus services and licensing of taxis and private hire vehicles

Part 1 – Bus services

Joint Transport Authorities (JTAs)

Q1. Do you agree that it is important for local authorities to work together with regard to local bus services?

Yes	n/a
No	n/a

Please explain your answer.

It would not be appropriate to provide a binary answer to this question. The key issue is to ensure that an effective governance and implementation structure is put in place with full local authority representation.

Once in place there are potential benefits of local authorities sharing best practice. However, matters related to local services are best dealt with by the local authority that will have local knowledge about the complexities of the issues that need to be addressed and detailed awareness of the priorities for local investment and competing demands on resources. A local authority without the local knowledge would add little if any value to the decisions that need to be made. If local authorities are given appropriate powers, they will be best placed to work effectively with local bus operators, key stakeholders and developers to deliver and improve local bus services.

It is important that local authorities work together where they need to improve local bus services. However, local authorities working together should be a means to achieve outcomes, not an end in itself. In this respect, there are questions regarding whether or not Joint Transport Authorities, comprising multiple local authorities and covering contrasting geographies would represent the most effective and economical use of scarce local authority officer capacity and skills.

Q2. Please provide comments on the proposed organisational structures. Which is your preferred option and why?

Overall we strongly support Option 1 in which a national JTA is established with local or regional implementation for the following reasons;

.

i. There is potential for better-integrated multi-modal public transport. A national JTA structure with responsibility for standardised and improved bus quality standards for infrastructure, services, vehicles, branding, ticketing and partnership working to be introduced and consistently applied across Wales. Working in partnership in this way would improve the consistency of offer for users
ii. It would allow a clear and positive dialogue between local and national organisations – that occurs at present – and avoid duplication of structures and levels – at a regional basis.
iii. It would allow economies of scale and planning that are essential to maximise wider benefits, network integration and cost effectiveness.
iv. This approach could potentially link better with national Metro/TfW structure and proposals to provide an integrated multi-modal public transport offer across Wales including Cardiff – the key delivery agency
v. It would allow more national strategic integration/planning – reduces fragmentation
vi. It would support Great Western City (inter-regional planning) - major Welsh conurbation integration
vii. It would also be an opportunity to rationalise standing orders, supplier frameworks, administrative efficiencies and economies of scale to achieve better value from the funding available.
viii. A national JTA structure also provides the opportunity for a centralised regime for taxi and PHV licencing

Overall, the transport needs of Cardiff differ from the surrounding region because of Cardiff's position as the major regional employment centre and its continuing growth. It is estimated that Cardiff provides approximately 20% of the bus passengers in Wales and just under 40% of the bus passengers in the Cardiff City Region (estimated from the Department for Transport, National Trip End Model). It is essential that Cardiff is effectively represented on a proposed national JTA.

The local input is also essential to this model to tailor bus services to the socio-demographic needs of the local population.

In practical terms, a high quality integrated public transport system needs to be well resourced in order to be successful. It also needs to be responsive in order to take effective action in often fast changing circumstances.

The ability of public transport to grow the economy has been undervalued particularly with regards to sustainability and equality of opportunity. Trends and changes in culture and socio-demographics indicate that public transport will be increasingly important in the future whereas private car travel is likely to continue to decline. Courage is needed by decision makers to apportion funding where it will provide greatest benefit long-term in the interests of future generations and grow the economy of Wales. It is more important that sustainable funding models are identified and explored rather than organisational structures.

Q3. Is there another organisational structure for JTAs that we should consider? Please explain your answer.

NA

Q4. Do you have any comments on the proposal that the Welsh Ministers should be represented on a JTA or any committees of a JTA?

This is a positive proposal and supported. The inclusion of WG representation will ensure an effective strategic perspective and will integrate planning, implementation and funding programmes.

Q5. Do you have any comments on the proposals that the Welsh Ministers should have powers to issue guidance and directions, and to intervene where a JTA is failing to exercise its functions effectively?

See responses to Q4. This should be supported where the core strategic priorities are not being addressed.

Proposed JTA Functions in relation to buses

Q6. Is the proposed division of national and regional functions appropriate?

A national JTA structure with responsibility for standardised and improved bus quality standards for infrastructure, services, vehicles, branding, ticketing and partnership working to be introduced and consistently applied across Wales. Working in partnership in this way would improve the consistency of offer for users.

The local JTA functions could create conflict with the highway authority and the decision-making associated with prioritising investment. Establishing JTAs would make local preferences for how the highway is used difficult to resolve. For example, the local preference may be to provide active travel improvements, which could require reallocating road space to provide improved facilities for walking, and cycling based on a local understanding of needs.

How would the Traffic Regulation order process be affected? This could conflict with the JTA preference to provide bus lanes based on a regional or national need. These conflicting preferences and priorities are likely to be difficult if not impossible to resolve ensuring that the JTAs fail in delivering their obligations.

Without sight of the Regulatory Impact Assessment (RIA) it is difficult to understand potential conflicts of powers and interests that may arise.

Q7. Should any other transport functions be transferred to a JTA? Please describe.

Any additional powers needed would be replicating the existing powers of local authorities at the expense of diminishing the ability of providing transport infrastructure and services that are appropriately tailored to local needs.

Without sight of the Regulatory Impact Assessment (RIA) it is difficult to understand potential conflicts of powers and interests that may arise

Enhanced Quality Partnerships (EQP)

Q8. Do you think that legislation is required to secure the benefits of enhanced partnership working?

Yes	X
No	

Please explain your answer.

Without legislation there can be no enforceable sanctions on operators who fail to comply with the provisions of a Quality Partnership. To give the Traffic Commissioner powers to refuse or revoke registrations of non-compliant operators would be a major step forward.

Whilst it is noted that there would be no obligation under the present proposals for local authorities to provide any enhanced facilities, the Council considers that operators would be far less likely to agree to an EQP if no enhancements were forthcoming and all the improvements were required from them.

Q9. Do you agree with our proposals for EQPs, in particular the proposed process for developing and making EQPs?

Yes	X
No	

Please explain your answer.

Broadly speaking yes, although there is a danger that the process could become somewhat unwieldy and over bureaucratic, with successive rounds of consultation, voting by operators followed (if sufficient operators are in favour) by public consultation again involving operators.

Any changes resulting from the consultation then has to be put to operators again, who could effectively walk away from the scheme.

Franchising

Q10. Do you think that the proposed scheme provides a more workable option for the franchising of local bus services?

Yes	n/a
No	n/a

Please explain your answer.

Bus Service Franchising is supported in principle. However, Cardiff could not commit full support in the absence of details concerning the planning, managing and funding of these arrangements.

Franchising has the potential to create a better, more integrated network if it is supported by an appropriate level of funding particularly in large conurbations. Less funding may be needed where there is a growing market. However, there are potentially unintended impacts on the market and there are risks that the operators are not incentivised to increase patronage. The issues are complex.

There is the potential that interventions could destabilise commercial services. For example, a franchise based on a subsidised revenue cap could counter-intuitively lead to fares being raised thereby reducing patronage leading to a vicious circle and an unsustainable position for the operator.

There is also the possibility of unintended local political pressure on any franchise to cap the fares that users are charged which would increase the level of subsidy that would be required.

There could also be local political pressure to provide bus services that are not commercially viable. If subsidy is not increased, the only option would be to remove services from commercial areas of the network which would have the compounded impact of reduced patronage, less revenue and a requirement for more subsidy with the added risk of potentially undermining commercial routes.

As discussed in the House of Commons Library briefing paper, “Buses: franchising” dated 19th April 2012, there are two key points of view to consider:

1. Deregulation has not necessarily meant healthy competition in the bus market. Larger operators dominate the market effectively running monopolies in many areas of the UK. Where there is competition, it has not always led to streamlined services and cheaper fares. For example, without integrated

ticketing, two competing operators providing 4 buses per hour on a route does not provide a usable service frequency of 8 buses per hour for the users. This engenders frustration for users as they may often see a bus arrive that their ticket does not allow them to use meaning they have to wait longer for their bus to arrive. In the vast majority of Urban Areas in the UK a substantial proportion of services do not face effective head-to-head competition (source: "Local bus services market investigation", Competition Commission, 20th Dec 2011). The bus operating companies have little option but to avoid competing directly with other operators, particularly in a shrinking market, in the knowledge that one operator will lose out over the other resulting in business failure. This typically results in geographic market segregation. The idea that healthy competition grows a local market is an admirable aim but in reality appears to be impossible to achieve, without other interventions such as congestion charging.

2. The level of subsidy required to support bus services varies significantly between urban and rural areas. Remote areas of low population density are more likely to require close to 100 percent subsidy.

It is worth noting that London commits significant funding on its franchising system. Transport for London has a strategic transport role, including highways powers on "red routes" which enable it to make other interventions such as extensive bus priority measures and congestion charging.

Without sight of the Regulatory Impact Assessment (RIA) it is difficult to understand potential conflicts of powers and interests that may arise.

Q11. Do you think there should be a requirement for the assessment to be subject of to an independent audit?

Yes	X
No	

Please explain your answer.

Yes, it is critically important that transparency and fairness is demonstrated through any franchising procurement process. This would give competing operators added confidence that their bids will be given a reasonable and fair chance on an equitable basis. Therefore, more bids are likely to be received and better value for money is possible.

Q12. Do you have any other comments on the proposed process for franchising?

The effectiveness of franchising could be undermined or weakened by new emerging technology such as mobility as a service, app based service providers and/or improved competing public transport options or investment in other modes of travel.

Depending on the working arrangements and governance, it could be advantageous if Local Authorities could potentially appoint Transport for Wales to run any franchise and/or quality partnership arrangements. This would enable consistency across Wales and ensure a sustainable resource of expertise and knowledge for planning and operating improved bus services.

Franchising in practice and Permits

Q13. Do you have any comments in relation to the proposals for the issuing of permits in circumstances where franchising arrangements are in place?

Some practical arrangements would need to be put in place to allow operators who are not part of the franchise to operate services outside the franchise remit such as inter-urban or regional services.

Impacts of franchising on small and medium sized bus operators (SMEs)

Q14. Do you agree that as part of any arrangements to let franchise contracts, specific consideration should be given to how SMEs can be enabled to be involved in the procurement process?

Yes	
No	

Please explain your answer.

It is difficult to see how this could be achieved without it being open to legal challenge by unsuccessful operators.

Franchising Transition Arrangements

Q15. What transitional arrangements should be considered in order to ensure that bus services are not compromised during the process of preparing to franchise?

It took London some years to complete their transition. There were also difficulties experienced getting a balance between revenue support and incentives for investment in improved services. London buses started with gross cost basis tendering and then introduced net cost contracting in the mid 1990's before reverting to gross cost contracts with a modification to include a direct link between quality of service (reliability) and contract payments (quality incentive contract). Franchising through a JTA could also make it difficult to secure Section 106 contributions which are payable to the Local Planning Authority. There is a risk that existing Section 106 agreements for new or improved bus services would not be deliverable by the local authority. How would infrastructure be supported by pump-primed services under a franchise approach? The legal implications of this matter needs further consideration. Without sight of the Regulatory Impact Assessment (RIA) it is difficult to understand potential conflicts of powers and interests that may arise

Local authority bus services

Q16. Do you think that local authorities should be able to run bus services directly (i.e. in-house services)?

Yes

Q16a. In what circumstances do you think this would be appropriate?

Where the market has failed to provide viable services, and the normal tendering/de minimis arrangements have not proved effective.

However it should be noted that this option is unlikely to be cheaper than alternative arrangements and would involve considerable set-up costs for most local authorities, who do not currently run in-house bus fleets. A reliable revenue and capital funding programme would be needed.

Q16b. What, if any, safeguards do you feel ought to be put in place with in-house services to ensure that no operator local authority has an unfair advantage in a deregulated market, and why?

In the above situations the deregulated market would have failed so there would be no advantage to be gained.
Local authority operators should not be allowed to compete on commercial routes under the current legislation.

Q17. Do you think that local authorities should be able to set up arm's length companies to operate local bus services?

Yes, although this option allows the arm's length operator to behave commercially, but sets them financially at a disadvantage with other bus operators, as they are prevented by current legislation from using many of the financial mechanisms open to private operators.

Q17a. In what circumstances do you think this would be appropriate?

Where the market has failed to provide viable services, and the normal tendering/de minimis arrangements have not proved effective.

Q17b. What, if any, safeguards to you think should be put in place with arms length bus companies to ensure that no operator local authority has an unfair advantage in a deregulated market, and why?

The current legislation ensures transparency, although it gives private bus companies a financial advantage in that arm's length local authority companies can only borrow money from that local authority rather than other financial providers..

Eligibility age for the mandatory concessionary fares

Q18. Do you agree with the Welsh Minister's proposal to align entitlement to a mandatory concessionary fares pass with a woman's pensionable age?

Response to the previous consultation is given below.

No change should be made without an analysis of the impact. For example, it needs to be understood how many 60-65 year old are using the system, for what type of

trips do they use it (full-time work, part-time work, shopping, personal business, escort, etc), during what times (peak, off-peak), what is their socio-economic status, how additional accessibility do they get from the scheme, how does all of this differ from >65 year olds, how many 60-65 year old pass holders would otherwise be eligible for disabled passes? Without such data it is difficult to see whether there is any case for a change or whether it would cause more hardship than benefit.

A different approach might be to retain the current age qualification but consider time restrictions such as after 09.30 as is used in the English scheme.

Q19. Do you agree that an incremental change is the most appropriate method?

See above

Public transport information and monitoring

Q20. Do you agree with our proposal to require the release of open data on routes, timetables, fares and tickets?

Yes	X
No	

Please explain your answer.

In order to make bus services attractive it is vital that this information is as widely disseminated as possible. It is also vital that the information is in a form that is easily understandable for both existing and potential users.

Q21. Do you agree with our proposal to enable local authorities to have the power to obtain information on services that are to be cancelled or varied, and where appropriate, disclose this information as part of tendering process?

Yes	X
No	

Please explain your answer.

This should improve local authority decision making in this process, and enable better value for money to be obtained by local authorities.

Part 2 – Taxis and private hire vehicles (PHV)

National standards

Q22. Do you agree with our proposal to introduce national standards, which will apply to all taxis and PHVs in Wales?

Yes	X
No	

Please explain your answer.

National standards would ensure that taxi services are administered consistently across Wales and deal with any perceptions of any unnecessary variation across Councils. This is consistent with the previous work undertaken between the Local Authority Licensing Expert Panel and Welsh Government lead on taxi reform in Wales during 2017/18. Consequently, the Council would support this proposal and in particular support the introduction of a vehicle emission standard. Other areas of harmonisation might be best prioritised through consultation with stakeholders to understand what aspects of licensing policies are deemed to cause most concern.

Q23. Are there any matters, which you would like to see contained in any national standards?

The introduction of a vehicle emission standard. Other areas of harmonisation might be best prioritised through consultation with stakeholders to understand what aspects of licensing policies are deemed to cause most concern

Q24. Are there any matters, which you think should be excluded from any national standards?

Q25. What practical obstacles might there be to setting common national standards for both taxis and PHVs?

Q26. What would be the best approach for determining the content of national standards?

Q27. Please provide any other comments or proposals around national standards that were not covered in the above questions.

Enforcement

Q28. Should a local authority be able to revoke or suspend a licence relating to any vehicle operating in its area, even if it did not issue the original licence?

Yes	
No	X

Please explain your answer.

We believe that a change to the current enforcement regime is appropriate. We would advocate that revocation of a vehicle licence should be the sole responsibility of the "home" licensing authority. Having issued the licence, the authority will have invaluable local knowledge about the licence holder, the history of the vehicle and any complaints received.

Q29. Should a local authority be able to issue a lesser sanction in relation to any vehicle operating in its area, even if it did not issue the original licence?

Yes	X
No	

Please explain your answer.

it is considered appropriate that any duly authorised officer from any Licensing Authority area should have the power to suspend immediately a licence of any vehicle operating in their area (irrespective of where it was licensed) where there is an immediate public safety risk e.g. defective tyre, or potentially where the vehicle fails to meet the national standards e.g. missing door signs / back plates.

Q30. Please provide any other comments or proposals around enforcement that were not covered in the above questions.

There is scope for other enforcement provisions to be introduced such as where a driver refuses a fare due to the short distance involved, or for cases of overcharging, and a power for officers to stop and issue direction orders to a driver and his vehicle where public safety is at risk.

Finally, while enhancing enforcement capacity is undoubtedly a positive development, the Welsh Government should revisit the provisions of Section 53 of the 1976 Act and expand the fee recovery regime to include enforcement against taxi drivers *(currently this only extends to inspection of vehicles c/w Section 70*). Failure to do so will only add to the pressures on the public purse.

Information-sharing

Q31. Do you agree with our proposal to create a database or make other arrangements for relevant safeguarding information to be shared?

Yes	X
No	

Please explain your answer.

The establishment of a mandatory national database for licensed drivers would be an important addition to the current regime and should be expanded to include vehicles, operators, proprietors and dispatchers to support stronger enforcement

Q32. Please provide any other comments or proposals around information-sharing that were not covered in the above questions.

The current use of the National Anti-Fraud Network (NAFN) currently provides an online register of taxi and private hire drivers who have been refused or had their licence revoked. The database includes the reasons for any refusal or revocation, along with the relevant licensing authority details. This is not used by all councils at

present, but is a clear way forward for more effective administration and public protection.

Q33. Do you agree with our proposal to redirect all of the existing taxi and PHV licensing functions away from local authorities and into a national licensing authority (Option A)?

Yes	
No	X

Please explain your answer.

The creation of a JTA (Option A) is the most controversial of the four proposals and one that the Council cannot support for the delivery of taxi licensing. The administration of the taxi industry is without doubt in need of reform, but it is not an administration in crisis, it simply needs reform and Councils have been asking for that reform for many years.

Q34. Do you think that local authorities should continue to have responsibility for taxi and PHV licensing (Option B)?

Yes	X
No	

Please explain your answer.

The current delivery mechanism (Option B) through local authorities continues to be the best way to manage taxi licensing. Taken in conjunction with the first three proposals there will be an enhanced enforcement regime that will do away with much of the perceived inconsistency.

Q35. Please provide any other comments or proposals around responsibility for taxi/PHV licensing that were not covered in the above questions.

There is little detail contained within this white paper as to how the JTA would undertake the licensing function and therefore it is very difficult to provide a detailed response. What is clear is that the scope and complexity of the licensing system has not been understood fully by the Welsh Government. If there is a desire to reduce the number of licensing authorities, it may be possible to consider regional delivery models, such as our own Shared Regulatory Service, or a single council delivery model such as RentSmart Wales. However, a move to one of these models would take time to develop and deliver.

We would suggest the Welsh Government progress the first three proposals in this consultation document and reconsider the role of administering the system once these changes have become embedded into the taxi licensing regime.

Q36. We would like to know your views on the effects that the legislative proposals set out in this paper would have on the Welsh language, specifically on opportunities for people to use Welsh and on treating the Welsh language no less favourably than English.

Q36a. What effects do you think there would be? How could positive effects be increased, or negative effects be mitigated?

Q37. Please also explain how you believe the proposals could be formulated or changed so as to have positive effects or increased positive effects on opportunities for people to use the Welsh language and on treating the Welsh language no less favourably than the English language, and no adverse effects on opportunities for people to use the Welsh language and on treating the Welsh language no less favourably than the English language.

Q38. We have asked a number of specific questions. If you have any related issues, which we have not specifically addressed, please use this space to report them:

Cardiff Council fully supports Welsh Government's (WG) vision Option 1 JTA based on a national JTA, WG and effective Cardiff, major conurbation, representation. This will enable the city to continue to be the engine of growth for south east Wales. Cardiff's LDP is predicated on a 50:50 modal split of public transport and to achieve this bus patronage must be doubled from existing levels, and the council will be using developer contributions through s106 agreements to work towards this goal. However to achieve this ambition in Cardiff WG needs to address structural and legislative weaknesses in the current bus service regime.

The transport needs of Cardiff differ from the surrounding region because of Cardiff's position as the major regional employment centre and its continuing growth. . It is estimated that Cardiff provides approximately 20% of the bus passengers in Wales and just under 40% of the bus passengers in the Cardiff City Region (estimated from the Department for Transport, National Trip End Model).

It is crucial that JTA are able to prioritise investment to meet the needs of Cardiff. The Option 1 needs to ensure the strategic priorities are addressed.
How would a JTA ensure that bus services support growth areas?

How would the transitional arrangements from s106 funding be managed? Current s106 funding agreements with the local Planning Authority would become obsolete.

Without sight of the Regulatory Impact Assessment (RIA) it is difficult to understand potential conflicts of powers and interests that may arise.

In terms of integrated ticketing the council believes that the model (for multi operator bus services at least) already exists in the form of the All Wales concessionary fares scheme, which should be expanded to enable daily capped contactless bank card payments to be used.

The current Traffic Commissioners six minute window (5 minutes late/1 minute early) for punctuality of 95% of services is unworkable in a congested urban environment. Operators should be able to control headways in real time to ensure reliability as perceived by passengers is maintained, rather than strict adherence to timetables where services run more frequently than half-hourly.

In summary;

What Cardiff needs:

1. Option 1 national JTA and effective Cardiff/major conurbation representation
2. Secure funding mechanism
3. Control over the quality of bus services
4. Control over infrastructure investment
5. Ability to enforce non-compliance
6. Integrated ticketing including rail and other forms of public transport

Mae'r dudalen hon yn wag yn fwriadol